# County of Culpeper, Virginia



Adopted Annual Fiscal Plan July 1, 2015 - June 30, 2016

# ANNUAL FISCAL PLAN FISCAL YEAR 2016

July 1, 2015 through June 30, 2016

## **Board of Supervisors**

William C. Chase, Jr. Stevensburg District

C. Jack Frazier Cedar Mountain District

Alexa V. Fritz, Vice Chairperson Salem District

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Brad C. Rosenberger Jefferson District

Steven E. Nixon, Chairman West Fairfax District

> Steven L. Walker East Fairfax District

## **County Administrator**

Ernest C. Hoch

**County of Culpeper** 

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www.culpepercounty.gov

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# READER'S GUIDE AND DOCUMENTS RELATING TO THE ANNUAL FINANCIAL PLAN

The purpose of this document is to provide useful, concise information about Culpeper County financial plans and operations to residents, elected officials, and interested parties. The budget is organized along functional lines and includes a narrative discussion of each department's major objectives, operating plans, and any significant changes in operations. Each narrative also provides a breakdown of expenditures by personnel, operating, and capital allocations and includes the number of full-time positions in each department.

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For a complete listing of budget topics please refer to the Table of Contents. For an alphabetical listing by department, please see the Index.

#### **DOCUMENTS RELATING TO THE ANNUAL FINANCIAL PLAN**

In addition to the Annual Financial Plan, the County prepares several other documents that relate to county operations and finances. These include:

<u>Quarterly Performance Report</u> – This document details each department's quarterly progress towards meeting performance objectives and goals, and illustrates workload trends and significant accomplishments.

<u>Capital Improvement Program (CIP)</u> – The CIP document, updated annually as part of the annual budget process, proposes the acquisition, development, enhancement or replacement of public facilities to serve county citizens. The CIP depicts the arrangement of selected projects in priority order and establishes cost estimates and anticipated funding sources.

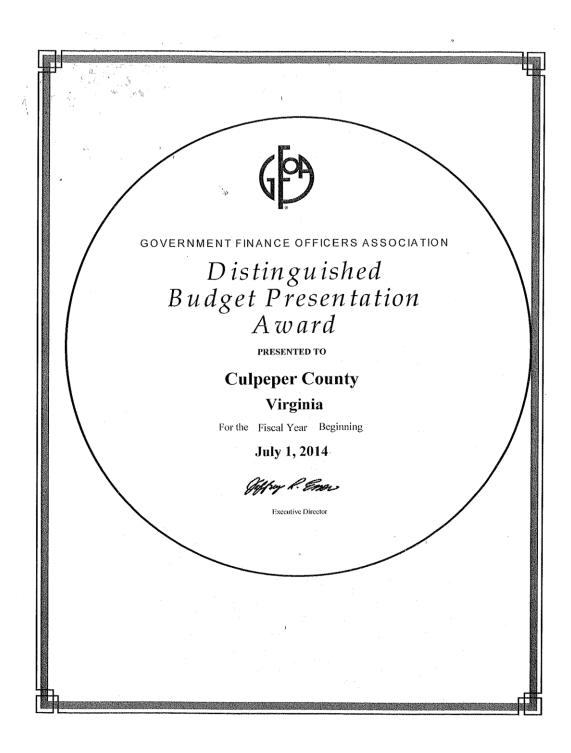
<u>School Budget</u> – This document includes summary budget information regarding the School Board operations. The full school budget can be found at <u>www.culpeperschools.org</u>.

<u>Comprehensive Annual Financial Report</u> – This document presents the County's financial statements at June 30 of each year. This report is generated by the Accounting Department in accordance with Governmental Accounting Standards Board (GASB), Financial Accounting Standards Board (FASB), and the Auditor of Public Accounts of the Commonwealth of Virginia standards. This report is subject to an annual audit by an independent accounting firm.

<u>Classification and Compensation Plan</u> – This document provides information on personnel related transactions and includes a salary schedule for authorized positions.

<u>Budget-in-Brief</u> – This document has been prepared to provide citizens with a concise understanding of the annual budget. It contains summaries of all revenues and expenditures, as well as an explanation of policy issues in the budget letter.

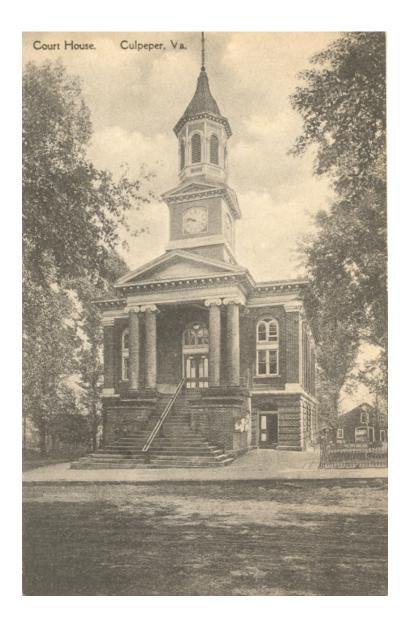
Integrated Financial Reporting Model — This electronic document is a multi-year projection encompassing all county funds. Using economic indicators and demographic information and historical data, assumptions pertaining to growth and changes in the economy are factored into this document. Using departmental data, the aforementioned assumptions; The CIP, data is entered into the document. Further, through information gathering sessions with department heads, the County Administrator can formulate information and present multi-year projections to the Board of Supervisors with anticipated changes in revenue and expenditures.



The Government Finance Officers Association of the United States and Canada (GFOA), each year recognizes budgets that meet certain rigorous standards. GFOA presented an Award of Distinguished Budget Presentation to Culpeper County for its annual budget for the fiscal year beginning July 1, 2014. To achieve this award, a governmental unit must publish a budget document that meets program criteria as a policy document, as a financial document, as an operations guide and as a communications medium. The award is valid for a period of one year only.

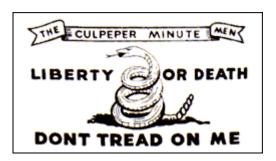
#### **HISTORY**

Originally a part of the Northern Neck Proprietary, a large land grant from King Charles II of England, Culpeper was named for the Colonial Governor of Virginia, Lord Thomas Culpeper.



The County was settled in 1722 and was created by an Act of the Virginia House of Burgesses in 1748, effective May 17, 1749, when the first County Court convened. The College of William and Mary commissioned George Washington as surveyor at age 17 for the new County of Culpeper. At the Virginia convention held May of 1775 in Richmond, the Colony was divided into 16 districts and each district was instructed to raise a battalion of men ready to "march at a moment's notice". The Culpeper Minute Men were organized July 17, 1775 and took part in the Battle of the Great Bridge, the first Revolutionary battle on Virginia soil.

The Culpeper Minute Men flag is inscribed with the words "Liberty or Death" and "Don't Tread on Me".



Civil War Battlefields include Battle of Brandy Station, Battle of Cedar Mountain, Battle of Kelly's Ford and Battle of Culpeper.





Battle of Brandy Station History and Re-enactment photos: (compliments Brandy Station Foundation)

One hundred and fifty - one years ago, the largest cavalry battle of the 1861 - 1865 war took place in Culpeper County. It occurred in early summer at Brandy Station during June of 1863. General Robert E. Lee began moving his Army of Northern Virginia from Fredericksburg, Virginia on a campaign that would end at the battle of Gettysburg and commanded General J. E. B. Stuart to screen his movements. Stuart encamped his cavalry division near Brandy Station but it did not go unnoticed by the Federal Army. Very early on the morning of June 9th., Major General Alfred Pleasanton commanded his 11,000 men of the Army of the Potomac to attack the Confederate Army numbering 9,500. The day long battle was a melee of smoke, dust, flashing sabers, the rattle of carbines and pistols, cannon roar, and blue and gray intermingled regiments ferociously charging and slashing in chaotic fashion.

When the battle ended, General Stuart claimed victory on the field as the Union forces retreated. The ambulances were assembled and the wounded were taken to homes to be treated. One of the houses was the Stone house located near Fleetwood Hill; previously the home of Postmaster John Stone.

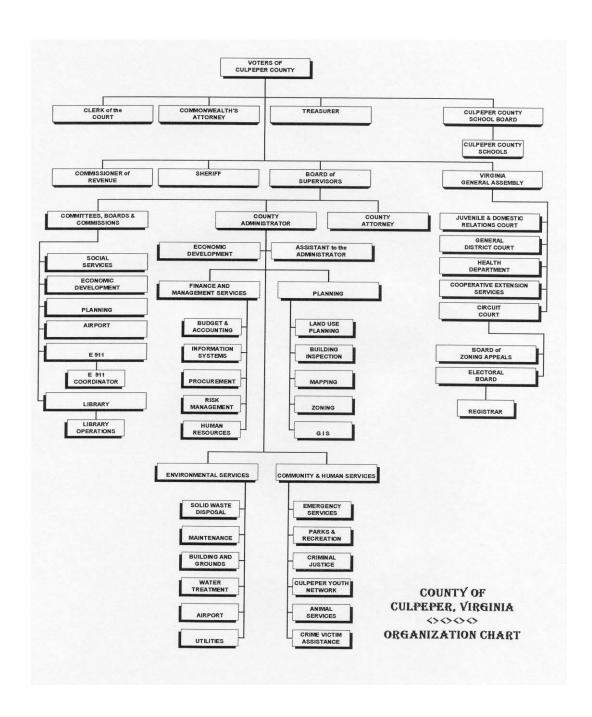
While recovering, Confederate soldiers used the embers from the fireplace to write their names, thoughts, and pictures on the house walls. Later that year, Union soldiers would begin to add their names and drawings to the wall. The Stone house is now known as the Graffiti House and the graffiti is being remembered, protected and preserved by the Brandy Station Foundation for discovery anew as the walls speak today one hundred and fifty-one years later about that 1863 early summer battle.

#### **GOVERNMENT**

The definition of a county is to serve as an administrative arm of the state. Counties take on many responsibilities and provide services such as the maintaining of records, providing courts and law enforcement, providing education to our children, assisting the mentally ill and the underpriviledged, assessing property and collection of taxes, and conducting elections. A County may perform these tasks, and many others. The citizens elect officials to carryout the functions.

In Virginia, cities and towns are distinct units of government and do not overlap. The Town of Culpeper is the only town located in the County of Culpeper. The County does provide certain government services, such as public education, to the Town residents pursuant to an agreement with the Town. Property in the Town is subject to County taxation. The Board of Supervisors, consisting of seven members, is the governing body of the County. The seven members of the Board are elected every four years with staggered terms. The County Administrator is appointed by the Board of Supervisors to head departments in order to have the policies and procedures of the County carried out. Below is an organizational chart for the County of Culpeper.





#### **ECONOMY**

From Northern Virginia's high-tech mecca to the north, transportation hubs to the east, Richmond's Fortune 500 headquarters to the south and major manufacturing center to the west, Culpeper abounds with opportunity. Culpeper has a diversified economy with strong manufacturing, trade services, and agriculture sectors producing items ranging from fiber optics to Cabernet wine. Manufacturing activity includes: auto parts, furniture, kitchen cabinets, wire cable, fiber optics, and iron castings. Major service industries include: International financial telecommunications, uniform rentals, health care, education, and government. International firms have a significant presence in the community. Agriculture remains important in Culpeper's economy, with beef cattle the principal livestock and soy beans, hay and corn the major cash crops.

## Terremark Worldwide/NAP of the Capital Region



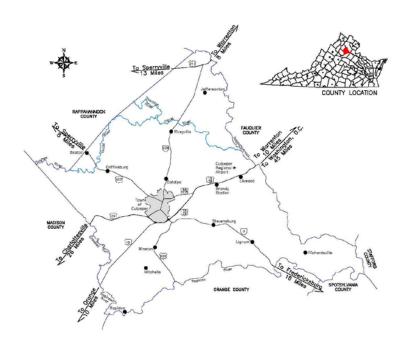
Terremark Worldwide, Inc. – NAP of the Capital Region. Located in the McDevitt Drive Technology Zone in Culpeper County, Terremark is a data center campus which provides IT infrastructure services for federal and commercial customers.



#### **DEMOGRAPHICS**

The County of Culpeper is located in north central Virginia and experiences a relatively moderate climate. The County encompasses a land area of 389 square miles of gently to heavily rolling hills in its western portion, to flat coastal plains in the east. Culpeper is midway between Washington, DC and the Skyline Drive, Mount Vernon and Monticello, Bull Run and Appomattox, and between the Blue Ridge Mountains and the deep blue Atlantic.

The Town of Culpeper, the county seat, is 76 miles southwest of Washington, DC, 80 miles north of Richmond, and 45 miles north of Charlottesville. Four US primary routes (15, 29, 211 and 522) and two State primary routes (3 and 229) traverse the County. Four Interstates (64, 66, 81 and 95) are within 45 miles. The Washington-Dulles International Airport is within 50 miles. Culpeper is located on the Route 29 Corridor, one hour from the world's center for technology development in Northern Virginia.





# County of Culpeper Ernest C. Hoch, County Administrator 302 North Main Street, Culpeper, Virginia 22701 Telephone: (540) 727-3427 Fax: (540) 727-3460 Email: ehoch@culpepercounty.gov

May 5, 2015

The Honorable Members of the Board of Supervisors County of Culpeper 302 North Main Street Culpeper, VA 22701

Dear Members of the Board:

I am pleased to submit the attached adopted 2015-2016 Annual Fiscal Plan for the County of Culpeper. Included are my recommendations for Schools and General Government.

This budget represents the culmination of a great deal of effort on the part of our staff and was assembled with input from our County Agencies. We believe the format of this budget document serves the information needs of our citizens by providing complete and accurate information about our budget.

### **Challenges for FY16 Budget**

- As you may recall we began with the preparation of the FY06 budget, a process called "zero-based" budgets, whereby departments and Constitutional Officers are asked to zero out and justify all individual line items in their budget to verify real needs. We continue to use that process for the FY16 budget. In FY08, anticipated revenue shortfalls from growth and significant state (Commonwealth) revenue shortfalls created a need to freeze positions and eliminate them from the FY09 budget. For FY10, all departments were asked to make further spending reductions in order to keep the budget as flat as possible from FY09. Those reductions also included furloughs and reductions in forces. Many of the positions that were frozen or furloughed during FY08 and FY09 still remain frozen or not included as part of this FY16 budget.
- ♦ The County will always strive to maintain a reasonable tax structure by effectively and responsibly balancing the increasing demands for services with available resources to achieve maximum value for Culpeper County residents.
- Regardless of what the economy has done throughout the years, the County has worked to avoid raising taxes and also to remain cognizant of its own fund balance policy to maintain between 10 and 15% of its operating budget within the General Fund. This budget requires use of some fund balance, while adhering to the fund balance policy.

- The FY16 budget includes a return to prior practice, included in the Personnel Management Plan, regarding raises for county employees. That process includes a 2-fold approach which takes into account a COLA for employees as well as a raise for performance based on annual evaluation results. The results of the Pay and Classification study that was conducted during FY12 were implemented in FY15 and FY14. The results of that study, and the subsequent recommendations of the study that was performed by Evergreen Solutions, LLC, were presented and adopted by the Board of Supervisors on September 4, 2012.
- Included in the FY16 adopted budget are 6 new full time positions. The first position is a new full time position in the Clerk of the Circuit Court Office for Criminal Court Room Clerk. 3 new maintenance tech positions are included in the budget for Environmental Services. The Maintenance Tech II position will assist existing tech positions with facility issues. The 2 Maintenance Tech I positions will assist with mowing of various grounds owned by the County. Further, the Commonwealth Attorney's Office and the Crime Victim Assistance Office are both requesting a part time position be increased to full time for both Offices. Lastly, the Library requested additional funding for part time employees to allow the Library to remain open year-round on Sundays. That funding is included in the FY16 adopted budget.

#### **TAX RATES AND FEES**

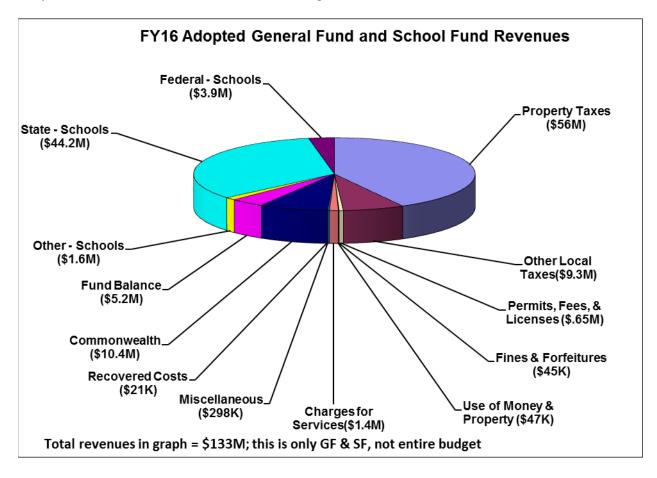
Due to the recent general reassessment the total value of real property excluding additional assessments due to new construction or improvements to property, increased from last year's total assessed value by eleven (11.45%) percent.

This assessment increase required an adjusted tax rate to offset the increased assessment. This resulted in a need to adjust the General fund RE tax rate to achieve the equalization rate of \$.66. This adopted budget maintains the current real estate tax rate at the equalized rate of \$0.66 per \$100 of assessed value. The assessment increase also required an adjusted tax rate for the Fire & Rescue levy. The equalized rate for the Fire & Rescue levy is \$.07 per \$100 of assessed value and this adopted budget maintains the equalized rate.

This year's budget submission also maintains the current personal property tax rate of \$1.50 per \$100 of assessed value for recreational personal property; \$1.00 per \$100 of assessed value for Passenger Carrier vehicles (30 or more passengers); \$3.50 per \$100 of assessed value for all other personal property, except for the classification of airplanes which rate is reduced to \$.00001 per \$100 of assessed value; and \$2.00 per \$100 of assessed value for Machinery & tools.

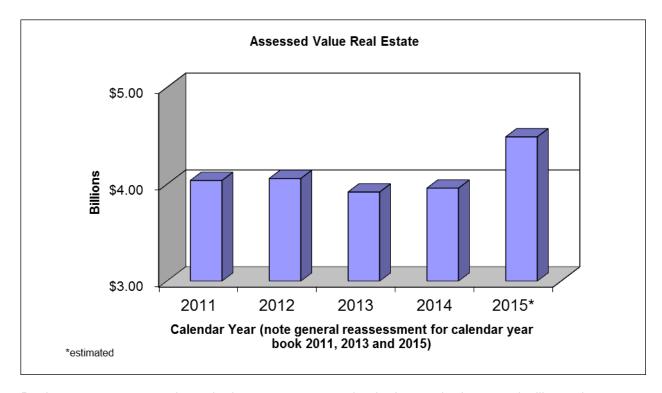
#### **TOTAL REVENUES**

The fiscal year 2016 total revenues are shown below. Major sources include property tax, sales tax, utility tax and funds from the Commonwealth of Virginia.

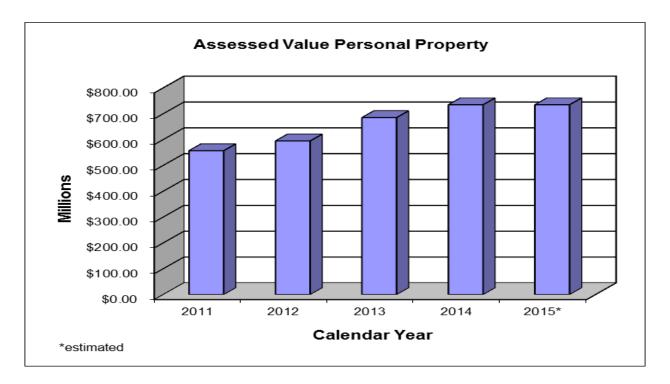


The following table reflects budgeted and projected growth rates for the major revenues.

Major Revenue Sources	FY16 Projected Growth Rates	FY15 Projected Growth Rates
Property Tax	2.76%	4.13%
Sales Tax	15.00%	8.00%
Commonwealth of Virginia	0.31%	0.91%



Real property taxes are shown in the property tax section in the graph above, and will constitute 41.28 percent of the County's revenues for fiscal year 2016. The overall value of real property in the County (excluding public service corporations) increased from \$3.92 billion to \$3.96 billion as of January 1, 2014. Due to equalization, the adopted rate for FY16 is adopted to be equalized at \$.66 and \$.07 for the Fire/Rescue levy, down from the .075 and \$.08 as adopted in FY15.



Personal property tax is levied on the tangible property of individuals and businesses. For individuals, this is primarily associated with automobiles. For businesses, examples include motor vehicles, machines, fixtures and tools.

In calendar year 2014, the assessed value of personal property in the County totaled \$734.63 million. This increased 7.23% percent over the \$685.08 million in calendar year 2013. The calendar year 2014 book collections occur during FY15, and is used as a starting point for projections for the upcoming FY16 budget.

The fiscal year 2016 estimate of this revenue continues to be based on a stable value of assessed property and maintaining the current tax rate

This year's budget submission maintains the current personal property tax rate of \$1.50 per \$100 of assessed value for recreational personal property; \$1.00 per \$100 of assessed value for Passenger Carrier vehicles (30 or more passengers); \$3.50 per \$100 of assessed value for all other personal property, with the exception of aircraft which rate is \$.00001 per \$100 of assessed value; and \$2.00 per \$100 of assessed value for Machinery & tools.

The revenue generated from the personal property tax increase in FY07, which was increasing the rate from \$2.50 to \$3.50, was and will continue to be used to offset additional debt for the new high school, Eastern View.

During the FY14 budget process, the Board of Supervisors approved the proration of personal property, thereby taxing citizens for the personal property only for the period of time they lived in the county or only for the period of time they actually owned the property.

**Local Sales Tax -** This revenue is projected to increase again for FY16, the increase is more than the increase for FY15.

Commonwealth of Virginia – Revenues from the Commonwealth of Virginia are projected to increase only slightly from FY15 to FY16. During FY14 the State Compensation Board revenues increased due to across the board 3% increases for Constitutional Officers and their staffs. Those increases were included as increases in the FY14 adopted budget. For FY15 the State Compensation Board did not give raises for the Constitutional Officers and their staffs. For FY16, the proposal from the Commonwealth is a 3% increase on State Compensation Board salaries. This raise is currently contingent on the State's adoption of those funds in its budget for FY16.

During FY12, the Commonwealth passed on to localities the cost of LODA (Line of Duty Act). This program provides benefits to state and local public safety officers due to death or disability resulting from the performance of their duties. Localities that "opt-out" of the VRS program will have to pre-fund their own program. The LODA program is again funded in the FY16 budget.

The Commonwealth of Virginia as part of its biennium budget for FY13-14 initiated retirement program reform. Therefore for FY13, the Commonwealth mandated that all localities and school systems begin withholding 5% of the employee's salary, pretax, to go towards the employee's pension. The mandate further includes that all localities would increase all Plan I employees creditable compensation by this 5%. The 5% increase could have been phased in over the course of 5 years. The Phase in is to cover the increased cost to localities of FICA and Workers Compensation insurance on the higher creditable compensations. These expenses were not fully recognized by the Commonwealth when this initiative first began. The County of Culpeper assumed the entire 5% in FY13 so as to eliminate the need for further changes in successive years. Beginning in January 2015, the VRS began the hybrid plan, in which all new hires must enroll if they have never worked under the Virginia Retirement Plan previously, and are not eligible for either Plan I or Plan II.

#### **SPECIAL REVENUE FUNDS**

**Piedmont Tech Fund** – For fiscal year 2016, the budget includes funding of \$85,095 for the maintenance of these buildings. This fund has projected revenues totaling \$18,000 from charges for rent. The County's General Fund will contribute \$67,095.

**Human Services Fund -** The revenues total \$9,865,217 and are primarily State and federal aid to Social Services programs with matching funds of \$1,362,636 from the County. In addition to the operations of the Social Services Department, this fund also accounts for the operations of the Day Care center, as well as various grants.

**E911 Fund** - This fund will have projected E911 tax revenues totaling \$1,059,250. Also, the County's General Fund contributes \$945,064, the Town of Culpeper contributes \$384,221 and the Commonwealth of Virginia contributes \$144,396 for total revenue of \$2,532,831.

#### **ENTERPRISE FUNDS**

Airport Fund - These revenues are estimated at \$1,193,680. This is based primarily on the rental of hangars, sale of aviation fuel and maintenance grants from the Virginia Department of Aviation. Due to the implementation of GASB 34, the airport fund is now considered an enterprise fund as opposed to a special revenue fund. Further, because of GASB 34, capital improvement projects related to the airport are now budgeted within the airport fund as opposed to the county CIP fund. There is one project for fiscal year 2016. That project is the design of the Greenhouse Road extension. A grant from the FFA and the VDOA will cover the cost of the design in the amount of \$157,500 from the FAA, and \$14,000 coming from VDOA, with the balance of the project, or \$3,500 coming from local funds as a General Fund transfer. The County's General Fund will also contribute funding in the amount of \$25,000 for operations as well as \$41,112 for the local share of site improvements, which are estimated to generate state for maintenance funding in the amount of \$308,888.

County of Culpeper 6 Transmittal Letter

**Landfill Fund** – Fees collected are expected to increase from \$935,000 to \$1,180,000. The primary reason for the increase is an increase in the fee rate. The utility tax collected and transferred from the General Fund will be \$1,023,149, bringing the total revenue to \$2,222,649. As stated above in the airport fund, due to GASB 34, all capital improvement projects related to the landfill are now budgeted within the landfill fund as opposed to the County CIP fund. For fiscal year 2016, there are no planned capital projects.

Water and Sewer Fund - This fund is operated as an enterprise operation, which means that the costs of providing services are recovered from those who use the services. Anticipated revenues are expected to be \$504,191 from user fees collected from sale of water and sewer. \$390,108 is expected to come from revenue proffered by Centex for the Clevenger's Village system as offset to operating losses until the system can maintain itself. The balance of the revenue would be transferred from the General Fund to offset operating costs not covered by fees of \$606,528, bringing the total revenue for the Water and Sewer Fund to \$5,000,827. One of the capital projects in the Water and Sewer Fund is a water line extension to the Coffeewood Correctional Center. This capital cost will be reimbursed by the Commonwealth of Virginia and is included in the total revenue amount above, as revenue from the Commonwealth. The only other capital project included in the Water & Sewer Fund for FY16 to be funded by the General Fund is \$160,000 for the purchase of 16 sewer tap fees for a contractual obligation for the exchange of property.

# COMPONENT UNIT SCHOOL FUNDS

State Revenues will provide \$ 44,231,564 or 55 percent of the school funds for the fiscal year 2016 budget. These revenues are divided into three categories:

**Sales tax** – Includes revenue from a 1 percent portion of the State sales tax returned to localities, designated for public school education. This component of State sales tax is distributed on the basis of a locality's school age population. The fiscal year 2016 estimated amount of sales tax is \$8,726,657.

Standards of Quality Funds – These are distributed based upon an "equalized" formula that takes into account a locality's ability to pay. This "composite index" is applied to various revenue accounts to ensure an equitable distribution of State funds to all school districts. The State assumes a 50/50 sharing of the costs to fund the Standards of Quality (SOQ). Culpeper's Composite Index is .3445. The State provides 65.55 percent of the estimated SOQ costs with Culpeper County providing 34.45 percent. For each SOQ item, the State has established a per pupil cost for each locality based upon the school district's cost experience and the State's established staffing for the specific initiative. State revenue from the item is established by multiplying the number of students in average daily membership by the per pupil amount, then by the composite index.

**State Categorical Funds** – This funding stream is offered as an offset to specific services provided by the local school district. Funds are provided in direct relation to the cost and level of services provided. The projected other state revenues total \$35,504,907.

**Federal Revenue** -- Amounts in this section of the revenue budget represent the Federal offset of certain specific programs. Some of these programs require a local funding match, while other programs are fully funded (self-sustaining). Most of the self-sustaining programs are mandated or grant initiatives. It is expected that at the end of the year these programs will be cost/revenue neutral. Federal funds will provide \$3,910,763 of the school's estimated revenue.

**Other Revenue** – Revenue in this section is derived from non-government sources. For the most part these funds represent fees for services and specific cost recoveries. Other Revenues will provide \$1,619,622 of the school's budget.

**Local Revenue** – Includes local funds for regular school operation, including the local share of the State Standards of Quality. Additional local funds are appropriated for debt service and textbook funds. Local revenues will provide \$30,174,718 or 38 percent of the school budget.

**Food Service -** The food service program is funded by fees charged for meals eaten in the cafeteria, and from State and Federal sources. The revenues are projected at \$3,823,764, an increase of \$29,698 over fiscal year 2015.

#### **TOTAL EXPENDITURES**

The adopted fiscal year 2016 Budget is \$154,127,043 including \$93 million for School expenditures and \$61.1 million for all other operations. This represents an increase of \$3.9M or 2.60 percent increase from the fiscal year 2015 budget.

The County's budget is financed through various types of funds for its operations. Outlined below is a summary of these major expenditure areas:

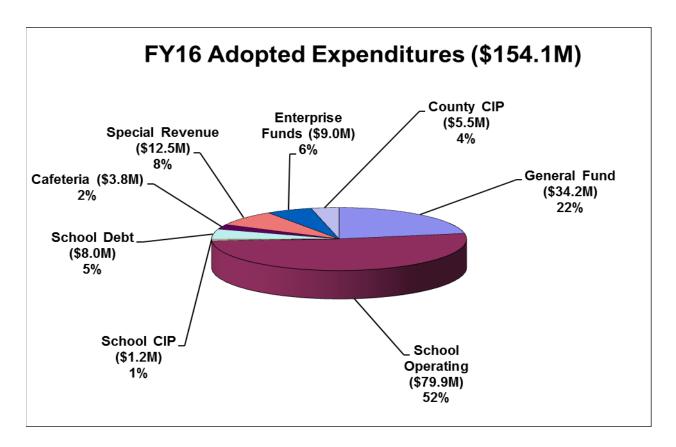
Major Expenditure		
Category	FY2016 Annual Budget	Change from FY2015
General Government	\$34,205,410	\$1,153,405
School Operations	\$91,791,431	\$224,910
Special Revenue	\$12,483,143	\$441,370
Enterprise Fund	\$8,967,156	(\$602,817)
School Capital Fund	\$1,217,000	\$647,000
County Capital Fund	\$5,462,903	\$2,039,355
Total	\$154,127,043	\$3,903,223

As the above table shows, \$1,153,405 is the adopted increase for General Government. The primary increases in the budget are for the new positions and changes in 1 position discussed earlier, as well as the return to the pay for performance policy per the Personnel Management Plan, again discussed earlier. The health insurance is scheduled for a 0% increase for FY16 over FY15.

There is a slight increase for school operations. Primarily the increase is in operations, for salary adjustments. The Commonwealth of Virginia is providing funding for a 1.5% increase in salaried SOQ positions, with local funding provided to match the state funding.

The Special Revenue funds increase of \$441,370 is mostly attributable to the Department of Human Services increase in public assistance programs. There is also an increase in the E911 Fund, again for the return to the pay for performance policy per the Personnel Management Plan.

The Enterprise Funds are decreasing primarily due to the change in CIP projects for the Airport and Water & Sewer enterprise funds.



#### GENERAL GOVERNMENT

#### **Employee Compensation**

The Board seeks to maintain a competitive compensation program to attract, retain and motivate qualified employees. During fiscal year 2012, the Board authorized the Human Resources Department to begin an updated study of pay and benefits for county employees. During FY13 the Board adopted the plan set forth by Evergreen Solutions, LLC. Phase I of that implementation was included in the FY14 adopted budget as pay increases for county employees, with Phases II & III included in the FY15 adopted budget. For FY16, the adopted budget includes raises for County employees based on a return to the prior 2-fold procedure as explained in the County's Personnel Management Plan.

The study described above does not include the School System or the Department of Human Services.

#### **Employee Health Insurance**

Funding has remained the same for the premiums the County will pay for the Employee health insurance coverage. For this plan year, the County continues with the high deductible HMO product and an H S A product for employees. Since our premiums are remaining level for FY16, it appears the plans are meeting the County's expectations in keeping premium costs down.

#### **New Positions**

The adopted fiscal year 2016 Budget includes 4 new positions. The first position is a new full time position in the Clerk of the Circuit Court Office for Criminal Court Room Clerk. 3 new maintenance tech positions are included in the budget for Environmental Services. The Maintenance Tech II position will assist existing tech positions with facility issues. The 2 Maintenance Tech I positions will assist with mowing of various grounds owned by the County. Further, the Commonwealth Attorney's Office part time position is requested to be increased to full time. Lastly, the Library requested additional funding for part time employees to allow the Library to remain open year-round on Sundays. That funding is included in the FY16 adopted budget.

#### **GENERAL GOVERNMENT ADMINISTRATION**

In most cases department budgets are remaining flat, only increasing as previously stated for increases in salaries.

#### SPECIAL REVENUE FUNDS

Special Revenue Funds include Piedmont Tech, Human Services Fund, and E-911 Fund. The adopted Special Revenue Funds total \$12,483,143, which represents an increase of \$441,370 or 3.7 percent over the current fiscal year budget.

**Piedmont Tech Fund -** For fiscal year 2016, the budget includes funding of \$85,095 for this building. The expenditures for these buildings include utilities and maintenance.

**Human Services Fund -** The Human Services Department totals \$9,865,217 and is primarily State and federal aid to Social Services programs with matching funds of \$1,362,636 from the County. In addition to the operations of the Social Services Department, this fund also accounts for the operations of the Day Care center, as well as various grants.

The Department has implemented a Strategic Planning Process. The Department plans to improve operational effectiveness by reducing the need for local fund expenditures and increasing Federal/State revenue and reimbursement. In addition, the Department will work toward improving productivity and meeting information needs more efficiently through automated information systems. The Department will continue its prior partnership with the Chamber of Commerce in providing opportunities to move clients toward self-sufficiency; through increased responsibilities, better paying jobs and specialized training.

The Services Unit will continue to work to ensure that the children and adults of Culpeper County are protected against abuse, neglect and/or exploitation. It will also work diligently to ensure that family units remain intact by promoting family preservation services. The Unit will be reorganized to better serve the community.

The Eligibility Unit will strive to ensure that the citizens' tax dollars are not misspent, while it continues to assist all residents to meet basic financial needs and attain economic security. The Fraud Worker will aggressively investigate and pursue all program violations and strive to increase collections.

The Culpeper Career Resource Center will promote greater community involvement in the work of the Center and plans to increase participation through newspaper articles, newsletters, seminars and meetings.

**E911 Fund -** The budget is \$2,532,831 the revenue generated by the E911 tax is not sufficient to fund the program without the County appropriating \$945,064 and the Town appropriating \$384,221 to fully fund the program.

#### **ENTERPRISE FUNDS**

**Airport Operations -** The budget totals \$1,743,680, and includes the first year of interest only on the new USDA loan obtained for the new hangar construction as well as the first 3 months of debt service payments for those new hangars. As stated above, there is only one capital project for fiscal year 2016, which is the design of the extension of Greenhouse Road. A grant from the FAA will cover the \$157,500 of the cost; a grant from VDOA will cover \$14,000 and the County will cover the final portion or \$3,500 of the total cost.

**Landfill -** The budget recommended for next fiscal year is \$2,222,649. The budget reflects costs for the solid waste transfer, hauling and disposal by our contractor. Also included are funds for hauling services from County solid waste convenience sites. Again, as previously stated, there are no planned capital improvements related to the landfill contemplated in the adopted fiscal year 2016 budget.

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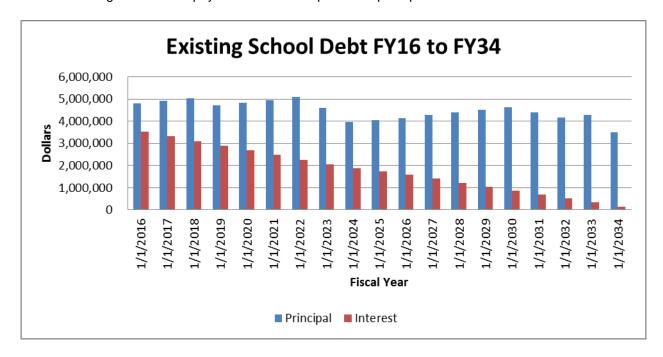
**Water and Sewer -** The budget totals \$5,000,827. Included are funds for engineering services, wastewater consulting and capital expenditures which include a water line extension project to the Coffeewood Correctional Center to be funded by the Commonwealth of Virginia; and the purchase and resale of 16 sewer tap fees for a contractual obligation for the exchange of property. This project will be funded by the General Fund.

# COMPONENT UNIT SCHOOL FUNDS

The contribution to the Culpeper County Public School System, which includes funding for ongoing operations, CIP and debt service for school facilities, is \$39,422,718. This represents 25.58 percent of the County's adopted General Fund budget, and is a 3.74 percent increase from the fiscal year 2015 contribution of \$38,002,046. The Culpeper County Public School budget can be found at <a href="https://www.culpeperschools.org">www.culpeperschools.org</a>.

#### SCHOOL DEBT SERVICE

The total School Debt Service budget for FY2016 is \$8,031,000, which is a decrease of \$356,328 from the current fiscal year. The reason for the decrease is attributable to the refunding of the leased revenue bond for 2005 refunded in FY15. This resulted in less interest being paid on the bond. Following is a table of existing debt service payments and a "snap-shot" of principal and interest for FY16.



	FY14	FY15	FY16
	Actual	Adopted	Adopted
Principal	4,747,077	4,707,077	5,015,825
Interest	3,784,280	3,788,960	3,015,175
Total	8,531,357	8,536,037	8,031,000

#### CAPITAL PROJECTS

Included in the adopted fiscal year 2016 budget is \$5,462,903 for General Government Projects. This funding is for \$1,010,903 towards paving of secondary roads in the county as a joint project with the Virginia Department of Transportation. These roads are already incorporated in the Commonwealth's road system and the County is opting to cost share with the state in an effort to expedite the projects. Funding in the amount of \$300,000 is included to continue work on the IT infrastructure, mainly servers and connectivity issues will be addressed. This is a continuation of Phase I of the implementation of the IT study which the County underwent 2 years ago. Additionally funding is included in the amount of \$45,000 for a new Iseries IBM mainframe. This is the hardware in which the Bright & Associates Financial Software which the county utilizes for the Commissioner of the Revenue, Treasurer, Finance and School Board. All financial data for the County resides on this hardware. The current Iseries box is out of warranty and it was more economically advantageous for the County to purchase a new machine with 5 years included warranty than to continue purchasing a maintenance contract on the existing machine.

Funding is included in the amount of \$3,000,000. This is the 1<sup>st</sup> year of a 3 year set aside of funds to total \$7.4M for the purchase of a new public safety radio system. Also included is \$350,000 for a VOIP county phone system. This will replace the current PBX phone system and allow more flexibility with more features and less cost for operating.

Funding is included in the amount of \$182,000 for a new tower at the Landfill or other potential alternate location. This tower will allow more commercial carriers to co-locate on the county towers, and allow for the added space necessary for the new radio system upgrades.

\$75,000 is included in the CIP for a new generator in the Jail. This will ensure that the facility can continue to operate in the event of an emergency situation, keeping prisoners in the jail rather than transporting to another facility creating more cost for transport.

Funding is included the amount of \$50,000 for upgrades to the Circuit Court Judge's bathroom in the Courthouse.

\$50,000 is included for the purchase of a replacement tractor with implements for use by the Buildings & Grounds staff for maintenance and upkeep of county property.

The last project included in the CIP for funding for FY16 is a "contribution" payment to the Fire & Rescue Association to aid with up-coming capital issues for the Association. The cost included in the FY16 budget is \$400K and is adopted to be funded by the volunteers using Compassionate billing for rescue squad patients as is the current practice of the career staff.

The five-year Capital Improvement Plan for FY16 – FY20 was officially adopted by the Board of Supervisors on May 5, 2015.

The CIP process begins with project requests being submitted at the beginning of the CIP cycle annually to the Planning Director from all County departments and agencies. These requests are reviewed with Department and Agency directors prior to Planning Commission review. The Planning Director submits a draft to the Planning Commission for review. The Planning Commission then reviews the adopted CIP and makes any necessary changes. Once the Planning Commission has completed their review, a final draft is recommended to the Board of Supervisors.

The CIP is a five-year plan, with the 1<sup>st</sup> year acting as the capital budget request for the upcoming budget. The Board adopts the CIP in conjunction with its adoption of the County's annual operating budget in May of each year.

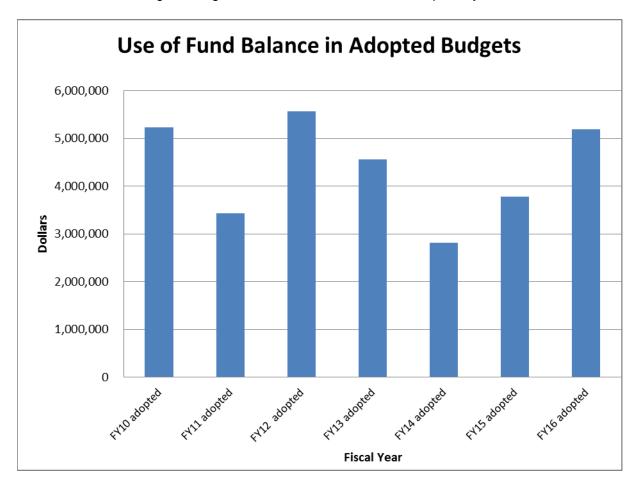
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#### **CHANGES IN FUND BALANCE**

Included in the adopted fiscal year 2016 budget is a decrease in the General Fund balance. This decrease is expected to be \$5,184,776. The use of the fund balance will be primarily for county, school and enterprise capital items. This has been the practice for many years, and a practice approved by the bond raters, for use of the General Fund for one-time purchases. Beginning in FY09 through FY12, because of the economic conditions, the fund balance was used towards operational costs. However, beginning again in FY13, FY14, FY15, and now into FY16, we have been able to resume the practice of using the fund balance for 1-time capital items. The increase in the tax rate in FY13, allowed some contingent liabilities to be paid down and thus resume only capital payments out of the General Fund.

The County's adopted fiscal policies include a section regarding fund balance. The County's policy is to maintain 10-15% of its operating budget in the unreserved fund balance for operations.

Below is a chart showing the budgeted use of the fund balance for the past 7 years.



#### **GFOA DISTINGUISHED BUDGET AWARD**

The Government Finance Officers Association of the United States and Canada (GFOA), a national organization each year recognizes budgets that meet certain rigorous standards. GFOA presented an Award of Distinguished Budget Presentation to Culpeper County for its annual budget for the fiscal year beginning July 1, 2014. To achieve this award, a governmental unit must publish a budget document that meets program criteria as a policy document, as an operations guide and as a communications medium. The award is valid for a period of one year only. We believe our current budget continues to conform to program requirements and we are submitting it to GFOA to determine its eligibility for the award.

I would like to thank our staff for their many hours of hard work and their contribution to the development of this budget. The input of the Board of Supervisors is essential in establishing priorities and is appreciated.

Sincerely,

Ernest C. Hoch

County Administrator

#### **COUNTY MISSION STATEMENT**

During FY08, the Board of Supervisors revised the Vision, Mission and Strategic Goals for the County. It provides guidance to the organization and ensures the operation of each department aligns with the County's overall goals. The Quality Council, a team of staff members, made the document a working document.

#### **Vision**

Culpeper County will strive to achieve the highest quality of life possible for our community through comprehensive, innovative, responsive, and meaningful services effectively delivered by motivated and skilled employees guided by visionary leadership.

#### Mission

Culpeper County Government will strive to provide an environment which promotes a prosperous community dedicated to the health and safety of its citizens while providing educational opportunities and data driven, citizen centered, performance based management.

## **Strategic Goals**

#### **Administration of Government**

- 1. Responsible management of County resources
- 2. Provide effective programs, efficiently managed and professionally delivered
- 3. Carry out the vision & mission of the Board of Supervisors

#### Infrastructure

- 1. Provide the necessary infrastructure to support business development consistent with the Comprehensive Plan
- 2. Attract a wide spectrum of businesses
- 3. Recruit businesses that will raise our standard of living
- 4. Seek businesses that have a strong tradition of corporate stewardship

#### Public Safety

1. Protect people and property through effective enforcement of laws and delivery of services

#### Quality of life

- 1. Promote and encourage a safe, prosperous, and healthy environment
- 2. Create opportunities for a comprehensive education emphasizing efficient use of resources that nurtures and stimulates the maximum potential of our residents.
- 3. Enhance and protect the rural integrity and atmosphere of our County
- 4. Promote our history to the fullest extent so as to understand our past and guide us into the future

This year the Quality Council continued working with the departments and Constitutional Officers to assist with aligning the departmental goals with the Board of Supervisors goals. Initially, the Board of Supervisors, as a whole, ranked the above listed goals by priority and then the Quality Council aligned the departmental goals to each major goal. Once a ranking order was assigned, departments were asked to list their programs in accordance with the Board's Strategic goals. The rankings from the Supervisors were assigned to the programs, thereby ranking all programs in the County from highest priority down to least. Other criteria were part of the overall ranking, which included the type of funding for the program (ie. local, state or federal); mandated vs. non-mandated programs (mandated by local, state or federal); and demand of the program (demand by the end user of the program). The ranking of the programs was then compared to current funding of departments. In some cases, as with Public Safety, the ranking and the funding were in alignment, however, in some cases as with Water & Sewer, the funding was not following the priority and they were not aligned.

## LINKING LONG AND SHORT TERM GOALS

Below are the long term goals of the Board of Supervisors linked to the FY16 short term goals included in the FY16 budget document. The department(s) responsible for implementing the goal is identified.

Administration of Government – Responsible management of County resources. Provide effective programs, efficiently managed and professionally delivered

Short – Term Goals BOS	Implementation Departments & Programs
Maintain a reasonable tax rate and comply with	Administration
the fund balance policy while continuing to	
provide the same level of service.	
Evaluate Consolidating Town and County	Administration; Parks & Recreation
Parks and Recreation	
Continue to convert to digital file storage,	Building Dept.
purging un-needed hard copy documents and	
associated storage costs. Implement new	
permitting, plan review and inspection software	
to further streamline the process as well as	
offering greater access for our customers.	
To continue to provide prompt high quality legal	County Attorney
services to the Board of Supervisors, County	
Administration and Departments.	
Regulate to ensure the County and its Code	County Attorney
are in compliance with state and federal laws	
and regulations.	
Provide data and economic forecasts for	Finance
preparing the annual budget and audit.	
Develop programs aimed at boosting employee	Human Resources
morale	
Promote employee wellness by implementing	Human Resources
programs and communications.	
Develop, enhance and manage the County's	Information Technology
enterprise networks to provide a secure,	
responsive, transparent and reliable	
infrastructure.	
Work with Departments to improve operations	Information Technology
through analysis of business needs and search	
for proven information technology solutions that	
can expend with the County's growth.	
Review assessment methods and formulas to	Real Estate Assessment
ensure optimal revenue and fairness	
Continue to prepare for and work on the	Real Estate Assessment
upcoming Reassessment to take effect 1/1/17.	
Increase data flow to budget between Real	Real Estate Assessment; Finance
Estate and Finance	
Work with departments to ensure that we are	Real Estate Assessment; Building Dept;
all communicating when we see violations that	Planning & Zoning (GIS); other departments
should be subject to review when speaking	
with owners or viewing properties.	
Continue to review mailing address	Real Estate Assessment; County Treasurer;
inaccuracies to help decrease the amount of	Commissioner of the Revenue
returned RE Notices and RE bills	
County of Culpeper	16 Transmittal Letter

	T TERM GOALS Continued:
Short – Term Goals BOS	Implementation Departments & Programs
Provide training to County Departments, Constitutionals, and Agencies to comply with Library of VA guidelines for records retention.	Records Management
Store paper records in compliance with Library of VA guidelines, which includes moving records from unstable environments.	Records Management
Implement Electronic Document Management System, which includes email archiving, document management, and workflows.	Records Management
Maintain the Property and Casualty insurance to a loss percentage less than 30%.	Finance
Review safety practices/policies to ensure compliance and to reinforce a safety culture.	Human Resources
Maintain safety, loss prevention and claims mitigation programs to minimize risk.	Human Resources /Finance
Attend professional conferences to increase knowledge of the field, changes in government policy, and training for future challenges for better delivery of services, efficiently and professionally.	Parks and Recreation
Continue offering diverse programs and classes to the public staffed with quality instructors and at an affordable fee.	Parks and Recreation
Manage & maintain current park inventory for sustainable and continued use with safety as a priority.	Parks and Recreation; Environmental Services

Infrastructure – Provide the necessary infrastructure to support business development consistent with the Comprehensive Plan. Attract a wide spectrum of businesses. Recruit businesses that will raise our standard of living. Seek businesses that have a strong tradition of corporate stewardship.

Stewardship.	Insulance at ation Demontrace	-1- 0 Dua
Short – Term Goals BOS	Implementation Departmen	nts & Programs
Build site selector network and pursue in	Economic Development	
identified target markets.	·	
Develop an effective media marketing	Economic Development	
campaign to include printed and electronic		
materials. Continue to explore electronic and		
social media marketing opportunities and		
implement same as appropriate.		
Attend and investigate Trade Shows as an	Economic Development	
Economic Development tool.		
Continue to enhance RFP package and	Economic Development	
respond to new business prospects that are		
interested in developing a Culpeper County		
location.		
Create a strategy to engage property owners in	Economic Development	
partnership opportunities for growth and		
development of available land		
Coordinate with and support the Department of	Economic Development	
Tourism, CRI and the Chamber of Commerce		
Continue development of quarterly electronic	Economic Development	
newsletter – "Horizons."		
Evaluate and modify the Business Visitation	Economic Development	
Program.		
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LINKING LONG AND SHOR	T TERM GOALS Continued:
Short – Term Goals BOS	Implementation Departments & Programs
Manage the "Be a Culpeper Local" campaign as a buy local program.	Economic Development
Maintain networking and functional relationships with the Central Virginia Partnership for Economic Development, the Piedmont Workforce Network and the Virginia Economic Development Partnership.	Economic Development
Construct irrigation well and supply lines to serve the Sports Complex.	Environmental Services
Expand wastewater treatment capacity at the Industrial Airpark from 25,000 GPD to 100,000 GPD	Environmental Services
Secure funding to construct improvements, including a new Airport Terminal and Thangars to Promote Economic Development.	Planning & Zoning; Airport Manager; Airport Advisory Committee
Zoning and Subdivision Ordinance Revisions	Planning and Zoning
Identify funding sources and partnerships to construct multi-use trails to be available for alternative transportation purposes, attract tourism and assist in recruiting businesses to the community.	Parks & Recreation; Planning and Zoning
Continue efforts to improve transportation through paving of gravel roads and construction of an enhanced road system utilizing VDOT Revenue Sharing funds.	Planning and Zoning
Construct a community center to enhance public recreational opportunities and serve as a recruitment tool to attract new business to the community.	Parks & Recreation; Environmental Services; Economic Development

# Public Safety – Protect people and property through effective enforcement of laws and delivery of service.

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County of Culpeper

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LINKING LONG AND SHORT TERM GOALS Continued:		
Short – Term Goals	Implementation Departments & Programs	
BOS		
Continue to provide Thinking for a Change	Options	
(T4C), DO YOU, and Substance Abuse		
Counseling to youth whose identified risk level		
is high and has been placed in the programs.		
Continue to evaluate the effectiveness of the		
programs in reducing identified risk levels.		
Continue to increase the effectiveness of the	Options	
Community Service Work Program by		
increasing the number of worksites that will		
provide opportunities for youth for part-time		
employment after completing their assigned		
community service work hours (based on their		
performance); opportunities for youth to		
discover possible career choices; and		
opportunities for a youth to give back to the		
community in a way that enhances their		
understanding, the community and people		
within the community.		
Continue to provide high quality call taking,	E911	
dispatching/radio communications and		
resource management to the citizens and to		
public safety providers that depend on its		
service.		
Continue effective communications /	Criminal Justice Services	
motivational strategies training with staff.		
Continue to review and evaluate staff		
competencies with motivational interviewing.		
Work with the Virginia Community of Criminal	Criminal Justice Services	
Justice Association to train members in		
effective communication/motivational		
strategies.		
Continue case planning and further establish	Criminal Justice Services	
evidence-based practices within local probation		
and the criminal justice system.		
Work with the Sheriff's Office and Community	Criminal Justice Services	
Services Board to insure that offenders and		
inmates are evaluated and placed into needed		
services.		
Continue to provide Morale Reconation	Criminal Justice Services	
Therapy (MRT) to offenders evaluated and		
placed into the program. Continue to evaluate		
the program for effectiveness and evaluate the		
current assessment tool for effectiveness along		
with other tool(s) identified.		
Work with other departments and agencies to	Parks & Recreation, Sheriff's Office,	
develop an emergency evacuation plan for the	Emergency Services	
county park system.		
Provide an official presence at county parks to	Parks & Recreation	
shepherd positive use of park facilities to		
minimize undesirable occurrences.		
Continue to improve the safety of special	Parks & Recreation	
events that would boost event participation.		

Quality of Life – Promote and encourage a safe, prosperous, and healthy environment. Create opportunities for a comprehensive education emphasizing efficient use of resources that nurtures and stimulates the maximum potential of our residents. Enhance and protect the rural integrity and atmosphere of our County. Promote our history and values so as to understand our past and guide us into the future.

LINKING LONG AND SHORT TERM GOALS Continued:	
Short – Term Goals BOS	Implementation Departments & Programs
Level Funding with no decrease in Level of	Administration; Finance
Service.	
Pursue the implementation of digital plan review and storage.	Building Dept.
Expand recycling in the County to include electronics and plastics	Environmental Services
Develop and review human resource practices that will strive to meet employee needs as well as meet budget goals.	Human Resources
Build a public water supply system around the County's closed landfill.	Environmental Services
Implement programs and plans to be established in the 2015 Comprehensive Plan. Continue to update and improve the Plan on an ongoing basis.	Planning and Zoning
Seek funding sources to facilitate the construction of equestrian, bicycle & walking trails.	Planning and Zoning
Manage Stimulus Funding to Promote Sustainable Programs	School Division
Construct a community center with gymnasium to enhance public recreational opportunities that meet public demand.	Parks & Recreation
Continue seeking land acquisitions for park development offering a diverse outdoor recreation experience for citizens.	Parks & Recreation
Implementation of a Culpeper County Bicycle Plan	Parks & Recreation
Continue to seek funding and partnerships for development of walking trails	Parks & Recreation
Continue to improve special events safety to encourage more participation and promote profitable benefits for the community.	Parks & Recreation
If funding becomes available, hire a consultant to create a Parks, Recreation and Open Space Comprehensive Plan used to determine the needs of residents and to be used as a tool to guide parks & recreation's vision.	Parks & Recreation
Begin to explore ways to service the special needs population in the county	Parks & Recreation

Annually these goals will be reviewed to see if the departments have realized them; those achieved will be removed and new ones added.

#### REVENUE ANALYSIS

#### Description

The fiscal health of Culpeper County has an effect on the levels of service that will be provided to the residents of the County. From FY08 through FY12 numerous cuts and reductions were made in the budget to reduce spending and stay in line with the revenue stream that was available during the economic downturn. During FY13 through FY15 new positions began to be added back into the budget as well as slight tax increases to cover some contingent liabilities created from FY08 to FY12. Further raises were added back into the budget as the revenue began increasing, allowing for the fulfillment of a pay and classification study in an attempt to bring employees back up to, or as close to market as possible.

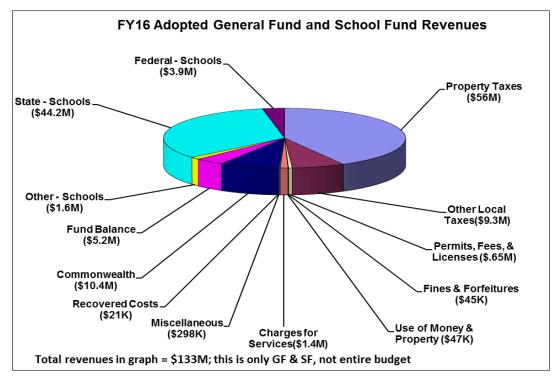
The FY16 budget includes a return to prior practice, included in the Personnel Management Plan, regarding raises for county employees. That process includes a 2-fold approach which takes into account a COLA for employees as well as a raise for performance based on annual evaluation results. The results of the Pay and Classification study that was conducted during FY12 were implemented in FY15 and FY14. The results of that study, and the subsequent recommendations of the study that was performed by Evergreen Solutions, LLC, were presented and adopted by the Board of Supervisors on September 4, 2012.

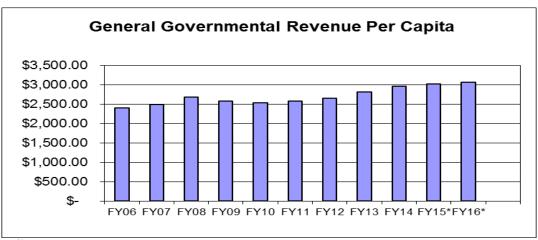
Included in the FY16 adopted budget are 6 new full time positions. The first position is a new full time position in the Clerk of the Circuit Court Office for Criminal Court Room Clerk. 3 new maintenance tech positions are included in the budget for Environmental Services. The Maintenance Tech II position will assist existing tech positions with facility issues. The 2 Maintenance Tech I positions will assist with mowing of various grounds owned by the County. Further, the Commonwealth Attorney's Office and the Crime Victim Assistance Office are both requesting a part time position be increased to full time for both Offices. Lastly, the Library requested additional funding for part time employees to allow the Library to remain open year-round on Sundays. That funding is included in the FY16 adopted budget.

Culpeper continues to remain an attractive location for businesses. The County's population has begun to level out, but the County maintains its commitment to maintaining a stable tax base fairly split between residential and commercial use, and its cost-effective approach towards service delivery.

#### **GENERAL FUND**

There are many factors used to assess and monitor financial condition. One of the primary factors influencing financial condition is revenue. The following several charts provide a part of the financial picture for determining the County's overall financial condition. Under ideal conditions revenues grow at a rate equal to or greater than the combined effects of inflation and expenditures, and should be flexible to allow for adjustments to changing conditions. Below is a graph showing the General Fund Revenues as adopted and the percentage of the General Fund budget they comprise:





#### Estimated\*

Examining revenue per capita shows how revenues are changing relative to the changes in the level of population. As population increases, it is expected that revenues and the need for services would increase proportionately and therefore the level of per capita revenue should remain constant as reflected in the chart entitled General Governmental Revenue Per Capita. Culpeper had exhibited a healthy, positive trend up through FY08; however, during FY08 and continuing through FY09, FY10 and FY11, revenues were down, as well as population was decreasing due to the impact of foreclosures on homes in Culpeper County. During FY12 the revenue began to make some slight increase in certain areas, such as sales tax. The increases have continued through FY15 and are continuing into FY16.



Due to the recent general reassessment the total value of real property excluding additional assessments due to new construction or improvements to property, increased from last year's total assessed value by eleven (11.45%) percent.

This assessment increase required an adjusted tax rate to offset the increased assessment. This resulted in a need to adjust the General fund RE tax rate to achieve the equalization rate of \$.66. This adopted budget maintains the current real estate tax rate at the equalized rate of \$0.66 per \$100 of assessed value. The assessment increase also required an adjusted tax rate for the Fire & Rescue levy. The equalized rate for the Fire & Rescue levy is \$.07 per \$100 of assessed value and this adopted budget maintains the equalized rate.

The Board of Supervisors in FY13 adopted proration of personal property taxes. The first time proration could occur was with the January 1, 2013 assessments, and those collections will first be apparent in the FY14 budget. The Board is continuing with its policy of proration of personal property and that increased revenue is included in the FY16 budget.

In the County Administrator form of government, the Commissioner of the Revenue assesses all property and the Treasurer is responsible for the collection of all taxes and payments made to the County. The County's major revenue categories are described in the pages that follow. The explanations are intended to provide a brief description of each major revenue type in the fiscal year 2016 budget.

### I. LOCAL REVENUE

	2012	2013	2014	2015	2016
	ACTUAL	ACTUAL	ACTUAL	ADOPTED	ADOPTED
Real Estate Tax	31,558,857	34,335,088	34,376,564	34,747,118	34,889,629
% Of Total Local	56%	55%	53%	53%	52%
Personal Property Tax	14,824,847	16,630,670	16,630,670	19,540,214	20,895,507
% Of Total Local	26%	27%	28%	30%	31%
All Other Local Taxes	3,291,368	3,450,575	3,519,658	3,232,859	3,333,942
% Of Total Local	6%	6%	5%	5%	5%
Local Sales Tax	4,770,396	5,484,941	5,651,727	5,400,000	6,000,000
% Of Total Local	8%	9%	9%	8%	9%
Other Local Revenue	1,923,889	2,667,809	2,645,864	2,179,019	2,418,947
% Of Total Local	3%	4%	4%	3%	4%
TOTAL LOCAL	56,369,357	62,569,083	64,589,797	65,099,210	67,538,025
%	100%	100%	100%	100%	100%

### Real Estate

Real property taxes will constitute 41.28 percent of the County's revenues for fiscal year 2016. The overall value of real property in the County (excluding public service corporations) increased from \$3.92 billion to \$3.96 billion as of January 1, 2014. Due to equalization, the adopted rate for FY16 is adopted to be equalized at \$.66 and \$.07 for the Fire/Rescue levy, down from the .075 and \$.08 as adopted in FY15.

### B. Personal Property

Personal property tax is levied on the tangible property of individuals and businesses. For individuals, this is primarily associated with automobiles. For businesses, examples include motor vehicles, machines, fixtures and tools.

In calendar year 2014, the assessed value of personal property in the County totaled \$734.63 million. This increased 7.23% percent over the \$685.08 million in calendar year 2013.

The fiscal year 2016 estimate of this revenue continues to be based on a stable value of assessed property and maintaining the current tax rate This year's budget submission also maintains the current personal property tax rate of \$1.50 per \$100 of assessed value for recreational personal property; \$1.00 per \$100 of assessed value for Passenger Carrier vehicles (30 or more passengers); \$3.50 per \$100 of assessed value for all other personal property, with the exception of aircraft which rate is \$.00004 per \$100 of assessed value; and \$2.00 per \$100 of assessed value for Machinery & tools. The revenue generated from the personal property tax increase in FY07 was, and will continue to be used to offset additional debt for the new high school in fiscal year 2011 and future years. During the FY14 budget process, the Board of Supervisors approved the proration of personal property, thereby taxing citizens for the personal property only for the period of time they lived in the county or only for the period of time they actually owned the property.

### C. Other Local Taxes

### Local Sales Tax

Local sales tax is a point of sale tax collected by the merchants and remitted through the Commonwealth of Virginia to the locality. Of the 5% sales tax collected on each sale, 1% represents the local share and 4% is the state share. This revenue is projected to increase by 11 percent due to increases in retail sales. The amount of retail sales has begun to increase as the economy has shown small signs of improvement. Revenues are projected to increase from \$5.4M to \$6.0M in fiscal year 2016.



### Motor Vehicle Tax

A license tax is charged on every motor vehicle, trailer or semi-truck trailer normally garaged, stored or parked in the County. The cost of the license varies and is based on the type and weight of the vehicle. Projections are normally based on revenue history and expected rates of growth in car registrations. The Motor Vehicle License revenues are collected in accordance with Section 46.1-65 of the Code of Virginia (1950), as amended. The rates for fiscal year 2009 were Twenty-five Dollars (\$25) for vehicle decals and Fifteen Dollars (\$15) for motorcycle decals and will be again in fiscal year 2010.

For fiscal year 2010, \$750,000 was estimated to be collected for the fee imposed for motor vehicles in the county. For fiscal year 2011 revenues were projected to decline to \$650,000. This was a 13% decrease from fiscal year 2010. The primary reason for this is the reduced number of vehicles registered in the County. For fiscal years 2012, 2013, 2014 and 2015 revenues were projected to remain flat. Going into fiscal year 2016, revenue projections are projected to increase somewhat by 15% increase, to \$750,000. The increase is due to the increased number of vehicles in the County.

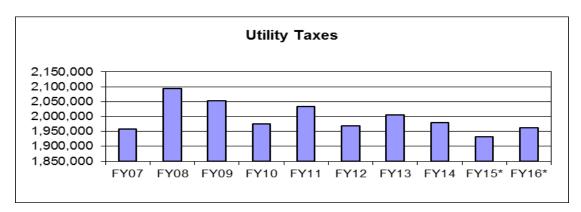
#### Recordation Tax

Recordation Taxes are levied on deeds of trust, mortgages, leases and contracts. These revenues are collected by the Clerk of the Circuit Court and remitted to the County. Fees charged for recording these

documents are based on the size of the transactions (i.e., sales price). Projections for this revenue are based on historical and current year collections, as well as current community activity. Recordation taxes are estimated to decrease from \$636,000 for FY15 to \$608,000 for FY16, a 4.4% decrease. The decrease is due to less activity in the Clerk's Office.

### Consumer Utility Tax

This tax is applied to all telephone, gas and electric service recipients residing within the County. As expected, the County's leveling of the population has caused this tax to increase somewhat. Revenues from this utility tax are expected to increase from \$1.931million to \$1.961, a \$30,000 or 1.55% increase. Revenue projections for Consumer Utility tax are based on historical and current collections.



Estimated\*

### D. Other Local Revenue

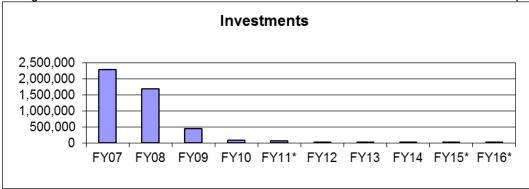
This category includes all other local revenue not included above specifically, Permits and Fees, Fines and Forfeitures, Use of Money and Property, Service Charges and Miscellaneous Revenue. This category represents 4 percent of total local General Fund revenue or \$2.419 million. Listed below are descriptions of the large revenues in this category. Projections for these revenues are based on historical and current year collections, as well as current community activity, primarily the reduction in housing starts and a slower real estate market. For investment revenue, the County has had some recent debt issuances and those investments are earning interest until the funds are drawn down.

### Building Permits

This category includes all building, electrical, plumbing and heating permit fee revenue. Fees are based on the determined or calculated "value" of construction. The fiscal year 2016 budget includes collections of fees for residential building, residential accessory building permits, Certificates of Occupancy, Plan review, re-inspection fees and includes \$525,000 in estimated revenue. This revenue projection is slightly decreased for fiscal year 2015.

### Interest on Investments

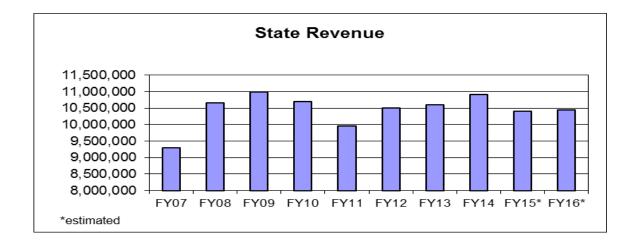
The fiscal year 2016 General Fund budget includes \$6,000 in General Fund investment interest. This revenue is estimated fall, with a 40% decrease from fiscal year 2015. The Treasurer is responsible for the County's Investment program. Funds are invested in securities, as outlined in the Virginia Public Deposits Act and the Code of Virginia. Investment tools primarily consist of certificates of deposit, treasury bills, the Virginia State Treasurer's Investment Pool and repurchase agreements. Investment earnings are a function of interest rates and the amount of cash available for investment purposes.



Estimated\*

### II. STATE REVENUE

The fiscal year 2016 budget includes \$10.4 million in state revenues. State revenues are projected to remain fairly flat as compared to the fiscal year 2015 Adopted Budget. State revenue projections are determined from information received from the Commonwealth of Virginia as well as known grant funding to be received. Projections for these revenues are based on historical and current year collections.



County of Culpeper 27 Transmittal Letter

### III. <u>FEDERAL REVENUE</u>

For fiscal year 2016 there is not any anticipated federal revenues to be received.

		TO	TAL REVENU	/ENUE					
	<u>2012</u>	<u>2013</u>	<u>2014</u>	<u>2015</u>	<u>2016</u>				
	<u>Actual</u>	<u>Actual</u>	<u>Actual</u>	<b>Adopted</b>	<b>Adopted</b>				
Local Revenues % Of	56,369,357 84%	62,569,083 86%	64,589,797 86%	65,099,210 86%	67,538,025 87%				
Total									
State Revenues	10,509,514	10,386,778	10,671,611	10,410,432	10,442,314				
% Of Total	16%	14%	14%	14%	13%				
Federal Revenues	380,342	207,350	280,374	0	0				
% Of Total	1%	0%	0%	0%	0%				
TOTAL REVENUES	67,259,213	73,163,211	75,541,782	75,509,642	77,980,339				
%	100	100	100	100	100				

### **SPECIAL REVENUE FUNDS**

**Piedmont Tech Fund** – For fiscal year 2016, the budget includes funding of \$85,095 for the maintenance of these buildings. This fund has projected revenues totaling \$18,000 from charges for rent. The County's General Fund will contribute \$67,095.

**Human Services Fund -** The revenues total \$9,865,217 and are primarily State and federal aid to Social Services programs with matching funds of \$1,362,636 from the County. In addition to the operations of the Social Services Department, this fund also accounts for the operations of the Day Care center, as well as various grants.

**E911 Fund** - This fund will have projected E911 tax revenues totaling \$1,059,250. Also, the County's General Fund contributes \$945,064, the Town of Culpeper contributes \$384,221 and the Commonwealth of Virginia contributes \$144,396 for total revenue of \$2,532,831.

### **ENTERPRISE FUNDS**

**Airport Fund** - These revenues are estimated at \$1,193,680. This is based primarily on the rental of hangars, sale of aviation fuel and maintenance grants from the Virginia Department of Aviation. Due to the implementation of GASB 34, the airport fund is now considered an enterprise fund as opposed to a special revenue fund. Further, because of GASB 34, capital improvement projects related to the airport

are now budgeted within the airport fund as opposed to the county CIP fund. There is one project for fiscal year 2016. That project is the design of the Greenhouse Road extension. A grant from the FFA and the VDOA will cover the cost of the design in the amount of \$157,500 from the FAA, and \$14,000 coming from VDOA, with the balance of the project, or \$3,500 coming from local funds as a General Fund transfer. The County's General Fund will also contribute funding in the amount of \$25,000 for operations as well as \$41,112 for the local share of site improvements, which are estimated to generate state for maintenance funding in the amount of \$308,888.

Landfill Fund – Fees collected are expected to increase from \$935,000 to \$1,180,000. The primary reason for the increase is an increase in the fee rate. The utility tax collected and transferred from the General Fund will be \$1,023,149, bringing the total revenue to \$2,222,649. As stated above in the airport fund, due to GASB 34, all capital improvement projects related to the landfill are now budgeted within the landfill fund as opposed to the County CIP fund. For fiscal year 2016, there are no planned capital projects.

Water and Sewer Fund - This fund is operated as an enterprise operation, which means that the costs of providing services are recovered from those who use the services. Anticipated revenues are expected to be \$504,191 from user fees collected from sale of water and sewer. \$390,108 is expected to come from revenue proffered by Centex for the Clevenger's Village system as offset to operating losses until the system can maintain itself. The balance of the revenue would be transferred from the General Fund to offset operating costs not covered by fees of \$606,528, bringing the total revenue for the Water and Sewer Fund to \$5,000,827. One of the capital projects in the Water and Sewer Fund is a water line extension to the Coffeewood Correctional Center. This capital cost will be reimbursed by the Commonwealth of Virginia and is included in the total revenue amount above, as revenue from the Commonwealth. The only other capital project included in the Water & Sewer Fund for FY16 to be funded by the General Fund is \$160,000 for the purchase and resale of 16 sewer tap fees for a contractual obligation for the exchange of property.

## COMPONENT UNIT SCHOOL FUNDS

State Revenues will provide \$ 44,231,564 or 55 percent of the school funds for the fiscal year 2016 budget. These revenues are divided into three categories:

**Sales tax** – Includes revenue from a 1 percent portion of the State sales tax returned to localities, designated for public school education. This component of State sales tax is distributed on the basis of a locality's school age population. The fiscal year 2016 estimated amount of sales tax is \$8,726,657.

Standards of Quality Funds – These are distributed based upon an "equalized" formula that takes into account a locality's ability to pay. This "composite index" is applied to various revenue accounts to ensure an equitable distribution of State funds to all school districts. The State assumes a 50/50 sharing of the costs to fund the Standards of Quality (SOQ). Culpeper's Composite Index is .3445. The State provides 65.55 percent of the estimated SOQ costs with Culpeper County providing 34.45 percent. For each SOQ item, the State has established a per pupil cost for each locality based upon the school district's cost experience and the State's established staffing for the specific initiative. State revenue from the item is established by multiplying the number of students in average daily membership by the per pupil amount, then by the composite index.

**State Categorical Funds** – This funding stream is offered as an offset to specific services provided by the local school district. Funds are provided in direct relation to the cost and level of services provided. The projected other state revenues total \$35,504,907.

**Federal Revenue** -- Amounts in this section of the revenue budget represent the Federal offset of certain specific programs. Some of these programs require a local funding match, while other programs are fully funded (self-sustaining). Most of the self-sustaining programs are mandated or grant initiatives. It is expected that at the end of the year these programs will be cost/revenue neutral. Federal funds will provide \$3,910,763 of the school's estimated revenue.

**Other Revenue** – Revenue in this section is derived from non-government sources. For the most part these funds represent fees for services and specific cost recoveries. Other Revenues will provide \$1,619,622 of the school's budget.

**Local Revenue** – Includes local funds for regular school operation, including the local share of the State Standards of Quality. Additional local funds are appropriated for debt service and textbook funds. Local revenues will provide \$30,174,718 or 38 percent of the school budget.

**Food Service -** The food service program is funded by fees charged for meals eaten in the cafeteria, and from State and Federal sources. The revenues are projected at \$3,823,764, an increase of \$29,698 over fiscal year 2015.

### CULPEPER COUNTY BUDGET PROCESS AND CALENDAR

Culpeper County's budget development begins each year in November and continues through the final budget adoption in May (see Budget Calendar). The process is designed to incorporate a rigorous internal review of each department's budget and to allocate resources across departmental programs based on a thorough examination of program alternatives and justifications. Each activity funded has been reviewed by the County's Budget Staff, the County Administrator and the Board of Supervisors.

By the end of March, the County Administrator submits a proposed operating budget for the fiscal year commencing July 1<sup>st</sup> to the Board of Supervisors. This operating budget includes proposed expenditures and the revenue sources needed to finance them. A public hearing is conducted in April to inform residents about the proposed budget and to gather taxpayer input to guide spending decisions.

By the 1<sup>st</sup> of May, the Board of Supervisors makes final revisions to the proposed budget and adopts the budget by resolution. Funds are appropriated at the departmental level through the Board of Supervisors' passage of an appropriation resolution. Budgets for all funds are adopted on a basis consistent with generally accepted accounting principles applicable to governmental units. Budgeted amounts reflected in the financial statements are as originally adopted, or as amended by the County Administrator or Board of Supervisors.

Appropriations for the General Fund, School Fund, and Enterprise Funds lapse at fiscal year end. Appropriations for Capital Project Funds are continued until the completion of the applicable project, even when the project extends beyond the end of the fiscal year.

The County Administrator is authorized to amend appropriations by transferring unencumbered amounts within appropriation categories, or transferring up to \$10,000 between categories. The County Administrator is also authorized to appropriate any unanticipated revenues that are received from insurance recoveries or from reimbursements made to the County for property damage. Otherwise, the Board of Supervisors must approve amendments that alter the total appropriation of any fund.

During the year, the Board of Supervisors may approve amendments to original appropriations, primarily as a result of various Federal and State grant awards. Any appropriation during the year that would increase the total budget by more than 1% can be approved only after holding a public hearing on the proposed amendment.

### **BUDGET PROCESS CALENDAR – MONTHLY DETAIL**

### FY 2016 Budget Calendar

November 2014 - County Administrator issues budget call

December 12<sup>th</sup> 2014 – Departments submit operating revenue and expenditure estimate to Finance Director

January- Finance Director- consolidates estimates and enters into system

January- Finance Director and County Administrator conduct executive review of estimates

January 15<sup>th</sup> - 31<sup>st</sup> – Budget Workshops with Departments

February 3<sup>rd</sup>: 11:00a.m. Regular BOS meeting –budget work session – Revenue

**Forecast** 

Major Stakeholders Budget Reviews: With BOS

February 11<sup>th</sup>: 1:30 DHS

1:45 CSA

2:00 Outside Agencies

February 18<sup>th</sup>: 9:00 Commissioner of the Revenue

9:15 Treasurer

9:30 Clerk of the Circuit Court

9:45 C/W Attorney

10:00 Registrar/Electoral Board

**10:15 Library** 

10:30 Parks & Recreation/Community Complex

11:00 Environmental Services

**11:30 Airport** 

February 18<sup>th</sup>: 1:30 Sheriff

2:00 EMS 2:30 E911 3:00 F&RA

March 3<sup>rd</sup>: 2:00p.m. Regular BOS meeting –budget work session –

Update – revenues; outside agencies, CIP

March 17<sup>th</sup>: 5:00p.m. Schools

April 7<sup>th</sup>: 2:00p.m. Regular BOS meeting –budget work session –request to

advertise

April 21<sup>st</sup>: 7:00 p.m. Public Hearing on the Budget

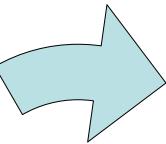
May 5<sup>th</sup>: 10:00 a.m. Board adopts the budget; sets the tax rate; appropriates

funds; adopts CIP

## **BUDGET PROCESS**

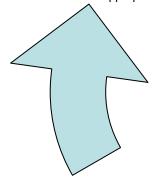
### **April-May**

Public hearing on Proposed Budget BOS Adopts Budget And CIP for New Fiscal year Tax Rate set Appropriations



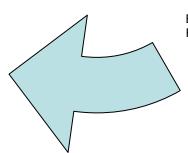
### **November-December**

Budget Kick-Off Departments submit requests BOS worksessions begin



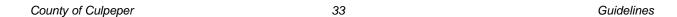
**March**Balancing the budget

Proposed Operating Budget prepared



January - February

BOS worksessions Revenue estimates

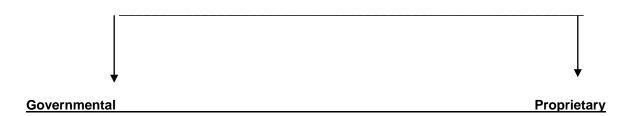


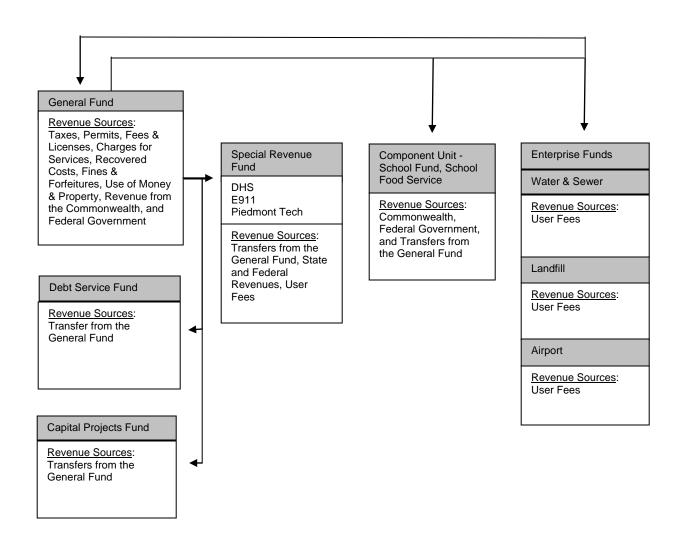
### STRUCTURE OF COUNTY FUNDS

### **County of Culpeper, VA Fund Structure**

# County of Culpeper, VA Budgetary Funds

(Note: All funds below, are officially adopted & appropriated)





### COUNTY OF CULPEPER, VA FINANCIAL POLICIES

BOS adopted/amended 9/3/13

#### **FUND STRUCTURE**

### **Fund Accounting**

The accounts of the County and its component unit, Culpeper County Public School System, are organized on the basis of fund classifications. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund equity, revenues and expenditures or expenses, as appropriate.

### **Basis of Accounting**

There are two major types of funds – Governmental Fund Types and Proprietary Fund Types.

The accounting principles of the County are maintained on the modified accrual basis of accounting for the General Fund, Special Revenue Funds, Capital Projects Fund, Expendable Trust Funds, Agency Funds, and on the accrual basis of accounting for the Enterprise Funds and the Non-expendable Trust Funds.

### **Governmental Fund Types**

Governmental Funds are those through which most governmental functions of the County and School Board are financed. All expendable financial resources and the related liabilities are accounted for through Governmental Funds. The following are the County's governmental fund types.

### **General Fund:**

The General Fund is the main operating account of the county and therefore, the largest of the governmental funds; it is used to account for all financial resources except those required to be accounted for in another fund. This includes most traditional local government programs such as Sheriff, Fire, Libraries and Parks. The General Fund also includes transfer payments to the Schools, Debt Service, capital improvement funds and enterprise funds.

### **Special Revenue Funds:**

Special Revenue funds are used to account for the proceeds of specific revenue sources (other than major capital projects) that are legally restricted to expenditures for specific purposes. These funds include Piedmont Tech, Social Services, and E-911.

### **Component Unit - School Fund:**

This fund reflects revenues and expenditures related to the operations of the County's public school system. The primary sources of revenue, exclusive of transfers from the General Fund, are basic school aid payments from the Commonwealth and educational program grants. Major expenditures include instructional costs and fixed charges.

### COUNTY OF CULPEPER, VA FINANCIAL POLICIES

BOS adopted/amended 9/3/13

### Component Unit – Other School Funds (self-sustaining):

This is a separate fund used for limited expenditures due to legal or regulatory provisions and are self-sustaining or self-supporting. These funds require minimal transfers, if any, from the General Fund and are primarily funded by the federal and state categorical funds, fees, and grants. Example of this fund is the Food Services Fund.

### **Capital Projects Funds:**

Capital Projects Funds are used to account for financial resources used for the acquisition, design, development and/or construction of major capital facilities (other than those financed by Proprietary Funds).

### **Proprietary Fund Types**

Proprietary Funds are used to account for the County's on-going organizations and activities that are similar to those often found in the private sector. Proprietary Funds utilize the accrual basis of accounting. The following are the County's proprietary fund types:

### **Enterprise Funds**

Enterprise Funds are used to account for operations (a) that are financed and operated in a manner similar to private business enterprises where the intent of the governing body is that the costs (expenses including depreciation) of providing services to the general public, on a continuing basis, be financed or recovered primarily through user charges; or (b) where the governing body has decided that periodic determination of revenues earned, expenses incurred, and/or net income is appropriate for capital maintenance, public policy, management control, accountability, or other purposes. The County does not budget depreciation expenses in enterprise funds although they are recorded and reported in the annual financial report. Enterprise funds include the Airport, Landfill and Water & Sewer.

Water and Sewer Fund: This fund accounts for the operation, maintenance and construction of the County's water and sewer system. Charges for services represent the major source of operating revenue. Salaries and wages, contractual services, and depreciation are the major expenditures of the fund.

Landfill Fund: This fund accounts for the activities of the County's landfill. Charges for services represent the major source of operating revenue. Salaries and wages, contractual services, and depreciation are the major expenditures of the fund.

Airport Fund: This fund accounts for the activities of the County's airport. Charges for services represent the major source of operating revenue. Salaries and wages, contractual services, and depreciation are the major expenditures of the fund.

# COUNTY OF CULPEPER, VA OPERATIONS/ACCOUNTING STRUCTURE

## **Operations/Accounting Funds**

	General	D'a las sur	Dept. of Human	<b>5044</b>		Environ- mental	Water &	School	School
Department	Fund	Piedmont	Services	E911	Airport	Services	Sewer	Fund	Food
Board of Supervisors	X								
County	V								
Administration	X								
County Attorney	Х								
Human Resources	X								
Procurement /									
Communications	X								
Auditor	X								
Commissioner of the Revenue	X								
Reassessment	X								
Board of	Х								
Equalization	X								
Treasurer									
Finance Information	Х								
Technology	X								
Motor Pool	Х								
Postal	Х								
Records									
Management Risk	Х								
Management	X								
Electoral Board	Х								
Registrar	X								
Circuit Court	Х								
	X								
Magistrate Clerk of Circuit									
Court	X								
Law Library	X								
Victim Assistance									
Program	X								
Combined Court	Х								
Court Security	Х								
Commissioner of Accounts	X								
Commonwealth Attorney	X								
Criminal Justice Services	X								

# COUNTY OF CULPEPER, VA OPERATIONS/ACCOUNTING STRUCTURE

## **Operations/Accounting Funds**

			Dept. of			Environ-	Water		
Department	General Fund	Piedmont	Human Services	E911	Airport	mental Services	& Sewer	School Fund	School Food
EMS Council	Х				•				
Fire & Rescue	Х								
State Forestry	Х								
Sheriff	Х								
Jail	Х								
Outside Jail Services	Х								
Probation	X								
Supervision Plan Services	X								
VSTOP Grant	X								
Building Officials	Х								
Animal Services	X								
Medical Examiner	Х								
Emergency Services	Χ								
General Properties	Х								
Health Dept.	Х								
Community Services	Χ								
Cable TV	X								
Community Youth Services	X								
Options	X								
Community College	Х								
Parks & Recreation	X								
Community Complex	X								
Library	Х								
Department of Development	Х								
Chamber of Commerce	Х								
Zoning Board	X								
Economic Development	Х								
Soil & Water	X								
Extension Office	Х								
Piedmont Tech		X							

# COUNTY OF CULPEPER, VA OPERATIONS/ACCOUNTING STRUCTURE

### **Operations/Accounting Funds**

Department	General Fund	Piedmont	Dept. of Human Services	E911	Airport	Environ- mental Services	Water & Sewer	School Fund	School Food
Social Services Administration			Х						
Medication Access Program			Х						
Social Services									
Public Asst.			X						
Wheels for Work			X						
Workforce Investment Act			Х						
Cosmetology			Χ						
Daycare			X						
Families First			Х						
Headstart			X						
E911				V					
Operations				X					
Airport					V				
Operations					X				
Environmental						v			
Services						X			
Water & Sewer							V		
Overhead							X		
Water & Sewer Airpark							Х		
Water & Sewer									
Emerald Hill							X		
Water & Sewer							X		
Greens Corner									
Water & Sewer Mitchells							X		
Water & Sewer									
Clevengers							X		
School									
Operating –									
Instructional								X	
School									
Operating –									
Adminstration								X	
School									
Operating –									
Transportation								X	
School				<del>                                     </del>	<del> </del>				
Operating –									
Maintenance								X	
School				<del>                                     </del>	<del> </del>				
Operating –									
Facilities								X	
School									
Operating –									
Technology								X	
School Food									
Operations									X

FULL TIME PERSONNEL COMPLEMENTS FROM FY 2012 THROUGH FY 2016
(Note: Does not include part-time approved positions
All full-time positions in individual departments cross-referenced to this document)

Department:	FY12	FY13	FY14	FY15	FY16	Chg
General Fund:						
Administration	2	2	2	4	4	0
County Administrator	1	1	1	1	1	
Administrative Support	1	1	1	1	1	
Deputy Clerk to the Board	0	0	0	1	1	
Assistant Deputy Clerk to the Board	0	0	0	1	1	
County Attorney	2	2	2	2	2	0
County Attorney	1	1	1	1	1	
Legal Assistant	1	1	1	1	1	
Human Resources	1	2	2	2	2	0
Director, Human Resources	1	1	1	1	1	
Benefits Coordinator	0	1	1	1	1	
Procurement/Communications	2	2	2	2	2	0
Director, Procurement & Communications	1	1	1	1	1	
Buyer/Communications Assistant	1	1	1	1	1	
Commissioner of Revenue	8	9	9	9	9	0
Commissioner of Revenue	1	1	1	1	1	
Chief Deputy Commissioner	1	1	1	1	1	
Deputy Commissioner III	1	2	2	2	2	
Deputy Commissioner II	2	4	4	4	4	
Deputy Commissioner I	2	0	0	0	0	
Auditor	1	1	1	1	1	
Real Estate Assessment	6	6	6	6	6	0
Real Estate Assessor	0	1	1	1	1	
Land Use / Tax Relief Programs Administrator	1	1	1	1	1	
Real Estate Chief Appraiser	0	0	0	0	0	
Real Estate Data Entry Clerk	1	1	1	1	1	
Real Estate Appraiser	3	2	2	2	2	
Real Estate Transfer Specialist	1	1	1	1	1	

(Note: Does not include part-time approved positions
All full-time positions in individual departments cross-referenced to this document)

Department:	FY12	FY13	FY14	FY15	FY16	Chg
Treasurer	6	7	7	7	7	0
Treasurer	1	1	1	1	1	
Deputy Clerk IV	1	1	1	1	1	
Deputy Clerk II	2	3	3	3	3	
Collections Assistant	1	1	1	1	1	
Accounting Technician	1	1	1	1	1	
Finance	5	5	5	5	5	0
Director, Finance	1	1	1	1	1	
Accounting Mgr	1	1	1	1	1	
Accounting Technician – A/P	1	1	1	1	1	
Accounting Technician - Payroll	1	1	1	1	1	
Office Support III	1	1	1	1	1	
Information Technology(Incl Records Mgmt)	5	6	6	6	6	0
Director, Technology & Applications	1	1	1	1	1	
System Administrator	1	2	2	2	2	
Web Services/Software Coordinator	1	1	1	1	1	
Network Administrator (Records Mgmt)	1	1	1	1	1	
Records Manager (Records Mgmt)	1	1	1	1	1	
Registrar	2	2	2	2	2	0
Registrar	1	1	1	1	1	
Assistant Registrar	1	1	1	1	1	
Office Support to Circuit Court Judge	1	1	1	1	1	0
Office of Clerk to Circuit Court	10	10	10	10	11	1
Clerk of Circuit Court	1	1	1	1	1	
Deputy Clerk IV	1	1	1	1	1	
Deputy Clerk III	0	3	3	3	3	
Deputy Clerk II	3	3	3	3	3	
Deputy Clerk I	4	1	1	1	2	
Administrative Specialist III	1	1	1	1	1	
Crime Victim Assistance Program	1	1	1	1	2	1
Program Director	1	1	1	1	1	
Administrative Specialist III	0	0	0	0	1	

County of Culpeper 41 Guidelines

(Note: Does not include part-time approved positions
All full-time positions in individual departments cross-referenced to this document)

Department:	FY12	FY13	FY14	FY15	FY16	Chg
Court Security	9	10	12	11	12	1
Lieutenant, Court Security Officers	0	1	1	1	1	
Sgt, Court Security Officers	1	1	1	1	1	
Corporal, Court Security Officers	1	1	1	1	1	
Court Security Officers	7	7	9	8	9	
Office of Commonwealth's Attorney	8	8	8	8	9	1
Commonwealth's Attorney	1	1	1	1	1	
Legal Assistant	1	1	1	1	1	
Paralegal	1	1	1	1	1	
Office Support	0	0	0	0	1	
Deputy Commonwealth's Attorney	1	1	1	1	1	
Assistant Commonwealth's Attorneys (incl VSTOP)	3	3	3	3	3	
Locally Funded Assistant Commonwealth's Attorney	1	1	1	1	1	
Criminal Justice Services	5	5	5	5	5	0
Director of Criminal Justice Services	1	1	1	1	1	
Local Probation Officers	4	4	4	4	4	
Office of the Sheriff	51	57	56	56	57	1
Sheriff	1	1	1	1	1	
Administrative Support	1	1	1	1	1	
Chief Administrative Officer	1	1	1	1	1	
1st Sgt, Professional Standards	0	1	1	1	1	
Office Support, Investigations	1	1	1	1	1	
Chief Deputy (Captain/Major)	1	1	1	1	1	
Captain, Operations	1	1	1	1	1	
Captain, Support Services	0	1	1	1	1	
Lieutenant, Investigations	1	1	1	1	1	
Lieutenant, Patrol	1	1	1	1	1	
1 <sup>st</sup> Sergeant, Investigations	0	1	1	1	1	
Sergeant, Professional Standards	1	1	1	1	1	
Sergeant, Patrol	3	4	4	4	4	
Sergeant, Civil Process	1	0	0	0	0	
Sergeant, Crime Prevention	1	1	1	1	1	
Corporal, Patrol	5	4	4	4	4	
Corporal, Civil Process	1	0	0	0	0	
Corporal, Crime Prevention	1	1	1	1	1	
Investigators	4	5	4	4	4	

(Note: Does not include part-time approved positions
All full-time positions in individual departments cross-referenced to this document)

Department:	FY12	FY13	FY14	FY15	FY16	Chg
Drug Task Force Invesitgator	1	1	1	1	1	
Deputy, Patrol	14	12	12	12	13	
Deputy, Civil Process	3	1	1	1	1	
Deputy, Crime Prevention	4	3	3	3	3	
Deputy, Professional Standards	1	1	1	1	1	
Motor Officers	0	2	2	2	2	
K-9 Officers	0	4	4	4	4	
Supervisor, Joint Records	1	1	1	1	1	
Clerk, Joint Records	2	3	3	3	3	
Public Information Officer	0	1	1	1	1	
Equipment Manager	0	1	1	1	1	
Adult Detention	33	28	28	29	27	(2)
Lieutenant, Adult Detention (Chief Jailer)	1	0	0	0	0	
Lieutenant, Adult Detention	1	1	1	1	1	
1 <sup>st</sup> Sergeant, Adult Detention	0	1	1	1	1	
Sergeant, Adult Detention	4	4	4	4	4	
Corporals, Adult Detention	4	4	4	4	4	
Adult Detention Deputies	18	12	12	13	11	
HEM/Admin Deputies	0	2	2	2	2	
Transport Deputies	0	0	0	0	0	
Office Support	1	1	1	1	1	
LIDS Technician	1	1	1	1	1	
Food Service / Cooks	3	2	2	2	2	
Building Inspections	8	6	6	7	7	0
Building Official	1	1	1	1	1	
Building Inspections Technician/Office Manager	1	1	1	1	1	
Permit Technician	1	1	1	1	1	
Office Support III	1	0	0	0	0	
Deputy Building Inspector	0	0	0	0	0	
Sr. Building Inspector	0	0	0	0	0	
Plan Review/Building Inspector	2	0	0	0	0	
Combination Building Inspectors	2	3	3	4	4	

County of Culpeper 43 Guidelines

(Note: Does not include part-time approved positions
All full-time positions in individual departments cross-referenced to this document)

Department:	FY12	FY13	FY14	FY15	FY16	Chg
Animal Services	8	8	8	8	8	0
Director of Animal Service/Chief Animal Control Officer	1	1	1	1	1	
Animal Control Operations Manager	1	1	1	1	1	
Shelter Operations Manager	1	1	1	1	1	
Deputy Animal Control Officers	3	3	3	3	3	
Administrative Support	0	0	0	0	0	
Animal Caretakers	2	2	2	2	2	
Office of Emergency Services	24	24	24	24	24	0
Director, Emergency Services	1	1	1	1	1	
Captain	1	1	1	1	1	
Lieutenant	4	4	4	4	4	
Office Mgr.	1	1	1	1	1	
Firefighters/Emergency Medical Technicians	16	16	16	16	16	
Training Coordinator (F&R Assn Budget)	1	1	1	1	1	
Environmental Services/Buildings & Grounds	2	3	3	3	6	3
Maintenance Technicians Supervisor	0	0	0	0	0	
Maintenance Technician II	0	0	0	0	1	
Maintenance Technician I	1	1	1	1	3	
Senior HVAC Technician	0	1	1	1	1	
Facilities Maintenance Manager	1	1	1	1	1	
Community Youth Services	1	1	1	1	1	0
Culpeper Youth Network Coordinator	1	1	1	1	1	
Options Program (Juvenile crime control)	3	3	3	3	3	0
Program Director	1	1	1	1	1	
Community Services Officer	1	1	1	1	1	
Community Service-Assessment Specialist	1	1	1	1	1	
Parks and Recreation & Community Complex	3	3	4	5	5	0
Director, Parks and Recreation	1	1	1	1	1	
Programs and Facilities Supervisor	1	1	1	1	1	
Administrative Support	0	0	0	1	1	
Recreation Coordinator – Special Populations	0	0	0	0	0	
Parks Superintendent (Community Complex)	1	1	1	1	1	
Field maintenance technician (Community Complex)	0	0	1	1	1	

County of Culpeper 44 Guidelines

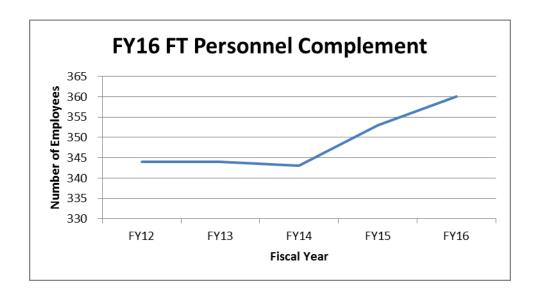
(Note: Does not include part-time approved positions
All full-time positions in individual departments cross-referenced to this document)

Department:	FY12	FY13	FY14	FY15	FY16	Chg
Library	7	7	7	7	7	0
Library Director	1	1	1	1	1	
Assistant Library Director	1	1	1	1	1	
Youth Services Coordinator	1	1	1	1	1	
Adult Services/Reference Coordinator	1	1	1	1	1	
Library Associates	3	3	3	3	3	
Planning and Zoning	6	5	5	5	5	0
Director, Planning and Zoning	1	1	1	1	1	
Administrative Support	1	1	1	1	1	
Zoning Administrator	1	1	1	1	1	
GIS Coordinator	1	1	1	1	1	
Planner I	1	1	1	1	1	
Planning Technician	1	0	0	0	0	
g The state of the						
Economic Development	2	2	2	2	2	0
Director, Economic Development	1	1	1	1	1	
Administrative Support	1	1	1	1	1	
Total General Fund	221	225	227	231	237	6
Other Funds:						
Technical Center (formerly Piedmont)	0	0	0	0	0	0
Maintenance Coordinator	0	0	0	0	0	
						0
Department of Human Services	<b>89</b>	84	84	89	<b>89</b>	0
Director of Human Services	1	1	1	1	1	
Director of Social Services Programs	1	0	0	0	0	
Administrative Manager	1	1	1	1	1	
Administrative Coordinator	1	0	0	1	1	
Fiscal Manager	0	1	1	1	1	
Fiscal Assistant	0	0	0	2	2	
Department Supervisors	8	7	7	7	7	
Benefit Program Specialists	15	18	18	18	18	
Family Services Specialists	9	12	12	13	13	
Human Service Assistants	0	0	0	3	3	
Office Support	9	9	9	7	7	
Self-Sufficiency Specialists	5	3	3	3	3	
Family Support Workers-FF	0	3	3	3	3	

County of Culpeper 45 Guidelines

(Note: Does not include part-time approved positions
All full-time positions in individual departments cross-referenced to this document)

Department:	FY12	FY13	FY14	FY15	FY16	Chg
Specialist in various programs	10	1	1	1	1	
Director of Child Day Care	1	1	1	1	1	
Program Director for Child Care	1	1	1	2	2	
Staffing Coordinator for Child Care	1	1	1	1	1	
Director HS/Early Childhood & Adolescent Programs	1	1	1	1	1	
Family Support Supervisor	1	1	1	1	1	
Family Support Coordinators	4	4	4	3	3	
Assistant Director of Head Start	0	1	1	0	0	
Child & Family Clinician Coordinator	1	0	0	0	0	
Operations Coordinator for Head Start	1	0	0	1	1	
Head Start Teachers	8	8	8	8	8	
Head Start Teachers' Aides	8	8	8	8	8	
Education & Disabilities Coordinator Headstart	1	1	1	1	1	
Health Services Coordinator Headstart	1	1	1	1	1	
Emergency Communications Center (E911-	22	22	22	22	22	0
Dispatch) Center Director			1		1	U
	1 4	1	4	1 4	4	
Shift Supervisors Communications Operators II	0	4 4	4	4	4	
·	16	4 12	4 12	4 12	4 12	
Communications Operators I  Training Coordinator	1	12	12	12	12	
Training Coordinator	1	'	'	'	ı	
Airport	2	2	2	2	2	0
Assistant Airport Manager	1	1	1	1	1	
Operations Manager	1	1	1	1	1	
Environmental Services	9	11	8	9	10	1
Director, Environmental Services	1	1	1	1	1	
Office Manager	1	1	1	1	1	
Transfer Station Scale Operator	2	2	2	3	3	
Convenience Site Attendant	1	1	0	0	1	
County Engineer	1	1	0	0	0	
Water / Wastewater Plant Operator	2	2	2	2	2	
Lab Manager	1	1	0	0	0	
Maintenance Technician II	0	1	1	1	1	
Senior Maintenance Technician	0	1	1	1	1	
Total Other Funds	122	119	116	122	123	1
TOTAL FULL TIME EMPLOYEES	343	344	343	353	360	7



## SUMMARY OF REVENUES, EXPENDITURES AND FUND BALANCE

	GENERAL FUND	SPECIA	L REVENUE F	UNDS	CAPITAL FUNDS	DEBT SERVICE FUNDS
	100	170	201	215	302	401
	GENERAL	PIEDMONT	HUMAN	E911	COUNTY	DEBT
	FUND	TECH	SERVICES		CAPITAL	SERVICE
Revenues						
Revenue From Local Sources	67,538,025	18,000	2,108,080	1,443,471	0	0
Revenue From Commonwealth	10,350,204	0	3,252,241	144,296	0	0
Revenue From Federal Government	92,110	0	3,142,260	0	0	0
Other Financing Sources	0	0	0	0	0	0
Proceeds From Bonds	0	0	0	0	0	0
Interfund Transfers	(48,959,705)	67,095	1,362,636	945,064	5,462,903	8,031,000
Total Revenues	29,020,634	85,095	9,865,217	2,532,831	5,462,903	8,031,000
Expenditures						
Personal Service	14,468,724	25,261	4,721,610	932,124	0	0
Employee Benefits	4,645,145	8,674	1,546,618	325,598	0	0
Contractual Services	6,910,070	7,825	235,854	666,988	0	0
Other Charges	5,218,879	30,500	3,290	163,750	0	0
Materials And Supplies	1,221,708	12,835	2,614,146	19,000	0	0
Capital Outlay	759,408	0	697,699	23,000	5,462,903	0
Other	981,476	0	46,000	402,371	0	8,031,000
Total Expenditures	34,205,410	85,095	9,865,217	2,532,831	5,462,903	8,031,000
Net Increase/(Decrease)	(5,184,776)	0	0	0	0	0
BEGINNING YEAR FUND BALANCE	29,125,041	<u>0</u>	<u>0</u>	<u>0</u>	<u>2,843,072</u>	<u>0</u>
ENDING FUND BALANCE	<u>23,940,265</u>	<u>0</u>	<u>0</u>	<u>0</u>	2,843,072	<u>0</u>

## SUMMARY OF REVENUES, EXPENDITURES AND FUND BALANCE

	EN	TERPRISE FUN	IDS	COM	COMPONENT UNIT		
	210	513	514	251	252	301	TOTAL
	AIRPORT	LANDFILL	WATER &	SCHOOL	SCHOOL	SCHOOL	ALL
			SEWER	OP's	FOOD	CAPITAL	FUNDS
Revenues							
Revenue From Local Sources	1,193,680	1,199,500	894,299	1,619,622	1,919,364	0	77,934,041
Revenue From Commonwealth	322,888	0	3,500,000	44,231,564	42,623	0	61,843,816
Revenue From Federal Government	157,500	0	0	3,910,763	1,861,777	0	9,164,410
Other Financing Sources	0	0	0	0	0	0	0
Proceeds From Bonds	0	0	0	0	0	0	0
Interfund Transfers	69,612	1,023,149	606,528	30,174,718	0	1,217,000	0
Total Revenues	1,743,680	2,222,649	5,000,827	79,936,667	3,823,764	1,217,000	148,942,267
Expenditures							
Personal Service	189,463	255,192	352,670	50,355,104	1,222,837	0	72,522,985
Employee Benefits	47,061	78,262	106,202	18,075,870	502,529	0	25,335,959
Contractual Services	143,300	1,766,370	264,275	3,092,568	116,415	0	13,203,666
Other Charges	73,985	57,325	274,180	3,009,898	138,049	0	8,969,856
Materials And Supplies	617,450	23,000	257,500	3,912,600	1,658,515	0	10,336,754
Capital Outlay	530,750	42,500	3,746,000	1,490,627	185,419	1,217,000	14,155,306
Other	141,671	0	0	0	0	0	9,602,518
Total Expenditures	1,743,680	2,222,649	5,000,827	79,936,667	3,823,764	1,217,000	154,127,043
Net Increase/(Decrease)	0	0	0	0	0	0	(5,184,776)
BEGINNING YEAR FUND BALANCE	Q	3,973,167	Q	Q	1,819,211	6,684,486	44,444,977
ENDING FUND BALANCE	<u>0</u>	<u>3,973,167</u>	<u>0</u>	<u>0</u>	<u>1,819,211</u>	<u>6,684,486</u>	<u>39,260,201</u>

### **TOTAL REVENUES - ALL FUNDS**

Revenues Function/Program	FY14 Actual	FY15 Adopted	FY16 Adopted
Revenue From Local Sources			
General Property Taxes	52,772,548	54,287,332	55,785,136
Other Local Taxes	9,963,197	9,418,359	10,137,442
Permits, Fees And Licenses	678,825	636,600	649,974
Fines & Forfeitures	63,129	50,000	45,000
Revenue From Use Of Money & Prop	990,906	914,230	885,219
Charges For Services	7,400,729	11,276,000	8,488,480
Miscellaneous Revenues	2,126,686	1,888,675	1,903,826
Recovered Costs	38,791	61,120	38,964
<b>Total Revenue From Local Sources</b>	74,034,811	78,532,316	77,934,041
Revenue From Commonwealth			
Non-Categorical Aid	3,668,978	3,662,808	3,674,808
Shared Expenses	3,568,876	3,575,114	3,576,282
Categorical Aid - State	45,575,857	50,940,107	54,592,726
Total Revenue From Commonwealth	52,813,711	58,178,029	61,843,816
Revenue From Federal Government			
Categorical Aid - Federal	9,658,491	9,739,806	9,164,410
Total Revenue From Federal Gov't	9,658,491	9,739,806	9,164,410
Other Financing Sources			
Sale of Land	0	0	0
Non-Revenue Receipts	5,456	0	0
Proceeds from Indebtedness	1,454,000	0	0
<b>Total Other Financing Sources</b>	1,459,456	0	0
(To) From Fund Balance			
Unreserved	23,215,446	3,773,669	5,184,776
Reserved	0	0	0
Total (To) From Fund Balance	23,215,446	3,773,669	5,184,776
Total Fund Revenues	161,181,915	150,223,820	154,127,043

### **TOTAL EXPENDITURES - ALL FUNDS**

	FY14 Actual	FY15 Adopted	FY16 Adopted
Estimated Expenditures			
General Govt Administration	3,930,588	4,533,487	4,701,970
Judicial Administration	2,836,268	3,132,770	3,340,186
Public Safety	13,825,113	14,376,881	15,256,056
Public Works	1,045,268	1,108,846	1,482,810
Health & Welfare	5,150,712	4,035,350	4,042,928
Parks & Recreation and Cultural	1,645,662	1,764,335	1,924,892
Community Development	1,476,847	1,735,519	1,540,433
Total Estimated Expenditures	29,910,458	30,687,188	32,289,275
Other Miscellaneous			
Medical Examiner	700	700	700
Community Services	534,896	629,620	594,108
Community College	1,000	1,000	1,000
Chamber Of Commerce	0	0	0
Soil & Water	55,009	55,009	57,005
Extension Office	167,012	187,831	192,846
Operational Transfers	0	0	0
Non-departmental	0	510,629	89,000
Debt Service	850,234	980,028	981,476
Total Other Miscellaneous	1,608,851	2,364,817	1,916,135
Other Funds			
Piedmont Tech	77,357	84,018	85,095
Human Services	9,190,607	9,469,255	9,865,217
Airport	1,210,704	2,267,975	1,743,680
E911	2,282,003	2,488,500	2,532,831
School Operating	73,000,706	79,381,127	79,936,667
School Food Service	3,314,610	3,798,066	3,823,764
School CIP Fund	26,739,018	570,000	1,217,000
Reserve for Future Capital	0	0	0
County CIP Fund	2,226,741	3,423,548	5,462,903
School Debt Service Fund	8,531,357	8,387,328	8,031,000
Solid Waste & Recycling	1,806,131	1,892,239	2,222,649
Water & Sewer	1,283,372	5,409,759	5,000,827
Total Other Funds	129,662,606	117,171,815	119,921,633
Total Expenditures	161,181,915	150,223,820	154,127,043

### **GENERAL**

	FY14	FY15	FY16
	Actual	Adopted	Adopted
REVENUES			
Revenue From Local Sources			
General Property Taxes	52,772,548	54,287,332	55,785,136
Other Local Taxes	9,171,385	8,632,859	9,333,942
Permits, Fees And Licenses	678,825	636,600	649,974
Fines & Forfeitures	63,129	50,000	45,000
Revenue From Use Of Money & Prop	208,012	198,477	46,993
Charges For Services	1,215,642	959,972	1,357,666
Miscellaneous Revenues	452,013	300,000	298,000
Recovered Costs	22,787	33,970	21,314
Total Revenue From Local Sources	64,584,341	65,099,210	67,538,025
Revenue From Commonwealth			
Non-Categorical Aid-State	3,668,978	3,662,808	3,674,808
Shared Expenses	3,568,876	3,575,114	3,576,282
Categorical Aid - State	3,433,757	3,106,074	3,099,114
Total Revenue From Commonwealth	10,671,611	10,343,996	10,350,204
Revenue From Federal Government			
Categorical Aid - Federal	280,374	66,436	92,110
Total Revenue From Federal Government	280,374	66,436	92,110
Other Financing Sources	5 450		•
Non-Revenue Receipts	5,456	0	0
Total Other Financing Sources	5,456	0	0
(To) From Fund Balance			
Interfund Transfers	(42,598,368)	(46,231,306)	(48,959,705)
Fund Balance	(1,424,105)	3,773,669	5,184,776
Reserved Fund Balance	0	0	0, , 0
Total (To) From Fund Balance	(44,022,473)	(42,457,637)	(43,774,929)
T. (15. 15.	24 542 222		04.005.440
Total Fund Revenues	31,519,309	33,052,005	34,205,410
EXPENDITURES			
General Govt Administration	3,930,588	4,533,487	4,701,970
Judicial Administration	2,836,268	3,132,770	3,340,186
Public Safety	13,825,113	14,376,881	15,256,056
Public Works	1,045,268	1,108,846	1,482,810
Health & Welfare	5,150,712	4,035,350	4,042,928
Parks & Recreation and Cultural	1,645,662	1,764,335	1,924,892
Community Development	1,476,847	1,735,519	1,540,433
Medical Examiner	700	700	700
Community Services	534,896	629,620	594,108
Community College	1,000	1,000	1,000
Soil & Water	55,009	55,009	57,005
Extension Office	167,012	187,831	192,846
Non-departmental	0	510,629	89,000
Debt Service	850,234	980,028	981,476
Total Fund Expenditures	31,519,309	33,052,005	34,205,410

## SPECIAL REVENUE FUND PIEDMONT TECH

	FY14 Actual	FY15 Adopted	FY16 Adopted
REVENUES			
Revenue from Local Sources Revenue from Use Of Money & Property Charges for Services Miscellaneous Total Revenues from Local Sources	19,875 0 0 1 <b>9,875</b>	18,000 0 0 1 <b>8,000</b>	18,000 0 0 18,000
(To) From Fund Balance			
Total (To) From Fund Balance	57,482 <b>57,482</b>	66,018 <b>66,018</b>	67,095 <b>67,095</b>
Total Fund Revenues	77,357	84,018	85,095
EXPENDITURES			
			07.004
Personal Service Employee Benefits	23,920 9,614	24,435 8,508	25,261 8,674
Contractual Services	4,065	7,825	7,825
Other Charges	37,027	32,500	30,500
Materials & Supplies Capital Outlay (including CIP)	2,731 0	10,750 0	12,835 0
Total Fund Expenditures	77, <b>357</b>	<b>84,018</b>	85, <b>095</b>

## SPECIAL REVENUE FUND DEPT OF HUMAN SERVICES

	FY14 ACTUAL	FY15 ADOPTED	FY16 ADOPTED
REVENUES			
Revenue from Local Sources			
Charges for Services	2,229,809	1,828,737	1,822,940
Miscellaneous Revenues	94,906	268,949	267,490
Recovered Costs	16,004	27,150	17,650
Total Revenues from Local Sources	2,340,719	2,124,836	2,108,080
Revenue from Commonwealth			
Categorical aid – state	1,763,023	3,019,854	3,252,241
Total Revenue from Commonwealth	1,763,023	3,019,854	3,252,241
Revenue from Federal Government			
Categorical aid – federal	4,045,355	2,961,929	3,142,260
Total Revenue from Federal Gov't	4,045,355	2,961,929	3,142,260
Other Financing Sources			
Non-Revenue Receipts	0	0	0
Total Other Financing Sources	0	0	0
(To) From Fund Balance			
	1,041,510	1,362,636	1,362,636
Total (To) From Fund Balance	1,041,510	1,362,636	1,362,636
Total Fund Revenues	9,190,607	9,469,255	9,865,217
EXPENDITURES			
<u>EXI ENDITORES</u>			
Personal Service	4,473,425	4,535,143	4,721,610
Employee Benefits	1,224,010	1,561,808	1,546,618
Contractual Services	267,163	254,009	235,854
Other Charges	550	1,350	3,290
Materials & Supplies	2,605,088	2,370,018	2,614,146
Capital Outlay	610,023	698,189	697,699
Other	10,348	48,738	46,000
Total Fund Expenditures	9,190,607	9,469,255	9,865,217

### SPECIAL REVENUE FUND E911 SYSTEM

	FY14 ACTUAL	FY15 ADOPTED	FY16 ADOPTED
REVENUES			
Revenue from Local Sources Other Local Taxes Revenue from Use of Money and Property Miscellaneous Total Revenues from Local Sources	791,812 264,996 335,865 <b>1,392,673</b>	785,500 225,037 365,611 <b>1,376,148</b>	803,500 255,750 384,221 <b>1,443,471</b>
Revenue from Commonwealth  Categorical aid – state  Total Revenue from Commonwealth	124,852 <b>124,852</b>	144,383 <b>144,383</b>	144,296 <b>144,296</b>
Revenue from Federal Government Categorical aid – federal Total Revenue from Federal Gov't	0 <b>0</b>	0 <b>0</b>	0 <b>0</b>
(To) From Fund Balance			
Total (To) From Fund Balance	764,478 <b>764,478</b>	967,969 <b>967,969</b>	945,064 <b>945,064</b>
Total Fund Revenues	2,282,003	2,488,500	2,532,831
EXPENDITURES			
Personal Service	855,450	919,227	932,124
Employee Benefits Contractual Services	273,464 535,841	323,864 638,126	325,598 666,988
Other Charges	145,533	160,000	163,750
Materials & Supplies	18,564	19,500	19,000
Capital Outlay	50,710	26,000	23,000
Other Total Fund Expenditures	402,441 <b>2,282,003</b>	401,783 <b>2,488,500</b>	402,371 <b>2,532,831</b>

## CAPITAL PROJECT FUND CAPITAL IMPROVEMENTS

	FY14 ACTUAL	FY15 ADOPTED	FY16 ADOPTED
REVENUES			
Revenue from Local Sources			
Revenue from Use of Money and Property	16,090	0	0
Miscellaneous Revenues	1,000	0	0
Total Revenues from Local Sources	17,090	0	0
Revenue from Commonwealth			
Categorical aid – state	0	225,000	0
Total Revenue from Commonwealth	0	225,000	0
Revenue from Federal Government			
Categorical aid – federal	0	0	0
Total Revenue from Federal Gov't	0	0	0
Proceeds from Indebtedness			
	1,454,000	0	0
Total Proceeds from Indebtedness	1,454,000	0	0
(To) From Fund Balance			
	755,651	3,198,548	5,462,903
Total (To) From Fund Balance	755,651	3,198,548	5,462,903
Total Fund Revenues	2,226,741	3,423,548	5,462,903
<u>EXPENDITURES</u>			
Capital Outlay	2,226,741	3,423,548	5,462,903
Total Fund Expenditures	2,226,741	3,423,548	5,462,903

### DEBT FUND DEBT SERVICE

	FY14 Actual	FY15 Adopted	FY16 Adopted
REVENUES			
Other Financing Sources Advance refunding 2004 bonds Total Other Financing Sources	0 <b>0</b>	0 <b>0</b>	0 <b>0</b>
(To) From Fund Balance			
Total (To) From Fund Balance	8,531,357 <b>8,531,357</b>	8,387,328 <b>8,387,328</b>	8,031,000 <b>8,031,000</b>
Total Fund Revenues	8,531,357	8,387,328	8,031,000
EXPENDITURES			
Other	8,531,357	8,387,328	8,031,000
Total Fund Expenditures	8,531,357	8,387,328	8,031,000

### ENTERPRISE FUND AIRPORT

	FY14	FY15	FY16
	ACTUAL	ADOPTED	ADOPTED
REVENUES			
Revenue from Local Sources Revenue from Use of Money and Property Charges for Services Miscellaneous Revenues	406,025	416,216	507,976
	506,769	681,694	685,704
	62,837	0	0
Total Revenues from Local Sources	975,631	1,097,910	1,193,680
Revenue from Commonwealth Categorical aid - state Total Revenue from Commonwealth	32,940	166,160	322,888
	<b>32,940</b>	<b>166,160</b>	<b>322,888</b>
Revenue from Federal Government Categorical aid - federal Total Revenue from Federal Gov't	11,329	902,700	157,500
	<b>11,329</b>	<b>902,700</b>	<b>157,500</b>
Proceeds from Indebtedness  Total Proceeds from indebtedness	0	0	0
	<b>0</b>	<b>0</b>	<b>0</b>
(To) From Fund Balance			
Total (To) From Fund Balance	190,804	101,205	69,612
Total Fund Revenues	1,210,704	2,267,975	1,743,680
<u>EXPENDITURES</u>			
Personal Service Employee Benefits Contractual Services Other Charges Materials & Supplies Capital Outlay (including CIP) Other Uses  Total Fund Expenditures	171,700	183,524	189,463
	43,207	45,940	47,061
	173,122	110,500	143,300
	48,833	71,135	73,985
	430,593	570,450	617,450
	75,111	1,018,650	530,750
	268,138	267,776	141,671
	<b>1,210,704</b>	<b>2,267,975</b>	<b>1,743,680</b>

## ENTERPRISE FUND SOLID WASTE & RECYCLING

	FY14 ACTUAL	FY15 ADOPTED	FY16 ADOPTED
REVENUES			
Revenue from Local Sources			
Revenue from Use of Money and Property	17,875	0	0
Charges for Services	957,802	954,500	1,199,500
<b>Total Revenues from Local Sources</b>	975,677	954,500	1,199,500
(To) From Fund Balance			
	830,454	937,739	1,023,149
Total (To) From Fund Balance	830,454	937,739	1,023,149
Total Fund Revenues	1,806,131	1,892,239	2,222,649
EXPENDITURES			
Personal Service	197,523	220,147	255,192
Employee Benefits	56,241	61,547	78,262
Contractual Services	1,492,101	1,485,720	1,766,370
Other Charges	39,313	59,325	57,325
Materials & Supplies	19,303	23,000	23,000
Capital Outlay (including CIP)	1,650	42,500	42,500
Total Fund Expenditures	1,806,131	1,892,239	2,222,649

## ENTERPRISE FUND WATER & SEWER

	FY14 ACTUAL	FY15 ADOPTED	FY16 ADOPTED
REVENUES			
Revenue from Local Sources Revenue from Use of Money and Property Charges for Services Miscellaneous Revenues Total Revenues from Local Sources	0 862,069 0 <b>862,069</b>	0 4,384,614 0 <b>4,384,614</b>	0 894,299 0 <b>894,299</b>
Revenue from Commonwealth			
Total Revenue from Commonwealth	0 <b>0</b>	0 <b>0</b>	3,500,000 <b>3,500,000</b>
Proceeds from Indebtedness			
Total Proceeds from Indebtedness	0 <b>0</b>	0 <b>0</b>	0 <b>0</b>
(To) From Fund Balance			
Total (To) From Fund Balance	421,303 <b>421,303</b>	1,025,145 <b>1,025,145</b>	606,528 <b>606,528</b>
Total Fund Revenues	1,283,372	5,409,759	5,000,827
EXPENDITURES			
Personal Service Employee Benefits Contractual Services Other Charges Materials & Supplies Capital Outlay (including CIP)	318,762 99,110 243,590 254,185 220,715 147,010	362,485 105,544 264,825 270,605 240,600 4,165,700	352,670 106,202 264,275 274,180 257,500 3,746,000
Total Fund Expenditures	1,283,372	5,409,759	5,000,827

## COMPONENT UNIT FUND SCHOOL OPERATIONS

	FY14	FY15	FY16
	Actual	Adopted	Adopted
REVENUES			
Revenue From Local Sources Revenue From Use Of Money & Prop Charges For Services Miscellaneous Revenues Total Revenue From Local Sources	29,593	55,000	55,000
	151,845	662,326	662,326
	903,665	902,296	902,296
	<b>1,085,103</b>	<b>1,619,622</b>	<b>1,619,622</b>
Revenue From Commonwealth Categorical Aid - State Total Revenue From Commonwealth	40,176,703	44,236,024	44,231,564
	<b>40,176,703</b>	<b>44,236,024</b>	<b>44,231,564</b>
Revenue From Federal Government Categorical Aid - Federal Total Revenue From Federal Gov't	3,519,726	3,910,763	3,910,763
	<b>3,519,726</b>	<b>3,910,763</b>	<b>3,910,763</b>
Other Financing Sources Non-Revenue Receipts Total Other Financing Sources	0	0	0
	<b>0</b>	<b>0</b>	<b>0</b>
(To) From Fund Balance			
Total (To) From Fund Balance	28,219,174	29,614,718	30,174,718
	<b>28,219,174</b>	<b>29,614,718</b>	<b>30,174,718</b>
Total Fund Revenues	73,000,706	79,381,127	79,936,667
<u>EXPENDITURES</u>			
Personal Service Employee Benefits Contractual Services Other Charges Materials & Supplies Capital Outlay Other Total Fund Expenditures	45,730,383	49,348,867	50,355,104
	15,049,101	18,448,781	18,075,870
	2,829,140	2,890,375	3,092,568
	2,448,775	3,081,037	3,009,898
	4,029,237	4,096,099	3,912,600
	2,914,070	1,515,968	1,490,627
	0	0	0
	73,000,706	<b>79,381,127</b>	79,936,667

## COMPONENT UNIT FUND SCHOOL FOOD SERVICE

	FY14	FY15	FY16
	Actual	Adopted	Adopted
REVENUES			
Revenue From Local Sources Revenue From Use Of Money & Prop Charges For Services Miscellaneous Revenues Total Revenue From Local Sources	10,274	1,500	1,500
	1,476,793	1,804,157	1,866,045
	21,647	51,819	51,819
	<b>1,508,714</b>	<b>1,857,476</b>	<b>1,919,364</b>
Revenue From Commonwealth Categorical Aid - State Total Revenue From Commonwealth	44,582	42,612	42,623
	<b>44,582</b>	<b>42,612</b>	<b>42,623</b>
Revenue From Federal Government Categorical Aid - Federal Total Revenue From Federal Gov't	1,801,707	1,897,978	1,861,777
	<b>1,801,707</b>	<b>1,897,978</b>	<b>1,861,777</b>
Other Financing Sources Non-Revenue Receipts Total Other Financing Sources	0	0	0
	<b>0</b>	<b>0</b>	<b>0</b>
(To) From Fund Balance  Total (To) From Fund Balance	(40,393)	0	0
	<b>(40,393)</b>	<b>0</b>	<b>0</b>
Total Fund Revenues	3,314,610	3,798,066	3,823,764
EXPENDITURES  Personal Service	1,114,083	1,213,488	1,222,837
Employee Benefits Contractual Services Other Charges Materials & Supplies Capital Outlay Total Fund Expenditures	391,248	446,599	502,529
	162,684	116,415	116,415
	68,588	138,049	138,049
	1,536,577	1,658,515	1,658,515
	41,430	225,000	185,419
	<b>3,314,610</b>	<b>3,798,066</b>	<b>3,823,764</b>

## COMPONENT UNIT FUND SCHOOL CAPITAL

	FY14	FY15	FY16
	ACTUAL	ADOPTED	ADOPTED
REVENUES			
Revenue from Local Sources Revenue from Use of Money and Property Miscellaneous Total Revenues from Local Sources	18,166	0	0
	254,753	0	0
	<b>272,919</b>	<b>0</b>	<b>0</b>
Other Financing Sources Sale of Land Total Other Financing Sources	0	0	0
	<b>0</b>	<b>0</b>	<b>0</b>
Proceeds from Indebtedness  Bond issue/capital lease  Total Proceeds from Indebtedness	0	0	0
	<b>0</b>	<b>0</b>	<b>0</b>
(To) From Fund Balance	26,466,099	570,000	1,217,000
Total (To) From Fund Balance	26,466,099	570,000	1,217,000
Total Fund Revenues	26,739,018	570,000	1,217,000
<u>EXPENDITURES</u>			
Capital Outlay Restricted Fund Bal - completion CCHS Total Fund Expenditures	10,764,084	570,000	1,217,000
	15,974,934	0	0
	<b>26,739,018</b>	<b>570,000</b>	<b>1,217,000</b>

## **MULTI-YEAR PROJECTIONS**

## **FY 2016 – 2018 Projections**

General Fund projections for FY 2016, FY 2017 and FY 2018 are formulated using a combination of statistical forecasting techniques, regional economic data and local government operational experience. In addition, these projections must conform to the county's established financial policies.

In early December, six months prior to the new fiscal year, the County's annual financial audit is usually complete. The success of the previous year's revenue and expenditure forecasts are compared and cross-checked against the actual audited financial statements to see if any refinement needs to be made to the model. Should any changes be required, they are made and refined forecasts are run for the upcoming fiscal year.

These revised estimates are cross checked a second time against a variety of forecasted economic data with special emphasis on: consumer and wholesale prices, local population, retail sales, building and construction activity data, employment, wages, interest rates and Federal/State funding to ensure the forecast is still consistent with future economic expectations. Continuing refinements are made as required, up until March, or about four months prior to the beginning of the new fiscal year.

Below is a table summarizing the General Fund Revenues and Expenditure projections:

## GENERAL FUND REVENUE AND EXPENDITURE PROJECTIONS

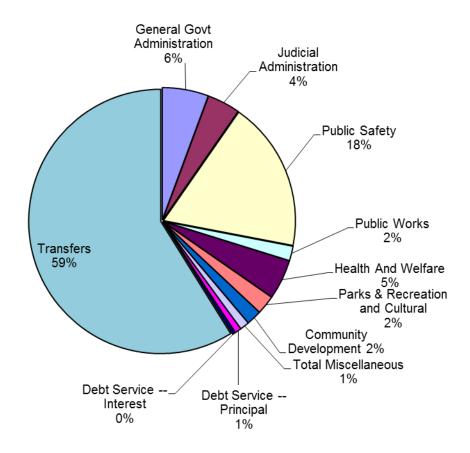
	Projected	Projected	Projected
Revenue	FY 16	FY 17	FY 18
Real Property Taxes	34,889,629	35,936,318	37,194,089
Personal Property Taxes	20,195,507	20,801,372	21,529,420
Other General Property Tax	700,000	721,000	746,235
Local Sales And Use Taxes	6,000,000	6,180,000	6,396,300
Utility Taxes	1,961,200	2,020,036	2,090,737
Other Local Taxes	1,372,742	1,413,924	1,463,412
Permits And Fees	649,974	669,473	692,905
Fines & Forfeitures	45,000	46,350	47,972
Use Money And Property	46,993	48,403	50,097
Charges for Services	1,357,666	1,398,396	1,447,340
Miscellaneous	319,314	328,893	340,405
State Revenue	10,442,314	10,755,583	11,132,029
Federal Revenue	0	0	0
Total General Fund Revenue	77,980,339	80,319,748	83,130,941
Plus: (To) From Fund Balance	5,184,776	5,293,656	5,410,117
Total Resources	83,165,115	85,613,404	88,541,058

## **MULTI-YEAR PROJECTIONS**

Fire an difference	Projected	Projected	Projected
Expenditures	FY 16	FY 17	FY 18
General Government Administration	4,701,970	4,800,711	4,906,327
Judicial Administration	3,340,186	3,410,330	3,485,357
Public Safety	15,256,056	15,060,828	15,392,166
Public Works	1,482,810	1,513,949	1,547,256
Health and Welfare	4,042,928	4,127,829	4,218,642
Parks and Recreations, Culture	1,924,892	1,965,315	2,008,552
Community Development	1,540,433	1,572,782	1,607,383
Medical Examiner	700	715	730
Community Services	594,108	606,584	619,929
Community College	1,000	1,021	1,043
Chamber of Commerce	0	0	0
Soil and Water	57,005	58,202	59,483
Cooperative Extension Service	192,846	196,896	201,227
Non-departmental	89,000	90,869	92,868
Debt Serviceprincipal	652,741	666,449	681,110
Debt Serviceinterest	328,735	335,638	343,022
<u>Transfers</u> :			
Operational	0	0	0
Piedmont Technical Center	67,095	68,504	70,011
Social Services	1,362,636	1,391,251	1,421,859
School Operating	30,174,718	30,808,387	31,486,172
School Debt	8,031,000	8,199,651	8,380,043
E-911 Operating	945,064	964,910	986,138
School Capital Improvement Program	1,217,000	1,242,557	1,269,893
Capital Improvement Program	5,462,903	5,577,624	5,700,332
Reserve for Future Capital	0	0	0
Airport	69,612	71,074	72,637
Landfill	1,023,149	1,044,635	1,067,617
Water & Sewer	606,528	619,265	632,889
Total General Fund Expenditures	83,165,115	84,395,976	86,252,686
<b>Ending General Fund Balance</b>	21,930,592	17,854,364	14,732,615

## COUNTY OF CULPEPER, VIRGINIA

## General Govt Administration \$4,701,970



## Total General Fund \$83,165,115

## **General Govt Administration**

<b>Expenditures:</b>				
	FY13	FY14	FY15	FY16
	Actual	Actual	Adopted	Adopted
Board of Supervisors	235,479	234,239	259,677	258,177
County Administration	321,872	329,273	375,781	406,190
County Attorney	213,982	223,409	235,505	249,880
Human resources	211,732	210,778	211,127	214,903
Procurement	250,893	258,141	268,646	295,350
Auditor	52,500	53,500	56,000	56,000
Commissioner of Revenue	493,116	521,625	649,008	662,422
Real Estate Assessment	383,074	387,586	493,830	493,031
Board of Equalization	10,127	248	14,760	14,760
Treasurer	423,270	482,198	549,968	567,665
Finance	413,769	423,350	470,531	480,865
Information Technology	335,212	381,370	460,570	476,861
Records Management	187,294	189,227	202,141	208,317
Electoral Board	117,218	100,009	115,800	145,755
Registrar	141,207	141,269	153,143	154,794
Motor Pool	5,503	5,147	5,500	5,500
Print Shop	10,350	(10,781)	11,500	11,500
Total General Gov't Administration	3,806,598	3,930,588	4,533,487	4,701,970

## **General Fund Support:**

General Fund Support:			
	FY/2016 Budget	FY/2016 Budget	FY/2016 Local
	Adopted	Revenue	Gen. Fund
	Budget	Adopted	Requirement
Board of Supervisors	258,177		258,177
County Administration	406,190	9,450	396,740
County Attorney	249,880		249,880
Human resources	214,903		214,903
Procurement	295,350		295,350
Auditor	56,000		56,000
Commissioner of Revenue	662,422	122,133	540,289
Real Estate Assessment	493,031		493,031
Board of Equalization	14,760		14,760
Treasurer	567,665	125,156	442,509
Finance	480,865		480,865
Information Technology	476,861		476,861
Records Management	208,317		208,317
Electoral Board	137,497		137,497
Registrar	129,930	8,258	121,672
Motor Pool	38,622	33,122	5,500
Print Shop	11,500		11,500
Totals	4,701,970	298,119	4,403,851

## **BOARD OF SUPERVISORS**

## VISION

Culpeper County will strive to achieve the highest quality of life possible for our community through comprehensive, innovative, responsive, and meaningful services effectively delivered by motivated and skilled employees guided by visionary leadership.

### MISSION

Culpeper County government will strive to provide an environment which promotes a prosperous community dedicated to the health and safety of its citizens while providing educational opportunities and data driven, citizen centered, performance based management.

## **DESCRIPTION**

The Board of Supervisors, elected by the people, serves as the governing body of the County. It is a traditional form of government, consisting of seven (7) members selected by district to serve four year terms, exercising all legislative authority and responsibility given to them by the Commonwealth of Virginia.

The Board of Supervisors sets goals and objectives; establishes priorities for County programs and services; establishes County legislative and administrative policies through the adoption of ordinances and resolution; adopts the annual budget; appropriates funds; and sets tax rates. In addition, the Board appoints the County Administrator, County Attorney, and members of various boards and commissions except for members of the School Board who are elected.

## **FINANCIAL DATA**

Personnel	FY13 Actual 107,512	FY14 Actual 106,494	FY15 Adopted 109,977	FY16 Adopted 109,977	% of Change from FY15 0%
Operating	127,351	120,050	143,700	142,200	-1.05%
Capital	616	7,695	6,000	6,000	0%
Total	235,479	234,239	259,677	258,177	58%
Board Members	7	7	7	7	

\*No personnel positions/or only Part-time so not stated on FTE Personnel Compliment, pages 38-45

### STRATEGIC GOALS

## **Administration of Government**

- 1. Responsible management of County resources
- 2. Provide effective programs, efficiently managed and professionally delivered
- 3. Carry out the vision & mission of the Board of Supervisors

## **Inclusive Community**

- 1. Encourage a community that welcomes diversity and inclusion
- 2. Develop a culture that promotes innovation
- 3. Keep citizens informed about County operations, policies, and programs

### Infrastructure

- 1. Provide the necessary infrastructure to support business development consistent with the Comprehensive Plan
- 2. Attract a wide spectrum of businesses
- 3. Recruit businesses that will raise our standard of living
- 4. Seek businesses that have a strong tradition of corporate stewardship

(Board of Supervisors Continued)

### **Natural resources**

- 1. Maintain and improve our natural environment
- 2. Increase collaboration with our regional partners to recognize each others needs to share our natural resources.

## **Public Safety**

1. Protect people and property through effective enforcement of laws and delivery of services

## **Quality of life**

- 1. Promote and encourage a safe, prosperous, and healthy environment
- 2. Create opportunities for a comprehensive education emphasizing efficient use of resources that nurtures and stimulates the maximum potential of our residents.
- 3. Enhance and protect the rural integrity and atmosphere of our County
- 4. Promote our history to the fullest extent so as to understand our past and guide us into the future

## **FUTURE ISSUES**

The Board of Supervisors will focus on the following items during the upcoming year:

- Heath Ins/Health Care (Impact of the Affordable Health Care Act)
- Water & Sewer
- Economic Development
- Volunteerism
- Elderly Population

## COUNTY ADMINISTRATION

### **MISSION**

To carry out the Board of Supervisors vision, mission and goals.

## **Supports Strategic Goals:**

<u>Administration of Government</u> #1 Responsible management of County resources, #2 Provide effective programs, efficiently managed and professionally delivered; #3 Carry out the vision & mission of the Board of Supervisors;

<u>Inclusive Community</u> #1 Encourage a community that welcomes diversity and inclusion, #2 Develop a culture that promotes innovation, #3 Keep citizens informed about County operations, policies, and programs:

<u>Infrastructure</u> #1 Provide the necessary infrastructure to support business development consistent with the Comprehensive Plan, #2 Attract a wide spectrum of businesses, #3 Recruit businesses that will raise our standard of living, #4 Seek businesses that have a strong tradition of corporate stewardship

<u>Natural Resources</u> #1 Maintain and improve our natural environment, #2 Increase collaboration with our regional partners to recognize each others needs to share our natural resources

<u>Public Safety</u> #1 Protect people and property through effective enforcement of laws and delivery of services

<u>Quality of life</u> #1 Promote and encourage a safe, prosperous, and healthy environment, #2 Create opportunities for a comprehensive education emphasizing efficient use of resources that nurtures and stimulates the maximum potential of our residents, #3 Enhance and protect the rural integrity and atmosphere of our County, #4 Promote our history to the fullest extent so as to understand our past and guide us into the future

### Short - Term Goals BOS

- -Maintain a reasonable tax rate and comply with the fund balance policy while continuing to provide the same level of service.
- -Evaluate Consolidating Town and County Parks and Recreation
- -Level Funding with no decrease in Level of Service.

## **DESCRIPTION**

County Administration is the point of contact for the Board of Supervisors, staff and citizens. The County Administrator has direct oversight of County Department Heads, oversees general county operations, and is responsible for the preparation and execution of the budget. The County Administrator is additionally responsible for preparing materials for Board Meetings, and recording and preserving official documents of the Board.

## **FINANCIAL DATA**

	FY13 Actual	FY14 Actual	FY15 Adopted	FY16 Adopted	% of Change from FY15
Personnel	303,651	311,907	337,581	370,040	9.62%
Operating	18,118	16,149	35,700	33,650	-5.75%
Capital	103	1,217	2,500	2,500	0%
Total	321,872	329,273	375,781	406,190	8.10 %
Full Time Staff*	2	2	4	4	

\*Agrees to FTE Personnel Compliment, pages 38-45

Manage the financial resources of the County					
	FY12	FY13	FY14	FY15	FY16
Performance Measures	Actual	Actual	Actual	Target	Target
End of Year Fund balance	23.9M	27.1M	29.1M	29.1M	29.1M
Fund Balance Reserve	2.7M	2.7M	2.8M	2.8M	2.8M
Notes					

Manage	Debt Service					
		FY12	FY13	FY14	FY15	FY16
Perform	ance Measures	Actual	Actual	Actual	Target	Target
Assessed Value 1.78% 2.04% 1.93% 3.5% 3.					3.5%	
General Governmental Expenditures 5.59% 8.16% 7.65% 10%					10%	
Personal Income 5.21% 5.91%				N/A	N/A	N/A
Notes  *Debt as a Percentage of Total Assessed Value will not exceed 3.5%  *Debt Services as a percentage of General Governmental Expenditures will not exceed 10%  *Personal Income not to exceed 7.5% (no longer applicable – dropped as a measure with change/update in financial policies of 9/13)						

Resolve	Resolve Constituent Issues									
FY12 FY13 FY14 FY15 F										
Performance Measures Actual Actual Target Target										
Percent	Percentage of issues resolved successfully 100% 100% 100% 100% 100%									
Notes	Issue – a concern raised by any member of the general public that significantly impacts the County's									

Developing and Implementing Process Improvement									
FY12 FY13 FY14 FY15 FY16									
Performance Measures Actual Actual Actual Target Target									
Successful number of process improvement projects implemented 1 2 3 3 3									
Notes									

## **Future Issues**

- Information Technology Infrastructure Upgrades
- New Hangar
- Waterloo bridge
- Outer Loop

## **COUNTY ATTORNEY**

## **MISSION**

The mission of the County Attorney is to provide high quality legal counsel, representation, and services to the Board of Supervisors, County Administrator and officials, departments, boards, commissions, and authorities. Such representation shall be consistent with professional legal standards, and focused on customer satisfaction, data monitored, and performance managed.

## **Supports Strategic Goals:**

<u>Administration of Government</u> #1 Responsible management of County resources, #2 Provide effective programs, efficiently managed and professionally delivered; #3 Carry out the vision & mission of the Board of Supervisors;

<u>Inclusive Community</u> #3 Keep citizens informed about County operations, policies, and programs; <u>Public Safety</u> #1 Protect people and property through effective enforcement of laws and delivery of services: and

<u>Quality of Life</u> #1 Promote and encourage a safe, prosperous, and healthy environment, #3 Enhance and protect the rural integrity and atmosphere of our County, and #4 Promote our history to the fullest extent so as to understand our past and guide us into the future.

### Short - Term Goals BOS

- To continue to provide prompt high quality legal services to the Board of Supervisors, County Administration, and County departments, boards, and commissions.

## **DESCRIPTION**

The legal work of the County Attorney includes, but is not limited to, providing day-to-day legal advice and representation to the Board of Supervisors, County Administration, County departments, County boards and commissions (including the Economic Development Authority), the local electoral board, Registrar and, under limited conditions, the Commissioner of the Revenue. Among her primary functions, the County Attorney reviews and approves all legal transactions involving the County, drafts ordinances, policies, contracts, and other legal documents, and is responsible for maintaining the County code.

## **FINANCIAL DATA**

	FY13 Actual	FY14 Actual	FY15 Adopted	FY16 Adopted	% of Change from FY15
Personnel	197,647	204,598	208,805	223,180	6.89%
Operating	13,580	18,460	25,200	25,200	0%
Capital	2,755	351	1,500	1,500	0%
Total	213,982	223,409	235,505	249,880	6.11%

Full Time Staff 2 2 2 2

## **GOALS & PERFORMANCE MEASURES**

To effectively manage and prioritize legal services requested and delivered by the County Attorney									
FY12 FY13 FY14 FY15 FY16									
Performance Measures	Actual	Actual	Actual	Target	Target				
Total number of Projects received	Unk	Unk	388	500	500				
Total number of Projects completed All All All All All All									
Notes	'	ı			ı				

 <sup>\*</sup>Agrees to FTE Personnel Compliment, pages 38-45

## (County Attorney Continued)

## **FUTURE ISSUES**

Prior to 2013, the Office of the County Attorney had no tracking system in place to determine the identity of the requesting County agency, description of project, or number of projects received and completed during each fiscal year; and the amount was estimated to be "50". In 2013, the County Attorney's Office developed an Excel Spreadsheet customized to monitor office performance by data tracking specific legal services delivered by (1) County agency requesting such service, (2) the type of legal services requested/delivered, and (3) amount of time to complete services from date request was received. This tracking and measuring system enables the County Attorney's Office to more accurately monitor, and scrutinize its performance based on objective metrics to further develop processes to increase its efficiency and effectiveness in the Level of Service it delivers to County stakeholders.

As in previous years, service levels are expected to continue to rise due, in part, to an increasing number of County government elected and appointed officials, departments, boards, and agencies seeking legal advice, assistance and representation. The County Attorney has been advised to expect a rise in requests to represent department action requiring the initiation and prosecution of cases in court. Should such rise occur, it is expected to be experienced as early as the latter portion of FY15. A sizeable increase in litigation in late FY15 may have a significant impact on the County Attorney's existing resources, and may require additional investment for FY16.

## **HUMAN RESOURCES**

## **MISSION**

To develop, implement, and support programs and processes that provide the necessary tools to motivate the workforce to provide the highest level of customer service.

## **Supports Strategic Goals:**

<u>Administration of Government</u> #2 Provide effective programs, efficiently managed and professionally delivered, #3 Carry out the vision & mission of the Board of Supervisors

## **Short - Term Goals BOS**

- -Develop programs aimed at boosting employee morale
- -Promote employee wellness by implementing programs and communications.
- -Review safety practices/policies to ensure compliance and to reinforce a safety culture
- -Maintain safety, loss prevention and claims mitigation programs to minimize risk.
- -Develop and review human resource practices that will strive to meet employee needs as well as meet budget goals.

## **DESCRIPTION**

The Human Resources Department provides various services to County departments including the Department of Human Services and Constitutional Officers. Primary areas of responsibilities include classification and compensation; benefits administration; recruitment and retention; training and policy development. In addition, the department advises management on employee relations and legislative compliance to ensure non-discriminatory, consistent, and effective practices.

### **FINANCIAL DATA**

	FY13 Actual	FY14 Actual	FY15 Adopted	FY16 Adopted	% of Change from FY15
Personnel	173,743	182,510	172,653	178,757	3.54%
Operating	37,989	28,268	35,494	34,899	-1.68%
Capital	0	0	2,980	1,247	-58.16%
Total	211,732	210,778	211,127	214,903	1.79%

Full Time Staff 2 2 2 2 2

## **GOALS & PERFORMANCE MEASURES**

To utilize the most effective methods to recruit the best qualified candidates								
FY12 FY13 FY14 FY15 FY16								
Performance Measures	Performance Measures Actual Actual Actual Target Target							
Average number of applications generated per vacancy 59 91 75 75 80								
Notes								

<sup>• \*</sup>Agrees to FTE Personnel Compliment, pages 38-45

(Human Resources Continued)

Indinan Nesources Continued)									
To offer	To offer a competitive Total Rewards program								
		FY12	FY13	FY14	FY15	FY16			
Perform	ance Measures	Actual	Actual	Actual	Target	Target			
Employe	ee turnover rate*	18.6%	16.9%	14.3%	15%	14.5%			
Notes	*Turnover rate includes all separations except sease *Turnover rate calculation: number of separations/a			oyees for th	e year				
To pron	note a safe and healthy workforce								
		FY12	FY13	FY14	FY15	FY16			
Perform	ance Measures	Actual	Actual	Actual	Target	Target			
Number	of workers compensation claims*	31	35	47	25	30			
Average	Cost per workers compensation claim	\$1,387	\$5,525**	\$3,265	\$1,500	\$2,000			
Number	of safety programs offered	Unk**	Unk**	2	3	3			
Number	of wellness programs offered	2	1	1	2	2			
Number of employees who participated in wellness programs  Unk*** 133 164 200 200						200			
Notes  *Only injuries where medical treatment was sought are included in WC claims  ***no data available – Safety Committee just resumed in FY14.									

## **FUTURE ISSUES**

The department will continue to monitor and assist in developing programs that will aid in retaining employees and lowering costs during a period where a struggling economy has made it harder to increase and maintain benefits. As the economy continues to recover, the department will continue to focus on employee retention.

Services and programs are continually reviewed to ensure that they are meeting the needs of its employees and aligning with the goals of the organization. The department is also realigning its focus towards preventive programs such as recognition, wellness and safety programs with the goal of reducing future costs.

## PROCUREMENT/COMMUNICATIONS

### **MISSION**

<u>Procurement</u>: To work with end-users, providers, and other public entities to procure the right quality and quantity with the required delivery while adhering to and enforcing the County's Purchasing Resolution Policy and VPPA (Virginia Public Procurement Act).

<u>Communications</u>: To maintain a high quality of communications to the County through digital/analog infrastructures/devices to support voice/data and radio communications.

## **Supports Strategic Goals:**

<u>Administration of Government</u> #1 Responsible management of County resources, #3 Carry out the vision & mission of the Board of Supervisors

Infrastructure #2 Attract a wide spectrum of businesses

<u>Public Safety</u> #1 Protect people and property through effective enforcement of laws and delivery of services <u>Quality of Life</u> #1 Promote and encourage a safe, prosperous, and healthy environment

Natural Resources #1 Maintain and improve our natural environment

### **DESCRIPTION**

The Department of Procurement/Communications is responsible for the acquisition, in accordance with the Culpeper County Purchasing Resolution and the Virginia Public Procurement Act, of all goods and services, including professional services, construction and vehicle fleet management. Procurement prepares and issues formal, competitive solicitations, negotiates contracts, mediates contract disputes as well as advises the Board of Supervisors and County staff in procurement matters. The Communications department is responsible for planning, constructing, operating and maintaining Public-Safety and Non-Public Safety communications as well as all data and voice communication devices used by County departments.

## **FINANCIAL DATA**

	FY13 Actual	FY14 Actual	FY15 Adopted	FY16 Adopted	% of Change from FY15
Personnel	136,909	145,414	170,550	175,511	2.91%
Operating	113,254	102,851	98,096	119,839	22.17%
Capital	730	9,876	0	0	0%
Total	250,893	258,141	268,646	295,350	9.94%

Full Time Staff 2 2 2 2

 <sup>\*</sup>Agrees to FTE Personnel Compliment, pages 38-45

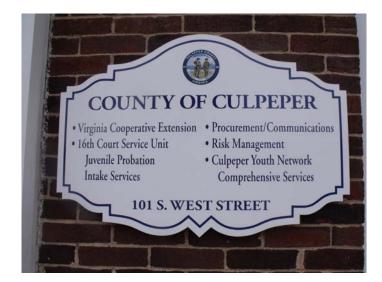
## (Procurement/Communications Continued) GOALS & PERFORMANCE MEASURES

The Procurement Department				the County	and general				
government agencies in a timely, efficient, and accurate manner.									
	FY12	FY13	FY14	FY15	FY16				
Performance Measures	Actual	Actual	Actual	Target	Target				
Turn around time on processing Requisitions. Measured in days	1	1	1	1	1				
Surplus Property Sales	\$2,640	\$6,638	\$7,909	\$4,000	\$4,500				
Procurement/Purchase savings accrued through enforcement of procurement policy and negotiations**  \$346,137 \$338,418 \$405,257 \$341,000 \$410,300									
Number of formal Bids/Requests for Proposals/BPA's and Short term Contracts* (Measured yearly)	36	28	20	32	26				
Notes  * Request For Proposal's (RFP's), Blanket Purchase Agreements (BPA's), formal bids and short term contracts are market variable and increase or decrease according to the economy and end user needs.  ** Measured using highest priced quote minus lowest price quote to determine the potential savings of the purchased item. Policy changed in FY09 on the dollar amount required for a Requisition. No requisition is									
needed for purchases of RFP/IFB measurements of				of \$750.00 or	more in value.				

The Communications Department - To add additional revenue through co-locators to the County's cell towers thereby increasing revenue for the County; while maintaining reliable radio coverage for Public Safety and Non-Public Safety.										
	FY12	FY13	FY14	FY15	FY16					
Performance Measures	Actual	Actual	Actual	Target	Target					
Increase Co-locator revenues (per fiscal year)	\$206,895	\$278,263	\$249,602	\$263,283	\$255,664					
Notes										

To continue to meet the communication needs of our end-users in an efficient and cost effective									
manner.									
	FY12	FY13	FY14	FY15	FY16				
Performance Measures	Actual	Actual	Actual	Target	Target				
Number of Landline requests									
for assistance. Measured	132	109	98	112	87				
yearly.									
Number of Voyager Fuel									
Network Cards/PIN	182	152	149	140	25				
changes and requests									
Number of i-Phone/i-Pad & cell									
phone requests for assistance	93	58	47	42	40				
due to operator error.	33	30	77	72	40				
Measured yearly.									
Hours spent per week on									
Landline/i-Phone/Voyager	17	28	24	25	18				
requests (average)*									
Hours spent per week on									
iPhone and iPad requests	4	8	5	6	3				
(average)*									
Notes * Average hours spent per	week calculated	d 4 times per yea	r using a 1 mont	h time frame.					

- Implementing a County VoIP telephone system.
- Upgrading the County's 800 MHz Public Safety radio network
- Implementation and installation for a 150 MHz paging system at 3 County owned towers for Fire/Rescue.



## **AUDITOR**

## **MISSION**

The Independent Auditor is to audit all funds in accordance with generally accepted auditing standards; the standards for financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States; the provisions of the OMB Circular A-128, Audits of State and Local Governments; and the specifications for Audits of Counties, Cities and Towns.

## **Supports Strategic Goals:**

<u>Administration of Government</u> #1 Responsible management of County resources, #3 Carry out the vision & mission of the Board of Supervisors

## **DESCRIPTION**

The Auditor shall review and report on all financial statements and internal controls. This also includes the County's annual cost allocation study utilized for grant billings and audit of fire and rescue facilities.

### **FINANCIAL DATA**

	FY13 Actual	FY14 Actual	FY15 Adopted	FY16 Adopted	% of Change from FY15
Personnel	0	0	0	0	0%
Operating	52,500	53,500	56,000	56,000	0%
Capital	0	0	0	0	0%
Total	52,500	53,500	56,000	56,000	0%
Full Time Staff	0	0	0	0	

 <sup>\*</sup>No personnel positions/or only Part-time so not stated on FTE Personnel Compliment, pages 38-45

## **GOALS & PERFORMANCE MEASURES**

To ensure the County maintains proper and adequate financial and internal controls and operates using generally accepted accounting principles. Provide recommendations to management as needed.

	FY12	FY13	FY14	FY15	FY16
Performance Measures	Actual	Actual	Actual	Target	Target
Non qualified opinion received by independent auditors on financial statements	Yes	Yes	Yes	Yes	Yes
Notes					



# COMMISSIONER OF THE REVENUE PERSONAL PROPERTY/INCOME TAX

### **MISSION**

- 1. Perform all duties prescribed by the laws of the Commonwealth and Culpeper County relating to the fair and accurate assessment of personal property.
- 2. Provide courteous, competent, confidential, customer service to all taxpayers.
- 3. Consistently strive to improve service and procedures.

## **Supports Strategic Goals:**

<u>Administration of Government</u> #1 Responsible management of County resources, #2 Provide effective programs, efficiently managed and professionally delivered, #3 Carry out the vision & mission of the Board of Supervisors

<u>Inclusive Community</u> #2 Develop a culture that promotes innovation, #3 Keep citizens informed about County operations, policies, and programs

## **DESCRIPTION**

The Commissioner of the Revenue is one of five locally elected Constitutional Officers. This office was specifically established by the Constitution of Virginia, is a four year term, and receives partial funding from the State Compensation Board. The Commissioner shall discharge the duties prescribed by law including, but not limited to, ascertaining and assessing all subjects of taxation, at fair market value, in order to provide timely delivery of annual tax assessments to the Treasurer(s) as well as assist taxpayers with the preparation and processing of State Income tax. The Commissioner of the Revenue strives to provide efficient and effective taxpayer services through diligent and careful maintenance of taxpayer records.

## **FINANCIAL DATA**

	FY13	FY14	FY15	FY16	% of Change
	Actual	Actual	Adopted	Adopted	from FY15
Personnel	457,922	478,377	600,327	613,741	2.24%
Operating	31,664	29,689	46,181	46,181	0%
Capital	3,530	13,559	2,500	2,500	0%
Total	493,116	521,625	649,008	662,422	2.07%

Full Time Staff 9 9 9 9

\*Agrees to FTE Personnel Compliment, pages 38-45

## (Commission of the Revenue – Personal Property/Income Tax Continued) GOALS & PERFORMANCE MEASURES

Tongible Personal Property Discovery and Assessment					
Tangible Personal Property: Discovery and Assessment	CY12	CY13	CY14	CY15	CY16
Performance Measures	Actual	Actual	Actual	Target	Target
Number of Assessments: Vehicles, Boats, Campers, Trailers,	, totaai	, totaai	, totaai	raigot	raiget
Aircraft, Business Personal Property, Machinery & Tools,	63,778	71,203	73,200	75,352	76,125
Manufactured Homes	,	,	,	,	,
New PP Registrations/Move-Ins	16,663	16,705	19,684	20,150	21,184
PP Registration Deletions	16,171	23,103	15,600	15,950	16,200
Tax Assessment Adjustments	4,175	8,657	22,721	22,900	23,100
Public Service, Short Term Rental, Bank Franchise,					
Transient Occupancy, Cemetery Trust, Tax Investment	105	102	145	144	143
Incentive, Tax Exempt Requests  Notes	ao duo to ni	ro rotion wh	ich hogan	lon 1 2012	
Notes All figures are based on calendar year data. *Increase Vehicle License Fee	se due to pi	0-ration wi	iich began	Jan 1, 2013	
	CY12	CY13	CY14	CY15	CY16
Performance Measures	Actual	Actual	Actual	Target	Target
Vehicle License Fees Assessed	37,406	41,236	42,449	43,100	43,649
Vehicle License Fees Adjusted(supplements &		*3,918			
abatements)	459	3,918	7,628	8,255	8,828
Notes	se due to pr	ro-ration wh	ich began	Jan 1, 2013	
Taxpayer appeals.	<b>6</b> ) ( ( 6	2) ( ( 2	0) ( ( )		0) ( ) 0
Performance Measures	CY12	CY13	CY14	CY15	CY16
	Actual	Actual	Actual	Target	Target
Tangible Personal Property Appeals	3,040	8,238	11,200	11,450	11,700
Business Personal Property Appeals	621	421	378	380	385
Machinery & Tools Personal Property Appeals	6	2	2	2	2
Notes All figures are based on calendar year data.					
Audits/Compliance	0)(40	0)(40	0)///	0)/45	0)(40
Porformance Maccures	CY12	CY13	CY14	CY15	CY16
Performance Measures Tangible Personal Property	Actual	Actual	Actual	Target	Target
Tangible Personal Property	4,175	8,657	22,721	22,900	23,100
Business Personal Property	3,418	3,163	3,360	3,500	3,785
Machinery & Tools	55	52	53	53	53
Excise Tax	10	10	9	9	9
Notes All figures are based on calendar year data.		A 1 - 4			
State Income and State Estimated Income Tax: Prepare, Pr	ocess and CY12	CY13	CY14	CY15	CY16
Performance Measures	Actual	Actual	Actual	Target	Target
State Income Tax Returns Processed	2,873	2,482	2,092	2,065	2,037
Estimated State Income Tax Returns Processed	540	534	582	590	593
Taxpayer Assistance	667	381	139	150	195
State Tax Returns Prepared*	49	47	26	30	30
Notes	ation of I-file	<b>∂</b> .			

## **FUTURE ISSUES**

Budget Cuts: State and Local **Unfunded Mandates** Non-Competitive Wages



## **REAL ESTATE ASSESSMENT**

### **MISSION**

- 1. Perform all the duties prescribed by the laws of the Commonwealth and Culpeper County relating to the fair and accurate assessment of real property.
- 2. Provide courteous, competent, confidential customer service to all property owners and/or their representatives.
- 3. Consistently strive to improve services and procedures.

## **Supports Strategic Goals:**

<u>Administration of Government</u> #1 Responsible management of County resources, #3 Carry out the vision & mission of the Board of Supervisors

Inclusive community #3 Keep citizens informed about County operations, policies, and programs

### **Short - Term Goals BOS**

- -Review assessment methods and formulas to ensure optimal revenue and fairness
- -Increase data flow to budget between Real Estate and Finance
- -Prepare for software conversion upgrades and work with other offices that will be involved to ensure a smooth transition
- -Continue to review mailing address inaccuracies to help decrease the amount of returned RE Notices and RE bills

## **DESCRIPTION**

The Department of Real Estate Assessments falls under the direction of the County Administrator and is responsible for the assessment of real property, minerals under development, Land Use values and leasehold interests. The department administers the County Land Use program, County Tax Relief for the Elderly and Disabled program, Veterans Relief and the County Real Estate Rehabilitation Tax Credit Program. The department also assists with the administration of the Tax Investment Incentive Program.

In order to provide for fair and equitable assessment of real property, the Department of Real Estate Assessments must discover, describe and value all real property. In addition, all owners must be notified of the assessed value of their property. Upon appeal by the property owner, an explanation of not only the value of the property, but also the method used to establish value must be provided. Culpeper County assesses real property on a biennial cycle.

## **FINANCIAL DATA**

	FY13 Actual	FY14 Actual	FY15 Adopted	FY16 Adopted	% of Change from FY15
Personnel	344,394	353,610	393,480	405,181	2.98%
Operating	37,866	27,890	99,750	87,250	-12.54%
Capital	814	6,086	600	600	0%
Total	383,074	387,586	493,830	493,031	17%

Full Time Staff 6 6 6

## **GOALS & PERFORMANCE MEASURES**

Real Estate Assessment and Program Administration					
	CY12	CY13	CY14	CY15	CY16
Performance Measures	Actual	Actual	Actual	Target	Target
Total parcels	22,205	22,256	22,428	22,530	22,650
Real estate transfers	2,135	2,106	1,956	2,100	2,130
New construction (red tagged and new permits)	923	1,017	1,116	1,200	1,300
Supplemental assessments	147	151	190	200	220
Abatements issued	106	102	93	90	85
Parcels reassessed 1/1/2013	0	22,256	0	22,428	0
Inquiries responded to after the reassessment notices were mailed	0	541	0	507	0
Tax relief applications taken	516	509	496	500	510
Tax relief applicants qualified	500	495	479	485	485
Properties revalidated for land use assessment	0	2,685	0	2,851	0
Land use applications/rollbacks prepared	261	319	239	250	250
Notes	•				

## **FUTURE ISSUES**

1/1/2015 - Prepare 2015 Land Book and send out 22,000+ Notices of General Reassessment for 2015

1/1/2015 – Re-qualification for all taxpayers eligible to receive County Tax Relief for the Elderly and Disabled

1/1/2015 – Revalidation of over 2,800 Land Use parcels (including collecting a 6 year fee per parcel)

2/1/2015 – Hear appeals from taxpayers due to the 2015 General Reassessment

4/1-6/30/15 – Meet with the BOE regarding any appeals

8/2015 LAND BOOK to County Treasurer and Town Treasurer for billing

1/1-12/31/15 – Work all permits and process any Supplements for calendar year 2015

<sup>• \*</sup>Agrees to FTE Personnel Compliment, pages 38-45

## **BOARD OF EQUALIZATION**

## **MISSION**

To hear and settle disputed assessments in years of real estate reassessment.

## **Supports Strategic Goals:**

Administration of Government #2 Provide effective programs, efficiently managed and professionally delivered, #3 Carry out the vision & mission of the Board of Supervisors

Inclusive Community #3 Keep citizens informed about County operations, policies, and programs

### **DESCRIPTION**

An independent body appointed by the Board of Supervisors, the BOE has the duty and responsibility of determining that assessments have been equalized.

## FINANCIAL DATA

	FY13	FY14	FY15	FY16	% of Change
	Actual	Actual	Adopted	Adopted	from FY15
Personnel	9,943	248	14,010	14,010	0%
Operating	184	0	750	750	0%
Capital	0	0	0	0	0%
Total	10,127	248	14,760	14,760	0%
Full Time Staff	0	0	0	0	

\*No personnel positions/or only Part-time so not stated on FTE Personnel Compliment, pages 38-45

## **GOALS & PERFORMANCE MEASURES**

To hold hearings with property owners regarding complaints on the current tax year assessment to determine if assessment is justified.								
	FY12	FY13	FY14	FY15	FY16			
Performance Measures	Actual	Actual	Actual	Target	Target			
Review case by case complaints on current property assessments to verify equality and make the determination to increase, decrease, or leave the same after assessment review.	Yes	Yes	Yes	Yes	Yes			
Notes	·							



**TREASURER** 

### **MISSION**

The Treasurer's Office mission is to ensure the fiscal integrity of Culpeper County while adhering to all federal, state and local laws governing the management of public funds and to provide excellent customer service to those citizens that we serve.

## **Supports Strategic Goals:**

<u>Administration of Government</u> #1 Responsible management of County resources, #3 Carry out the vision & mission of the Board of Supervisors for local taxation, billing & collection.

<u>Inclusive Community</u> #3 Keep citizens informed about County operations, policies, and programs. Continue to work with the citizens for payment plans on delinquent taxes and partial payment collection for "prepayment" plans.

### Short - Term Goals

- -1. Reduce address inaccuracies to decrease the amount of returned RE Notices and RE bills
- -2. Work with Commissioner of the Revenue to effectively transition to Personal Property tax "proration" assessment & billing procedures. This will include a substantial increase in monthly processing of Supplement tax bills, Abatements on original tax assessment records and an increased volume of tax refunds being issued to citizens due to overpayments and adjustments to their tax account.

## **DESCRIPTION**

The Treasurer is responsible for collecting real estate taxes, personal property taxes and other local taxes & fees. The Treasurer is responsible for every form of revenue which comes to the locality, managing the investment of local funds and maintaining records of local finances.

## **FINANCIAL DATA**

	FY13 Actual	FY14 Actual	FY15 Adopted	FY16 Adopted	% of Change from FY15
Personnel	378,072	414,024	453,385	463,915	2.33%
Operating	41,744	61,756	86,950	92,250	96.10%
Capital	3,454	6,418	9,633	11,500	19.39%
Total	423,270	482,198	549,968	567,665	3.22%

Full Time Staff 7 7 7 7

\*Agrees to FTE Personnel Compliment, pages 38-45

Delinquency Rate (Percent of Delinquent Taxes to Tax Levy)									
	FY12	FY13	FY14	FY15	FY16				
Performance Measures	Actual	Actual	Actual	Target	Target				
Delinquency Rate	8.50%	8.50%	8.45%	8.00%	8.00%				
Notes									

## **FUTURE ISSUES**

<u>General Economic Conditions:</u> For the first half of FY2015, Culpeper County saw better real estate sales trends where first time homebuyers and other families where purchasing single family residences at normal asking prices. The second half of FY2015 saw a reduction of sales and stalling of the local sales increases. Devaluation of local real estate prices has stabilized and lower gas prices are helping with sales of properties that may be affected by "commuting" expenses.

Personal Property tax collection rates are slightly higher after increasing for the past five years. Those citizens that still live here and are working are making payment plans, partial payments and clearing tax delinquency problems on a daily basis. We hope to make further reductions in the personal property tax delinquency rates in 2015.

<u>Commonwealth of Virginia Economic Conditions:</u> Virginia tax revenues have decreased and the state legislature will be looking at their "aid to locality" expenses, particularly when it comes to funding local constitutional offices. The outlook is that we may maintain similar funding as received in recent years without any needed increases or contributions by the Commonwealth of Virginia for FY2016.

## **FINANCE**

## **MISSION**

To manage the County's financial resources in the most efficient and effective manner possible and provide exceptional customer service in the areas of accounts payable, payroll and budgeting.

## **Supports Strategic Goals:**

<u>Administration of Government</u> #1 Responsible management of County resources, #3 Carry out the vision & mission of the Board of Supervisors

## **Short - Term Goals BOS**

- -Provide data and economic forecasts for preparing the annual budget and audit
- -Increase data flow to budget between Real Estate and Finance
- -Maintain the Property and Casualty insurance to a loss percentage less than 30%.
- -Maintain safety, loss prevention and claims mitigation programs to minimize risk.
- -Level Funding with no decrease in Level of Service.

## **DESCRIPTION**

The Department of Finance is responsible for the distribution of public funds by the County and performing accounting, financial reporting, payroll, capital financing, and debt management activities.

## **FINANCIAL DATA**

	FY13 Actual	FY14 Actual	FY15 Adopted	FY16 Adopted	% of Change from FY15
Personnel	352,318	353,498	387,931	404,515	4.28%
Operating	61,017	69,392	76,300	75,850	59%
Capital	434	460	6,300	500	-92.07%
Total	413,769	423,350	470,531	480,865	2.20%

Full Time Staff 5 5 5

• \*Agrees to FTE Personnel Compliment, pages 38-45

## **GOALS & PERFORMANCE MEASURES**

	Improve customer service through timely process of accounts payable invoices/checks, while maintaining accuracy.								
	<u> </u>	FY12	FY13	FY14	FY15	FY16			
Perform	ance Measures	Actual	Actual	Actual	Target	Target			
# of acc	ounts payable checks processed (county)	4,250	4,419	4,808	4,300	4,300			
# of acc Authorit	ounts payable checks processed (W&S	0	2	1	0	0			
# of disk	oursement transactions (county)	14,789	14,901	11,434	11,000	11,000			
# of disbursement transactions (W&S Authority) 0 0 1 0				0					
Notes To date, we have not tracked corrections of checks or reasons for voids, but will be with FY14 to determine if there are better ways to improve efficiencies.									

Maintain excellent customer service through the accurate and timely processing of payroll.										
	FY12	FY13	FY14	FY15	FY16					
Performance Measures	Actual	Actual	Actual	Target	Target					
# of paychecks (direct deposits) processed	(county) 4,256	4,757	4,834	4,985	5,170					
# of paychecks (direct deposits) processed	(DHS) 3,362	2,358	2,355	2,873	2,890					
# of employees paid monthly (county)	394	399	405	408	428					
# of employees paid monthly (DHS)	197	203	205	210	225					
Notes Corrections of checks and reasons for voids are now being tracked to determine if there are better ways to improve efficiencies.										

(Finance Continued)

Prepare Comprehensive Annual Financial Report in a timely manner & and in accordance with GFOA guidelines.								
FY12 FY13 FY14 FY15 FY16								
Performance Measures Actual Actual Actual Target Target								
Audit completed with no reportable conditions.	Yes	Yes	Yes	Yes	Yes			
Receipt of GFOA award for budget document Yes Yes Yes Yes Yes								
Notes	•	•						

Institute practical measures to control property and liability loss conditions									
FY12 FY13 FY14 FY15 FY1									
Performance Measures Actual Actual Actual Target Target									
Number of Property & Liability Claims 27 19 15 10 10									
Property/Liability - All Lines of Coverage Loss %	53.01%	108%	16%	45%	45%				
Property/Liability Average Cost Per Claim	\$2,737	\$4,811	\$600	\$3,500	\$3,500				
*Member History Loss Ratio 58.97% 64.23% 60% <65% <65%									
Notes All Member History Loss Ratio VML avg is 65%; Loss of 75% is considered breakeven point.									

## **FUTURE ISSUES**

As the Governmental Accounting Standards Board continues to issue statements that impact accounting for governments, the new standards will continue to put demands on the department.

With full implementation of a scanning system for the payment and retrieval of invoices, the department will more diligently begin working with IT and records Management to fully implement a web-based leave sheet/time sheet program to aid with the processing of monthly payroll.

The Department will continue to strive to find more efficient ways to handle other processes within the department, including, budget, capital project activities and capital assets.

## INFORMATION TECHNOLOGY

## **MISSION**

Information Technology's mission is to provide and support the technological systems and services that the County government utilizes in accomplishing its mission of being citizen centered, data driven and performance managed.

## **Supports Strategic Goals:**

<u>Administration of Government</u> #2 Provide effective programs, efficiently managed and professionally delivered, #3 Carry out the vision & mission of the Board of Supervisors <u>Inclusive Community</u> #3 Keep citizens informed about County operations, policies, and programs <u>Public Safety</u> #1 Protect people and property through effective enforcement of laws and delivery of services

## **Short - Term Goals BOS**

- -Develop, enhance and manage the County's enterprise networks to provide a secure, responsive, transparent and reliable infrastructure.
- -Work with Departments to improve operations through analysis of business needs and search for proven information technology solutions that can expend with the County's growth.
- -Complete network fiber upgrade including network hardware
- -Improve Response time from open ticket to completion through a better Help Desk system

## **DESCRIPTION**

Information Technology determines plans, procures, implements, and supports equipment, software, maintenance, repair, training and other services needed to operate information systems and network. The department provides support to other county agencies in the areas of telecommunications, network and e-mail access.

## **FINANCIAL DATA**

	FY13 Actual	FY14 Actual	FY15 Adopted	FY16 Adopted	% of Change from FY15
Personnel	234,357	274,245	329,625	338,104	2.58%
Operating	96,352	102,697	125,300	131,612	5.04%
Capital	4,503	4,428	5,645	7,145	26.58%
Total	335,212	381,370	460,570	476,861	3.54%

Full Time Staff 4 4 4 4

 <sup>\*</sup>Agrees to FTE Personnel Compliment, which includes Records Management, pages 38-45

<b>Provide quality</b>	and service	ing Coun	ty systems	5 <mark>.</mark>		
		FY12	FY13	FY14	FY15	FY16
Performance Measures			Actual	Actual	Target	Target
Number of syste	ms supported by IT	693	689	675	689	675
Total work reque	sts per year	7,526	8,394	7,298	7,800	7,350
Average	response time to completion	58.6hrs	62.8hrs	59.2hrs	48hrs	48hrs
Percentage of Network uptime (LAN, WAN, Wireless)		99.7%	99%	99%	99%	99%
Website hits		172,009	191,814	202,784	190,000	203,500
AS/400 Interactiv	re transactions	3.9mil	3.96mil	4.92mil	4mil	4.85mil
*Systems include: iSeries, servers, workstations, printers, scanners, laptops, blackberries, etc. Decrease in number of blackberries switching to iPhones.  *Work Requests include any service requests for software, hardware or peripherals.  * Network is available 365 days a year, 24 hours a day  *Unique website hits – 203,784 –these are those visitors who return to the site; this eliminates users who have the County webpage set as their home page – it does not count them  * Reduction in iSeries Interactions due to Assessor data now in Cloud  * Response time to completion higher due to time allowed to major project planning						

## **FUTURE ISSUES**

Information Technology supports the functions of the County government by providing efficient, secure and reliable technology. Continued focus on the five year plan from IT Assessment including the upgrade the County's fiber infrastructure, upgrade of network equipment and move to the platform phase of the project.

## RECORDS MANAGEMENT

## **MISSION**

The mission of Records Management is to ensure access to past, present, and future records by applying Records Management principles and the Library of Virginia guidelines to all records regardless of their format.

## **Supports Strategic Goals:**

<u>Administration of Government</u> #2 Provide effective programs, efficiently managed and professionally delivered, #3 Carry out the vision & mission of the Board of Supervisors

Quality of Life #4 Promote our history to the fullest extent so as to understand our past and guide us into the future

## **Short – Term Goals BOS**

- -Provide training to County Departments, Constitutionals, and Agencies to comply with Library of VA guidelines for records retention.
- -Store paper records in compliance with Library of VA guidelines, which include moving records from unstable environments.
- -Implement Electronic Document Management System, which includes email archiving, document management, and workflows.

### **DESCRIPTION**

Records Management works with all County Departments to ensure efficient and effective management and control of the creation, maintenance, usage, and disposal of records, files and forms.

## **FINANCIAL DATA**

	FY13 Actual	FY14 Actual	FY15 Adopted	FY16 Adopted	% of Change from FY15
Personnel	148,274	150,750	160,18	163,822	2.38%
Operating	37,580	38,325	41,723	44,095	5.69%
Capital	1,440	152	400	400	0%
Total	187,294	189,227	202,141	208,317	3.06%

Full Time Staff 2 2 2 2 2

## **GOALS & PERFORMANCE MEASURES**

To provide training to ensure compliance with Library of Virginia guidelines.								
FY12 FY13 FY14 FY15 FY16								
Performance Measures Actual Actual Actual Target Target								
Number of departments educated in LVA guidelines 35 35 35 35								
Number of group training sessions held	2	0	1	1	1			
Number of employees trained	20	0	5	50	20			
Number of calls from departments for assistance 73 87 88 70 70								
Notes LVA = Library of Virginia; number includes County departments, Constitutional offices, Agencies								

 <sup>\*</sup>Agrees to FTE Personnel Compliment, which includes Information Technology, pages 38-45

## (Records Management Continued)

Store paper records in compliance with Library of Virginia guidelines.								
FY12 FY13 FY14 FY15 FY16								
Performance Measures Actual Actual Actual Target Target						Target		
Remove	Remove paper records from unstable environments 527.5lf 525lf 395lf 400lf 400lf							
Number	of departments using standardized storage	8	8	8	10	10		
Notes *If=linear feet *Library of Virginia issues guidelines that influence all aspects of storage								

<b>Implem</b>	ent Document Management System					
		FY12	FY13	FY14	FY15	FY16
Performance Measures Actual Actual Actual Target Target						
% of departments utilizing E-mail Archiving 100% 100% 100% 100% 100%						100%
Number	of departments Workflow enabled	1	1	2	3	3
Notes Workflow is imaging software/hardware that automates the processing of documents; routing documents automatically among departments and tracking document status.						

## **FUTURE ISSUES**

Records Management will need to put processes in place to remain in compliance as changes are made to federal, state and local regulations. As we move into a more paperless environment by utilizing Workflow and FormsIQ we will need to make decisions as to which order departments are added to the Electronic Document Management System. A Historical Inventory will need to take place to ensure preservation of historical items such as photographs and maps.



# VOTER REGISTRATION & ELECTION OFFICE Registrar & Electoral Board

### **MISSION**

The mission of the Voter Registration Office and the Culpeper County Electoral Board is comprised of the following: one, to maintain a complete, separate, and accurate record of all registered voters in Culpeper County. Two, to conduct trouble-free and clean elections and increase voter awareness.

## **Supports Strategic Goals:**

<u>Administration of Government</u> #1 Responsible management of County resources, #2 Provide effective programs, efficiently managed and professionally delivered, #3 Carry out the vision & mission of the Board of Supervisors

<u>Inclusive Community</u> #3 Keep citizens informed about County operations, policies, and programs <u>Quality of Life</u> #2 Create opportunities for a comprehensive education emphasizing efficient use of resources that nurtures and stimulates the maximum potential of our residents.

## DESCRIPTION

The General Registrar oversees all election related activities in Culpeper County. The office accepts candidate applications including campaign finance, training of officers of election, voter registrations, coordinates elections at the polls, and records election results.

Using a computerized central record-keeping system, the office (the Virginia Election and Registration Information System) maintains individual registration records, and generates voter information cards. The voter information cards are used to confirm registration for new registrants and to notify current registrants of changes or corrections to their record.

## **FINANCIAL DATA**

## Registrar

	FY13 Actual	FY14 Actual	FY15 Adopted	FY16 Adopted	% of Change from FY15
Personnel	123,822	120,388	135,310	138,118	2.08%
Operating	15,905	14,831	16,573	16,676	.63%
Capital	1,480	6,050	1,260	0	-100.00%
Total	141,207	141,269	153,143	154,794	1.08%

Full Time Staff 2 2 2 2

\*Agrees to FTE Personnel Compliment, pages 38-45

## **Electoral Board**

	FY13 Actual	FY14 Actual	FY15 Adopted	FY16 Adopted	% of Change from FY15
Personnel	0	0	0	8,900	100.00%
Operating	103,853	100,009	108,398	136,855	26.26%
Capital	13,365	0	7,402	0	-100.00%
Total	117,218	100,009	115,800	145,755	25.87%

Full Time Staff 0 0 0

## GOALS & PERFORMANCE MEASURES

Increase Voter Registration									
	FY12	FY13	FY14	FY15	FY16				
Performance Measures	Actual	Actual	Actual	Target	Target				
Registered Voters in Culpeper County	29,790	30,000	30,000	30,000	30,000				
Notes * Number of voters went down after NCOA purge by the state.									
Increase Voter Awareness									
	FY12	FY13	FY14	FY15	FY16				
Performance Measures	Actual	Actual	Actual	Target	Target				
Registrar website redevelopment and Google/Pew app		Not Known	Not Known	Not Known	Not Known				

## **FUTURE ISSUES**

The General Registrar and the Electoral Board wish to continue good momentum in conducting trouble-free elections, and continued strong public service.

- FY14 and FY15 only had two elections per fiscal year. FY16 brings three elections, requiring an additional \$29,313. Fixed per election costs include: Contract Services, Service Fees, Printing (Ballots) and Lease/Rent of buildings. The November 3, 2015 election is the most expensive with 18 different ballots styles due to split precincts and 20 local races on the ballot. Also it is very likely that the March 2016 Presidential Primary will be a dual primary with both parties having a list of candidates.
- Continued high level of testing and regular maintenance with Voting Equipment Technician for current DRE voting equipment and electronic pollbooks.
- These figures DO NOT include the possibility of a special election, which could be called if certain circumstances warrant a special election. This amount is estimated at an additional \$33,000. Officials (County Administrator and Board of Supervisors) need to be aware of this possibility and know that this expense, if necessary, will have to come from the General Fund. The General Registrar and electoral Board strongly recommend that if a special election is necessary, that the special election be tied to an election already scheduled, to avoid incurring additional costs that are not in the budget.
- A part-time position was proposed and approved (from July 1 to November 30 each fiscal year) to alleviate high level of data entry due to NCOAs and larger election preparations for November elections. The November 3, 2015 election is the most costliest with 18 different ballots styles due to split precincts and with 20 local races on the ballot. This should continue with FY16.
- The status of Culpeper's DRE voting equipment and the statewide ban on such equipment continues to be monitored especially with recent calibration problems in Virginia Beach on the November 4 Election Day. The Registrar is in close observation of the current vendor, the General Assembly, the Virginia Department of Elections and other localities in their transition to optical scan equipment. Earliest anticipation of new equipment purchase would be after the next Presidential election of 2016.

<sup>• \*</sup>No personnel positions/or only Part-time so not stated on FTE Personnel Compliment, pgs ...38-45

## **MOTOR POOL FLEET**

## **MISSION**

To operate a centralized fleet providing the most cost effective usage of vehicles.

## **Supports Strategic Goals:**

<u>Administration of Government</u> #1 Responsible management of County resources, #3 Carry out the vision & mission of the Board of Supervisors

## **DESCRIPTION**

Motor Pool Fleet consists of vehicles which are available and leased out to county departments for daily or weekly use. Costs are allocated based on a computed daily rate, which helps to offset the monthly lease payment of each vehicle.

## **FINANCIAL DATA**

	FY13 Actual	FY14 Actual	FY15 Adopted	FY16 Adopted	% of Change from FY15
Personnel	0	0	0	0	0%
Operating	5,503	5,147	5,500	5,500	0%
Capital	0	0	0	0	0%
Total	5,503	5,147	5,500	5,500	0%

Full Time Staff 0 0 0

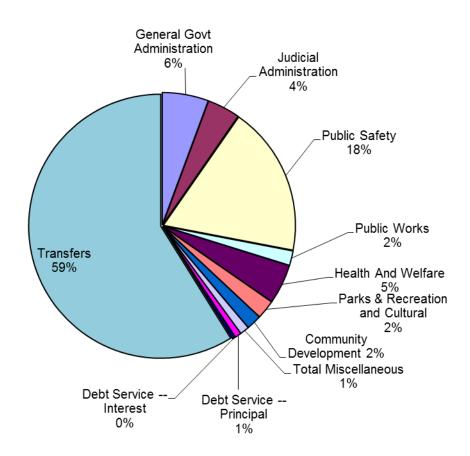
### **GOALS & PERFORMANCE MEASURES**

Continue to meet the needs of County personnel enabling them to service the community					
	FY12	FY13	FY14	FY15	FY16
Performance Measures	Actual	Actual	Actual	Target	Target
Have quality vehicles available in order for employees to properly serve the community.	Meets	Meets	Meets	Meet	Meet
Notes					

 <sup>\*</sup>No personnel positions/or only Part-time so not stated on FTE Personnel Compliment, pages 38-45

# COUNTY OF CULPEPER, VIRGINIA

# Judicial Administration \$3,340,186



# Total General Fund \$83,165,115

# **Judicial Administration**

Expenditures:				
	FY13	FY14	FY15	FY16
	Actual	Actual	Adopted	Adopted
Circuit Court	81,496	78,067	89,248	90,707
Magistrate	1,365	311	3,100	3,100
Clerk of Circuit Court	636,796	654,258	660,909	703,143
Law Library	7,263	9,158	12,000	12,000
Crime Victim Assistance Program	109,657	114,610	124,789	149,334
Culpeper General District Court	17,000	17,675	21,800	22,300
Juvenile & Domestic Relations Court	16,252	15,751	20,330	20,330
Court Security	775,109	793,946	932,017	1,048,572
Commissioner of Accounts	1,048	1,243	1,950	2,000
Commonwealth's Attorney	716,621	745,731	805,945	811,598
Criminal Justice Services	396,356	405,518	460,682	477,102
<b>Total Judicial Administration</b>	2,758,963	2,836,268	3,132,770	3,340,186

General Fund Support:			
	FY/2016 Budget Adopted Budget	FY/2016 Budget Revenue Adopted	FY/2016 Local Gen. Fund Requirement
Circuit Court	90,707	19,814	70,893
Magistrate	3,100	-	3,100
Clerk of Circuit Court	703,143	315,307	387,836
Law Library	12,000	12,000	-
Crime Victim Assistance Program	149,334	73,962	75,372
Culpeper General District Court	22,300	6,750	15,550
Juvenile & Domestic Relations Court	20,330	7,900	12,430
Court Security	1,048,572	364,625	683,947
Commissioner of Accounts	2,000	-	2,000
Commonwealth's Attorney	811,598	389,210	422,388
Criminal Justice Services	477,102	257,242	219,860
Totals	3,340,186	1,446,810	1,893,376



# CIRCUIT COURT JUDGE

#### **MISSION**

To hear and determine criminal and civil cases, suites and cases filed in the Circuit Court with the objective of administering justice to those coming before the court in a fair and expeditious manner pursuant to applicable state and federal law.

#### **Supports Strategic Goals:**

<u>Administration of Government</u> #3 Carry out the vision & mission of the Board of Supervisors <u>Public Safety</u> #1 Protect people and property through effective enforcement of laws and delivery of services

Quality of Life #1 Promote and encourage a safe, prosperous, and healthy environment

#### **DESCRIPTION**

The Court has authority to try both civil and criminal cases and appellate jurisdiction over all appeals from the General District Court and Juvenile and Domestic Relations District Court. The Court appoints jury commissioners, grand jurors, special policemen, Board of Zoning Appeals, Electoral Board, Courthouse Committees, Commissioners in Chancery, marriage commissioners and other as provided in the Code of Virginia.

#### **FINANCIAL DATA**

	FY13 Actual	FY14 Actual	FY15 Adopted	FY16 Adopted	% of Change from FY15
Personnel	55,909	57,009	57,383	59,442	3.59%
Operating	24,290	18,412	27,865	27,815	18%
Capital	1,297	2,646	4,000	3,450	-13.75%
Total	81,496	78,067	89,248	90,707	1.64%

Full Time Staff 1 1 1 1

#### **GOALS & PERFORMANCE MEASURES**

To complete criminal and civil dockets in a timely manner								
	FY12	FY13	FY14	FY15	FY16			
Performance Measures	Actual	Actual	Actual	Target	Target			
Cases commenced	1,222	1,597	2,051	2,000	1,600			
Cases concluded	ases concluded 1,186 1,117 1,800est 1,600							
Notes *Includes Culpeper and Fluvanna Counties, based of	, , , , , , , , , , , , , , , , , , , ,							

#### **FUTURE ISSUES**

As the Court's docket continues to grow and the complexity of cases continues to increase, more days will have to be added to the trial calendar to keep pace. This growth will impact the demands on qualified court staff and the need to keep equipment in the courtroom and office updated. The judge will need a part-time law clerk to assist with legal research and the drafting of memorandum of law. The Courtroom will need to be updated for the use of modern technology including; live two way audio video capabilities; multimedia presentation equipment; audio recording system; and public address system. The courtroom needs to be updated with additional electrical and data wiring and wireless internet to support the Judges electrical device for purposes of downloading calendar entries while on the bench to eliminate the chance of overbooking. Some furniture in the courtroom may also need to be replaced.

 <sup>\*</sup>Agrees to FTE Personnel Compliment, pages 38-45

# **MAGISTRATE**

#### **MISSION**

The Magistrate is the initial contact with the criminal justice system and is appointed by the Chief Circuit Court Judge, along with the chief general district court judges and chief juvenile and domestic relations district court judges. The position serves all law enforcement and determines, through "probable cause" if a warrant for arrest needs to be issued. The appointed person serves a four-year term and may be reappointed.

#### **Supports Strategic Goals:**

<u>Administration of Government</u> #3 Carry out the vision & mission of the Board of Supervisors

<u>Public Safety</u> #1 Protect people and property through effective enforcement of laws and delivery of services

Quality of Life #1 Promote and encourage a safe, prosperous, and healthy environment

#### **DESCRIPTION**

Duties of the Magistrate include warrant subpoenas, arrest warrants, summonses and setting bail. Magistrates do not have power to take any action unless authority has been expressly conferred by statute.

#### FINANCIAL DATA

	FY13	FY14	FY15	FY16	% of Change
	Actual	Actual	Adopted	Adopted	from FY15
Personnel	0	0	0	0	0%
Operating	1,365	311	3,100	3,100	0%
Capital	0	0	0	0	0%
Total	1,365	311	3,100	3,100	0%
Full Time Staff	0	0	0	0	

<sup>• \*</sup>No personnel positions/or only Part-time so not stated on FTE Personnel Compliment, pages 38-45

To ensure judicial services are provided on a timely and continuous basis.								
	FY12	FY13	FY14	FY15	FY16			
Performance Measures	Actual	Actual	Actual	Target	Target			
Serve the citizens and law enforcement with an independent and unbiased review of complaints.	Yes	Yes	Yes	Yes	Yes			
Notes								

### CIRCUIT COURT CLERK

#### **MISSION**

To maintain the court and land records in an effective and efficient manner.

#### **Supports Strategic Goals:**

<u>Administration of Government</u> #1 Responsible management of County resources, #2 Provide effective programs, efficiently managed and professionally delivered, #3 Carry out the vision & mission of the Board of Supervisors

<u>Inclusive Community</u> #3 Keep citizens informed about County operations, policies, and programs
<u>Quality of Life</u> #1 Promote and encourage a safe, prosperous, and healthy environment, #4 Promote our history to the fullest extent so as to understand our past and guide us into the future
<u>Public Safety</u> #1 Protect people and property through effective enforcement of laws and delivery of services

#### **DESCRIPTION**

The Clerk's office is responsible for the administration of various judicial, non-judicial and fiscal activities. Judicial functions include processing all criminal and civil cases coming before the Court and providing staff to the judge during all trials and hearings. In addition, the Clerk's staff prepares records, maintains court orders, subpoenas and pleadings, and manages the Court's docket and juries. Non-judicial functions of the Clerk's office include admitting or denying wills to probate, qualifying executors, administrators, guardians and conservators, recording all land records, deeds, powers of attorney and real estate transactions. The office also processes and records judgments, financing statements, marriage licenses and concealed handgun permits. Our fiscal responsibilities are to provide for the maintenance and investment of Trust and Condemnation Funds as well as collection of court fines, real estate transfer fees, recordation taxes and other fees authorized by statue.

#### **FINANCIAL DATA**

	FY13 Actual	FY14 Actual	FY15 Adopted	FY16 Adopted	% of Change from FY15
Personnel	594,484	609,464	633,742	672,676	6.15%
Operating	19,473	24,938	26,667	29,967	12.38%
Capital	22,839	19,856	500	500	0%
Total	636,796	654,258	660,909	703,143	6.39%
Full Time Staff	10	10	10	11	

 <sup>\*</sup>Agrees to FTE Personnel Compliment, pages 38-45

the County's records	FY12	FY13	FY14	FY15	FY16
Performance Measures	Actual	Actual	Actual	Target	Target
Average document processing time	48 hrs	48 hrs	48 hrs	47 hrs	47 hrs
Number of remote access users 32			38	38	39
Percentage of hard copy land records converted to electronic form	0%	1%	0%	3%	1%
Notes  *Processing time includes the period in which the comparison in the second in which the comparison is a subscribed web site for the access land records from their offices.  *Hard copy land records are documents recorded for the second in the secon	or attorneys,	title searche			

#### (Circuit Court Clerk Continued)

#### **FUTURE ISSUES**

Continuation of technological improvements and automation projects are essential to the provision of timely service and space requirements in the future years. The imaging system and public terminals are updated throughout the year for the land records, plats, wills, marriage licenses, financing statements and judgments and will continue to need upgrades as new programs become available. A full time employee is needed for the record room to meet the ever-demanding needs of the public in accessing and assisting with our public records.

### LAW LIBRARY

#### **MISSION**

To provide current legal research resources available to the public.

#### **Supports Strategic Goals:**

<u>Administration of Government</u> #1 Responsible management of County resources, #2 Provide effective programs, efficiently managed and professionally delivered, #3 Carry out the vision & mission of the Board of Supervisors

#### **DESCRIPTION**

The Law Library provides a resource for legal research to the public. Data shall be kept for resource usage and for requests for changes in library resources. The facility is located in the Culpeper County Library and is managed by the Director and staff, with oversight for book purchases by the County Attorney.

Funding for the Law Library is provided by the County, but is offset by fees imposed on various cases that are filed with the Circuit and General District Courts, as provided for in Virginia Code 42.1-70.

#### **FINANCIAL DATA**

	FY13 Actual	FY14 Actual	FY15 Adopted	FY16 Adopted	% of Change from FY15
Personnel	0	0	0	0	0%
Operating	7,263	8,539	12,000	12,000	0%
Capital	0	619	0	0	0%
Total	7,263	9,158	12,000	12,000	0%
Full Time Staff	0	0	0	0	

<sup>• \*</sup>No personnel positions/or only Part-time so not stated on FTE Personnel Compliment, pages 38-45

#### **GOALS & PERFORMANCE MEASURES**

To supply and maintain updated and current availability of legal resources to the public								
		FY12	FY13	FY14	FY15	FY16		
Perform	ance Measures	Actual	Actual	10101011 10110111 1011911 11				
Cost of	resources	8,823 7,263 9,156 11,000 11				11,000		
Total us	ers of library resources (on-line resources only)	Unk	Unk					
Notes	Because the Law Library is not staffed, but is managed by the Judge's Administrative Assistant, there are							

#### **FUTURE ISSUES**

We will continue (a) to monitor the rising costs of books, publications and their supplements currently purchased and available to the public at the Law Library, and (b) to cancel subscriptions and trim costs when books/publications are no longer deemed necessary.

The Public Law Library is housed at the public library as of December 2013 and materials and online resources are finally integrated and available to the public all of the hours that the library is open. Online resources will be counted and evaluated yearly, as all of the online resources are at the public library. Online resources are counted above.

Training for staff is ongoing as more of the public knows that the Law Library is open and available for use. Questions to the staff are becoming more complex.

# **VICTIM / WITNESS PROGRAM**

#### **MISSION**

To effectively provide support, advocacy and information to the victims and witnesses of crime by providing the required services as outlined by the Crime Victim and Witness Rights Act. To promote cooperation among affiliated agencies/organizations in order to enhance the delivery of services. Administer services in an effort to reduce trauma and aid victims and witnesses with rebuilding their lives.

#### **Supports Strategic Goals:**

<u>Administration of Government</u> #1 Responsible management of County resources, #3 Carry out the vision & mission of the Board of Supervisors

Inclusive Community #1 Encourage a community that welcomes diversity and inclusion
 Quality of Life #1 Promote and encourage a safe, prosperous, and healthy environment
 Public Safety #1 Protect people and property through effective enforcement of laws and delivery of services

#### **DESCRIPTION**

The Culpeper Victim/Witness Program is responsible for providing services to victims and witnesses of crime as outlined in the Federal Victims of Crime Act and Virginia's Crime Victim and Witness Rights Act.

We maintain the Client Information Management System database of all victims/witnesses served and the services provided to them. We provide the Department of Criminal Justice Services with a Progress Report each quarter, outlining, in statistical and narrative form, the accomplishments of the Culpeper Crime Victim Assistance Program.

The program currently employs one full-time Program Director and one part-time Assistant Director. Funding is provided with federal and state funds through a yearly grant process with supplemental funding provided by the County. Our program provides direct services to over 400 victims each year. The office is located at 131 W. Davis Street.

#### **FINANCIAL DATA**

	FY13 Actual	FY14 Actual	FY15 Adopted	FY16 Adopted	% of Change from FY15
Personnel	103,303	106,050	115,864	141,459	22.09%
Operating	6,354	5,115	7,125	7,375	3.51%
Capital	0	3,445	1,800	500	-72.23%
Total	109,657	114,610	124,789	149,334	19.67%

Full Time Staff 1 1 1 2

\*Agrees to FTE Personnel Compliment, pages 38-45

Provide information and comprehensive services to victims and witnesses of crime									
		FY12	FY13	FY14	FY15	FY16			
Perform	ance Measures	Actual	Actual	Actual	Target	Target			
Services	s offered to victims (outreach)	759	718	791	675	750			
Number of victims / witnesses receiving direct services		490	484	489	475	475			
Maximiz	e Grant Funds (annual award amount)	\$70,400	\$71,808	\$73,962	\$71,808	\$73,962			
Notes	tes This grant is monitored by the Department of Criminal Justice Services								

(Victim Witness Program Continued)

Promote	e Awareness to program services					
		FY12	FY13	FY14	FY15	FY16
Perform	ance Measures	Actual	Actual	Actual	Target	Target
Number	in attendance at events	230	205	204	225	215
Notes	Annual Candlelight vigil, and Victims' Rights week lui	ncheon				

#### **FUTURE ISSUES**

We humbly submit that our program is more in need of the part time position of 30 hours weekly to go to full time. Because we are a service/people oriented program, our costs are not material heavy. Personal service, by offering comprehensive services to victims and witnesses of crime is our predominate area of time invested. The crime rate continues to grow, and the number of victims of violent crimes steadily increases here in Culpeper. All the while we have maintained a staff of 1 full time and 1 part time personnel (for over 20 years). This is a critical time with the numbers of violent crimes, and a year that has seen more murders in Culpeper than any year past. We respectfully ask for the part time position to go full time, in order to keep up with the demand. We remain committed to providing the citizens of Culpeper with a wide variety of comprehensive services to reduce the trauma of victimization and help victims transform into survivors.

# **GENERAL DISTRICT COURT**

#### **MISSION**

The mission of the General District Court is to provide superior customer service to the public concerning legal cases involving traffic, criminal and civil. It is also to manage these cases in an efficient and accurate manner.

#### **Supports Strategic Goals:**

<u>Administration of Government</u> #1 Responsible management of County resources, #2 Provide effective programs, efficiently managed and professionally delivered, #3 Carry out the vision & mission of the Board of Supervisors

<u>Inclusive Community</u> #3 Keep citizens informed about County operations, policies, and programs <u>Public Safety</u> #1 Protect people and property through effective enforcement of laws and delivery of services

Quality of Life #1 Promote and encourage a safe, prosperous, and healthy environment

#### **DESCRIPTION**

The General District Court clerk's office is responsible for processing all criminal, traffic, and civil cases coming before the Courts, and providing staff to the Judges during all trials and hearings. In addition, the Clerk's staff assists the public at the counter and via phone, prepares court papers, maintains court orders, subpoenas and pleadings, and manages the Court's docket. The Clerk's financial responsibilities are collection of court fines, costs, and restitution.

#### **FINANCIAL DATA**

	FY13 Actual	FY14 Actual	FY15 Adopted	FY16 Adopted	% of Change from FY15
Personnel	0	0	0	0	0%
Operating	17,000	17,442	20,300	20,800	2.47%
Capital	0	233	1,500	1,500	0%
Total	17,000	17,675	21,800	22,300	2.30%
Full Time Staff	0	0	0	0	

 <sup>\*</sup>No personnel positions/or only Part-time so not stated on FTE Personnel Compliment, pages 38-45

To effic	iently and effectively manage legal cases					
		CY12	CY13	CY14	CY15	CY16
Perform	ance Measures	Actual	Actual	Actual	Target	Target
Number	of GDC cases closed	15,800	13,997	13,000	18,000	16,000
Notes	Figures reported are actually for calendar year and n months complete.	ot fiscal yea	ar and they	are an esti	mate with c	nly 11

#### (General District Court Continued)

#### **FUTURE ISSUES**

Space is still and probably always will be an issue for attorneys to be able to negotiate and meet with clients. As of now, you will find clients, witnesses, officers, attorneys and a number of other people in the hallway and stairwell discussing cases and negotiating agreements. There is never enough room for all to stand or sit and the environment changes even more when Circuit Court is in session.

The biggest part of the courts budget, which seems to be growing is the court appointed fees. While the fees are in the budget, the county does receive those funds back if the defendant is found guilty and once the fines and costs are collected. The court collected up through the month of November 2014 \$219,505.21. Broken out into line items the funds were distributed as follows: \$45,615.54 fines & forfeitures, \$49,310 Sheriff service fees, \$6,051.16 jail admission fees, \$64,014.47 court house security fees, \$3,530.90 court appointed fees, \$16,288.91 courthouse maintenance fees, \$23,048.49 courthouse construction fee, \$9,324.00 law library and \$2,321.74 in interest.

Once again I am asking for an increase in the area of court appointed fees as the number keeps growing. The amount is not as substantial as last year, but when calculating what we have spent to date, the amount will increase by \$500.00. As violations that may incur jail time are written under the county code so that the fines and costs are collected and paid back to the county, the court appointed fees increase as well.

The goal of Culpeper General District Court is to always get the job completed in a timely and accurate manner and provide the best possible service.

# **JUVENILE & DOMESTIC RELATIONS COURT**

#### **MISSION**

The mission of the Juvenile & Domestic Relations Court is to efficiently and effectively manage legal cases involving matters of criminal, civil, and domestic relations.

#### **Supports Strategic Goals:**

<u>Administration of Government</u> #1 Responsible management of County resources, #2 Provide effective programs, efficiently managed and professionally delivered, #3 Carry out the vision & mission of the Board of Supervisors

<u>Inclusive Community</u> #3 Keep citizens informed about County operations, policies, and programs <u>Quality of Life</u> #1 Promote and encourage a safe, prosperous, and healthy environment <u>Public Safety</u> #1 Protect people and property through effective enforcement of laws and delivery of services

#### **DESCRIPTION**

The Juvenile & Domestic Relations District Court clerk's office is responsible for processing all criminal cases while a juvenile is involved, juvenile traffic, domestic relations and civil cases, including but not limited to custody, visitation, support, protective orders and foster care coming before the Court, and providing staff to the Judges during all trials and hearings. In addition, the Clerk's staff prepares records, maintains court orders, subpoenas and pleadings, and manages the Court's docket. The Clerk's financial responsibilities are the collection of court fines, costs, and restitution.

#### **FINANCIAL DATA**

	FY13 Actual	FY14 Actual	FY15 Adopted	FY16 Adopted	% of Change from FY15
Personnel	0	0	0	0	0%
Operating	14,346	14,621	17,830	17,830	0%
Capital	1,906	1,130	2,500	2,500	0%
Total	16,252	15,751	20,330	20,330	0%
Full Time Staff	0	0	0	0	

<sup>• \*</sup>No personnel positions/or only Part-time so not stated on FTE Personnel Compliment, pages 38-45

#### **GOALS & PERFORMANCE MEASURES**

To efficiently and effectively manage legal cases								
		CY12	CY13	CY14	CY15	CY16		
Perform	ance Measures	Actual	Actual	Actual	Target	Target		
J&DR c	ases closed	4,648	4,490	4,223	4,400	4,400		
Notes	Figures reported are actually for calendar year and n months complete.	ot fiscal yea	ar and they	are an esti	mate with c	nly 11		

#### **FUTURE ISSUES**

The J&DR civil caseload will increase as the economy improves.

# SHERIFF'S OFFICE Court Security/Transportation Division

#### **MISSION**

The Culpeper County Sheriff's Office is committed to enhance the quality of life in partnership with the community. We will provide a safe and secure environment by enforcing the laws of the County, the Commonwealth and the United States Constitution. We will protect life and property, maintain order with the understanding of ethnic and cultural diversity in our professional and personal endeavors.

#### **Supports Strategic Goals:**

<u>Administration of Government</u> #1 Responsible management of County resources, #2 Provide effective programs, efficiently managed and professionally delivered, #3 Carry out the vision & mission of the Board of Supervisors

<u>Quality of Life</u> #1 Promote and encourage a safe, prosperous, and healthy environment <u>Public Safety</u> #1 Protect people and property through effective enforcement of laws and delivery of services

#### **DESCRIPTION**

The Court Security/Transportation division is responsible for the security of the Court, its personnel, judges, visitors and prisoners. Security of the courts is a required duty of the Sheriff under Va. State law. The Courtroom Security Division is responsible for maintaining order within the Circuit Courtrooms, General District Criminal and Traffic Courtrooms, and Juvenile and Domestic Relations Courtrooms. The Court Security Section also provides support services to judges as situations occur, manages jurors both in the courtroom and when sequestered, and performs other related tasks as required by the courts. Court Security Officers also staff the magnetometer at the courthouse entry and screen all visitors for weapons or contraband. These deputies are also responsible for coordination and operation of the video conferencing system that allows certain court proceedings to occur remotely. This division is also responsible for the safe transportation of convicted inmates and pre-trial detainees to and from court, as well as transporting inmates to other facilities to limit the overcrowding in the Culpeper County Jail.

#### **FINANCIAL DATA**

	FY13 Actual	FY14 Actual	FY15 Adopted	FY16 Adopted	% of Change from FY15
Personnel	774,733	790,717	926,517	1,018,072	9.89%
Operating	376	429	500	500	0%
Capital	0	2,800	5,000	30,000	500.00%
Total	775,109	793,946	932,017	1,048,572	12.51%
Full Time Staff	10	12	11	12	

\*Agrees to FTE Personnel Compliment, pages 38-45

(Sheriff's Office Court Security/Transportation Division Continued)

#### **GOALS & PERFORMANCE MEASURES**

Screen a	Screen all visitors entering the courthouse to prevent weapons and contraband.						
		CY12	CY13	CY14	CY15	CY16	
Perform	ance Measures	Actual	Actual	Actual	Target	Target	
Number of metal detector screenings 73,827 73,344 74,277 75,000 75					75,000		
Notes Effective 4/1/11, all those entering the courthouse (with the exception of uniformed law enforcement) will go through the metal detector. Prior to this date, County staff, courthouse personnel, judges, law enforcement and attorneys were not being screened.							
Protect	judicial officers through courtroom presence, su	urveillance	and pre-hea	ring searcl	nes of cour	trooms.	
		CY12	CY13	CY14	CY15	CY16	
Perform	ance Measures	Actua	I Actual	Actual	Target	Target	
Circuit (	Court Days	156	152	155	160	160	
Genera	District Court Days	156	139	207	200	200	
Juvenile	e & Domestic Relations Court Days	220	200	168	200	200	
Number of courtroom related arrests for disorderly conduct is minimal. Officer presence on all court days is necessary to maintain safety and order for all personnel and citizens. Number of court days reported is actually 'calendar year' as these figures are received from each court. The newly appointed Circuit Court judge mandates that 2 Court Bailiffs are present during Circuit Court cases.							

#### **FUTURE ISSUES**

The Court Security Division continues to accommodate a sizeable number of court days as a result of an additional Juvenile and Domestic Relations Court judge and substantial increases in the General District Court docket. These additions are stretching the staffing levels to their maximum, as it has been recommended that no less than two deputies are available to secure each courtroom at all times.

The structure of the Courthouse raises additional safety concerns to the Sheriff and there have been recent discussions to prepare for updates to secured areas, to include the inmate holding cells. The Court Security staff has suggested placing security screens on the windows of the secured areas, as well as the placement of locks on the doors in the courtrooms.

The first measure of security in the courthouse is maintaining safety of who enters the building. With that, the equipment used to monitor visitors is crucial and updating that equipment is essential. In the upcoming fiscal year, the x-ray equipment will be replaced. Further, measures are being taken to reevaluate who is allowed to enter the building using the current entry system and, at the request of the Judges and Clerks, access to Courtrooms and Clerks Offices is being limited to their staff and Deputies only.

# **COMMISSIONER OF ACCOUNTS**

#### **MISSION**

Commissioners of accounts serve as quasi judicial officers assisting the court during administration of an estate.

#### **Supports Strategic Goals:**

<u>Public Safety</u> #1 Protect people and property through effective enforcement of laws and delivery of services

#### **DESCRIPTION**

Estate inventories and accountings are filed with the commissioner of accounts in the jurisdiction where the personal representative qualifies. The commissioner reviews, audits and approves the inventory and accounts, if acceptable, or declines to approve the filings if not acceptable, filing a report with the court.

#### **FINANCIAL DATA**

	FY13	FY14	FY15	FY16	% of Change
	Actual	Actual	Adopted	Adopted	from FY15
Personnel	0	0	0	0	0%
Operating	1,048	1,243	1,950	2,000	2.57%
Capital	0	0	0	0	0%
Total	1,048	1,243	1,950	2,000	2.57%
Full Time Staff	0	0	0	0	

 <sup>\*</sup>No personnel positions/or only Part-time so not stated on FTE Personnel Compliment, pages 38-45

Protect the interests of beneficiaries and creditors of an es	tate.				
	FY12	FY13	FY14	FY15	FY16
Performance Measures	Actual	Actual	Actual	Target	Target
Audit inventories to confirm that an estate has been handled in accordance with the law and to provide court proceedings to enforce these requirements.  Notes	Yes	Yes	Yes	Yes	Yes



# **COMMONWEALTH ATTORNEY**

#### **MISSION**

To effectively prosecute criminal violations in the Town and County in the most efficient and effective manner possible.

#### **Supports Strategic Goals:**

<u>Administration of Government</u> #1 Responsible management of County resources, #2 Provide effective programs, efficiently managed and professionally delivered, #3 Carry out the vision & mission of the Board of Supervisors

<u>Inclusive Community</u> #1 Encourage a community that welcomes diversity and inclusion, #3 Keep citizens informed about County operations, policies, and programs

<u>Public Safety</u> #1 Protect people and property through effective enforcement of laws and delivery of services

<u>Quality of Life</u> #1 Promote and encourage a safe, prosperous, and healthy environment, #2 Create opportunities for a comprehensive education emphasizing efficient use of resources that nurtures and stimulates the maximum potential of our residents.

#### **DESCRIPTION**

The Commonwealth's Attorney is an elected Constitutional Officer whose term is four years. This office is responsible for providing the Commonwealth of Virginia with legal representation in the form of prosecution of all criminal cases in the General District Court, Circuit Court and Juvenile and Domestic Relations Courts, plus handling many civil penalties and forfeitures. Legal advice is provided to law enforcement agencies and officers. Revenue is received from the State Compensation Board to defray the costs of the office. We have also signed an agreement whereby the office will receive a percentage of forfeiture funds prosecuted by this office.

#### **FINANCIAL DATA**

	FY13 Actual	FY14 Actual	FY15 Adopted	FY16 Adopted	% of Change from FY15
Personnel	663,528	700,161	718,199	764,997	6.52%
Operating	30,126	36,727	45,746	45,101	-1.41%
Capital	22,967	8,843	42,000	1,500	-96.43%
Total	716,621	745,731	805,945	811,598	.71%
Full Time Staff *(incl VSTOP grant)	8	8	8	9	

 <sup>\*</sup>Agrees to FTE Personnel Compliment, pages 38-45

Effectively prosecute criminal violations in the town and county.							
		FY12	FY13	FY14	FY15	FY16	
		Actual	Actual	Actual	Target	Target	
		N/A	N/A	N/A	N/A	N/A	
Notes							

#### (Commonwealth Attorney Continued)

#### **FUTURE ISSUES**

Prosecution enforces the criminal laws of the Commonwealth and the County. Our office seeks justice for citizens who have been victims of a crime. Effective prosecution reduces crime rates and allows citizens to feel safe in their community. My staff works diligently, despite the lack of proper staff, to get the job done. If the office were fully and properly staffed, the CA's would further increase their successful prosecution rates and the potential for crime rates to go down could increase.

The CA's office and this county are in need of an investigator separate from any law enforcement agency. As stated and presented for the last two years, the main objective for this position is to assist the prosecutors in post-arrest investigation and preparation of criminal cases for trial. This position must be filled by someone with valuable experience. Therefore, the position must be filled by a qualified person who is able to serve under Virginia and Federal law as a conservator of the peace and be qualified to carry a firearm. This position would be able to serve as an efficient and professional liaison with (on behalf of the Commonwealth Attorney) other interested agencies such as law enforcement, social services, and Victim/Witness. This position will provide professional services to this office which foster the goal of successful prosecution of offenders in the courts of Culpeper County. This position can assist with response to crime scenes. This funding will permit new and additional investigative methods to address the problem of unsolved homicides as well as new and additional methods of enhancing prosecution quality of existing cases. An investigator, therefore, will likely generate more convictions of serious criminal cases in Culpeper County. The Courts have stated that prosecutors are obligated to disclose what the police know, even if the police do not share the information: Exculpatory "information known to the police is information within the Commonwealth's knowledge and the prosecutor is obliged to disclose regardless of the state of his actual knowledge." Moreno v Commonwealth, 10Va.App.408, 418, 392 S.E. 2d 836, 842-43 (1900). If the request is not funded, prosecution of unsolved homicides and other active cases (such as murder/robbery/etc) will be hindered and prosecutors will be held accountable for police knowledge, without any means to discern police knowledge. It is impossible for prosecutor's to "seek" the whole truth, without a means of doing so. Although we can look into our own witnesses, we have no way to determine if any vital witnesses are missing from the case without this position being filled.

CA staff put in long hours preparing for large court dockets, receive no overtime, bonuses, or contingency fees, and deal with some of the most gruesome and emotionally charged crimes imaginable. They help victims and their families every day, while also looking out for the rights of all defendants. Information provided to all CA's in 2013 show that Commonwealth's Attorney's and their assistants receive less compensation from the Commonwealth than any of the other public sector legal positions in Virginia Culpeper County has graciously supplemented the CA's prosecutor's salaries, and for this, we are all grateful. We simply ask any bonus generated by the state is given directly to the CA staff, in addition to their annual raise from the county. The secretarial staff is sorely underpaid, and I would request additional funding for them also. Their value is immeasurable to the prosecutors and the county, and they should be properly compensated.

Court Stats – not received as of the typing of this budgetary form.

# CRIMINAL JUSTICE SERVICES

#### **MISSION**

The Culpeper County Criminal Justice Services Program is to increase public safety by providing probation services and sanctions that hold offenders accountable for their actions and reduce the risk of recidivism.

#### **Supports Strategic Goals:**

<u>Administration of Government</u> #1 Responsible management of County resources, #2 Provide effective programs, efficiently managed and professionally delivered, #3 Carry out the vision & mission of the Board of Supervisors

<u>Inclusive Community</u> #1 Encourage a community that welcomes diversity and inclusion, #3 Keep citizens informed about County operations, policies, and programs

<u>Public Safety</u> #1 Protect people and property through effective enforcement of laws and delivery of services

<u>Quality of Life</u> #1 Promote and encourage a safe, prosperous, and healthy environment, #2 Create opportunities for a comprehensive education emphasizing efficient use of resources that nurtures and stimulates the maximum potential of our residents.

#### **Short - Term Goals BOS**

- -Continue effective communications / motivational strategies training with staff. Continue to review and evaluate staff competencies with motivational interviewing.
- -Work with the Virginia Community of Criminal Justice Association to train members in effective communication/motivational strategies.
- -Implement case planning and further establish evidence-based practices within local probation and the criminal justice system, to include continued implementation of Morale Reconation Therapy (MRT)

#### **DESCRIPTION**

The Culpeper County Criminal Justice Services Program (CJS) provides local probation supervision to local offenders. CJS operates under the Comprehensive Community Corrections Act for Local Responsible Offenders and provides information to the courts and provides community based sanctions for local adult offenders as an alternative to incarceration in the local jail. This is accomplished by conducting assessments, identifying risk/need factors, increasing internal motivation for change, and placing offenders in services to address their risk of recidivism CJS is required to have a Community Criminal Justice Board (CCJB) to serve as an advisory body to the local governing body on matters pertaining to local criminal justice issues. The composition of the CCJB is specified in §53.1-183 of the Code of Virginia. The CJS Director acts as the designated staff person for the CCJB.

#### **FINANCIAL DATA**

	FY13 Actual	FY14 Actual	FY15 Adopted	FY16 Adopted	% of Change from FY15
Personnel	375,359	381,800	432,886	451,560	4.32%
Operating	16,917	18,720	22,796	21,542	-5.50%
Capital	4,080	4,998	5,000	4,000	-20.0%
Total	396,356	405,518	460,682	477,102	3.57%

Full Time Staff 5 5 5

• \*Agrees to FTE Personnel Compliment, pages 38-45

Provide cost effective probation services for local offen	<mark>ders</mark>				
	FY12	FY13	FY14	FY15	FY16
Performance Measures	Actual	Actual	Actual	Target	Target
Number of probation placements	702	569	539	557	600
Average daily cost per offender*	\$3.60	\$3.57	\$4.13	\$4.65	\$4.50
Average daily caseload for the entire office	296	304	269	272	290
Average length of stay by days per offender (misdemeanant)**	172	216	182	180	180
Percentage of cases closed successfully (misdemeanant)***	74%	72%	68%	72%	72%

\*Average daily costs computed by total budget expended per year divided by 365 days divided by average daily caseload.

#### Notes

\*\*The State has proposed that the average length of stay should not exceed 180 days. The average length of stay is determinate on the offender's participation and compliance with the court order sanctions and/or requirements. It is difficult to control this factor as the Courts may place an offender on a determinate length of supervision, such as one year, or it may take an offender more than 180 days to complete their required program and/or sanction.

\*\*\*Successful case closures are ones in which the offender is successfully released by the Court as completing all requirements. The State average for successful closures is 70%.

Local offenders held accountable by providing beneficial services/costs back to the community										
	FY12	FY13	FY14	FY15	FY16					
Performance Measures	Actual	Actual	Actual	Target	Target					
Community service hours performed (total)	12,657	10,424	7,240	7,000	7,500					
Court costs facilitated	\$70,854	\$68,536	\$61,520	\$70,000	\$70,000					
Restitution facilitated	\$45,411	\$23,978	\$16,000	\$30,000	\$30,000					
Community service hours performed (litter control)*	3,658	2,859	2,422	3,000	3,000					
Weight of trash picked up by litter control- pounds	52,020	44,710	25,874	40,000	40,000					
Miles of county roads picked up	1,102	1,004	807	1,000	1,000					

Notes

Court costs, restitution, and community service hours can be difficult to project. Projections are made on past figures. CJS facilitates the collection of court costs and restitution of the offenders placed on probation. Facilitation of court costs and restitution may include the direct payment to the Probation Officer in the form of a money order or it may involve the Probation Officer collecting court receipts. The facilitation of court costs and restitution is the amount paid by the offenders while under the supervision of CJS. Each court has a slightly different way in which CJS operates.

Provide beneficial services to the offender in lieu of incarceration at no additional cost to the community									
	FY12	FY13	FY14	FY15	FY16				
Performance Measures	Actual	Actual	Actual	Target	Target				
Number of offenders placed in Batterer's Intervention Program	18	19	22	20	20				
Number of offenders placed in Anger Management	14	15	14	15	15				
Number of offender placements in substance abuse services	106	69	58	90	100				
Number of offenders placed in Morale Reconation Therapy (MRT)	26	25	16	20	20				

The projections in this category can also be difficult at times to predict. Offender's placed in Batterer's Intervention are offenders convicted of or receiving a deferred disposition on domestic assault and battery charges. CJS has no control on the number of offenders placed by the Courts to CJS on these or any other charge. The same holds true for Anger Management and well as a certain extent to substance abuse services. All offenders placed with CJS are subject to drug screening and if an offender is found to be using illegal drugs, they are referred for substance abuse services. Morale Reconation Therapy (MRT) is an evidence-based cognitive-behavioral treatment strategy that addresses antisocial cognition; the number one dynamic risk factor. Offenders completing twelve steps have shown a 30% reduction in recidivism. MRT is facilitated by CJS staff.

County of Culpeper 115 Judicial Administration

(Criminal Justice Services Continued)										
Receive grant funding to offset the local community cost of operating CJS										
	FY12	FY13	FY14	FY15	FY16					
Performance Measures	Actual	Actual	Actual	Target	Target					
Grant money received from Virginia DCJS	\$237,021	\$238,221	\$238,181	\$244,241	\$244,241					
Supervision Fees	\$19,922	\$16,962	\$13,497	\$14,000	\$15,000					
Notes DCJS (Department of Criminal Justice Services)										

#### **FUTURE ISSUES**

CJS continues to strive to be more effective. As an evidence-based agency, CJS utilizes effective communication/motivational strategies (EC/MS) to conduct interviews as a tool to increase the internal change process. (The Director is the only certified Master Trainer for the Virginia Community Criminal Justice Association in the Commonwealth.) CJS also utilizes a validated assessment tool, MOST and OST, to determine risk level and to place offenders on differential supervision levels based on risk. CJS continues to work on implementing case planning. CJS must continue to adopt evidence-based programs and techniques and work with our partners to bring about full implementation. According to research, focus should be placed on the following 8 major risk factors (listed in order):

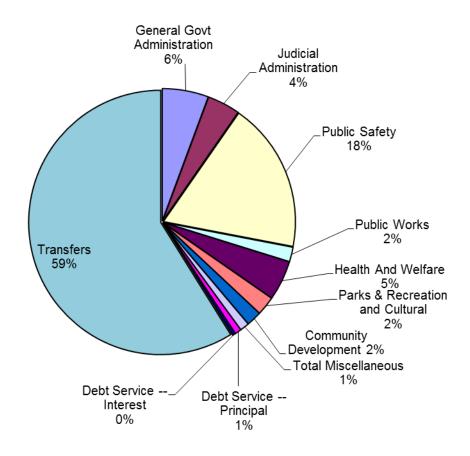
History of Antisocial Behavior Antisocial Personality Family and/or Marital Leisure and/or Recreation Antisocial Cognition Antisocial Associates School and/or Work Substance Abuse

In order for a community to realize the full reduction in recidivism that research has shown possible, we much institute the National Institute of Corrections Model.



# COUNTY OF CULPEPER, VIRGINIA

**Public Safety** \$15,256,056



# Total General Fund \$83,165,115

# **Public Safety**

Expenditures:				
_	FY13	FY14	FY15	FY16
	Actual	Actual	Adopted	Adopted
EMS Council	9,786	13,822	13,974	13,985
State Forestry	9,938	9,085	9,085	9,085
Fire and Rescue	2,193,739	1,813,036	1,940,671	2,041,783
Sheriff	5,353,236	5,604,654	5,485,917	5,576,263
Adult Detention	2,630,757	2,970,813	2,902,662	3,586,744
Juvenile Justice	412,353	346,794	459,000	459,000
Building	431,754	461,042	553,829	565,543
Animal Control	632,671	635,450	726,317	739,869
Emergency Services	2,078,972	1,858,509	2,146,256	2,121,047
Supervision Plan Services	47,684	32,084	50,275	50,275
V-Stop Grant	86,186	79,824	88,895	92,462
Total Public Safety	13,887,076	13,825,113	14,376,881	15,256,056

General Fund Support:			
	FY/2016 Budget	FY/2016 Budget	FY/2016 Local
	Adopted	Revenue	Gen. Fund
	Budget	Adopted	Requirement
EMS Council	13,985	-	13,985
State Forestry	9,085	-	9,085
Fire and Rescue	2,041,783	136,500	1,905,283
Sheriff	5,576,263	1,594,804	3,981,459
Adult Detention	2,586,744	926,317	1,660,427
Outside Jail Services	1,000,000	-	1,000,000
Juvenile Justice	459,000	-	459,000
Building	565,543	525,424	40,119
Animal Control	739,869	18,150	721,719
Emergency Services	2,121,047	610,750	1,510,297
Supervision Plan Services	50,275	48,102	2,173
V-Stop Grant	92,462	36,638	55,824
Totals	15,256,056	3,896,685	11,359,371

#### **EMS COUNCIL**

The EMS Council is a regional body dedicated to training Emergency Medical Technicians in the area. Several localities contribute to it, including the County of Culpeper. The FY16 budget includes funding of \$13,985 for the EMS Council.

#### STATE FORESTRY

Each year, the County contributes to the forest fire prevention and extinguishments program sponsored by the Commonwealth's Department of Forestry. Based on the Code of Virginia, funding for FY16 will be \$9,085.

# FIRE AND RESCUE



#### **MISSION**

Protecting the lives and property of citizens from emergencies and disasters by providing first responders to emergency scenes.

#### **Supports Strategic Goals:**

<u>Administration of Government</u> #1 Responsible management of County resources, #2 Provide effective programs, efficiently managed and professionally delivered, #3 Carry out the vision & mission of the Board of Supervisors

<u>Inclusive Community</u> #3 Keep citizens informed about County operations, policies, and programs <u>Public Safety</u> #1 Protect people and property through effective enforcement of laws and delivery of services

<u>Quality of Life</u> #1 Promote and encourage a safe, prosperous, and healthy environment, #2 Create opportunities for a comprehensive education emphasizing efficient use of resources that nurtures and stimulates the maximum potential of our residents.

#### **DESCRIPTION**

The Fire and Rescue Association coordinates the authorized volunteer fire and rescue companies request for funding, benefits and other county support. Ten volunteer companies receive reimbursement for operational expenditures such as utilities, repairs and fuel. Capital improvement funding is limited to the eight companies physically located in Culpeper County. The fire and rescue companies providing service are Brandy Station Volunteer Fire Department, Culpeper Volunteer Fire Department, Culpeper County Volunteer Rescue Squad, Reva Fire and Rescue, Amissville Fire and Rescue, Richardsville Fire and Rescue, Salem Fire and Rescue, Little Fork Fire and Rescue, Rapidan Fire Department and Remington Rescue Squad.

	FY13 Actual	FY14 Actual	FY15 Adopted	FY16 Adopted	% of Change from FY15
Personnel	75,510	70,206	87,153	96,753	11.02%
Operating	1,716,299	1,742,270	1,831,418	1,942,530	6.07%
Capital	401,930	560	22,100	2,500	-88.69%
Total	2,193,739	1,813,036	1,940,671	2,041,783	5.21%

Full Time Staff

To provide Fire and EMS coverage and public aware Culpeper County.	ness of fir	<mark>e prevent</mark>	ion for th	<mark>e citizens</mark>	of
	FY12	FY13	FY14	FY15	FY16
Performance Measures	Actual	Actual	Actual	Target	Target
Provide tools and materials to support fire prevention education County wide.	Yes	Yes	Yes	Yes	Yes
Notes	•	•		•	•



<sup>\*</sup>Agrees to FTE Personnel Compliment, listed with Emergency Services, pages 38-45



# SHERIFF'S OFFICE



The Culpeper County Sheriff's Office is committed to enhance the quality of life in partnership with the community. We will provide a safe and secure environment by enforcing the laws of the County, the Commonwealth and the United States Constitution. We will protect life and property, maintain order with the understanding of ethnic and cultural diversity in our professional and personal endeavors.

#### **Supports Strategic Goals:**

<u>Administration of Government</u> #1 Responsible management of County resources, #2 Provide effective programs, efficiently managed and professionally delivered, #3 Carry out the vision & mission of the Board of Supervisors

<u>Inclusive Community</u> #1 Encourage a community that welcomes diversity and inclusion, #3 Keep citizens informed about County operations, policies, and programs

<u>Public Safety</u> #1 Protect people and property through effective enforcement of laws and delivery of services

Quality of Life #1 Promote and encourage a safe, prosperous, and healthy environment

#### **DESCRIPTION**

The Sheriff is a Constitutional Officer of the Commonwealth elected by the citizens of Culpeper County to serve as their senior law enforcement officer. To discharge this duty, he is empowered by the Code of Virginia to appoint deputies and civilian staff to carry out the mission. The Sheriff's Office is comprised of three divisions, Law Enforcement, Court Security and Adult Detention.

The Law Enforcement Division is the single largest unit in the Sheriff's Department. The role of law enforcement is varied and covers a broad spectrum of activities. Typical tasks include preventive patrol, responding to calls for service, detection and arrest of suspect offenders, traffic management and traffic safety, accident investigation, criminal investigations, and reducing drug-related activities. The Civil Process Section of the Law Enforcement Division delivers all warrants, DMV notices, subpoenas/summons, jury notices, bills of complaint, detinue actions, levies and other notices.

The Sheriff is also Chair of the E911 Committee and is responsible for the compilation and required distribution of records of department activities through the Records Center. Administrative functions, including budget, personnel, training, public information, grants and accreditation, are functions that are primarily handled by civilian personnel under the direction of the Sheriff.

#### **FINANCIAL DATA**

Full Time Staff

	FY13 Actual	FY14 Actual	FY15 Adopted	FY16 Adopted	% of Change from FY15
Personnel	3,952,559	4,160,628	4,231,754	4,422,763	4.52%
Operating	825,191	1,015,921	749,163	758,500	1.25%
Capital	575,486	428,105	505,000	395,000	-21.79%
Total	5,353,236	5,604,654	5,485,917	5,576,263	1.65%
	· ·	·	·		

56

56

57

\*Agrees to FTE Personnel Compliment, pages 38-45

-	To provide for the safety and security of citizens of Culpeper through equitable enforcement of the codes and statutes of Virginia and the County of Culpeper.								
una otat	ates of thighna and the sounty of sulpoport	CY12	CY13	CY14	CY15	CY16			
Perform	ance Measures	Actual	Actual	Actual	Estimate	Target			
Part I A	rrests (Murder, rape, robbery, etc.)	346	228	224	250	250			
Part II A	rrests (Forgery, fraud, drugs, etc.)	1,324	1,008	1,072	1,000	1,000			
Traffic S	Summons (UTS)/Warnings Issued	3,202	1,914	2,689	2,700	2,700			
DUI Arro	ests	123	129	139	140	140			
Notes	Higher visibility and positive community relations programs seem to at least be maintaining the number of offenses being committed. However, trends show that declines in economic stability generally results in increase in crime. Note: These statistics are reported based on CY.								

To impro	ove response time to all calls for service.						
		FY12	FY13	FY14	FY15	FY16	
Perform	ance Measures	Actual	Actual	Actual	Target	Target	
Average	e response times (all calls)	20:22	20:94	20:37	<20:00	<20:00	
Notes	A drop in staffing can affect the response time, so keeping staff levels at full strength is a strong desire.						

To reduce the number of traffic fatalities through higher visibility.									
		CY12	CY13	CY14	CY15	CY16			
Perform	ance Measures	Actual	Actual	Actual	Target	Target			
Number of traffic fatalities 14 9 9 <10				<10					
Notes  Data on traffic fatalities is provided by Virginia State Police – reported by Calendar year. The Sheriff's Office continues to perform periodic DUI checkpoints to deter alcohol related accidents.									

To maintain a solvability rate of Part 1 offenses above 50%.								
		FY12	FY13	FY14	FY15	FY16		
Performance Measures				Target				
Solvabi	Solvability rate 42.5% 43% 44% 50% 5				50%			
Notes	Part 1 offenses include murder, rape, robbery, etc. – solvability rate is calculated by dividing # of offenses reported by # of cases 'cleared', or solved.							

To conti	To continue to build positive relations with the community.							
		FY12	FY13	FY14	FY15	FY16		
Perform	ance Measures	Actual	Actual	Actual	Target	Target		
Number of Neighborhood Watch programs		8	9	9	10	10		
Number	of tips received through Crimesolvers	141	149	146	150	150		
Number of Youth Sports Camps provided free of charge 3 3 4				4				
Notes	The Sheriff's Office Community Relations Deputy wo lower crime in neighborhoods.	rks actively	with citizer	ns to increa	se awarene	ess and		

#### **FUTURE ISSUES**

Culpeper County's proximity to the Washington D.C. metropolitan area, in addition to critical facilities within our jurisdiction (such as SWIFT and Terremark), creates continuing Homeland Security concerns and safety measures. Ensuring that appropriate plans and adequate resources are in place will continue to be a major issue. In addition, the Special Operations Units have been expanded and increased training has been executed. As a result, more concentration on rapid response training prove both costly and cost worthy.

With the national economy still struggling and continued growth in local population, staffing will prove to be more important than ever. The current organizational chart provides additional deputies assigned to perform law enforcement duties. The Sheriff is committed to recruiting qualified, trained officers and in

#### (Sheriff's Office Continued)

order to maintain the level of experience that those deputies bring, fair and equitable funding for their salaries is critical. With tragic school shooting in Connecticut, the Sheriff's Office has provided training to all Culpeper County Public School staff on the Active Shooter Response program. They will also be working with the School Board in planning future preventive measures for the schools. Independent school "audits" have been performed at each public school and recommendations are being made for future implementation and infrastructure. Color coded maps of all schools in the County have been distributed to every officer.

Active Shooter Response Training has also been provided for all Fire & Rescue personnel, as well as County government staff.

Drug and gang activity in Culpeper continues to be a priority to the Sheriff's Office, with close attention being paid to the increase in heroin overdoses within the Town and County. The Sheriff's Office is working closely with the Virginia State Police and Culpeper Town PD in working these cases. By taking a no tolerance approach, it is the goal of the Sheriff to minimize the number of deaths in Culpeper. The Sheriff's Office is a member of the Blue Ridge Narcotics and Gang Task Force, and currently has two full time detectives assigned, in conjunction with surrounding jurisdictions and the Virginia State Police.

The Sheriff's Office continues to seek grant opportunities that will support programs such as DUI and seatbelt checking details, equipment, in-car computers, as well as any available funding for promoting public safety and awareness.

Technology is becoming increasingly important to the law enforcement community and it is becoming more and more evident that the Sheriff's Office could support and justify a dedicated IT staff member. The functions of law enforcement require immediate IT response and it is proving difficult for the County's IT staff to provide that response with their responsibilities to the rest of the departments within the County.

The Sheriff's vehicle fleet is growing and, with that, new in-car camera/computer systems are being purchased to replace outdated units that are currently being used. It is the desire of the Sheriff to continue to monitor these units and put a replacement program in place so that the most current and efficient equipment is available to units on the road.



New Sheriff's Building completed Fall 2014

# SHERIFF'S OFFICE Adult Detention Division

#### **MISSION**

The Culpeper County Sheriff's Office is committed to enhance the quality of life in partnership with the community. We will provide a safe and secure environment by enforcing the laws of the County, the Commonwealth and the United States Constitution. We will protect life and property, maintain order with the understanding of ethnic and cultural diversity in our professional and personal endeavors.

#### **Supports Strategic Goals:**

<u>Administration of Government</u> #1 Responsible management of County resources, #2 Provide effective programs, efficiently managed and professionally delivered, #3 Carry out the vision & mission of the Board of Supervisors

<u>Public Safety</u> #1 Protect people and property through effective enforcement of laws and delivery of services

Quality of Life #1 Promote and encourage a safe, prosperous, and healthy environment

#### **DESCRIPTION**

The Adult Detention division of the Sheriff's Office is responsible for operating and maintaining the Culpeper County Jail. The primary purpose is to house and safely keep all prisoners remanded to the custody of the Sheriff. The Culpeper County Jail was built in 1908 and an addition was completed in 1986. The jail's operating capacity is 37.

#### **FINANCIAL DATA**

	FY13	FY14	FY15	FY16	% of Change
	Actual	Actual	Adopted	Adopted	from FY15
Personnel	1,916,537	1,911,280	1,970,162	1,936,744	-1.70%
Operating	694,924	1,034,450	932,500	1,645,000	76.41%
Capital	19,296	25,083	0	5,000	100.00%
Total	2,630,757	2,970,813	2,902,662	3,586,744	23.57%

Full Time Staff 28 28 29 27

	To continue to maintain an excellent safety record and to meet or excel all compliance standards based on the Department of Corrections.						
		FY12	FY13	FY14	FY15	FY16	
Perform	nance Measures	Actual	Actual	Actual	Target	Target	
Dept. of Corrections Audit Results (every 3 years)			N/A	Pass	N/A	N/A	
Life, He	alth & Safety Audit	Pass	Pass	Pass	Pass	Pass	
Fire Safety Inspection Pass Pass P			Pass	Pass			
Notes	Grading criteria is pass/fail. Jail staff continues to work diligently to follow and exceed all state mandated regulations.						

To maintain a safe level of inmate population, thus increasing the safety of inmates and deputies.							
FY12 FY13 FY14 FY15 FY						FY16	
Performance Measures Actual Actual Actual Target				Target			
Average	Average Daily Inmate Population 77 89 90 <80 <80					<80	
Notes The Culpeper County Jail has a capacity of 37. Depending on budgetary restraints, it is the desire to outsource inmate housing when average daily population exceeds 90 inmates.							

 <sup>\*</sup>Agrees to FTE Personnel Compliment, pages 38-45

(Sheriff's Office Adult Detention Division Continued)

Efficient	ly manage resources pertaining to daily operatio	<mark>ns.</mark>				
		FY12	FY13	FY14	FY15	FY16
Perform	ance Measures	Actual	Actual	Actual	Target	Target
Average	e Cost per Inmate per Day	\$91.71	\$81.14	N/A	<\$90.00	<\$90.00
Notes Data compiled and reported by the Virginia Compensation Board. FY14 figures have not been released of yet.						eleased as

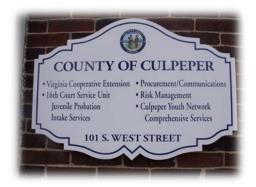
#### **FUTURE ISSUES**

The current jail continues to consistently operate above capacity and the need for outside jail facilities is constant. Construction of a new jail or decision to join a regional facility continues to be a decision that the County faces in the very near future. In the interim, housing inmates at other correctional facilities through rental amount of bed space for Culpeper County at all times is a necessary expense, currently running over \$800,000 annually. A large amount of work has been done to secure the lowest cost of outside housing possible and even with more inmates being held in the Culpeper Jail, an increase in need for outside housing remains.

The sheriff is mandated by law to provide certain levels of service to inmates. Jail staff is constantly seeking ways to stay within those mandates, but also lower the cost of housing inmates to the taxpayer. Recent changes have been made to the jail's menu and food vendor that has resulted in a lower annual cost of food. Medical services are now being provided by a new physician group and those costs are also being decreased. The outside nursing agency is no longer being used and the jail has hired one part-time nurse at a much lower cost. However, it is the desire of the Chief Jailer to eventually hire one full-time nurse to ensure medical coverage in the jail on a more permanent basis.

As it seems that construction of a new jail facility is on hold for the near future the age of the building and its equipment continue to be of concern. Major repairs continue to be imperative. Most recent repairs include replacing the roof and several HVAC units. Currently, there is a need to replace additional A/C units and it is likely that more major repairs will be necessary in the future fiscal years. Additionally, there is a large amount of plumbing updates that need to be done, repairs to the face of the building are critical, and the elevator is outdated. The generator is in the plans to be updated and replaced in the upcoming fiscal year. This will provide the necessary power in case of prolonged outages or crisis.





# **JUVENILE JUSTICE**

#### **MISSION**

To protect the public through a balanced approach of accountability and comprehensive services that prevent and reduce delinquency through partnerships with families, schools, communities, law enforcement, and others, while providing opportunities for delinquent youth to become responsible and productive citizens.

#### **Supports Strategic Goals:**

<u>Administration of Government</u> #1 Responsible management of County resources, #2 Provide effective programs, efficiently managed and professionally delivered, #3 Carry out the vision & mission of the Board of Supervisors

<u>Inclusive Community</u> #1 Encourage a community that welcomes diversity and inclusion, #3 Keep citizens informed about County operations, policies, and programs

<u>Public Safety</u> #1 Protect people and property through effective enforcement of laws and delivery of services

<u>Quality of Life</u> #1 Promote and encourage a safe, prosperous, and healthy environment, #2 Create opportunities for a comprehensive education emphasizing efficient use of resources that nurtures and stimulates the maximum potential of our residents.

#### **DESCRIPTION**

The Sixteenth District Court Service Unit – Culpeper Office provides juvenile probation supervision and services to Culpeper County and The Culpeper Juvenile and Domestic Relations District Court. The Sixteenth District Court Service Unit also provides delinquency and domestic intake services for Culpeper County. Additional services provided include supervision of juveniles committed to The Department of Juvenile Justice at juvenile correctional centers and those placed on juvenile parole. Juvenile Probation Officers also supervise juveniles in detention and the Post Dispositional Program at Blue Ridge Juvenile Detention Center. Juvenile Probation Officers provide services as directed by Juvenile and Domestic Relations District Court Judges. Those services may include, but are not limited to, Social History Reports(Pre and Post-Dispositional), Transfer Reports, intake (Delinquency petitions – criminal matters, Status Offenders – (Child in Need of Supervision/Services petitions), Domestic Relations petitions – (custody, visitation, protective orders), diversion, juvenile probation and parole supervision, referrals for services, and Court testimony. The Court Service Unit participates on the Family Assessment and Planning Team (FAPT) and Community Policy and Management Team (CPMT). There is Court Service Unit staff available 24 hours a day, seven days a week, 365 days a year to provide emergency intake on juvenile matters.

Full Time Staff

	FY13 Actual	FY14 Actual	FY15 Adopted	FY16 Adopted	% of Change from FY15
Personnel	0	0	0	0	0%
Operating	411,387	346,694	457,500	457,500	0%
Capital	966	100	1,500	1,500	0%
Total	412,353	346,794	459,000	459,000	0%

0

\*No personnel positions/or only Part-time so not stated on FTE Personnel Compliment, pages 38-45

<b>Provide</b>	efficient Intake Services					
		FY12	FY13	FY14	FY15	FY16
Perform	ance Measures	Actual	Actual	Actual	Target	Target
Number	umber of Delinquency Intakes 356 432 273 400 350					350
Number	Number of Domestic Intakes 1,214 1,178 1,119 1,300 1,2					1,250
Notes	Intakes decreased 15% in FY14 from FY13 (decreas	ing in dome	estic and in	delinquenc	y), and are	slightly
notes	increased so far in FY15. Diversions at Intake decre	ased in FY	14.			

Provide efficient Detention Services								
		FY12	FY13	FY14	FY15	FY16		
Performance Measures		Actual	Actual	Actual	Target	Target		
Days in Detention*		723	810	610	800	575		
Number of Juveniles in Detention			49	37	55	45		
Average	e Length of Stay (days)	16.4	16.5	16.48	14.5	13		
Notes	* Detention stays are governed by the orders of the Juvenile and Domestic Relations District Court Judges.							

Provide	Provide efficient Probation, Parole and Commitment Services								
		FY12	FY13	FY14	FY15	FY16			
Performa	ance Measures	Actual	Actual	Actual	Target	Target			
Average Daily Population (ADJ) on Probation		72*	85*	79*	80	75			
Average Daily Population on Parole			5	4	5	4			
Average Correction	5**	5**	4**	4	4				
Notes	*ADJ does not include cases on Diversion, Unsupervised, Pre and Post Dispositional status which typically double a Probation Officers workload.  **Cases in Juvenile Correctional Centers will be placed on parole status when released to the					o the			

#### (Juvenile Justice Continued)

#### **FUTURE ISSUES**

Issues of concern: The 16<sup>th</sup> District Court Service Unit would like to expand detention alternative services made available to the citizens of Culpeper. It is anticipated that the demand for services from Juvenile Probation will remain constant. The impact of implementing Youth Assessment and Screening Inventory (YASI) and re-entry services will stretch the existing personnel and resources. In addition, the 16<sup>th</sup> District Court Service Unit anticipates continuing a high level of interagency collaboration with community stakeholders (Department of Social Services, Community Services Board, Family Assessment Planning Team (FAPT), Community Planning Management Team (CPMT), service providers and citizens.) The Court Service Unit has been affected by the State budget cuts by permanently having three positions within the 16<sup>th</sup> District (Culpeper, Louisa, Fluvanna, Greene, Madison, Orange, Goochland, Albemarle and Charlottesville) eliminated. Three positions have recently been filled within the District. One of the filled positions serves in Orange County and Culpeper providing Parole Supervision and report writing.

# BUILDING

#### **MISSION**

To provide the most complete and consistent plan review, efficient permit issuance and an inspection service to assure our customers and the general Public the highest degree of safety in accordance with The Virginia Uniform Statewide Building Code.

#### **Supports Strategic Goals:**

<u>Administration of Government</u> #1 Responsible management of County resources, #2 Provide effective programs, efficiently managed and professionally delivered, #3 Carry out the vision & mission of the Board of Supervisors

<u>Inclusive Community</u> #3 Keep citizens informed about County operations, policies, and programs <u>Infrastructure</u> #1 Provide the necessary infrastructure to support business development consistent with the Comprehensive Plan

<u>Public Safety</u> #1 Protect people and property through effective enforcement of laws and delivery of services

Quality of Life #1 Promote and encourage a safe, prosperous, and healthy environment

#### **Short – Term Goals BOS**

- -Convert to digital file storage, reducing hard copies and associated costs
- -Prepare for software conversion upgrades and work with other offices that will be involved to ensure a smooth transition.
- -Through training and education of staff, continue to provide thorough plan review and site inspections
- -Pursue the implementation of digital plan review and storage.

#### **DESCRIPTION**

The Building Department inspects residential, commercial and industrial structures in terms of its compliance with mandated standards of the Uniform Statewide Building Code, providing extensive review of building plans, issuing building permits under current building codes. Additionally, we strive to improve customer awareness in the area of education, safe construction practices and safety.

#### **FINANCIAL DATA**

	FY13 Actual	FY14 Actual	FY15 Adopted	FY16 Adopted	% of Change from FY15
Personnel	367,016	397,000	495,235	511,275	3.24%
Operating	58,729	52,905	52,094	51,068	-1.97%
Capital	6,009	11,137	6,500	3,200	-50.77%
Total	431,754	461,042	553,829	565,543	2.12%
Full Time Staff	6	6	7	7	

\*Agrees to FTE Personnel Compliment, pages 38-45

To increa	To increase the availability of expedited permits								
		FY12	FY13	FY14	FY15	FY16			
Perform	ance Measures	Actual	Actual	Actual	Target	Target			
Quantity	of similar permits	25	80	88	Unk	Unk			
Quantity	of expedited permits issued	127	97	138	Unk	Unk			
		83%	55%	61%	Unk	Unk			
Notes	Expedited packages include Remodels, Additions, Decks, Pools that do not require plan review.								

To reduce the response time on building inspections									
		FY12	FY13	FY14	FY15	FY16			
Performance Measures		Actual	Actual	Actual	Target	Target			
Number of inspections conducted		6,211	6,528	8,337	Unk	Unk			
Average response time per building inspection		1 Dav	2 Day	Next	Next	Next			
		1 Day		Day	Day	Day			
Notes	Time period from inspection scheduled to inspection performed								

To reduce number of days to the Plan review initial start time										
		FY12	FY13	FY14	FY15	FY16				
Performance Measures		Actual	Actual	Actual	Target	Target				
Average Plan Review for Commercial		30	18	15	18	15				
Average Plan Review for Residential Plans		25	14	10	14	10				
Notes	Initial review start time is the actual number of business days from application to review start.									

#### **FUTURE ISSUES**

- 1. Converting over to digital file storage for the majority of our hard copy files. Acquiring new permitting, inspection and code enforcement software. This will allow additional process streamlining and customer interface.
- 2. Digital plan submission and review. Software and hardware available and being used in other jurisdictions. Enhancing digital document storage while streamlining plan submission, review and approval.

## **ANIMAL SERVICES**

#### **MISSION**

To provide the citizens of Culpeper County with efficient and effective animal control and shelter services. To educate the citizens of Culpeper County about the dangers of rabies, current animal laws, and proper animal care.

#### **Supports Strategic Goals:**

<u>Administration of Government</u> #1 Responsible management of County resources, #2 Provide effective programs, efficiently managed and professionally delivered, #3 Carry out the vision & mission of the Board of Supervisors

<u>Inclusive Community</u> #3 Keep citizens informed about County operations, policies, and programs <u>Public Safety</u> #1 Protect people and property through effective enforcement of laws and delivery of services

Quality of Life #1 Promote and encourage a safe, prosperous, and healthy environment

#### **Short - Term Goals BOS**

-Recruit additional spay/neuter clinics to provide low cost spay/neuter services to the citizens of Culpeper

#### **DESCRIPTION**

The Department of Animal Services is responsible for public safety relating to animals, enforcement of state and local animal laws and ordinances, animal welfare and protection, animal control for the County, and humane management of the County-owned animal shelter. The department is also responsible for providing the citizens of the County with information and education concerning animal laws, animal care, animal population control, and rabies control.

An animal control officer is available twenty-four hours a day to assist the public with their needs. The shelter is open to the public Monday through Saturday and offers housing for stray and unwanted domestic animals, pet adoptions, lost and found pet services and is the headquarters for animal control.

#### **FINANCIAL DATA**

	FY13	FY14	FY15	FY16	% of Change
	Actual	Actual	Adopted	Adopted	from FY15
Personnel	459,297	461,459	551,737	563,529	2.14%
Operating	173,374	172,011	172,680	174,440	1.02%
Capital	0	1,980	1,900	1,900	0%
Total	632,671	635,450	726,317	739,869	1.87%

Full Time Staff 8 8 8 8

#### **GOALS & PERFORMANCE MEASURES**

promot	To increase adoption rates and decrease euthanasia rates of shelter animals through the promotion of shelter adoptions, the use of off-site adoptions, utilization of websites and by transferring animals to outside agencies.									
FY12 FY13 FY14 FY15 FY16										
Performance Measures Actual Actual Target Target										
Animals	Placed in Homes	385	206	156	300	300				
Animals	Transferred To Other Agencies	479	536	429	550	550				
Animals Euthanized 159 238 115 100 100										
Notes	Euthorogic rates can be and are directly affected by the number of "un adentable" (aggressive, injured									

 <sup>\*</sup>Agrees to FTE Personnel Compliment, pages 38-45

(Animal Services Continued)

Artifical del vices continued									
To increase citizen knowledge and compliance with local and state animal laws by providing effective and efficient animal control services.									
FY12 FY13 FY14 FY15 FY16									
Performance Measures Actual Actual Actual Target Target									
Animal Control Calls Received	Animal Control Calls Received 2,177 3,744 1,976 3,500 2,500								
Animal Control Average Response Time	Unk	Unk	Unk	Unk	Unk				
Presentations To Schools/Clubs Per Year	3	3	3	3	3				
Publications Per Year 1 0 1 2 2									
Notes Our ACO's strive to educate citizens on animal husbandry skills on all calls.									

To provide and maintain quality care of animals in a cost effective manner.									
		FY12	FY13	FY14	FY15	FY16			
Perform	ance Measures	Actual	Actual	Actual	Target	Target			
Number	of Animals Held In Shelter	1,196	1,143	874	1,100	1,000			
Average	e Cost Per Animal	\$103.34	\$72.28	\$59.00	\$77.00	\$70.00			
Average Daily Population		45	34	35	40	40			
Average		approx.	approx.	approx.	approx.	approx.			
Average	e Length Of Stay Per Animal	Unk	Unk	Unk	Unk	Unk			
In kind (	Contributions Of Dat Food & Cat Litter Value	\$500	\$600	\$600	\$700	\$700			
In-kind Contributions Of Pet Food & Cat Litter - Value		approx.	approx.	approx.	approx.	approx.			
Notes  Average cost per animal is computed by totaling all line items directly related to the cost of housing/car for the animals and then dividing that total by the total number of animals held at the shelter throughout vear.									

#### **FUTURE ISSUES**

As the cost of veterinary care, pet care supplies, fuel prices, and utilities continue to rise we must continue to investigate new programs and processes to help offset this burden. We will, as always, continue to strive to provide quality of care and services using a minimum number of employees and utilizing our budget in the most cost effective manner.





#### **MISSION**

Protecting the lives and property of citizens from emergencies and disasters by coordinating emergency preparedness, mitigation, response and recovery efforts.

#### **Supports Strategic Goals:**

<u>Administration of Government</u> #1 Responsible management of County resources, #2 Provide effective programs, efficiently managed and professionally delivered, #3 Carry out the vision & mission of the Board of Supervisors

<u>Inclusive Community</u> #3 Keep citizens informed about County operations, policies, and programs <u>Public Safety</u> #1 Protect people and property through effective enforcement of laws and delivery of services

<u>Quality of Life</u> #1 Promote and encourage a safe, prosperous, and healthy environment, #2 Create opportunities for a comprehensive education emphasizing efficient use of resources that nurtures and stimulates the maximum potential of our residents.

#### **DESCRIPTION**

The Department of Emergency Services responds and provides emergency medical ambulance care to sick and injured persons within the Town and the County of Culpeper on a 24/7 basis. Currently there are a total of twenty two (22) paid Emergency Medical Technicians (EMT's) with five (5) EMT's per shift that operate on a 24/7 basis using a total of four (4) ambulances.

In addition, the department is responsible for the management and distribution of the Emergency Operations Plan.

#### **FINANCIAL DATA**

	FY13 Actual	FY14 Actual	FY15 Adopted	FY16 Adopted	% of Change from FY15
Personnel	1,492,562	1,529,600	1,698,497	1,720,996	1.33%
Operating	250,009	298,666	447,759	400,051	-10.66%
Capital	336,401	30,243	0	0	0%
Total	2,078,972	1,858,509	2,146,256	2,121,047	-1.18%

Full Time Staff 23 23 23 23

\*Agrees to FTE Personnel Compliment, which also includes F&R trainer, pages 38-45

#### **GOALS & PERFORMANCE MEASURES**

Provide quality EMS service with a focus upon the process of pre-hospital medical and trauma										
care										
		FY12	FY13	FY14	FY15	FY16				
Performance Measures Actual Actual Actual Target Targe										
Unit enroute/Arrive on Scene at or less than the State average of 6 minutes 91% 80% 79% 90% 90%										
	atient/Leave Scene at or less than the State of 17 minutes	93%	77%	93%	95%	95%				
Arrive at Destination/ready for service at or less than the State average of 29 minutes  99% 100% 100% 100%										
Notes	Performance measures are compared to State averages.									

County of Culpeper 134 Public Safety

multiple calls at one time in different areas of the county. The call volume is anticipated to increase.

(Emergency Services Continued)

Provide Emergency Preparedness, Fire and Rescue Training to County employees, volunteers and										
Virginia state residents.										
FY12 FY13 FY14 FY15 FY16										
Performance Measures Actual Actual Actual Target Target										
Preparedness training and exercises 1 1 2 2 1										
Fire Fighter and EMS Courses *	4	2	2	2	3					
Number of participants	68	45	38	30	48					
Percentage of participants certified 93% 90% 90% 100% 100%										
Notes * State courses – these courses are open to anyone in Virginia										

#### **FUTURE ISSUES**

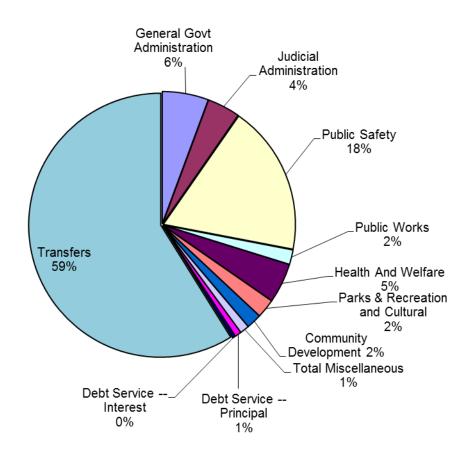
Culpeper County Office of Emergency Services is providing a 24/7 operation for Advance and Basic Life Support. The Office is operating from the Town of Culpeper with the largest percentage of responses in and around the Town. Due to the continued increase in EMS calls; it will become necessary to place EMT personnel in strategic locations around the county to improve response times to all citizens of Culpeper.





# COUNTY OF CULPEPER, VIRGINIA

# Public Works \$1,482,810



# Total General Fund \$83,165,115

## **Public Works**

<b>Expenditures:</b>				
	FY13	FY14	FY15	FY16
	Actual	Actual	Adopted	Adopted
Env Services-Buildings & Grounds	978,105	1,045,268	1,108,846	1,482,810
Total Public Works	978,105	1,045,268	1,108,846	1,482,810

General Fund Support:	FY/2016 Budget Adopted Budget	FY/2016 Budget Revenue Adopted	FY/2016 Local Gen. Fund Requirement
Env Services-Buildings & Grounds	1,482,810	70,993	1,411,817
Totals	1,482,810	70,993	1,411,817

# **ENVIRONMENTAL SERVICES Buildings & Grounds**

#### **MISSION**

Our mission is to provide safe clean buildings for the citizens and County employees by providing cleaning and repair and maintenance services in a timely and cost effective manner.

#### **Supports Strategic Goals:**

<u>Administration of Government</u> #1 Responsible management of County resources, #2 Provide effective programs, efficiently managed and professionally delivered

#### **Short - Term Goals BOS**

- -Optimize Park Maintenance
- -Manage and maintain park facilities for sustainable and continued use with safety as a priority
- -Construct irrigation well and supply lines to serve the Sports Complex

#### **DESCRIPTION**

The Environmental Services Department maintains all non-school County owned facilities. This maintenance consists of in-house repairs and alterations to the buildings and related mechanical, electrical and plumbing systems. The Department also coordinates and supervises contractors or technicians performing work at the various County facilities. The Department ensures that all facilities are operational so that the various County departments can function without interruption.

#### FINANCIAL DATA

	FY13 Actual	FY14 Actual	FY15 Adopted	FY16 Adopted	% of Change from FY15
Personnel	222,382	244,472	273,096	430,060	57.48%
Operating	692,349	754,939	824,250	851,250	3.28%
Capital	63,374	45,857	11,500	201,500	1,652.00%
Total	978,105	1,045,268	1,108,846	1,482,810	33.73%

Full Time Staff 3 3 6

<sup>• \*</sup>Agrees to FTE Personnel Compliment, pages 38-45

#### **GOALS & PERFORMANCE MEASURES**

Efficient	Efficiently operate and maintain County facilities, and reduce our energy consumption.								
			FY12	FY13	3	FY14	FY15	FY16	
Perform	ance Me	easures	Actual	Actua	al /	Actual	Target	Target	
Cost of 0	Operatio	6.49	7.90		7.76	9.00	10.34		
Houseke	eping C	Costs \$/RSF	1.22	1.27		1.35	1.32	1.40	
Mainten	ance Co	sts \$/RSF	1.63	1.23		1.47	1.61	1.87	
Energy (	Cost Ga	s \$/GSF	.37	.24		.27	.27	.28	
Energy (	Cost Ele	ectric \$/GSF	1.15	.96		1.01	1.07	1.08	
Energy (	Cost Pro	pane \$/GSF	1.94	.72		.83	1.28	1.29	
Notes	1) 2) 3) 4)	utilities cost per rentable square Housekeeping Costs per RSF = restrooms and common areas in services.  Maintenance Costs = Includes a and contract costs.  Energy Consumption per GSF =	foot of all C Includes al icluding sta Il repair, pre total unit o	county but costs for four costs for four costs for costs	ildings r cleani es, equ mainter	ing offices ipment, a	s, work areand contract	as tual ect labor	
Provide	a sate we	ork environment for employees and			->/40	E)///	E) (4.5	E)/// 0	
Perform	ance Me	easures	_		-Y13 ctual	FY14 Actual	FY15 YTD	FY16 Target	
Safety Ir	ncidents	per year		1	1	1	0	0	
Notes	A safety incident is defined as any incident that resulted in property loss or personal injury								

Provide	reliable, convenient services with excellent custo					
		FY12	FY13	FY14	FY15	FY16
Performance Measures Actual Actual Actual YTD						Target
Number of Customer Service Complaints 0 0 0 0						0
Notes	A <i>complaint</i> is an expression of dissatisfaction official capacity, whether or not action is taken orally or in writing. To clarify, a complaint is a for information.	to resolve i	t. Compla	int may be	e commun	icated

<b>Maintain</b>	compliance with all Permits and Regulations.					
		FY12	FY13	FY14	FY15	FY16
Perform	ance Measures	Actual	Actual	Actual	YTD	Target
Regulat	ory Compliance Violations	0	0	0	0	0
Notes	Noncompliance refers to an exceedance of an regulations governing County buildings regard discoveries made by staff, or third parties.					rmit or

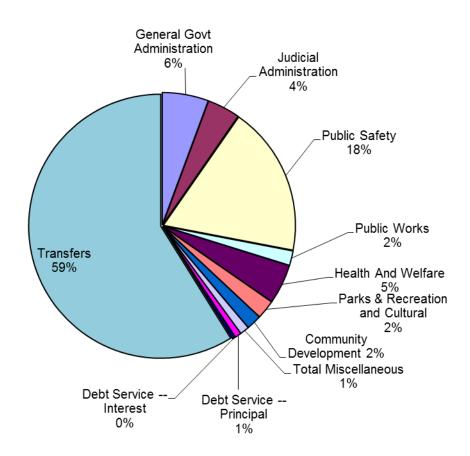
#### **FUTURE ISSUES**

In the next 8-10 years, the County may need to build a new Courthouse to address space needs generated by a growing population and expanding Court docket. The preliminary plan is to construct a Juvenile and Domestic Relations Court building and renovate and dedicate the existing Courthouse to Circuit Court functions.

The Health Department is outgrowing their space and the Culpeper Hospital would like to move the Culpeper Health Department so they can expand the hospital facility. The Health Department would like to co-locate or be incorporated into any hospital expansion.

# COUNTY OF CULPEPER, VIRGINIA

# Health And Welfare \$4,042,928



# Total General Fund \$83,165,115

# **Health and Welfare**

Expenditures:									
	FY13	FY14	FY15	FY16					
	Actual	Actual	Adopted	Adopted					
Local Health Department	316,203	346,520	364,954	364,954					
Culpeper Youth Network	4,171,085	4,608,830	3,437,240	3,438,161					
Options	170,884	195,362	233,156	239,813					
Total Health & Welfare	4,658,172	5,150,712	4,035,350	4,042,928					

General Fund Support:			
	FY/2016 Budget	FY/2016 Budget	FY/2016 Local Gen. Fund
	Adopted	Revenue	
	Budget	Adopted	Requirement
Local Health Department	364,954	-	364,954
Culpeper Youth Network	3,438,161	2,310,410	1,127,751
Options	239,813	12,500	227,313
Totals	4,042,928	2,322,910	1,720,018

### LOCAL HEALTH DEPARTMENT

#### **MISSION**

The Culpeper County Health Department is a component of the Rappahannock-Rapidan Health District of the Virginia Department of Health and provides services to the entire population of Culpeper County.

#### **Supports Strategic Goals:**

<u>Administration of Government</u> #1 Responsible management of County resources, #2 Provide effective programs, efficiently managed and professionally delivered, #3 Carry out the vision & mission of the Board of Supervisors

<u>Inclusive Community</u> #3 Keep citizens informed about County operations, policies, and programs <u>Public Safety</u> #1 Protect people and property through effective enforcement of laws and delivery of services

<u>Quality of Life</u> #1 Promote and encourage a safe, prosperous, and healthy environment, #2 Create opportunities for a comprehensive education emphasizing efficient use of resources that nurtures and stimulates the maximum potential of our residents.

#### **DESCRIPTION**

The Culpeper Health Department provides direct clinical services and community based programs designed to achieve and maintain optimum personal and community health by emphasizing health promotion, disease prevention and environmental protection.

#### **FINANCIAL DATA**

Full Time Staff

	FY13 Actual	FY14 Actual	FY15 Adopted	FY16 Adopted	% of Change from FY15
Personnel	0	0	0	0	0%
Operating	316,203	346,520	364,954	364,954	0%
Capital	0	0	0	0	0%
Total	316,203	346,520	364,954	364,954	0%

0

#### **GOALS & PERFORMANCE MEASURES**

<b>Maintai</b>	n or reduce the perinatal mortality rate.					
		FY12	FY13	FY14	FY15	FY16
Perform	ance Measures	Actual	Actual	Actual	Target	Target
Number	of Prenatal Care Program clients by calendar year	407	422	433	440	440
Notes	Culpeper continues to lead in the number of matern Medicaid	ity patients o	due to fewe	r OBs/fewe	r OBs that a	accept

To reduce the number of critical violations found in permitted food establishments.								
	FY12	FY13	FY14	FY15	FY16			
Performance Measures	Actual	Actual	Actual	Target	Target			
Increase the number of routine inspections by 50%, to decrease the time between inspections, conduct additional Food Managers Certification courses, initiate Food Handlers Training Courses, retain our trained, designated specialist	141	140	305	300	300			
Notes On average1.9 critical violations are identified as a result of each routine inspection								

 <sup>\*</sup>No personnel positions/or only Part-time so not stated on FTE Personnel Compliment, pages 38-45

#### **FUTURE ISSUES:**

Services included and intended for the future:

- Collaboration with Medical Reserve Corps (MRC) to provide ICS series and other emergency response and management training.
- Collaboration with MRC to staff health fairs and community events.
- Collaboration with Culpeper County Government, Law Enforcement, Emergency Management and DSS to assure Ebola planning and preparedness
- Mass free Influenza vaccine events in collaboration with MRC
- The Lewis Armstrong memorial Dental Clinic. The only site serving Culpeper and nearby counties at no charge. Is an outreach program of Healthy Culpeper, in collaboration with Social Services, the Free Clinic and The Culpeper County Health Department.



### CULPEPER YOUTH NETWORK

#### **MISSION**

The mission of the Culpeper Youth Network, Comprehensive Services Act (CSA), is to provide a collaborative system of services and funding that is child-centered, family-focused and community based. It is our community's mission to address the strengths and needs of our troubled and at-risk youth and their families, while pursuing to provide the needed services, in the least restrictive environment and pursuing various funding streams to provide these services.

#### **Supports Strategic Goals:**

<u>Administration of Government</u> #2 Provide effective programs, efficiently managed and professionally delivered, #3 Carry out the vision & mission of the Board of Supervisors

<u>Public Safety</u> #1 Protect people and property through effective enforcement of laws and delivery of services

Quality of Life #1 Promote and encourage a safe, prosperous, and healthy environment

#### **DESCRIPTION**

The Culpeper Youth Network office ensures cooperative and comprehensive planning, interagency collaboration, and ongoing evaluation of services to ensure a cost-effective and efficient provision of services for our troubled and at-risk youth. The CSA Coordinator ensures that services and funding are consistent with the Commonwealth's policies of preserving families and providing appropriate services in the least restrictive environment, while protecting the welfare of the child and maintaining the safety of the public. The CSA Coordinator maintains all case files, tracks expenditures, coordinates services, meetings and prepares all financial reports for both the County and the State. According to the 1992 General Assembly, the Community Policy and Management Team (CPMT), coordinates interagency efforts, reviews available funds, assesses and develops community resources to meet services gaps. Appointed by the CPMT is the Family Assessment and Planning Team (FAPT), who meets four times each month to review and identify the strengths and needs of each case and then creates a service plan to meet the needs of the child and family.

#### **FINANCIAL DATA**

	FY13 Actual	FY14 Actual	FY15 Adopted	FY16 Adopted	% of Change from FY15
Personnel	117,914	128,010	148,365	149,741	.93%
Operating	4,053,171	4,479,758	3,288,375	3,287,920	02%
Capital	0	1,062	500	500	0%
Total	4,171,085	4,608,830	3,437,240	3,438,161	.03%

Full Time Staff 1 1 1 1 1

#### **GOALS & PERFORMANCE MEASURES**

Provide professionally delivered services to our at-risk youth							
	FY12	FY13	FY14	FY15	FY16		
Performance Measures	Actual	Actual	Actual	Target	Target		
Total number of children served	211	220	208	230	230		
Regular and Residential Foster Care	49	51	65	50	50		
Individual Educational Plan (IEP- Residential)	18	2	8	3	3		
IEP Day Treatment Program	12	11	10	8	8		
Preventive Foster Care –Community Based	132	156	125	169	169		
Notes	·						

 <sup>\*</sup>Agrees to FTE Personnel Compliment, pages 38-45

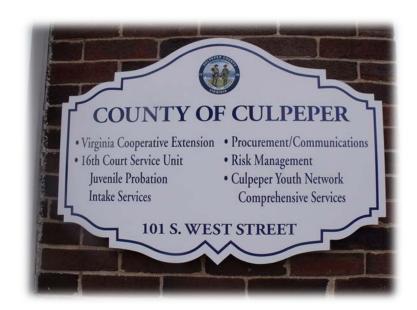
(Culpeper Youth Network Continued)

(Outpeper Touti Network Continued)							
Ensure responsible management of CSA							
	FY12	FY13	FY14	FY15	FY16		
Performance Measures	Actual	Actual	Actual	Target	Target		
# Of Individual Family Service Plans (IFSP) reviewed	211	220	208	230	230		
# Of FAPT meetings	36	36	36	48	48		
# Of prepared/approved State financial reports	15	14	15	13	13		

# Of Management meetings to review service plans and expenditures	12	12	11	12	12
Unit Cost per child (reflects State & Local share)	\$16,950	\$11,740.57	\$16,489	\$17,000	\$17,000
Notes:					

#### **FUTURE ISSUES**

Continuing increase of at-risk and troubled youth in our community and the lack of funding to provide necessary services for the children and families, continue to be an issue for our community.



### **OPTIONS**

#### **MISSION**

To provide services for at-risk youth, in collaboration with other agencies, to help reduce risk factors and recidivism while focusing on assisting the youth to learn to be responsible, respectful, and productive members of the community.

#### **Supports Strategic Goals:**

<u>Administration of Government</u> #1 Responsible management of County resources, #2 Provide effective programs, efficiently managed and professionally delivered, #3 Carry out the vision & mission of the Board of Supervisors

<u>Inclusive Community</u> #1 Encourage a community that welcomes diversity and inclusion, #2 Develop a culture that promotes innovation, #3 Keep citizens informed about County operations, policies, and programs

<u>Public Safety</u> #1 Protect people and property through effective enforcement of laws and delivery of services

<u>Quality of Life</u> #1 Promote and encourage a safe, prosperous, and healthy environment, #2 Create opportunities for a comprehensive education emphasizing efficient use of resources that nurtures and stimulates the maximum potential of our residents.

#### Short – Term Goals BOS

-Continue to implement data collection and analyze existing data on the effectiveness of the evidence based programs at Options. Data to be used in the determination of future services implemented at Options. Report findings to BOS, Courts, involved agencies and citizens.

#### **DESCRIPTION**

Currently Options offers Thinking For a Change and Adolescent Substance Abuse Services; Level 1 Substance Abuse Group for youth whose risk factor indicates a low probability of having a Mild Substance Use Disorder; and a Level 2 Substance Abuse Group for youth whose risk level indicates a high probability of having a Moderate to Severe Substance Use Disorder. OPTIONS continues to work in collaboration with Action Alliance in developing the Do You Program for young females and male ages 14-17 that is designed to address youth violence (dating and sexual violence, sexual harassment and bullying) by confronting its root causes and enhancing protective factors to promote positive development and healthy relationships. OPTIONS continues to seek the necessary training that will allow staff to facilitate the Girls Moving on Program; a program for girls age 12-18 designed to help reduce criminal behavior by increasing mutually supportive, empathic, and healthy relationships. OPTIONS is certified to facilitate evidence based programs offered through National Curriculum & Training Institute; Job Tech and Shoplifting.

OPTIONS continues to offer a comprehensive assessment, the Youth Assessment and Screening Instrument (YASI) that is administered to at-risk youth referred to OPTIONS by the Juvenile and Domestic Relations Court of Culpeper County, Juvenile Probation Officers, Culpeper County Sheriffs Deputies (School Resource Officers), Culpeper County Public Schools, or parents that live in the community. The results of the YASI are used to assist the staff of Options in developing an effective plan of action designed to provide services that help reduce the risk factors identified in a youth's life; violence/aggression, alcohol/drugs, attitudes, skills, school, peers, and family.

In FY16, OPTIONS goal is to facilitate four (4) Thinking For a Change Groups, four (4) Shoplifters Groups, two (2) Girls Moving On groups, and four (4) DO YOU Groups – two (2) Female and tow (2) Male Groups; the Substance Abuse Level 1 and Level 2 Groups and the Girls Moving On Group are open ended, designed to have youth enter and exit as needed. OPTIONS is projected to facilitate two (2) Job Tech Groups in FY16.

#### (Options Continued)

OPTIONS Community Service Program provides supervision to youth who have been required to do unpaid community service work hours. Some youth are placed in the after school program (OPTIONS CREW) to take care of outdoor maintenance for the County Administration Building and Piedmont United Way; as well as help in the maintenance of the National Cemetery; and work with the SAFE Task Force. Others are placed at various worksites in the County. Worksites include: the County Landfill; Culpeper County Public Schools; elementary, middle, and high schools; St. Stephens Church, and Culpeper Baptist Church. In addition OPTIONS uses a worksite through the Public Works Department in the Town of Culpeper. There are special events in the community youth get involved with: Culpeper Fest, Air Fest, Food Commodity, and the Candlelight Vigil. OPTIONS works to place youth at job sites that will potentially lead to part-time employment.

#### **FINANCIAL DATA**

	FY13 Actual	FY14 Actual	FY15 Adopted	FY16 Adopted	% of Change from FY15
Personnel	148,943	171,062	205,204	206,246	.51%
Operating	21,732	21,325	25,452	30,567	20.10%
Capital	209	2,975	2,500	3,000	20.00%
Total	170,884	195,362	233,156	239,813	2.86%

Full Time Staff 3 3 3

#### **GOALS & PERFORMANCE MEASURES**

Provide services for at-risk youth and their families.					
	FY12	FY13	FY14	FY15	FY16
Performance Measures	Actual	Actual	Actual	Target	Target
Numbered referred for YASI	141	125	95	120	134
Thinking For a Change	22	19	33	35	35
Substance Abuse Assessments (SASSI A-2-ACDI)	126	141	64	75	66
Substance Abuse Group Level 1	10	18	29	24	25
Substance Abuse Group Level 2	19	36	14	20	16
Shoplifter's Program	0	5	25	32	27
DO YOU – Female		9	7	12	12
DO YOU - Male				5	12
Girls Moving On				10	12
JOB TECH				5	15
Urine Drug Screens for Schools	34	47	37	40	40

Notes

The YASI risk-needs assessment continues to reflect the biggest area of opportunity for youth is in Skills. The results of the YASI reassessment and the Juvenile Treatment Outcome continue to show when yourh's skills are enhanced, their risk level drops. OPTIONS continues to develop a way to measure the long-term effectiveness of the various programs offered. OPTIONS continues to seek the necessary training to implement the Girls Moving on Program as well as the male version of the Do You Program.

 <sup>\*</sup>Agrees to FTE Personnel Compliment, pages 38-45

Provide beneficial services back to the community through community service work.									
	FY12	FY13	FY14	FY15	FY16				
Performance Measures	Actual	Actual	Actual	Target	Target				
Youth placed in community service	170	139	146	168	195				
Community service hours performed	3,814	4,151	3,747	4,368	5,070				

Notes

OPTIONS continues to expand and update community service work sites. Our community service program is an accountability for youth; emphasizing teamwork, while focusing on producing a sense of giving back to the community. The numbers reflect a projected 16% increase in total number of referrals over FY15 projection, due to the hiring of a full-time Community Service Work Coordinator and the implementation of a new program for youth on probation. The youth suspended from school are to complete a maximum of 8 hours of community service work a day for each day they are suspended; the goal is to keep them from getting into further criminal activity during the time they are suspended and possibly not supervised.

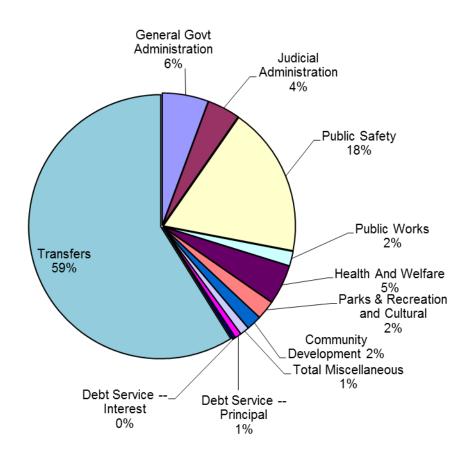
#### **FUTURE ISSUES**

OPTIONS is actively searching for grant funding for two programs. One program will provide community service work for high school students suspended from school; they will work a maximum of eight hours a day for each day they are suspended. Tutoring will be provided by a person certified to teach, one day a week so these students will not fall behind in their work. The other program is a Job Tech Program offered to high school students who are graduating early from TRIER Alternative School in Culpeper County. The program is designed to teach them skills that will prepare them to find employment and maintain employment. OPTIONS continues to use the YASI reassessments to measure the short-term effectiveness of Thinking For a Change. OPTIONS continues to work in creating a pool of volunteers to assist staff in facilitating group programs and to assist in administrative work. OPTIONS has started working with the Culpeper County Sheriff's Department School Resource Officers to get youth involved with OPTIONS.



# COUNTY OF CULPEPER, VIRGINIA

Parks & Recreation and Cultural \$1,924,892



# Total General Fund \$83,165,115

Parks & Recreation and Cultural



Lenn Park Playground

Expenditures:									
	FY13	FY14	FY15	FY16					
	Actual	Actual	Adopted	Adopted					
Parks and Recreation	345,034	372,453	383,089	407,106					
Community Complex	235,289	321,764	381,745	474,968					
Library	901,810	951,445	999,501	1,042,818					
Total Parks & Recreation and Cultural	1,482,133	1,645,662	1,764,335	1,924,892					

General Fund Support:			
	FY/2016 Budget	FY/2016 Budget	FY/2016 Local
	Adopted	Revenue	Gen. Fund
	Budget	Adopted	Requirement
Parks and Recreation	407,106	86,500	320,606
Community Complex	474,968	18,820	456,148
Library	1,042,818	193,954	848,864
Totals	1,924,892	299,274	1,625,618



## PARKS AND RECREATION

#### **MISSION**

The Department of Parks and Recreation provides public recreation services and develops facilities that are fully responsive to the expressed needs of the community.

#### **Supports Strategic Goals:**

<u>Administration of Government</u> #1 Responsible management of County resources, #2 Provide effective programs, efficiently managed and professionally delivered, #3 Carry out the vision & mission of the Board of Supervisors

<u>Inclusive Community</u> #1 Encourage a community that welcomes diversity and inclusion, #3 Keep citizens informed about County operations, policies, and programs

<u>Infrastructure</u> #1 Provide the necessary infrastructure to support business development consistent with the Comprehensive Plan, #2 Attract a wide spectrum of businesses, #4 Seek businesses that have a strong tradition of corporate stewardship

<u>Natural Resources</u> #1 Maintain and improve our natural environment, #2 Increase collaboration with our regional partners to recognize each other's needs to share our natural resources

<u>Public Safety</u> #1 Protect people and property through effective enforcement of laws and delivery of services

<u>Quality of Life</u> #1 Promote and encourage a safe, prosperous, and healthy environment, #2 Create opportunities for a comprehensive education emphasizing efficient use of resources that nurtures and stimulates the maximum potential of our residents, #3 Enhance and protect the rural integrity and atmosphere of our County, #4 Promote our history to the fullest extent so as to understand our past and guide us into the future

#### **Short - Term Goals BOS**

- -Complete a comprehensive parks, recreation and open space plan study;
- Continue to optimize Park Maintenance through the use of volunteers, partnerships and incarcerated individuals:
- Continue offering diverse programs and classes to the public;
- Manage & maintain current park inventory for sustainable and continued use with safety as a priority.
- Recruit and maintain short and long term volunteers for various park & recreation projects.
- Development of systematic web page designed to inform new residents and visitors of county parks and recreation offerings;
- Expand park and recreational initiatives when possible to promote a satisfying quality of life and opportunity for businesses, families, and tourists;
- Provide an official presence at county parks to shepherd positive use of park facilities to minimize undesirable occurrences.
- Create and offer the public a diverse outdoor recreation experience where and whenever possible;
- Continue to seek funding and donations for the development of multipurpose trails;
- Continue to improve special events to encourage peak participation and provide a safe recreational experience:
- Continue fund raising initiatives to support the Culpeper Recreation Foundation, Inc.;
- Complete Phase 1 and 2 of the flag plaza construction project at the complex.

#### (Parks and Recreation Continued)

#### DESCRIPTION

The department currently provides the public with over 400 acres of parks, ball fields, picnic area, history site, senior citizen activities, special events, programs and classes for all aged citizens. Staff manages approximately 92 acres.

#### **FINANCIAL DATA**

1 11 11 11 11 11 11 11 11 11 11 11 11 1					
	FY13 Actual	FY14 Actual	FY15 Adopted	FY16 Adopted	% of Change from FY15
	Actual	Actual	Adopted	Adopted	1101111 113
Personnel	203,452	213,022	235,676	244,523	3.76%
Operating	133,285	151,040	142,847	158,017	10.62%
Capital	8,297	8,391	4,566	4,566	0%
Total	345,034	372,453	383,089	407,106	6.27%

Full Time Staff 2 2 3 3

#### **GOALS & PERFORMANCE MEASURES**

GUALS & PERFURIMANCE IMEASURES										
To develop partnerships to offset local government funding										
	FY12	FY13	FY14	FY15	FY16					
Performance Measures	Actual	Actual	Actual	Target	Target					
Number of partnerships	22	22	17	21	20					
Number of volunteers	296	284	533	300	350					
Total number of volunteer hours	2,461	1,363	1,972	1,150	1,300					
Total number of dollars	\$52,567	\$31,224	\$45,158	\$21,000	\$22,000					
Number community service workers	3	4	3	2	2					
Total number of worker hours	56	3,344	588	250	250					
Total number of dollars	\$406	\$24,244	\$4,263	\$1,813	\$1,813					
Culpeper Recreation Foundation, Inc. fundraising		\$19,547	\$22,127	\$19,700	\$20,100					
Parks & Rec grants applied for		1	2	2	2					
Amount awarded		\$401	0	\$1,000	\$1,000					
Community partner grants applied for*		0	2	2	2					
Amount awarded		\$0	\$2,500	\$1,500	\$2,500					
Donations – All Types	\$8,030	\$5,954	\$13,087	\$5,000	\$5,000					

A partnership consists of a relationship with other departments, agencies, organizations or businesses that provides a service, savings or product to offset local funding.

Donations can be classified as machinery, tools, supplies, certificates, sponsorships, monetary, etc.

Notes

Based on a national survey by Urban Institute – FY 2014 volunteer time is calculated at \$22.90 per hour based on VA. State.

Based on federal minimal wage standards – Community service workers time is calculated at \$7.25 per hour (for court mandated and Sheriff department trustees).

\*Based on work the department staff provided for community partners to receive grant funds. These funds go directly to park projects the county does not fund.

 <sup>\*</sup>Agrees to FTE Personnel Compliment, which includes Community Complex, pages 38-45

(Parks and Recreation Continued)

i ante ana recordation commission					
To provide parks and recreational services					
	FY12	FY13	FY14	FY15	FY16
Performance Measures	Actual	Actual	Actual	Target	Target
Number of recreational activities offered	353	201	204	250	212
Number of participants	1,737	1,628	1,762	1,230	1,300
Percent of activities ran	52%	76%	68%	50%	65%
Number of park facilities reserved apart from the sports complex (Spilman and Lenn Park)*	11	25	63	88	93
Number of facility users**	650	1,130	3,140	3,800	4,550

- A. Recreational activities offered definition is the overall class, program, special event or activity offered to the public through the parks and recreation department.
  - 1.) The number of participants reflects the total number of individuals attending parks and recreation offerings.
  - 2.) The percent of activities not meeting a certain registration quota are cancelled.
  - \*Includes new Lenn Park pavilion opened at Lenn Park.
- \*\* Increase includes Lenn and Spilman Parks combined.

Provide quality service for parks and recreation customers	3				
	FY12	FY13	FY14	FY15	FY16
Performance Measures	Actual	Actual	Actual	Target	Target
Total customers served	4,967	4,465	4,717	4,810	4,858
Number of walk-in	1,097	1,363	1,315	1,350	1,365
Number of mail-ins	67	72	80	85	85
Number of phone calls	ls 3,109 3,030 3,322 3,375				
Overall customer satisfaction	ner satisfaction 74% 74% 73% 75%				
The percent of class, program and special ever evaluations offered and collected from participa and received. Not all class and program attending the second	ants. Thes dees are a Satisfied 4 mely and ction rating	se are bas sked to pa , Satisfied very satisf i is counte	ed on eva articipate. 3, Very D ied to ans d. The tot	luations of issatisfied wer overal al # of res	2, I ponses

#### **FUTURE ISSUES**

overall satisfaction.

Notes

Throughout the departments existence, parks and recreation staff has been able to offer Culpeper County citizens an assortment of services including: recreational classes, programs, special events and park accommodations. The usage of these services by the public continues to grow. With that growth comes demand for more and more frequently offered services and thus perpetuates the need to expand operations in all aspects.

To begin, funding is and will always be the most crucial requirement for the department. Whether it comes from the county general fund, fundraising, donations, or philanthropists, there will always be a need. At some time, the question will arise if the tax payer is willing to monetarily support the future growth of the department. It will be up to the public to decide the expansion of the department. However, this does not negate the continuous commitment by staff to raise funds whenever and however possible.

Available facilities are another core value to consider. Without appropriate facilities to house planned offerings, activities and operations, the department will not be able to meet the public's desire for recreational services. In the past, the community has focused on youth development through sports activities. As that need has been met on a certain level, adult needs have surfaced. Department staff

has recognized these needs but is having difficulty in fulfilling them due to insufficient facility space. Although the department has a solid, workable relationship with the school system, there are numerous organization needing use of the school's facilities. The schools are not always able to accommodate the department's requests. Additionally, weekend usage of the school facilities incurs a usage fee which has to be passed on to the program participants. This occasionally results in the activity's registration fee being higher than what participants are willing to pay. Another area of concern is day time use of an intown facility for recreational activities. Presently a small Community Room is being leased by the county to provide recreational services. It's important to know that this Community Room does not meet ADA accessibility standards due to its steep and constricting flight of stairs. There are no in-town facilities with wheelchair access that are available during the weekday, without a sizeable rental fee than presently being paid for the Community Room.

As demand increases for additional park and recreational services, the same will go for staff. Parks, recreational classes, senior citizen programs, special events and programs require a high level of customer service, and time dedicated to planning and implementation. Without sufficient staff to assist in the support and facilitation of all this, the quality and level of service given to the public will, unfortunately, decrease. Staff currently puts in more than 40hours a week on a regular basis just to maintain the current level of service. Down-time is greatly needed by staff to re-charge and relax so they can continue to give the highest quality and level of service the public has come to expect and appreciate. Without sufficient staffing levels to maintain and supervise the 92 developed acres of county park lands, maintenance issues arise and are, regrettably, unable to be addressed in a timely fashion. Furthermore, those citizens with no respect for the community's park lands take advantage of unstaffed supervision to create havoc and damage park lands and facilities. These actions of a few, cost the honest and appreciative tax paying citizens thousands of dollars in repair expenses, staff time, and Sherriff's department time and resources during the investigation. Additional park attendants and department staff would help alleviate some of these issues.

Whether to contract or purchase equipment? Either way, equipment is required not to just perform a job, but to complete a job in a timely, efficient, and safe manner with minimal down time. Without the correct tools a house can't be built. Equipment also demands a certain level of preventative maintenance to work properly. A well maintained piece of equipment will survive a long time of use.

Continued education is a key component in retaining staff and is paramount in keeping them motivated in the work place. Education creates new ideas on how to reduce costs and streamline normal operating procedures. It also instills the desire to be creative in planning programs, classes and maintaining park and recreation facilities. Education confirms that what an employee is providing to the department is consistent with what they have learned and how other ideas can become a reality. Education assists with the practicality of on the job learning and keeps staff up to date on current trends, safety, liability issues, and best industry practice.

Technical support is vital so parks and recreation staff can reach out to the public in many ways through assorted types of media. To improve efficiency through streamlining registration procedures so customers are provided a service that is friendly, quick, and secure. To be able to create interesting and appealing marketing releases, to attract customers and increase the value of the department.

An area of neglect is integrating cognitive and physically challenged populations into park facilities and recreational activities. As community populations grow and diversify, so does alternative recreational service needs. The department must begin to address these needs and stay compliant with ADA regulations and federal law.

Multi-use trails were once thought of as simple walking trails for exercise. Futuristically these trails should deliver alternative modes of transportation to work and shopping, attract tourism with point to point destinations along with the intent of providing health benefits. A comprehensive multi-use trail system should be seriously considered and approached as an economic stimulant for local businesses, in addition to making a healthier community.

Although the department is reliant on the various types of funding, it must keep abreast of the economic opportunities all activities and events furnish the local economy. Every person that partakes in the services provided by the parks and recreation department is a potential customer for local business. As a result, the department will not only attract the public (including non-county visitors), but will be used as a factor to attract new businesses and corporations to the county.

The department provides valuable and needed services to the community- youth and adult alike, to local business, and for the local economy. Families want safe and supervised areas for their children to go after school and on the weekend to play, exercise, develop positive social skills, and to just have fun. With the appropriate level of funding, the parks and recreation department can provide these services.









### **CULPEPER COMMUNITY COMPLEX**

#### **MISSION**

The Culpeper Sports Complex through sound financial management will provide safe and first rate facilities to enhance the quality of life for our community.

#### **Supports Strategic Goals:**

<u>Administration of Government</u> #1 Responsible management of County resources, #2 Provide effective programs, efficiently managed and professionally delivered, #3 Carry out the vision & mission of the Board of Supervisors

<u>Inclusive Community</u> #3 Keep citizens informed about County operations, policies, and programs <u>Natural Resources</u> #1 Maintain and improve our natural environment

Quality of Life #1 Promote and encourage a safe, prosperous, and healthy environment

#### **DESCRIPTION**

The Culpeper Sports Complex is physically located at the corner of Green's Corner Road and Route 29. Parks and recreation facilities provide visual relief from commercial and residential surroundings, supply and preserve habitable resources. The fundamental idea for the sports complex is to provide a safe and centralized facility that residents may use to better their physical and mental health and improve their quality of life.

The conversion of agricultural land to 59 acres of parkland presently supplies the community with 16 athletic fields, practice space, therapeutic garden, nature garden/setting, two concession stands, maintenance building and a walking trail.

Presently the department staff has limited each athletic field to 75 events per season. This process was implemented to establish a benchmark for future guidance of ball field use versus rehabilitation of those fields for safety of the participant. The plan also assists to identify potential facility issues and helps in regulating the maintenance budget.

#### **FINANCIAL DATA**

	FY13 Actual	FY14 Actual	FY15 Adopted	FY16 Adopted	% of Change from FY15
Personnel	68,121	118,034	142,908	162,272	13.55%
Operating	163,604	199,846	228,437	253,696	11.06%
Capital	3,564	3,884	10,400	59,000	467.31%
Total	235,289	321,764	381,745	474,968	24.42%

Full Time Staff 1 2 2 2

#### **GOALS & PERFORMANCE MEASURES**

Increase	e field availability through quality and timely mainte	<mark>nance.</mark>				
		FY12	FY13	FY14	FY15	FY16
Perform	ance Measures	Actual	Actual	Actual	Target	Target
Field av	ailable for youth association sport/events.	96%	95%	97%	96%	96%
Schedu	led events held on fields by youth associations.	3,873 3,758 3,968 3,800 3,				3,800
Notes	The events that were not held on baseball and There are still drainage issues on the soccer fie the football, baseball and softball fields are ope these issues. All Soccer fields have damage the funding to perform aerations, rolling and top dre	elds that ha n. With bu at will not	ave causeoudget cuts be comple	d them to l , we are n	be closed of able to a	when address

 <sup>\*</sup>Agrees to FTE Personnel Compliment, which includes Parks & Recreation, pages 38-45

(Culpeper Sports Complex Continued)

Cuipop	er oports complex continued)					
Reduce	the cost per event and maintain the high quality of	the sports	fields.			
		FY12	FY13	FY14	FY15	FY16
Perform	ance Measures	Actual	Actual	Actual	Target	Target
Reduce	the cost per scheduled event	8%	9%	+30%	+17%	+5%
Cost pe	r scheduled event held	\$68 \$62 \$80 \$94 \$				\$98
Notes	The cost per event has increased because of de reduction of any of these efforts or exceeding the affect the cost per event and once the fields are be greater than sustaining the current budget. Concession stands, maintenance building, trails	e events p deemed o As we add	oer seasor unsafe for staff and	n standard use the co new facilit	will imme ost of repa ies such a	diately irs will

#### **FUTURE ISSUES**

The future issues of the Sports Complex are a lack of infrastructure. The start of construction on the concession stands with restroom facilities, potable water and maintenance shed will help with weekly youth association events and attract additional tournament requests. Tournaments and camps at the complex will be an asset for local businesses when they occur.

Other features that would encourage residents and non-residents to visit the Sports Complex is a walking trail, picnic pavilions, horseshoe pitching court, and sitting benches. A main feature absent from the Sports complex and one that will help parents control their children by centralizing their activities and releasing energy and assists staff in limiting vandalism are playgrounds. When these are in place our citizens will be drawn to use the Sports complex continually throughout the year instead of our current trend of when youth sports are active.

The potential of the Sports Complex fields is beginning to reach its maximum. With the potential closing of St. Luke's fields, practice and games will be relocated to several sites such as Emerald Hill Elementary, Canavan fields or increase the use at the sports complex. Only further development of land in the same general vicinity of the complex would be beneficial.

Staff continues to work with organizations, agencies and the adjacent high school to further develop the grounds in both locations. Again, focus is on constructing a walking trail that circumvents the total property so the community residents can walk for exercise and socializing. A future aspiration of staff is to create an environmental study area that can be used by community folks and school students. Purple Martin bird houses have been added as a demonstration of how to attract these birds and to enhance the natural enjoyment of the park.

Even though the major drainage issues have been for the most part corrected, if the weather pattern continues as the pattern of spring and fall 2015, the fields, especially soccer fields, will be hard to keep open for use. With the past budget cuts staff is still unable to continue the aggressive corrective actions required for the uncontrollable community use of the fields. Staff attempts to keep the fields playable by applying as many aerations and topdressings the budget will allow.

Because of the attention the complex commands, concentration on other facilities may wane. Minor issues may go unnoticed and begin to fester. Thus, a second park employee was added in the FY14 Budget year.

Several years prior the department hired park monitors to either open and close park gates and/or supervise on-going park activities. In 2007-08 the economy impacted the funding so keeping part-time staff was cost prohibited. Since then, the lack of an official presence at the complex has resulted in chaos. Vehicles park in unauthorized locations, creating blind spots where drivers cannot see children crossing the parking lot. Drivers illegally park their vehicles on grass that borders the fields and then forms a bottle neck. This becomes problematic especially when emergency vehicles attempt to enter the complex for participant (youth) or visitor injuries.

Furthermore, the fields are being abused by the community user, especially the soccer complex. These individuals are unwilling to adhere to posted signs noting the fields are closed. Eventually the groups continued use will cause sufficient wear and tear to the point where the fields will need to be closed for renovation based on turf and ground safety issues. When working, the park monitors helped to redirect community users from youth game fields to practice locations throughout the complex.

The hiring of a full-time park employee has been a blessing. The good fortune of having two park employees is that one is always free to perform work in areas the Coffeewood inmates and Sheriff's trustees cannot enter. Unfortunately, the number of inmates and trustees has declined due to breeches of security and some losing interest among other reasons. With approximately 92 acres of maintainable park land, it will be virtually impossible for two county employees to handle.







## **CULPEPER COUNTY LIBRARY**

#### MISSION

The Culpeper County Library Board and staff support the educational needs, informational needs, leisure needs and cultural opportunities of every individual in the community, and in so doing improve the community's quality of life.

#### **Supports Strategic Goals:**

<u>Administration of Government</u> #1 Responsible management of County resources, #2 Provide effective programs, efficiently managed and professionally delivered

<u>Inclusive Community</u> #1 Encourage a community that welcomes diversity and inclusion, #2 Develop a culture that promotes innovation, #3 Keep citizens informed about County operations, policies, and programs

<u>Quality of Life</u> #1 Promote and encourage a safe, prosperous, and healthy environment, #2 Create opportunities for a comprehensive education emphasizing efficient use of resources that nurtures and stimulates the maximum potential of our residents, #4 Promote our history to the fullest extent so as to understand our past and guide us into the future

#### **Short – Term Goals BOS**

- -Retrofit Library for RFID
- -Expand computer lab to include Makerspace with addition of 3D printer and pen.
- -Include possible videoconferencing
- -Institute IPad docking station for patron checkout

#### **DESCRIPTION**

The Culpeper County Library houses over 90,000 items, including books, magazines, reference books, and audio and video formats consistent with our mission. The Library provides reference and other assistance to patrons, story times and programs for all age levels and interests. The Library also provides meeting space for large groups in the meeting room and smaller groups in the conference room and study rooms. With the downturn in the economy the Library provides assistance with resumes, online job applications, wireless Internet services, wireless printing and other internet services as the digital divide widens.

#### **FINANCIAL DATA**

	FY13	FY14	FY15	FY16	% of Change
	Actual	Actual	Adopted	Adopted	from FY15
Personnel	591,061	617,057	700,289	731,864	4.51%
Operating	295,016	325,658	299,212	310,954	3.93%
Capital	15,733	8,730	0	0	0%
Total	901.810	951.445	999.501	1.042.818	4.34%

Full Time Staff 7 7 7 7

\*Agrees to FTE Personnel Compliment, pages 38-45

Meet pat	Meet patrons informational needs through materials checked out.								
		FY12	FY13	FY14	FY15	FY16			
Perform	ance Measures	Actual	Actual	Actual	Target	Target			
Circulati	ion transactions per year	493,176	471,585	479,865	470,000	470,000			
	Circulation has decreased due to the Library	being clos	ed on Sun	day. The a	verage cir	culation			
Notes	per Sunday was 550 items checked out each	n Sunday, t	this could r	esult in 28,	000 less it	ems			
Mastral	circulated.	-4!							
weet par	trons reference needs through reference transa	FY12	P FY13	FY14	FY15	FY16			
Dorform	ance Measures	Actua	_		Target	Target			
		<u> </u>							
	ce Transactions per year	54,75		54,090	40,000	40,000			
Notes	*blended average and state changed statistic								
Waintail	<mark>n effectiveness in all areas of library operations</mark>	FY12	P FY13	FY14	FY15	FY16			
Perform	ance Measures	Actua	_		Target	Target			
	ion per capita	12.24	10.08	9.89	10.00	10.00			
	ion per employee, per year	40,29	2 40,653	41,873	40,000	40,000			
Notes		II.		I					
Provide	programs for all age levels								
		FY12	PY13	FY14	FY15	FY16			
Progran	n Attendance	Actua	l Actual	Actual	Target	Target			
Adult		2,239	1,495	1,056	900	900			
Young A	Adult	488	715	684	650	650			
Juvenile	)	7,859	7,309	7,410	7,500	7,500			
Notes	Due to budget reductions, the Library, through grants written by the Youth Services Coordinator, was able to continue most of the youth services programs. However, storytimes, craft programs and other special programs were cut due to lack of staffing. Further, the Library has identified								

#### **FUTURE ISSUES**

Budgeting for FY16 should include enough funding so that Sundays are reinstated, approximately \$13,000.00.

Future budgeting issues should include pro-rated holidays for part-time staff, with the additional possibility of pro-rated leave. For example, a 20 hour part-time staff person would receive  $\frac{1}{2}$  day for each holiday and  $\frac{1}{2}$  the amount of annual leave. This would improve employee turnover and it should be noted that these part-time staff members are vital to our success, in addition to saving the cost of health benefits.

Library personnel continue to monitor developments in the northern end of the county, especially at Clevenger's Corner. The branch at Clevenger's Corner is on hold. The Library Board would like to determine a need for a library, before a branch is built, by opening a storefront in the shopping center if/when building begins.

The Library is falling behind in many areas of development as we still struggle just to maintain the hours that we are presently open. Staffing levels are still low but better. Presently the Director and the Assistant Director work the public service desk to help fill in gaps of staff shortages. The Friends of the Library are looking at funding staff development days and some continuing education.

Without additional funding many of the areas of social media, cloud computing, makerspaces, RFID, etc., are becoming the standard for businesses and for libraries, but with little or no extra staffing these are not options for us. Funding levels for part-time salaries have been rolled back to FY2005 levels even though requests for services have increased 75% in circulation and 20,000 requests for reference assistance. In addition, our patrons require more information and technology assistance as the Digital Divide widens.

County of Culpeper

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Parks and Recreation and Cultural

## (Library Continued)





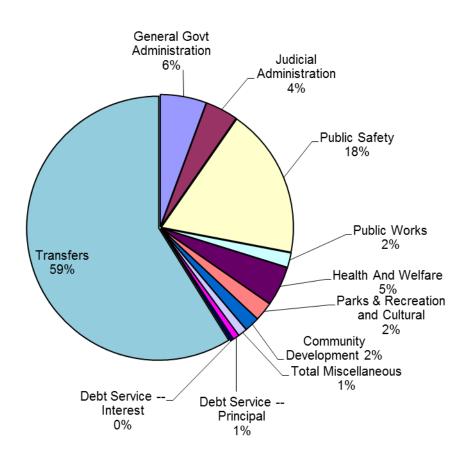






# COUNTY OF CULPEPER, VIRGINIA

# Community Development \$1,540,433



Total General Fund \$83,165,115

# **Community Development**

<b>Expenditures:</b>				
	FY13	FY14	FY15	FY16
	Actual	Actual	Adopted	Adopted
Department of Planning & Zoning	537,366	578,689	630,302	667,598
Zoning Board	634	1,667	4,500	4,500
Economic Development	934,673	896,491	1,100,717	868,335
Total Community Development	1,472,673	1,476,847	1,735,519	1,540,433

General Fund Support:			
	FY/2016 Budget Adopted Budget	FY/2016 Budget Revenue Adopted	FY/2016 Local Gen. Fund Requirement
Department of Planning & Zoning	667,598	108,046	559,552
Zoning Board	4,500	1,500	3,000
Economic Development	868,335	-	868,335
Totals	1,540,433	109,546	1,430,887

# DEVELOPMENT Office of Planning and Zoning

#### **MISSION**

To provide the highest quality service to the public in processing of applications and providing information; to guide the Board of Supervisors in land use decisions; and to ensure compliance with all applicable local, state, and federal land use regulations.

#### **Supports Strategic Goals:**

<u>Administration of Government</u> #1 Responsible management of County resources, #2 Provide effective programs, efficiently managed and professionally delivered, #3 Carry out the vision & mission of the Board of Supervisors

<u>Inclusive Community</u> #3 Keep citizens informed about County operations, policies, and programs <u>Natural Resources</u> #1 Maintain and improve our natural environment

<u>Public Safety</u> #1 Protect people and property through effective enforcement of laws and delivery of services

Quality of Life #3 Enhance and protect the rural integrity and atmosphere of our County

#### **Short - Term Goals BOS**

- -investigate potential software upgrades and work with other offices that could be involved. Permitting and case tracking software could assist in streamlining processes.
- -Secure funding to construct improvements, including a new Airport Terminal and T-hangars to Promote Economic Development.
- -Zoning and Subdivision Ordinance Revisions as needed
- -Continue efforts to improve transportation through paving of gravel roads and construction of an enhanced road system utilizing VDOT Revenue Sharing funds.
- -Implement programs and plans which have been set forth in the upcoming 2015 Comprehensive Plan.

#### **DESCRIPTION**

The function of the Planning and Zoning Office is to oversee and provide expertise, guidance, and virtually all services related to land use issues. All land use related issues including zoning, subdivision, infrastructure, housing, addressing, and mapping are within the scope of the Department. The primary focus of the Department is to assist the public and to provide technical services for the Planning Commission and the Board of Supervisors. The Department serves as clerk to the Board of Zoning Appeals. The Comprehensive Plan, Zoning and Subdivision Ordinances, and the Capital Improvements Plan are some of the documents which are prepared along with the day to day operations of permitting and processing land use applications such as rezoning, use permits, site plans, and subdivision. The Department is also responsible for enforcement of Zoning regulations and administration and enforcement of an erosion and sediment control program.

#### FINANCIAL DATA

	FY13 Actual	FY14 Actual	FY15 Adopted	FY16 Adopted	% of Change from FY15
Personnel	496,450	518,237	558,702	595,998	6.68%
Operating	40,197	43,773	67,700	67,700	0%
Capital	719	16,679	3,900	3,900	0%
Total	537,366	578,689	630,302	667,598	5.92%
Full Time Staff	5	5	5	5	

• \*Agrees to FTE Personnel Compliment, pages 38-45

Notes \*APA, AICP, VAZO, E&S, Floodplain Manager Certifications

#### **GOALS & PERFORMANCE MEASURES**

Maintain a high-quality, high-performance, service-oriented staff which provides the best service to citizens in the area of community development and provide highly professional guidance with regard to all aspects of processing various land use applications. FY12 FY13 FY14 FY15 FY16 Performance Measures Actual Actual Actual Target Target Professional certifications (current, entire staff)\* 7 8 10 10 8 Percentage of time that at least 2 staff members are 97% 95% 97% 95% 97% accessible to meet with citizens\*\*

\*\*estimated

Seek to ensure that all boards, commissions, and committed informed land use decisions.	ees are ex	tremely w	ell prepare	d to make	the most	
	FY12	FY13	FY14	FY15	FY16	
Performance Measures	Actual	Actual	Actual	Target	Target	
Average amount of time between completion of staff	14	14	14	14	14	
report and case consideration* days days days days days						
Notes *includes completion of staff report and preparation of agenda package						

Encourage growth management practices which promote the orderly development of Culpeper County.							
	FY12	FY13	FY14	FY15	FY16		
Performance Measures	Actual	Actual	Actual	Target	Target		
Percentage of Comprehensive Plan updates / amendments drafted and considered on schedule	100%	100%	100%	100%	100%		
Percentage of Zoning and Subdivision Ordinance amendments being drafted and considered on schedule		95%	100%	100%	100%		
Notes N/A		•					

Promote environmentally sustainable practices throughout the County.								
		FY12	FY13	FY14	FY15	FY16		
Perform	ance Measures	Actual	Actual	Actual	Target	Target		
Percentage of Erosion and Sediment Control Program complaints / violations resolved within 7 days		85%	90%	90%	90%	95%		
Notes	*Estimate, not previously tracked							

#### **FUTURE ISSUES**

The Planning and Zoning Office has a very strong staff and a vision for continued high performance. As our investment in the Geographic Information System (GIS) grows, staff anticipates unlimited possibilities. Such a system will continue to cost money, but is anticipated to be well worth the investment. Additional software and continued need to upgrade equipment will be needed in future years to realize departmental goals. Improved use of technology is a goal of the Department.

In terms of personnel, one additional PT position was added in the Planning and Zoning budget for FY15. The current staffing level is adequate for FY16.

The Planning staff has completed drafts of substantial Zoning Ordinance revisions, amended the 2010 Comprehensive Plan to remove Urban Development Area designation, overhauled the Six Year Secondary Road Plan, obtained grant funding for stormwater management program implementation, prepared a Revenue Sharing applications and addressed numerous other functions without the need for any outside consulting contracts. As growth and development continue to increase as it has for the last 2-3 years, staffing levels will have to be monitored but no new positions are currently forecast. The need for software and/or other technology upgrades is anticipated.

# DEVELOPMENT Board of Zoning Appeals

#### **MISSION**

The Board of Zoning Appeals is a body which must be established by law. Their mission and duties are clearly defined and set forth in Section 15.2-2308 and 2309 of the Code of Virginia.

#### **DESCRIPTION**

The Board of Zoning Appeals (BZA) is a quasi-judicial body whose members are recommended by the Board of Supervisors and/or the Town Council, and appointed by a judge. The function of the BZA is to consider and act upon applications for zoning variances and appeals. The BZA meets monthly in general, but only as needed. Members are compensated for each actual meeting. They do not have a set salary other than the established compensation of \$75 per meeting.

#### FINANCIAL DATA

	FY13 Actual	FY14 Actual	FY15 Adopted	FY16 Adopted	% of Change from FY15
Personnel	634	1,667	4,500	4,500	0%
Operating	0	0	0	0	0%
Capital	0	0	0	0	0%
Total	634	1,667	4,500	4,500	0%

Board Members 5 5 5

#### **GOALS & PERFORMANCE MEASURES**

Maintain a high-quality, professional quasi-judicial body which fully studies and understands each application which it hears and acts swiftly on each case within the confines of the law.						
	FY12 FY13 FY14 FY15 FY16					
Perform	Performance Measures Actual Actual Actual Target Target					Target
NOT APPLICABLE						
Notes	es The BZA is a unique body, which is technically outside of the control of the County.					

#### **FUTURE ISSUES**

The County (and Town) should consider a potential increase in compensation in the future, however it does appear that Culpeper is currently comparable to surrounding jurisdictions. In the event that substantial membership turnover occurs, funds for training should be programmed.

 <sup>\*</sup>No personnel positions/or only Part-time so not stated on FTE Personnel Compliment, pages 38-45



## **ECONOMIC DEVELOPMENT**

#### **MISSION**

Retain and help expand existing businesses, including agribusinesses, attract new primary businesses and encourage entrepreneurial efforts.

#### **Supports Strategic Goals:**

<u>Administration of Government</u> #1 Responsible management of County resources, #2 Provide effective programs, efficiently managed and professionally delivered, #3 Carry out the vision & mission of the Board of Supervisors

<u>Inclusive Community</u> #1 Encourage a community that welcomes diversity and inclusion <u>Infrastructure</u> #2 Attract a wide spectrum of businesses, #3 Recruit businesses that will raise our standard of living, #4 Seek businesses that have a strong tradition of corporate stewardship <u>Quality of Life</u> #1 Promote and encourage a safe, prosperous, and healthy environment, #3 Enhance and protect the rural integrity and atmosphere of our County, #4 Promote our history to the fullest extent so as to understand our past and guide us into the future

#### **Short - Term Goals BOS**

- -Build site selector network and pursue in identified target markets.
- -Develop an effective media marketing campaign to include printed and electronic materials. Continue to explore electronic media marketing opportunities and implement same as appropriate.
- -Continue to enhance RFP package and respond to new business prospects that are interested in developing a Culpeper County location.
- -Create a strategy to engage property owners in partnership opportunities for growth and development of available land
- -Coordinate with and support the Department of Tourism, CRI and the Chamber of Commerce
- -Continue Business Visitation Program utilizing CEDAC membership to conduct visits to, and surveys of, at least 25 major businesses and employers
- -Network and engage with local and state key players to build County workforce development pool.
- -Maintain networking and functional relationships with the Central Virginia Partnership for Economic Development and the Virginia Economic Development Partnership.

#### (Economic Development Continued)

#### DESCRIPTION

The Department of Economic Development is responsible for creating an environment that enables and encourages development, growth and prosperity in the business community. This objective is achieved by monitoring the economic activity of the County and Town of Culpeper and recommending actions that are necessary to expand the industrial and commercial base by maintaining and encouraging expansion of the current businesses, by locating new firms to the area, and by enhancing the growth of new businesses. Businesses and enterprises that create wealth in the community are the Departments primary targets. The Department coordinates its activities with the Culpeper Economic Development Advisory Commission, the Culpeper County Chamber of Commerce, the Department of Tourism of the Town of Culpeper, Culpeper Renaissance, Inc., Germanna Community College and its Daniel Technology Center, the Thomas Jefferson Partnership for Economic Development, the Virginia Economic Development Partnership and the Virginia Department of Business Assistance and the Culpeper business community.

#### FINANCIAL DATA

					_
	FY13 Actual	FY14 Actual	FY15 Adopted	FY16 Adopted	% of Change from FY15
Personnel	164,918	171,603	192,536	198,457	3.08%
Operating	769,073	639,638	901,381	669,878	-25.69%
Capital	682	85,250	6,800	0	-100.00%
Total	934,673	896,491	1,100,717	868,335	-21.12%

Full Time Staff 2 2 2 2

• \*Agrees to FTE Personnel Compliment, pages 38-45

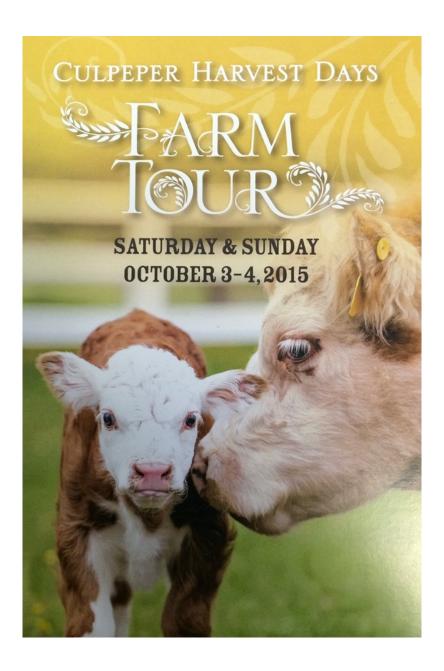
#### **GOALS & PERFORMANCE MEASURES**

To attra	act interest in Culpeper as a business location	<u> </u>				
		FY12	FY13	FY14	FY15	FY16
Perform	ance Measures	Actual	Actual	Actual	Target	Target
Number	of advertisements	5	5	5	5	5
One on	counseling*	380hrs	380hrs	200hrs	400hrs	200hrs
Notes  Advertisements - goal for FY09 reflect a 50% reduction in line item funding.  *Assist small businesses, start up businesses and individuals who are contemplating starting a business						
To prov	ride opportunities for local businesses and co	mmunity	leaders to	o commu	<mark>nicate</mark>	
		FY12	FY13	FY14	FY15	FY16
Perform	rmance Measures Actual Actual Actual Target				Target	
Number	of meetings held with small businesses*	6	18	17	24	24
Number of meetings held with County's largest 3 23 38 40 businesses*					35	
Number of opportunities local business and community leaders met with the Board of Supervisors					8	
Notes	Meetings are designed to address issues and challed Board of Supervisors/Town Council of their concerns *Economic Development represents the County in m	S.	esses may l	be facing as	s well as inf	orm the

To encourage residents and visitors to learn about agriculture and its importance to the County.						
	FY12	FY13	FY14	FY15	FY16	
Performance Measures	Actual	Actual	Actual	Target	Target	
Number of events sponsored by department 3 8 8 10 10					10	
Notes Events = Culpeper Harvest Days Farm Tour & small business training sessions						

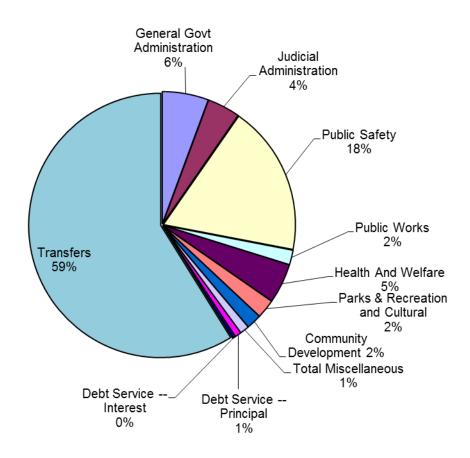
#### **FUTURE ISSUES**

Culpeper County and Town continues to be an attractive business location. The Culpeper Economic Development Advisory Commission is in the process of examining its role and sphere of influence including overall goals and objectives and refinement of the overall Economic Development Strategic Plan. With a Water and Sewer Agreement finalized between the Town and County, a major uncertainty in infrastructure availability has been resolved. The key to success is successful recruitment of new businesses while maintaining the sustainability of the existing businesses. The lack of commercial credit and financing remains as one of the largest impediments to this objective. A second equally important factor affecting economic development is the lack of publically owned land that could be used to encourage development, job creation, and tax base enhancement in a coordinated and comprehensive approach. The single largest issue is the lack of publically owned land on which to promote economic development.



## COUNTY OF CULPEPER, VIRGINIA

# Total Miscellaneous \$845,659



# Total General Fund \$83,165,115

## **Other Miscellaneous**

Expenditures:				
	FY13	FY14	FY15	FY16
	Actual	Actual	Adopted	Adopted
Medical Examiner	420	700	700	700
Community Services	451,624	534,896	629,620	594,108
Community College	1,000	1,000	1,000	1,000
Soil & Water Conservation	35,000	55,009	55,009	57,005
Extension Office	135,305	167,012	187,831	192,846
Total Other Miscellaneous	623,349	758,617	874,160	845,659

General Fund Support:			
	FY/2016 Budget	FY/2016 Budget	FY/2016 Local
	Adopted	Revenue	Gen. Fund
	Budget	Adopted	Requirement
Medical Examiner	700	-	700
Community Services	594,108	135,000	459,108
Community College	1,000	-	1,000
Soil & Water Conservation	57,005	-	57,005
Extension Office	192,846	-	192,846
Totals	845,659	135,000	710,659

#### **MISCELLANEOUS**

\*Medical Examiner - The Medical Examiner performs autopsies on all bodies whose causes of death were not certified by an attending physician at the time of death. This would cover bodies recovered by police from crime and/or accident scenes, from individual homes where an attending physician was not present, etc. The County budgeted \$700 this year for these autopsies, but is billed on an individual basis for those actually performed. The rate per autopsy has been \$20.

\*Community Services - The County receives each year requests for financial support from charities and non-profit organizations. The FY16 budget includes \$594,108 for community services.

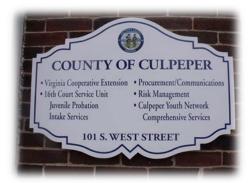
\*Community College - Germanna Community College will receive funding of \$1,000 for FY16.

\*Soil and Water Conservation - Culpeper Soil and Water Conservation District includes the Counties of Culpeper, Madison, Orange, Greene and Rappahannock. Funding is based on population and personnel time spent on projects. The FY16 budget will be \$57,005, which is an increase from FY15 funding.

The County's General Fund provides transfers to the various other funds to supplement the other revenue collected by these funds. The School Fund, Social Services Fund, E911 Fund, Capital Improvement Fund, School Capital Projects Fund, and School Debt Service Fund receive capital and operating funds from the General Fund.

#### **Transfers**

	FY2013	FY2014	FY2015	FY2016
Transfer to Piedmont Tech	52,756	56,926	66,018	67,095
Transfer to Human Services	1,281,524	1,362,636	1,362,636	1,362,636
Transfer to E911 Fund	455,476	906,628	967,969	945,064
Transfer to School Fund	26,383,675	28,022,637	29,614,718	30,174,718
Transfer to School Capital Project Fund	0	500,000	570,000	1,217,000
Transfer to Capital Projects	27,794	1,471,250	3,198,548	5,462,903
Transfer to Reserve Future Capital	0	0	0	0
Transfer to Debt Serv Fund	8,159,612	8,531,357	8,387,328	8,031,000
Transfer to Airport	333,482	243,698	101,205	69,612
Transfer to Landfill Fund	931,233	1,082,212	937,739	1,023,149
Transfer to Water and Sewer	398,193	421,024	1,025,145	606,528
Total Transfers	38,023,745	42,598,368	46,231,306	48,959,705



## VIRGINIA COOPERATIVE EXTENSION

#### MISSION

Virginia Cooperative Extension uses objective, research-based educational programs to stimulate positive personal, economic, and societal change. Our educational programs lead to more productive lives, families, communities, farms and forests while enhancing and preserving the quality of the Commonwealth's natural resources.

#### **Supports Strategic Goals:**

<u>Administration of Government</u> #1 Responsible management of County resources, #2 Provide effective programs, efficiently managed and professionally delivered

Inclusive Community #1 Encourage a community that welcomes diversity and inclusion

Natural Resources #1 Maintain and improve our natural environment

<u>Quality of Life</u> #1 Promote and encourage a safe, prosperous, and healthy environment, #2 Create opportunities for a comprehensive education emphasizing efficient use of resources that nurtures and stimulates the maximum potential of our residents, #3 Enhance and protect the rural integrity and atmosphere of our County

#### **DESCRIPTION**

Virginia Cooperative Extension provides every citizen of the county access to the wealth of knowledge available through our two land-grant universities, Virginia Tech and Virginia State University. It has a unique funding structure to reflect the 'cooperative' in the name, a joint commitment from the federal, state, and local governments.

Virginia Cooperative Extension provides educational programs to individuals, families, organizations, and communities in four broad areas: agriculture and natural resources, 4-H youth development, family and consumer sciences and community viability.

#### **FINANCIAL DATA**

FINANCIAL DATA					
	FY13 Actual	FY14 Actual	FY15 Adopted	FY16 Adopted	% of Change from FY15
Personnel	127,818	162,147	179,301	184,316	2.80%
Operating	7,487	4,865	8,530	8,530	0%
Capital	0	0	0	0	0%
Total	135,305	167,012	187,831	192,846	2.67%
Full Time Staff	0	0	0	0	

\*No personnel positions/or only Part-time so not stated on FTE Personnel Compliment, pages 38-45

The 4-H program focuses on youth development from ages 5-18 in 10 curriculum areas including animal science, communications and expressive arts, environmental education and natural resources, science and technology, jobs, careers and economics, etc. Delivery modes include year round clubs, summer and winter camps, in-school and after-school programs, and special events. An additional component of 4-H is the grant funded Smart Choices Nutrition Education Program which teaches nutrition education to those who qualify based on income.

	FY12	FY13	FY14	FY15	FY16
Performance Measures	Actual	Actual	Actual	Target	Target
Number of people participating in a 4-H program in Culpeper County or receiving resources from 4-H curriculums(not equivalent to enrollments)	21,000	22,500	23,000	20,000	20,000
Number of enrolled 4-H members	3,100	4,391	3,547	4,000	4,000

#### 4-H Snapshot

14 Clubs, Over 4,000 youth enrolled in enrichment programs, 3 school gardens, youth nutrition, childhood obesity, youth leadership, and character education emphasis

#### Notes

#### 4-H FNP Program 2014 Snapshot

Over 1,000 Youth were enrolled and graduated

Youth learn healthy habits with this USDA grant funded program that uses the Healthy Weights for Healthy Kids and Organwise Guys curriculums.

The Agriculture and Natural Resources (ANR) program provides research based information to the public in the areas of animals and animal products, pest management, and plants and plant products.

	FY12	FY13	FY14	FY15	FY16
Performance Measures	Actual	Actual	Actual	Target	Target
Number of people in Culpeper County receiving information related to animals and natural resources.	11,500	22,000	23,400	20,000	20,000

#### **Key Events/Initiatives:**

The ANR program supported Youth Livestock Events, Hay Field Day, Piedmont Horse Expo, Ag Expo, Farm Tour, Pesticide Program, Fence Building School, and the Beginning Farmer Coalition.

#### Notes

The Horticulture program supported the Master Gardener Program including the "Help Desk" available to citizens to call in with gardening questions. Debbie Dillion, Horticulture Agent, provides commercial and residential trainings including pesticide certification.

The Farm Business Management program supported Farm Transition programs, work with the Beef Management Institute, and the DAIReXNET web resource database.

#### **FUTURE ISSUES**

Virginia Cooperative Extension field agents and staff are tasked with the responsibility of providing research-based educational programs to stimulate positive personal, economic, and societal change. As the needs (and size) of our community changes, so too do the programs that we must deliver. The Strategic Plan for Virginia Cooperative Extension has set the following goals:

- 1. Enhancing the Value of Virginia's Agriculture.
- 2. Sustaining Virginia's Natural Resources and the Environment
- 3. Creating a Positive Future Through 4-H Youth Development
- 4. Strengthening Virginia Families and Communities
- 5. Cultivating Community Resiliency and Capacity







# COUNTY OF CULPEPER, VIRGINIA

# OTHER FUNDS \$119,921,633

Expenditures:				
	FY13	FY14	FY15	FY16
	Actual	Actual	Adopted	Adopted
Diadment Tach	6F 724	77.257	94 019	9F 00F
Piedmont Tech	65,724	77,357	84,018	85,095
Human Services Administration	9,144,961	9,190,607	9,469,255	9,865,217
E911	2,023,091	2,282,003	2,488,500	2,532,831
County Capital	485,564	2,226,741	3,423,548	5,462,903
Airport	1,425,908	1,210,704	2,267,975	1,743,680
Environmental Services	1,868,647	1,806,131	1,892,239	2,222,649
Water and Sewer	1,133,895	1,283,372	5,409,759	5,000,827
School Operating	70,633,297	73,000,706	79,381,127	79,936,667
School Food Service	3,317,811	3,314,610	3,798,066	3,823,764
School Capital	20,213,405	26,739,018	570,000	1,217,000
School Debt Service	13,422,471	8,531,357	8,387,328	8,031,000
Total Other Funds	123,734,774	129,662,606	117,171,815	119,921,633

General Fund Support:			
	FY/2016 Budget	FY/2016 Budget	FY/2016 Local
	Adopted	Revenue	Gen. Fund
	Budget	Adopted	Requirement
Piedmont Tech	85,095	18,000	67,095
Human Services Administration	9,865,217	8,502,581	1,362,636
E911	2,532,831	1,587,767	945,064
County Capital	5,462,903	400,000	5,062,903
Airport	1,743,680	1,674,068	69,612
Environmental Services	2,222,649	1,199,500	1,023,149
Water and Sewer	5,000,827	4,394,299	606,528
School Operating	79,936,667	49,761,949	30,174,718
School Food Service	3,823,764	3,823,764	-
School Capital	1,217,000	-	1,217,000
School Debt Service	8,031,000	-	8,031,000
Totals	119,921,633	71,361,928	48,559,705

## **ENVIRONMENTAL SERVICES Piedmont Tech**

#### **MISSION**

The County of Culpeper is searching for a contractor to operate a vocational school to address the shortage in skilled labor.

#### **Supports Strategic Goals:**

Administration of Government #1 Responsible management of County resources, #2 Provide effective programs, efficiently managed and professionally delivered, #3 Carry out the vision & mission of the **Board of Supervisors** 

Natural Resources #1 Maintain and improve our natural environment

#### **DESCRIPTION**

The Vocational Education Contractor would be responsible for the operations and maintenance of this facility under the terms of the lease.

#### FINANCIAL DATA

Personnel Operating Capital Total	FY13 Actual 22,987 42,737 0 65,724	FY14 Actual 33,534 43,823 0 77,357	FY15 Adopted 32,943 51,075 0 84,018	FY16 Adopted 33,935 51,160 0 85,095	% of Change from FY15 3.02% .17% 0% 1.29%
rotai	65,724	77,357	84,018	85,095	1.29%
Full Time Staff	0	0	0	0	

#### **GOALS & PERFORMANCE MEASURES**

Efficiently operate and maintain County facilities, and reduce our energy consumption.						
	FY12	FY13	FY14	FY15	FY16	
Performance Measures	Actual	Actual	Actual	Target	Target	
Cost of Operations per RSF	1.14	.81	.95	1.04	1.04	
Maintenance Costs \$/RSF	.21	.18	.25	.23	.25	
Energy consumption per Square Foot – Fuel Oil CCF/GSF	.22	.32	.43	.33	.33	
Energy consumption per Square Foot - Electric kWh/GSF	.19	.03	.02	.07	.04	
Energy Cost Fuel \$/GSF						
Energy Cost Electric \$/GSF						
1. Cost of Operations per RSF = Includes Total O&M costs, housekeeping, life safety, and utilities cost per rentable square foot of all County buildings.  2. Maintenance Costs = Includes all repair, preventive maintenance, materials direct labor						

Notes

- and contract costs.
- 3. Energy Consumption per GSF = total unit of energy/total Gross square footage served.
- 4. The high turnover in tenants and changes in use is affecting the variability in this performance measure. Some spaces are now unoccupied.

Provide a safe work environment for employees and the public.								
FY12 FY13 FY14 FY15 FY1								
Performance Measures Actual Actual Actual Target Target						Target		
Safety I	Safety Incidents per year 0 0 0 0 0							
Notes A safety incident is defined as any incident that resulted in property loss or personal injury related to General Property.						ry		

<sup>\*</sup>No personnel positions/or only Part-time so not stated on FTE Personnel Compliment, pages 38-45

(Environmental Services Piedmont Tech Continued)

Provide reliable, convenient services with excellent customer service.							
FY12 FY13 FY14 FY15						FY16	
Performance Measures					Target		
Number of Customer Service Complaints 0 0 0				0			
Notes	A <i>complaint</i> is an expression of dissatisfaction official capacity, whether or not action is take orally or in writing. To clarify, a complaint is a for information.	en to resolve	it. Compla	int may be	commun	icated	

Maintain compliance with all Permits and Regulations.									
		FY12	FY13	FY14	FY15	FY16			
Performance Measures Actual Actual Actual Target					Target				
Regulatory Compliance Violations 1 0 0 0				0					
Non compliance refers to an exceedance of any applicable regulatory standard in the permit or regulations governing County buildings regardless of the cause and including all such discoveries made by staff, or third parties.					ermit or				

#### **FUTURE ISSUES**

The County is pursuing grants and public/private partnerships to create an agricultural research center at the Carver Center to support the growing "greens" industry and facilities to support "value added" agriculture.

#### Social Service Administration and Public Assistance

#### **MISSION**

To be a leader with other community partners to promote self-reliance and provide protection and support to enable individuals and families to fulfill their potential.

#### **Supports Strategic Goals:**

<u>Administration of Government</u> #1 Responsible management of County resources, #2 Provide effective programs, efficiently managed and professionally delivered, #3 Carry out the vision & mission of the Board of Supervisors

<u>Quality of Life</u> #1 Promote and encourage a safe, prosperous, and healthy environment, #2 Create opportunities for a comprehensive education emphasizing efficient use of resources that nurtures and stimulates the maximum potential of our residents, #3 Enhance and protect the rural integrity and atmosphere of our County

#### **DESCRIPTION**

This division is comprised of all local social service agency programs and personnel including public assistance or benefits, services, and general administration to support the agency.

The *Administration* group provides all supporting functions to the overall agency including oversight, personnel management, financial management, legal services, information technology support, and assistance with grant management.

The *Public Assistance* (Benefit Programs-Eligibility) group provides support to eligible families & individuals in accessing economic services by interviewing applicants, verifying financial circumstances, determining eligibility according to current policies and procedures, inputting information, and investigating program abuse. These services include Medicaid, FAMIS, SNAP (formerly known as Food Stamps), TANF, IV-E eligibility, Fraud Prevention, Fuel/Cooling programs, and other emergency assistance.

#### The Services group provides the following services:

Adult Services: Provides case management services including comprehensive assessments, written care plans to address unmet needs, and assistance and coordination of services as needed; needs assessment for in-home services and assistance with coordinating services; nursing home and ACR screenings for Medicaid funded long-term care; recruitment and approval of agency providers for companion services and adult foster homes. Adult Protective Services: Protects older adults and persons with disabilities from abuse, neglect, and exploitation by investigating and providing for or arranging services, as necessary, to alleviate or prevent further mistreatment. Child Protective Services: Identifies, investigates or assesses and provides services to children and families in an effort to protect children, preserve families, whenever possible, and prevent further maltreatment. CPS is non-punitive in its approach and is directed toward enabling families to provide adequate care for their children. Foster Care, Adoption & Independent Living: Works with trained foster parents who are people (single or married; employed inside or outside the home) who open their home to a child and are committed to meet the individual needs of the child (children who are at risk of abuse and/or neglect are placed into foster care); Foster parents work in partnership with the child, the agency, and the birth parents to help in resolving problems and reuniting the family whenever possible. When determined necessary, some children are placed into residential facilities based on their needs.

**Adoption**-Assists children who have been permanently and legally separated from their birth parents to become permanent members of a new family. The goal of adoption is the third ranking permanency planning goal for Virginian children in foster care. Return of the child to the birth parents is the first goal and placement with relatives with a transfer of custody to the relative is the second goal. The goal of adoption is selected for children in foster care when the two higher-ranking goals cannot be achieved. **Independent Living**- Assists foster care youth, ages 16-21, in developing the skills necessary to make the transition from foster care to independent living.

	FY13 Actual	FY14 Actual	FY15 Adopted	FY16 Adopted	% of Change from FY15
Personnel	2,990,306	3,006,723	3,383,999	3,470,222	2.55%
Operating	2,392,342	2,614,211	2,256,783	2,494,923	10.56%
Capital	59,469	6,578	25,000	25,000	0%
Total	5,442,117	5,627,512	5,665,782	5,990,145	5.78%

Full Time Staff 43 44 49 49

#### **GOALS & PERFORMANCE MEASURES**

Ensure stability, independence and safety from abuse, neglect and/or exploitation for the children and adults of Culpeper County.							
	FY12	FY13	FY14	FY15	FY16		
Performance Measures	Actual	Actual	Actual	Target	Target		
Adult Protective Services: % of investigations with identified risks that have service plans established, reviewed and documented for progress	99%	97%	98%	100%	100%		
Child Protective Services: % of CPS cases meeting response times	96%	72%	98%	100%	100%		
Foster Care/Adoption: % of children who experience stability of foster care placement, with no more than 2 in a 12 month period	88%	88%	90%	90%	95%		

Assist Culpeper County residents with meeting basic financial needs and achieving economic security.							
	FY12	FY13	FY14	FY15	FY16		
Performance Measures	Actual	Actual	Actual	Target	Target		
Benefits: % of Medicaid application processed timely in order to meet state guidelines (in most cases, within 45 days)	98%	98%	98%	100%	100%		
VIEW (Virginia Initiative for Employment, Not Welfare): % of participants who remain employed 3 months after initial employment	63%	65%	64%	65%	65%		

#### FUTURE ISSUES

With critical funding cuts occurring across social services programs at the federal and state level, the most critical challenge for the agency is to maintain sufficient funding for core, mandated services and advocate for additional support for all programs that serve individuals and families. Board and staff have developed a range of action priorities beyond the critical funding issues including:

- Assisting in the development of services and support for seniors
- Increasing early childhood resources, programs, and events including the development of an all-inclusive preschool
- Increasing preventive services, programming and other opportunities, especially for youth and families
- Enhancing agency operations and effectiveness including the use of technology and support for multiple systems, the securing of additional funding, and enhancement of professional development

 <sup>\*</sup>Agrees to FTE Personnel Compliment, many Human Services positions cover multiple departments.
 See pages 38-45





## **Medication Access Program**

#### **MISSION**

To provide low-income Culpeper County residents 18 and over with access to medication/prescriptions at a reduced charge or no charge through the Free Clinic and in partnership with Culpeper Regional Hospital.

#### **Supports Strategic Goals:**

<u>Administration of Government</u> #1 Responsible management of County resources, #2 Provide effective programs, efficiently managed and professionally delivered, #3 Carry out the vision & mission of the Board of Supervisors

<u>Quality of Life</u> #1 Promote and encourage a safe, prosperous, and healthy environment, #2 Create opportunities for a comprehensive education emphasizing efficient use of resources that nurtures and stimulates the maximum potential of our residents, #3 Enhance and protect the rural integrity and atmosphere of our County

#### **DESCRIPTION**

The program staff works with individuals who meet financial qualifications, are residents of Culpeper County, and 18 and over without a Medicaid or prescription card to complete an application and submit those through computer software directly to the prescription drug companies. The medications are provided for free or at a reduced cost to the patient. Clinic staff coordinates the program with local participating physicians and within DSS to ensure services are not duplicated.

#### **FINANCIAL DATA**

Full Time Staff

	FY13 Actual	FY14 Actual	FY15 Adopted	FY16 Adopted	% of Change from FY15
Personnel	33,311	0	0	0	0%
Operating	0	0	0	0	0%
Capital	0	0	0	0	0%
Total	33,311	0	0	0	0%

.5

.5

.5

#### **GOALS & PERFORMANCE MEASURES**

Ensure appropriate medication access for needed chronic care medications that are prescribed by a local physician							
	FY12	FY13	FY14	FY15	FY16		
Performance Measures	Actual	Actual	Actual	Target	Target		
# of new patients receiving access to medication	175	184	246	190	200		

#### **FUTURE ISSUES**

The main issue is ensuring that funding is consistent for staff to be able to provide these services to individuals including making strong connections to local physicians. However, there will be continuing issues to deal with including the availability of prescriptions through drug companies, the information gap on managing the growing numbers of those chronically ill; and providing information and support to individuals dealing with the Medicare Part D prescription benefit.

<sup>• \*</sup>Agrees to FTE Personnel Compliment, many Human Services positions cover multiple departments. See pages 38-45

#### Wheels to Work

#### **MISSION**

To promote self-reliance and the development of a productive workforce by providing transportation support to social service clients who are looking to obtain regular employment.

#### **Supports Strategic Goals:**

<u>Administration of Government</u> #1 Responsible management of County resources, #2 Provide effective programs, efficiently managed and professionally delivered, #3 Carry out the vision & mission of the Board of Supervisors

Quality of Life #1 Promote and encourage a safe, prosperous, and healthy environment

#### **DESCRIPTION**

Vehicles are used for TANF clients to purchase through no interest, low payment loans. The loan payments become a revolving fund that permits the continuation of the program by allowing CHS to purchase additional vehicles to be sold. In cases where the client already has a vehicle, funds are used for car repairs, car and insurance payments.

#### **FINANCIAL DATA**

Full Time Staff

	FY13 Actual	FY14 Actual	FY15 Adopted	FY16 Adopted	% of Change from FY15
Personnel	0	0	0	0	0%
Operating	11,659	2,482	12,150	5,650	-53.50%
Capital	15,480	0	15,000	12,000	-20.00%
Total	27,139	2,482	27,150	17,650	-34.99%

<sup>• \*</sup>Agrees to FTE Personnel Compliment, many Human Services positions cover multiple departments. See pages 38-45

#### **GOALS & PERFORMANCE MEASURES**

To continue operation of the program to provide needed transportation support to social service clients								
	FY12	FY13	FY14	FY15	FY16			
Performance Measures	Actual	Actual	Actual	Target	Target			
# of individuals purchasing automobiles 4 7 2 5 3								

#### **FUTURE ISSUES**

The availability of cars for purchase has been a struggle and donations of cars is almost non-existent. We have been able to purchase a couple of vehicles for resell to clients seeking employment.

## **WIA (Workforce Investment Act)**

#### **MISSION**

To improve the economic health of Planning District 9 by assuring that residents have the information and skills necessary to obtain the best job and that businesses are supported with their needs and business goals.

#### **Supports Strategic Goals:**

<u>Administration of Government</u> #1 Responsible management of County resources, #2 Provide effective programs, efficiently managed and professionally delivered, #3 Carry out the vision & mission of the Board of Supervisors

<u>Infrastructure</u> #1 Provide the necessary infrastructure to support business development consistent with the Comprehensive Plan

<u>Quality of Life</u> #1 Promote and encourage a safe, prosperous, and healthy environment, #2 Create opportunities for a comprehensive education emphasizing efficient use of resources that nurtures and stimulates the maximum potential of our residents, #3 Enhance and protect the rural integrity and atmosphere of our County

#### **DESCRIPTION**

WIA programs consist of the Dislocated Worker Program and the Adult Program with both assessing the needs of the customers and providing eligibility determination, program suitability, career assessment, individual case management services, and funding for job training. The Adult Program also provides funding for some supportive services

#### **FINANCIAL DATA**

Personnel Operating Capital Total	FY13 Actual 162,351 179,021 1,933 343,305	FY14 Actual 157,975 126,932 0 284,907	FY15 Adopted 159,676 201,534 0 361,210	FY16 Adopted 149,941 181,426 0	% of Change from FY15 -6.10% -9.98% 0% -8.27%
TOLAI	343,305	284,907	301,210	331,307	-8.21%
Full Time Staff	2.5	2.5	2.5	2.5	

 <sup>\*</sup>Agrees to FTE Personnel Compliment, many Human Services positions cover multiple departments.
 See pages 38-45

#### **GOALS & PERFORMANCE MEASURES**

Meet and exceed negotiated levels of performance outcomes related to employment resources and case management									
	FY12	FY13	FY14	FY15	FY16				
Performance Measures	Actual	Actual	Actual	Target	Target				
Percentage of enrolled individuals in the Dislocated Worker Program who are retained 6 months after job placement	91%	95%	89%	95%	0%				
Average Earnings for the 6 month period after exit from the Dislocated Worker Program (The state started tracking this measure starting in FY11)	\$13,559	\$14,001	\$14,500	\$14,000	\$xxx				

#### **FUTURE ISSUES**

Effective July 1, 2015, Culpeper Human Services will no longer be the PD9 WIA contractor. WIA performance will no longer be tracked and reported.

### **Cosmetology Center**

#### **MISSION**

To provide students with a quality cosmetology education in order to prepare them for successful careers in the cosmetology arts and sciences and related fields of employment.

#### **Supports Strategic Goals:**

<u>Administration of Government</u> #1 Responsible management of County resources, #2 Provide effective programs, efficiently managed and professionally delivered, #3 Carry out the vision & mission of the Board of Supervisors

<u>Quality of Life</u> #1 Promote and encourage a safe, prosperous, and healthy environment, #2 Create opportunities for a comprehensive education emphasizing efficient use of resources that nurtures and stimulates the maximum potential of our residents, #3 Enhance and protect the rural integrity and atmosphere of our County

#### **DESCRIPTION**

The Cosmetology Center provides students with a quality cosmetology education in order to prepare them for successful careers in the cosmetology arts and sciences, and related fields of employment. The Center is accredited through the National Accrediting Commission of Cosmetology Arts and Sciences.

#### FINANCIAL DATA

Full Time Staff

	FY13 Actual	FY14 Actual	FY15 Adopted	FY16 Adopted	% of Change from FY15
Personnel	105,193	99,314	101,252	144,097	42.32%
Operating	163,137	194,097	184,210	200,575	8.89%
Capital	482	3,770	4,538	4,000	-11.86%
Total	268,812	297,181	290,000	348,672	20.24%

2

#### **GOALS & PERFORMANCE MEASURES**

To continue operation of the Center to provide cosmetology education									
FY12 FY13 FY14 FY15 FY10									
Performance Measures	Actual	Actual	Actual	Target	Target				
# of students enrolled in the Center training program	31	32	31	40	40				
% of center support coming from services and products	32%	33%	33%	40%	40%				

#### **FUTURE ISSUES**

Maintaining enrollment in order to meet the budget is our most crucial challenge. Future opportunities may include the creation and offering of an evening program for those students who are employed full time and want to earn their license in cosmetology or possibly adding a barber school. It is anticipated that any additional instructors will be hired on a part time basis in order to control expenses. Tuition continues to fund the rest of the program.

<sup>• \*</sup>Agrees to FTE Personnel Compliment, many Human Services positions cover multiple departments. See pages 38-45

#### **Child Care**

#### MISSION

To offer affordable and beneficial child care programs to the children of parents/quardians that work.

#### **Supports Strategic Goals:**

<u>Administration of Government</u> #1 Responsible management of County resources, #2 Provide effective programs, efficiently managed and professionally delivered, #3 Carry out the vision & mission of the Board of Supervisors

<u>Quality of Life</u> #1 Promote and encourage a safe, prosperous, and healthy environment, #2 Create opportunities for a comprehensive education emphasizing efficient use of resources that nurtures and stimulates the maximum potential of our residents, #3 Enhance and protect the rural integrity and atmosphere of our County

#### **DESCRIPTION**

Culpeper County Child Care (CCCC) offers child care programs consisting of day care for children ages 2 years to 5 years old, before and after school care, and a summer child care program for school age children. The childcare programs provide a choice of age appropriate activities that meet the physical, social and emotional needs of the children. Staff motivates children in exciting, enriching activities while providing quality interaction. Culpeper Child Care strives to make tuition affordable while providing quality attention, thoughtful guidance and activities that all children need.

#### **FINANCIAL DATA**

Full Time Staff

	FY13 Actual	FY14 Actual	FY15 Adopted	FY16 Adopted	% of Change from FY15
Personnel	953,180	1,053,734	1,031,808	1,023,692	79%
Operating	392,169	448,727	391,316	364,450	-6.87%
Capital	4,200	0	4,200	0	-100.00%
Total	1,349,549	1,502,461	1,427,324	1,388,142	-2.75%

 <sup>\*</sup>Agrees to FTE Personnel Compliment, many Human Services positions cover multiple departments.
 See pages 38-45

#### **GOALS & PERFORMANCE MEASURES**

To provide access to families to a local child care program with quality enrichment and age appropriate activities								
	FY12	FY13	FY14	FY15	FY16			
Performance Measures	Actual	Actual	Actual	Target	Target			
# of children enrolled in the before and after school age child care program	610	573	603	650	650			
# of children enrolled in the summer child care program	200	150	172	200	200			

#### **FUTURE ISSUES**

Staffing is a constant and recurring issue for the program because of the unique nature of child care—part-time hours for most staff with relatively low wages. There is also a need to pay attention closely to program components to continue to offer an affordable and quality program to families including staff training, programming/curriculum development, and rates.

#### **Full Circle Thrift**

#### MISSION

To recycle and sell gently used clothing and household items and use the proceeds to support emergency services for families and the elderly in Culpeper County.

#### Supports Strategic Goals:

<u>Administration of Government</u> #1 Responsible management of County resources, #2 Provide effective programs, efficiently managed and professionally delivered, #3 Carry out the vision & mission of the Board of Supervisors

Inclusive Community #1 Encourage a community that welcomes diversity and inclusion

Quality of Life #1 Promote and encourage a safe, prosperous, and healthy environment, #2 Create opportunities for a comprehensive education emphasizing efficient use of resources that nurtures and stimulates the maximum potential of our residents, #3 Enhance and protect the rural integrity and atmosphere of our County

#### **DESCRIPTION**

Full Circle Thrift operates a community thrift store, accepting items from the public and offering for resell to use the proceeds to support the needs of at-risk populations in the County. The store acts as a job training site for WIA and provides free clothing and other items to low income people seeking employment, domestic violence victims, at risk children and seniors, and those being released from jail or prison. Medical equipment is donated to veteran's groups.

#### **FINANCIAL DATA**

Full Time Staff

	FY13 Actual	FY14 Actual	FY15 Adopted	FY16 Adopted	% of Change from FY15
Personnel	247,722	230,086	264,249	262,365	72%
Operating	67,641	4,680	4,700	5,125	9.05%
Capital	0	0	0	0	0%
Total	285,363	234,766	268,949	267,490	55%

 <sup>\*</sup>Agrees to FTE Personnel Compliment, many Human Services positions cover multiple departments.
 See pages 38-45

#### **GOALS & PERFORMANCE MEASURES**

To increase the amount of net sales					
	FY12	FY13	FY14	FY15	FY16
Performance Measures	Actual	Actual	Actual	Target	Target
% of annual increase	4%	5%	5%	10%	10%

To increase the number of customers					
	FY12	FY13	FY14	FY15	FY16
Performance Measures	Actual	Actual	Actual	Target	Target
# of items sold	125,113	126,594	128,749	130,000	130,000

#### **FUTURE ISSUES**

It is imperative to provide excellent customer service to both donors and buyers.

#### **Families First**

#### **MISSION**

To provide services for expectant and new families with children (up to the age of five) with the goal to prevent child maltreatment, promote positive parenting, and improve the child's health and development.

#### **Supports Strategic Goals:**

<u>Administration of Government</u> #1 Responsible management of County resources, #2 Provide effective programs, efficiently managed and professionally delivered, #3 Carry out the vision & mission of the Board of Supervisors

<u>Public Safety</u> #1 Protect people and property through effective enforcement of laws and delivery of services

<u>Quality of Life</u> #1 Promote and encourage a safe, prosperous, and healthy environment, #2 Create opportunities for a comprehensive education emphasizing efficient use of resources that nurtures and stimulates the maximum potential of our residents, #3 Enhance and protect the rural integrity and atmosphere of our County

#### **DESCRIPTION**

Families First is responsible for the management and operation of the Home Visiting Program, Welcome Home Baby Program and Parenting Education Program for Culpeper County.

#### **FINANCIAL DATA**

	FY13 Actual	FY14 Actual	FY15 Adopted	FY16 Adopted	% of Change from FY15
Personnel	125,569	173,546	174,514	180,237	3.28%
Operating	8,488	12,554	25,750	26,686	3.64%
Capital	0	0	0	0	0%
Total	134,057	186,100	200,264	206,923	3.33%

Full Time Staff 4 4 4 4

#### **GOALS & PERFORMANCE MEASURES**

Achieve positive pregnancy outcomes and maternal and child health outcomes									
	FY12	FY13	FY14	FY15	FY16				
Performance Measures	Actual	Actual	Actual	Target	Target				
Percentage of target children obtaining a primary health care provider at birth or within 2 months after enrollment.	100%	93%	100%	100%	100%				
To prevent child abuse and neglect									
	FY12	FY13	FY14	FY15	FY16				
Performance Measures	Actual	Actual	Actual	Target	Target				
Percentage of families who receive at least 12 months of services will not have founded reports of child abuse or neglect on target children while enrolled	100%	100%	100%	100%	100%				

#### **FUTURE ISSUES**

Funding through state and federal sources continues to be of concern. We will continue to monitor and make appropriate decisions based on resources. Presently, all families are being served.

 <sup>\*</sup>Agrees to FTE Personnel Compliment, many Human Services positions cover multiple departments.
 See pages 38-45

#### **Head Start**

#### **MISSION**

To serve income eligible families with children three to four years of age and to work with community partners to see that low income children in the county are prepared for success in school.

#### **Supports Strategic Goals:**

Administration of Government #1 Responsible management of County resources, #2 Provide effective programs, efficiently managed and professionally delivered, #3 Carry out the vision & mission of the **Board of Supervisors** 

Inclusive Community #1 Encourage a community that welcomes diversity and inclusion Quality of Life #1 Promote and encourage a safe, prosperous, and healthy environment, #2 Create opportunities for a comprehensive education emphasizing efficient use of resources that nurtures and stimulates the maximum potential of our residents, #3 Enhance and protect the rural integrity and atmosphere of our County

#### **DESCRIPTION**

There is one center-based Head Start program serving 128 low-income children at the Galbreath Marshall Building offering school-year-only enrollment. Functions and responsibilities of the program include Leadership and Program Planning with the Governing Board and Policy Council, Education Services, Family Services, and Health Services.

#### **FINANCIAL DATA**

Full Time Staff

	FY13 Actual	FY14 Actual	FY15 Adopted	FY16 Adopted	% of Change from FY15
Personnel	1,050,762	976,057	981,453	1,037,674	5.73%
Operating	72,517	79,141	247,123	272,154	10.13%
Capital	138,029	0	0	5,000	100.00%
Total	1,261,308	1,055,198	1,228,576	1,314,828	7.02%

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22

22

#### **GOALS & PERFORMANCE MEASURES**

Education & Child Development Services: To be inclusive of children with disabilities and prepare preschoolers for success in school									
	FY12	FY13	FY14	FY15	FY16				
Performance Measures	Actual	Actual	Actual	Target	Target				
Percentage of children with disabilities enrolled in the program*	11%	12%	10%	10%	10%				
Percentage of children in the program for at least 6 months who reach/exceed the benchmark range scores on the PALS test	92%	90%	97%	95%	95%				
Notes *There is a mandatory 10% enrollment figure as	stated in	the Head	Start Act						
Family Partnerships: To identify & provide access to	needed s	ervices &	resource	es includi	<mark>ng</mark>				
emergency or crisis assistance, education, counseling	g, and co	ntinuing	<u>educatior</u>	<mark>n/employ</mark> n	<mark>nent</mark>				
	FY12	FY13	FY14	FY15	FY16				
Performance Measures	Actual	Actual	Actual	Target	Target				
# of families provided services or referrals	101	112	111	110	110				

<sup>22</sup> \*Agrees to FTE Personnel Compliment, many Human Services positions cover multiple departments. See pages 38-45

(Human Services Administration – Head Start Continued)

#### **FUTURE ISSUES**

The program will continue to have a waiting list of families that are income and over-income eligible but there are not sufficient resources to support additional enrollment at the federal or local level. Staffing issues include new qualification requirements for teachers and teacher assistants and the potential for staff turnover on both a regular basis and as a loss to other programs with attainment of education related to qualification requirements.



# **CULPEPER COUNTY PUBLIC SAFETY COMMUNICATIONS CENTER (E-911)**

#### MISSION

The Culpeper County Public Safety Communication Center will provide high quality call taking, dispatching, and communications services to the public and to those public safety personnel that depend on its support.

#### **Supports Strategic Goals:**

<u>Administration of Government</u> #1 Responsible management of County resources, #2 Provide effective programs, efficiently managed and professionally delivered, #3 Carry out the vision & mission of the Board of Supervisors

<u>Public Safety</u> #1 Protect people and property through effective enforcement of laws and delivery of services

Quality of Life #1 Promote and encourage a safe, prosperous, and healthy environment

#### **Short – Term Goals BOS**

-Continue to provide high quality call taking, dispatching and communication services to the public and to those public safety personnel that depend on its support.

#### **DESCRIPTION**

The Culpeper County Public Safety Communications Center is the central answering point for all 9-1-1 calls originating within the Town and County of Culpeper. The Culpeper County Public Safety Communications Center exists primarily for the purpose of facilitating the delivery of public safety services to the citizens of Culpeper County.

This is accomplished through the operation of telephone answering points and radio positions that are staffed continuously by Emergency Communication Officers (ECO's).

These personnel are highly trained and skilled with techniques necessary for short-term intervention in and/or appropriate classification and referral of situations reported by persons calling "9-1-1" or other emergency or non-emergency telephone numbers.

Once these calls for service are identified as requiring action by law enforcement, fire suppression or emergency medical aid, ECO's are responsible for the initial dispatch of necessary response resources. Subsequent to the initial dispatch, dispatch personnel are responsible for continued communication support throughout the resolution of the situation.

#### FINANCIAL DATA

	FY13	FY14	FY15	FY16	% of Change
	Actual	Actual	Adopted	Adopted	from FY15
Personnel	998,595	1,128,914	1,243,091	1,257,722	1.18%
Operating	612,014	699,938	817,626	849,738	3.93%
Capital	412,482	453,151	427,783	425,371	57%
Total	2,023,091	2,282,003	2,488,500	2,532,831	1.79%

Full Time Staff 22 22 22 22 22

#### **GOALS & PERFORMANCE MEASURES**

To ensure compliance to NFPA 1221 Operating procedures					
	FY12	FY13	FY14	FY15	FY16
Performance Measures	Actual	Actual	Actual	Target	Target
95% of alarms received on emergency lines shall be answered within 15 seconds	97.3%	98%	97.5%	99%<15secs	99%<15secs
99% of alarms shall be answered within 40 seconds	100%	100%	100%	100%<40secs	100%<40secs
95% of emergency alarm processing shall be completed within 90 seconds	86%	92%	84%	95%<90secs	95%<90secs
99% of alarm processing shall be completed within 120 seconds	95%	97%	97%	97%<120secs	97%<120secs

See 2010 NFPA 1221 Alarm: defined as a signal or message from a person or device indicating the existence of an emergency or other situation that requires action by an emergency response agency. All emergency & non-emergency calls for service are combined together for this average. \*Averaged E-911 (wire lines) and W-911 wireless lines. FY13 Call Counting computer

N	ores

	911 LAND	911 WIRELESS	GRAND TOTAL
Total Calls	6,871	18,551	25,422
Abandoned Calls	1,015	1,421	2,436
Put on Hold	441	964	1,405
Transferred	36	770	806

#### Stats for all nature codes combined for the three(3) Public Safety Agencies FY14

AGENCY	TOTAL CALLS	CALLS PROCESSED UNDER 60 SECONDS	CALLS PROCESSED UNDER 90 SECONDS	CALLS PROCESSED OVER 90 SECONDS
CCFR	6,321	3,571	5,301	1,020
CCSO	54,566	44,390	48,677	5,889
CPD	39,580	29,590	34,087	5,502

Maintain Compliance with QA scores greater than 90% Superior performance LOS 4						
FY12 FY13 FY14 FY15 FY16						
Performance Measures	Actual	Actual	Actual	Target	Target	
EMD QA > 90%	89%	89%	88% 1 <sup>st</sup> qtr	93%	95%	
Non-emergency call taking QA >90%	N/A	N/A	N/A	90%	90%	

Accuracy is measured by the call taker's ability to promptly answer the phone (emergency and non-Notes emergency) with the correct greeting and enter a call for service with the correct location, nature code, caller's name and call back number, and the right type and number of resources.

 <sup>\*</sup>Agrees to FTE Personnel Compliment, pages 38-45

(Public Safety Communications Center(E-911) Continued)

#### **FUTURE ISSUES**

End of Life Cycle of Radio System 2015- The Culpeper County Radio system was purchased in 2005 from Motorola and supports all County and Town public safety and non-public safety users. Motorola has notified Culpeper County and other users of this type of system of the end of life cycle to be 2015. What this means is that Motorola will no longer produce spare parts for our system after 2015, but will continue to support our system as long as spare parts are available. This is for planning purposes and we should start discussions on the upgrade processes and costs associated to perform the upgrade. – Motorola supplied Culpeper, Fauquier and Rappahannock quotes regarding the upgrades to the shared radio system.

**Retention of employees:** Salaries, health benefits, long hours, under staffing, required call back on days off and unscheduled leave and the double digit increase in calls for service over the last three (3) years plus the increased workload at the center account for the large majority of the issues affecting the retention of trained employees.

**Emerging technologies**: Next Generation 911 technology utilizing IP backbone and hosted services VoIP (Voice over Internet Protocol), IP backbone for radio and data interoperability are only some of the new emerging technology that is becoming available to the E911 centers. Ensure that Culpeper is utilizing these technologies to support the E911 and County's mission statement and providing funding for the adoption of these new technologies.

**ADA Next Generation 911 compliance:** Department of Justice ADA Requirements Nondiscrimination on the Basis of Disability in State and Local Government Services; Accessibility of Next Generation 9-1-1. The department has sent out an "Advanced Notice of Rule Making" requesting comments from stakeholders on this topic, their intention being to mandate, at some point in the near future, all PSAPs to be capable of utilizing the Next Generation 911 Technology for receiving Emergency 9-1-1 calls, test, and video from whatever source it is generated.

End of Life Cycle of Phone System: The Culpeper County Public Safety Communications Center purchased our current E-911 phone system in August 2005 from 911 Inc. Tri-Tech System Software purchased 911 Inc. and is our current vendor. There are currently no software updates and no warranty on the hardware. Tri-Tech has notified Culpeper County Public Safety Communications Center that this system is at the end of its life cycle. What this means is that Tri-Tech will no longer produce or have access to spare parts for our system after December 2014, but will continue to support our system as long as spare parts are available. This is for planning purposes and we are starting discussions on upgrading processes and costs associated to perform this upgrade. We will also look for any grants with this purchase.

**Grants:** Obtaining Local, State, & Federal grants to offset the declining revenues being experienced by the County. Use the eCIVIS program through the County to research available grants.

**EMD:** Continue to meet accreditation goals and offer Continuing Dispatch Education credits and funding to ensure the success of the EMD program and meeting the new accreditation requirements for the coming year.









#### CAPITAL PROJECT FUND: CAPITAL PROJECTS

#### **DESCRIPTION**

The Capital Improvement Program (CIP) represents those infrastructure improvements needed over the next five years by the County in order to meet existing and future service obligations. In evaluating each of the approved projects, the CIP process takes into account such factors as population growth, economic development concerns, the County's fiscal ability, and the desired service levels. In the end, it is the CIP that reflects the needs and desires of the residents of Culpeper County.

In addition to construction costs, the CIP identifies the estimated impact capital projects will have on the operating budget in future years. Upon completion of construction, many of the capital projects will require operating and maintenance costs. For example, each school will have costs associated with its operation such as teachers' payroll, furniture and heating oil.

The majority of the financing comes from two major sources: long term borrowing and current revenues (pay-as-you-go financing.) The operating budget is the primary mechanism through which current revenues are appropriated to capital projects.

The amount appropriated for capital projects each year is based on the Capital Improvement Program proposed by the Planning Commission and subsequently approved by the Board of Supervisors at the same times as the current operating budget is approved. Recommendations in subsequent CIP's may result in revision to the amounts appropriated for specific projects. The approved Capital Annual Fiscal Plan (first year of the 5 year CIP) for FY 2016 is \$7,523,806 with funding from:

General Gove	<u>rnment</u>
Revenue Source	FY 2016
General Fund Budget Transfer	\$5,462,903
Miscellaneous Revenues	0
Other Sources – VDOT rev sharing	2,060,903
TOTAL REVENUES	\$7,523,806
Expenditure Category	FY 2016
Buildings & Grounds	\$100,000
IT	345,000
Parks	0
Public Safety	4,007,000
Public Works - Roads	3,071,806
TOTAL EXPENDITURES	\$7,523,806

Due to the implementation of GASB 34, the capital improvement projects related to the enterprise funds (Airport, Landfill and Water & Sewer) are now budgeted within the individual enterprise funds. Details for these projects are included in this section for ease of reference, but are budgeted in the individual funds.

<u>Enterprise l</u>	<u>Funds</u>
Revenue Source	FY 2016
General Fund Budget Transfer	\$ 163,500
Other Sources	3,671,500
TOTAL REVENUES	\$3,835,000
Expenditure Category	FY 2016
Airport	\$175,000
W&S	3,660,000
TOTAL EXPENDITURES	\$3,835,000

All of the projects adopted in FY 2016 are defined in detail in the pages that follow:

## **CAPITAL PROJECT FUND: COUNTY CAPITAL PROJECTS**

Project Name	<u>Description</u>	Need, Benefits Or Impacts If Not Completed	FY 2016 Adopted
GENERAL GOVERNMENT			
BG – Tractor & Implements	A new tractor for mowing at County parks is needed.	Currently, a tractor inherited from the Airport from the 1990's is in use. It is in need of replacement.	50,000
<b>BG</b> – Courthouse Bathroom Renovations	All four (4) bathrooms are in need of renovation.	Facilities are in poor condition and need upgrade.	50,000
IT – IT Upgrades - Implementation	A needs study for upgrading the entire IT system and infrastructure was completed in FY14. Needed improvements have been established and infrastructure upgrades have begun. In order to fully implement the program, funds for phase two will be needed.	The current IT system is managed on aging infrastructure and major upgrades are anticipated to be needed. This effort will continue all the way down to platforms and software.	300,000
IT – Computer/Systems Upgrades	A new IBM I-Series power eight.	This would replace an aging machine which has run out of maintenance coverage. To purchase more coverage for five years would cost more than total replacement.	45,000
<b>PS</b> – Fire & Rescue Association	The Association has compiled a five- year C.I.P. which can be funded through a combination of sources. A flat County contribution of \$400,000 per year will support Companies 1,2,6,8,9,10,11 and 16 (\$50,000 per company). See Accompanying Fire & Rescue detail sheets.	Funds will assist all County VFD's with various capital projects. County funds combined with VFD fundraising and grants funds will provide primarily for equipment, but also for facilities improvements.	400,000
<b>PS</b> – Radio System Upgrade	Motorola proposed phased approach to upgrade of radio communications system in order to maximize use of current equipment Impacts Culpeper, Fauquier and Rappahannock Counties. Phase 1: new master, consoles, logging recorders, SmartX. Phase 2: New Base Stations, Antennas Lines, TTA's. Phase 3: ASTRO 5 Upgrade Base Stations, Replace Prime site, MOSCAD.	Upgrades will be necessary to maintain vital communications systems. Phase 2 projected in 2017-2018 timeframe.	3,000,000

Project Name	<u>Description</u>	Need, Benefits Or Impacts If Not Completed	FY 2016 Adopted
General Government Cont.:			
PS – VOIP Telephone System	Replace current PBX telephone system with voice over internet protocol (VOIP) to include all County buildings.		350,000
<b>PS</b> – New Laurel Valley Tower 199'	199 foot tall tower – monopole or Self- supported, TBD Monopole=\$167,090; Self-supported=\$181,940	Needed additional tower will allow for commercial carriers in order to free up space on the existing emergency communications tower. More space needed to accommodate radio upgrades.	182,000
<b>PS</b> – Generator – Jail	Replace 40kw generator with new 60 kw generator and outfit with switch so that portable 150 kw can be added in emergencies.	Insures that facilities can operate in event of an emergency situation such that prisoners do not have to be transferred at great expense.	75,000
ROADS – Western Outer Loop Road	This project is shown in the Comprehensive Plan and is a part of a loop road around the perimeter of the town of Culpeper.	The road is required to provide for better traffic circulation around the Town of Culpeper, relieving congestion in Town.	1,050,000
ROADS – 2016 Secondary Road Paving	Pave the following gravel roads: Routes 607, 647, 682	Secondary road funds from VDOT have become so limited, that the County is opting to cost share with VDOT through Revenue Sharing in order to pave several secondary roads which are eligible as Rural Rustic and therefore are relatively inexpensive.	2,021,806

TOTAL GENERAL GOVERNMENT CAPITAL IMPROVEMENT BUDGET

\$7,523,806

<u>Description</u>	Need, Benefits Or Impacts If Not Completed	FY 2016 Adopted
Extend Greenhouse road to Route 677 north of the Airport. Design Only.	This access will allow Route 677 to be closed in the area where it is an Airport obstruction and it will facilitate development of the Airport on the east side of the runway.	175,000
		3,500,000
Extend water line from Town Environs to Coffeewood prison.	Replace poor groundwater supply for the prison and serve proposed County Jail. Project will be entirely state/federally funded	-,,
	·	160,000
Culpeper in order to fulfill	Mr. Helmick and placed a	
	Extend Greenhouse road to Route 677 north of the Airport. Design Only.  Extend water line from Town Environs to Coffeewood prison.  Purchase Taps from Town of Culpeper in order to fulfill commitment to Melvin Helmick per	Extend Greenhouse road to Route 677 north of the Airport. Design Only.  This access will allow Route 677 to be closed in the area where it is an Airport obstruction and it will facilitate development of the Airport on the east side of the runway.  Extend water line from Town Environs to Coffeewood prison.  Extend water line from Town County Jail. Project will be entirely state/federally funded.  Purchase Taps from Town of Culpeper in order to fulfill commitment to Melvin Helmick per prior agreement.  The County received 20 acres from Mr. Helmick and placed a temporary sewage plant for EVHS on the property. While the 20-acre site was given free of charge, the County agreed to provide 16 sewer

**Total Enterprise Fund Capital Improvement Budget** 

<u>\$3,835,000</u>

## **CAPITAL PROJECT FUND: COUNTY CAPITAL PROJECTS**

#### **CAPITAL PROJECT FUND: COUNTY CAPITAL PROJECTS**

The list on the following page contains all projects in the FY 2016-2020 Capital Improvement Program with projected expenditures over the next five years as adjusted for revised project start dates.

#### **Operating Impacts**

For the projects listed in the five-year plan that will have operating impacts, we have provided estimates. Not all projects listed in the CIP will have operational impacts. These projects include: Courthouse bathroom renovation and 155 W. Davis St bathroom renovations; Courthouse cooling tower and air-handlers; enhancements to existing parks, or road payments, as those are revenue sharing projects with the Commonwealth of Virginia, and when completed the roads are absorbed into the state system.

Also listed in the CIP is the county's "contribution" to the Fire & Rescue Association's CIP. This funding will not generate any operating impacts to the county as the assets purchased with this funding would be maintained by the Fire & Rescue Association.

Another item listed in the CIP is the Helmick Sewer connection. This was the result of the water & sewer agreement with the Town of Culpeper. Should there be a need for any sewer connections on Mr. Helmick's property the funding in the CIP is to cover 16 tap fees, which would be purchased from the Town. There would be no operating costs associated with this purchase.

The Information technology upgrade began in 2015 and is expected to continue into 2017 or further. The upgrade includes three phases of technology upgrades: Infrastructure, Platform and Applications. The technology upgrades are necessary to advance the County in order to perform the necessary functions that serve the County and its Citizens.

Phase I, 2015 – Infrastructure - fiber redundancy was installed and the bid process was started to replace outdated switches, router, catalyst. The domain upgrade is being implemented County wide. All new equipment (expected to be purchased in August 2015) will include a three year maintenance and support contract. Therefore, the maintenance renewal costs will not affect the operating budget until mid-2018. Costs are based on the market value of equipment at the time of maintenance contract renewals; however, as a rule of thumb it is approximately 20% of the original costs which would be approximately \$50,000 per year. In the FY2016 budget the iSeries mainframe will be upgraded and includes a five year maintenance contract. No additional operating cost will be effective until mid-2020.

Phase II, 2016 – Platform - IT continues to recommend a seat management plan but after discussion with administration no decision has been made to pursue at this time. The plan would require additional administrative duties for implementation, tracking and billing, In FY2016 budget an inventory, software distribution, patch management, asset management and help desk software will be purchased at the cost of \$45K which includes three year maintenance. Maintenance renewal will not be effective until mid-2018 at cost of approximately \$9000 a year.

Phase III, 2017 – Applications - will require resources from all departments. Until it is identified which applications might be changed or upgraded it is difficult to determine any operating impacts. Further, if a change in an application allows cloud storage vs. the County hosting its own data, then there are differing costs to be examined. At this time, no definite course of action has been determined.

The new Coffeewood water line extension will provide water to an existing state owned jail facility. The county is not anticipating any costs for construction as those costs will be reimbursed by the Commonwealth of Virginia. Operationally the anticipated costs are expected to run approximately \$125,000 per year; however, the County is expecting to receive approximately \$288,000 annually due to the sale of water.

The public supply route project currently listed in the CIP is a method to accumulate funding for future water line replacement. The anticipated impact of operating costs is \$10,000 annually, with the county expecting to receive \$10,000 annually from the sale of water.

The tractor and implements listed in the CIP is a replacement tractor of an existing tractor that is approximately 20 years old. The tractor is used for mowing the County parks as needed. Because the tractor is new vs a 20 year older model, operating costs are expected to reduce for now, until such time, as this tractor begins to age.

A new generator is requested for the Jail to replace the existing one because it was determined the old one can no longer handle the "load" that is required during times of power outages. The estimated operating costs of the new generator will simply replace the existing generator operating costs. Those costs are approximately \$1,000/ year.

A new VOIP Telephone system for the county is projected for FY16. VoIP has emerged as the industry standard for business telecommunications, which offers savings and improved performance. VoIP integrates voice communications into the existing County's data network, eliminating the need for separate PBX telephone network hardware and wiring utilizing fewer resources, resulting in both lowering cost and enhanced productivity for County employees. This could net an average savings of 20 to 30% per year for the County. Any current operating costs for the existing phone system would transfer to this project, with the expectation for savings.

Two additional generators are requested for the Landfill and Lignum Tower sites to replace existing ones. Due to the age and functionality of the old generators, in order to best allow the E-911 system to remain operational, these two generators need to be replaced. The estimated operating costs of the new generators will simply replace the existing generators operating costs. Those costs are approximately \$1,000/ year, per generator.

An additional co-location tower is requested at the Laurel Valley existing tower site. This would allow more space for the commercial carriers in order to free up space on the existing emergency communications tower. More space is needed to accommodate radio upgrades. No additional operating costs would be required.

The County is expecting to begin the replacement/upgrade of its existing 800MHz Public-Safety radio system in FY16. The current radio system is designed to serve primarily the public safety community consisting of the Culpeper County Sheriff's Office, Culpeper County Fire/Rescue, Culpeper Town Police Department, and the Emergency Operations Center (EOC).

Interoperability between Counties for Law Enforcement, Fire/Rescue, and other Public Safety agencies provide a strategic operating centralization for all citizens requiring Public-Safety services. This is important to the County's ongoing efforts to protect the health, safety and welfare of our citizens. Having an emergency communication system compatible with Federal, State, and local agencies is a prerequisite in order to achieve this specific expectation, essential to efficient communication with various jurisdictions, and vital during major emergencies. It should also be noted that the Culpeper County has a Mutual Aid Agreement to provide backup telephone E-911 with Fauquier County. Fauquier County also has the same requirement with Culpeper County.

Currently both Culpeper and Fauquier County's radio system is a Motorola SmartZone 4.1 simulcast trunked system. The master site for the trunked system and the simulcast prime site are located at the View Tree Mountain Radio Frequency (RF) site. In 2003, Culpeper and Fauquier County agreed to share Fauquier County's Zone Controller (ZC) and Ambassador Electronic Switch (AEB) allowing both counties to operate on a separate "zone" (or RF subsystem) from the same Zone Controller. In 2008, Culpeper County agreed to allow Rappahannock County to co-locate a Transmit/Receive (TX/RX) antenna on the Culpeper County Landfill tower to extend radio coverage for Rappahannock County utilizing both the Culpeper and Fauquier County radio system and also utilizing the Fauquier County Zone Controller for the purpose of improving coverage in Rappahannock County.

Culpeper, Fauquier, and Rappahannock Counties have been an example for regional co-operation and interoperability which has saved taxpayers money. The Counties' radio systems are linked in such a manner that there is no simple or cost efficient way to move forward with the co-operation of the other two Counties. There is a cost saving to be realized from this joint approach.

Motorola has notified all three Counties with information regarding the radio system and equipment lifecycle for several components of the SmartZone 4.1 radio system and subscribers being used by all three Counties. The

infrastructure equipment end of support for Zone Controller is 2016; Gold Elite consoles 2018; and Quantar base stations 2020. According to Motorola, the Zone Controller is supported until 2016. Beyond that point, support will be best effort rather than guaranteed. It is in the best interests of the Counties to replace the Zone Controller.

All three Counties envision gradually replacing the shared radio system in three phases:

Phase I -- Replace existing master site equipment; Replace existing Gold Elite console dispatch system; Replace existing logging recorders with IP logging recorders.

Phase II -- Replace Quantar base stations; Replace antenna systems.

Phase III -- Replace simulcast prime sites; Upgrade software to P25 operations; Replace MOSCAD at RF sites.

The phased approach provides the Counties an opportunity to distribute the replacement cost over several budget cycles. Depending on how the project is funded, this could be a key advantage. According to information provided by Motorola, the phased approach would allow the Counties to delay purchasing the RF site equipment until as late as 2020. This would delay the cost of system replacement as well as allow for a more gradual upgrade and replacement of subscriber equipment.

Should the County decide not to upgrade the current radio system with Fauquier County the current radio system will not operate without the Fauquier Zone Controller, or AEB. The upgrading of the new RF equipment will utilize an Internet Protocol (IP), and Time Division Multiple Access (TDMA) Modulation rather that the current Direct Frequency modulation (FM).

The CIP funding for the upgrading of radio system is an urgent operational requirement for the Public-Safety agencies, citizens of the County, and surrounding Counties. If the requested funding is not approved the County will not have a working radio system to protect the health, safety and welfare or our citizens.

At this time, it is expected that the current operating costs of the existing radio system would go towards the new system with no additional costs necessary.

A requirement for the upgrade of the Radio System, is the E911 Microwave Tower upgrade, however, this would not require any additional increase to operating costs.

The County CIP is anticipating additional funding for the continued enhancement of the Community Complex and Lenn Park. However, the operating costs for these parks are already included in the budget and it is not expected that the enhancements will generate any further costs.

The County is anticipating the construction of a Community Center at the Culpeper Community Complex in FY17. The construction of such a building would centralize all parks & recreation activities in one location. The current operating costs of the Parks & Recreation Department would simply move from a couple different areas to one central location, with no additional costs being incurred.

The County is anticipating construction of a new airport terminal facility to begin in FY18 with completion during FY19 and well as anticipating a taxiway/apron expansion set to begin in FY18. The additional annual operating costs are estimated to be \$66,000 for the new terminal.

As previously mentioned, many of the CIP projects approved in the CIP document by the Board of Supervisors for FY16-FY20 will not have operating impacts. Roads for example, for Culpeper County, once constructed are adopted in the Virginia Highway System and become state infrastructure and the responsibility of the state to maintain.

Other items included in the adopted CIP are Courthouse bathroom renovation and 155 W. Davis St bathroom renovations; Courthouse cooling tower and air-handlers; and enhancements to existing parks, which will not increase the operating costs of the County.

Below is a chart outlining the anticipated additional annual operating costs of the projects described above:

Project Name	FY2017	FY2018	FY2019	FY2020
Coffeewood Water Line Ext. Public Water Supply Rt. 522	125,000	125,000	125,000	125,000
	10,000	10,000	10,000	10,000
Airport Terminal Totals	66,000	66,000	66,000	66,000
	201,000	<u>201,000</u>	201,000	201,000
personnel	0	0	0	0
operating	<u>201,000</u>	<u>201,000</u>	<u>201,000</u>	<u>201,000</u>
Totals	<u>201,000</u>	<u>201,000</u>	<u>201,000</u>	<u>201,000</u>

## Future Revenue Sources

As discussed above, the County is currently estimating revenue offsets to some of the operating costs in the amount of \$288,000/year for the Coffeewood Water Line extension and \$10,000/year for the Public Water Supply on Route 522.

## FY 2016-2020 FIVE-YEAR CAPITAL IMPROVEMENT PROJECTS

PROJECT NAME	CIP TYPE	TOTAL PROJECT COST	FY16	FY17	FY18	FY19	FY20
TRACTOR & IMPLEMENTS	B&G	50,000	50,000	0	0	0	0
COURTHOUSE BATHROOM RENOVA.	B&G	50,000	50,000	0	0	0	0
COURTHOUSE COOLING TOWER	B&G	75,000	0	75,000	0	0	0
COURTHOUSE AIR HANDLERS	B&G	100,000	0	0	100,000	0	0
BATHROOM RENOVA 155 W DAVIS	B&G	50,000	0	0	50,000	0	0
JDR/GEN DIST COURT – LAND ACQ	B&G	500,000	0	0	0	500,000	0
IT UPGRADES – IMPLEMENTATION	IT	1,800,000	300,000	250,000	250,000	0	0
COMPUTER/SYSTEMS UPGRADE	IT	45,000	45,000	0	0	0	0
COMMUNITY CENTER	PARKS	1,000,000	0	1,000,000	0	0	0
CULPEPER SPORTS COMPLEX	PARKS	136,000	0	86,000	50,000	0	0
LENN BROTHERS PARK	PARKS	80,000	0	0	80,000	0	0
FIRE & RESCUE ASSOC	PUB	3,600,000	400,000	800,000	800,000	800,000	800,000
RADIO SYSTEM UPGRADES	PUB	7,400,000	3,000,000	3,000,000	1,400,000	0	0
VOIP TELEPHONE SYSTEM	PUB	350,000	350,000	0	0	0	0
NEW LAUREL VALLEY TOWER 1	PUB	182,000	182,000	0	0	0	0
GENERATOR – JAIL	PUB	75,000	75,000	0	0	0	0
E-911 MICROWAVE TOWER UP	PUB	528,000	0	528,000	0	0	0
GENERATORS FOR EMERGENCY	PUB	73,000	0	73,000	0	0	0
LED LIGHTS – TOWER SITES	PUB	180,000	0	0	180,000	0	0
WESTERN OUTER LOOP ROAD	ROADS	16,235,225	1,050,000	0	0	0	0
2016 SECONDARY ROAD PAVING	ROADS	2,021,806	2,021,806	0	0	0	0
FUTURE REVENUE SHARING	ROADS	8,000,000	0	2,000,000	2,000,000	2,000,000	2,000,000
GENERAL GOVERNMENT TOTAL		42,531,031	7,523,806	7,812,000	4,910,000	3,300,000	2,800,000
GREENHOUSE ROAD EXTDESIGN	AIR	175,000	175,000	0	0	0	0
GREENHOUSE ROAD EXTCONSTR.	AIR	2,725,000	0	2,725,000	0	0	0
AIRPORT TERMINAL FACILITY- CONSTR.	AIR	3,500,000	0	0	1,750,000	1,750,000	0
TAXIWAY/APRON EXPANSION	AIR	400,000	0	0	400,000	0	0
TAXIWAY/APRON EXPANSION	AIR	3,800,000	0	0	0	3,800,000	0
COFFEEWOOD WATER LINE EXTENSION	W&S	3,500,000	3,500,000	0	0	0	0
HELMICK SEWER CONNECTION	W&S	160,000	160,000	0	0	0	0
PUBLIC WATER SUPPLY ROUTE 522	W&S	1,400,000	0	1,200,000	0	0	0
ENTERPRISE FUNDS TOTAL		15,660,000	3,835,000	3,925,000	2,150,000	5,550,000	0
TOTAL CAPITAL PROJECTS		58,191,031	11,358,806	11,737,000	7,060,000	8,850,000	2,800,000

## **ENTERPRISE FUND: AIRPORT**

#### **MISSION**

To provide: an engine for economic development; a transportation hub for business and the general population of Culpeper County and the surrounding communities; and the very best general aviation facilities and services.

#### **Supports Strategic Goals:**

<u>Administration of Government</u> #1 Responsible management of County resources, #2 Provide effective programs, efficiently managed and professionally delivered, #3 Carry out the vision & mission of the Board of Supervisors

<u>Inclusive Community</u> #1 Encourage a community that welcomes diversity and inclusion, #2 Develop a culture that promotes innovation

<u>Infrastructure</u> #1 Provide the necessary infrastructure to support business development consistent with the Comprehensive Plan, #2 Attract a wide spectrum of businesses

Quality of Life #1 Promote and encourage a safe, prosperous, and healthy environment

#### **Short - Term Goals BOS**

-Secure funding to construct improvements, including a new Airport Terminal and T-hangars to Promote Economic Development.

#### **DESCRIPTION**

The Culpeper Regional Airport provides aviation services to the community through maintenance of facilities and services and to attract business development. Opened in 1968, the airport is a full service airport catering predominately to corporate and personal aircraft users. We offer a complete range of aviation services including aircraft fueling, maintenance, and flight school. The County owns 104 T-Hangars, 1 Jet Pod, 2 corporate hangars and has 2 hangar site pads available for development. The airport has a full parallel taxiway, and a tie-down/ramp area of 25,000 sq. ft. The runway is 5,000 ft in length with a parallel taxiway capable of accommodating gulf stream class jets.

#### **FINANCIAL DATA**

	FY13 Actual	FY14 Actual	FY15 Adopted	FY16 Adopted	% of Change from FY15
Personnel	208,480	214,907	229,464	236,524	3.08%
Operating	774,588	652,548	752,085	834,735	10.99%
Capital	442,840	343,249	1,286,426	672,421	-47.73%
Total	1,425,908	1,210,704	2,267,975	1,743,680	-23.12%

Full Time Staff 2 2 2 2

#### **GOALS & PERFORMANCE MEASURES**

To increase revenue at the airport.								
		FY12	FY13	FY14	FY15	FY16		
		Actual	Actual	Actual	Target	Target		
Performa	nce Measures							
Hangar C	Occupancy Rate	100%	100%	100%	100%	100%		
Tie-Dowr	n Occupancy Rate	30%	30%	24%	30%	30%		
Aircraft fu	ueled	2,874	3,057	2,952	3,300	3,400		
Total Revenue \$764,463   \$864,032   \$975,631   \$1,178,150   \$1,506					\$1,506,334			
Notes	Total revenue includes hangar rental, fuel sales, and miscellaneous revenue							

<sup>• \*</sup>Agrees to FTE Personnel Compliment, pages 38-45

(Airport Continued)

To increase non-revenue funding					
	FY12	FY13	FY14	FY15	FY16
	Actual	Actual	Actual	Target	Target
Performance Measures					
Grant funding (State and Federal)	\$60,755	\$228,394	\$44,269	\$118,000	\$308,888
Notes Maintenance/Security grant funding only inclu	ded here.				

To increase the community's awareness of the Airport and it's many opportunities through advertising and open houses.						
	FY12	FY13	FY14	FY15	FY16	
	Actual	Actual	Actual	Target	Target	
Performance Measures						
Open House/Air Show attendance	14,000*	2,000**	7,000**	12,500*	10,000*	
Airport ads placed	20	4	9	12	12	
Community service announcements 18 2 10 10 12					12	
Notes * These amounts are estimated values: **Inclement Weather						

		FY12	FY13	FY14	FY15	FY16
		Actual	Actual	Actual	Target	Target
Performa	ance Measures					
Custome	er Satisfaction Index Survey Responses	0**	0**	0**	100	0**
Employe	ee Training programs conducted	14	12	14	12	12
	The Customer survey questionnaire cards were started in February 2008					
Notes	Training programs are conducted during the monthly staff meetings and on an as needed basis.					
	<ul> <li>**No new cards were issued at this time</li> </ul>					

#### **FUTURE ISSUES**

The Airport has embarked upon building a new terminal. The completion date of the entire project is as of yet unknown due to the economic downturn of the economy. The parking lot and utility construction has been completed and the building has been designed. We will use the airport infrastructure to attract new businesses and increase revenue. However, with the strained economy, the terminal building design will sit on a shelf until local matching dollars or additional grant funding can be obtained. We have renovated our current terminal as it was in need of a great deal of maintenance and code updates. We utilized State funding for this as well as DOT grant dollars previously acquired. This fully funded the renovation project.

As we embark on a new fiscal year and in keeping with our 5-year plan, the airport committee has decided on a design for additional t-hangars. Our design includes 26 nested t-hangars and 6, 60x60 corporate hangars. We currently have a waiting list for hangars, which includes 60 names. The complexity of designing t-hangars to fit the long range plans for the airport was no simple task, however, the bids have been received and the project will be completed in the Fall of 2015.

Also, last year the Airport Committee succeeded in presenting a case to the Board of Supervisors in support of a reduced aircraft personal property tax rate. The aircraft personal property tax rate was reduced to a nominal amount. With this reduction, the airport will become more attractive to corporate jet owners and operators thus affording us the opportunity to grow our corporate market share. In order for a general aviation airport to survive and grow, you must have a proper mix of private and corporate flyers. Combine these three monumental steps and the airport will be able to set itself apart from the competition.

The community outreach program at the airport centers around the annual air fest held in October. The Air Fest Committee combined with the Air Fest Foundation undertakes a tremendous effort focused on providing a free family oriented educational event every year. The general public can come to the airport and see for themselves what it is all about. In the past years, the business community has kept the show going. Fortunately, we now have an air fest foundation or 501c3 to help with additional fund raising. In the next few years we will work on increasing our advertising efforts to reach more of the local population.

#### (Airport Continued)

During the 2014 Air Fest, the Potomac Flight took place. This was to honor our Veterans and most importantly our Wounded Warriors. This Air Fest coupled with the Potomac Flight won the ICAS Silver Pinnacle Award.

Our customers are at the heart of everything we do. They support the airport and aviation. It is our responsibility to provide them with a safe and working facility. With the majority of the hangars at the airport approaching 25 years or older as well as our fuel farm the airport infrastructure is starting to require additional maintenance other than just preventative. The fueling infrastructure including the trucks (namely the Jet A Truck) will require replacing or a tremendous overhaul. We have been dealing with a number of electrical as well as just age related issues with the fuel farm and the Jet truck is getting harder to find repair parts for. The asphalt at the "old" t-hangar complex is in dire need of replacing as our "band-aid" fix from several years ago is quickly wearing off. The runway and taxiway asphalt received new stiping and crack sealing in 2014 but will need additional crack sealing to finish the project in 2015. Our AWOS system will be upgraded in 2015 as the equipment overhaul we had done several years ago is having more and more breakdowns. This system must be maintained in perfect working order for pilot safety. Also, with the addition of a new tractor the remaining equipment will be weeded out and only the best equipment will be kept and maintained. Maintenance requests are a top priority at the airport as they affect our ability to perform good customer service.



# **ENVIRONMENTAL SERVICES**Solid Waste and Recycling

#### **MISSION**

To provide reliable, safe, easy to use, and efficient solid waste disposal and recycling services for commercial and residential customers to improve the environment.

#### **Supports Strategic Goals:**

<u>Administration of Government</u> #1 Responsible management of County resources, #2 Provide effective programs, efficiently managed and professionally delivered

<u>Natural Resources</u> #1 Maintain and improve our natural environment, #2 Increase collaboration with our regional partners to recognize each other's needs to share our natural resources

Quality of Life #1 Promote and encourage a safe, prosperous, and healthy environment, #3 Enhance and protect the rural integrity and atmosphere of our County

#### **DESCRIPTION**

The Department of Environmental Services oversees the operation of the Culpeper County Solid Waste Transfer Station, the County's Recycling program, and residential drop off convenience centers at Lignum and Laurel Valley Center.

#### FINANCIAL DATA

	FY13 Actual	FY14 Actual	FY15 Adopted	FY16 Adopted	% of Change from FY15
Personnel	253,230	253,764	281,694	333,454	18.38%
Operating	1,559,019	1,550,717	1,568,045	1,846,695	17.77%
Capital	56,398	1,650	42,500	42,500	0%
Total	1,868,647	1,806,131	1,892,239	2,222,649	17.47%

Full Time Staff 6 4 5 6

\*Agrees to FTE Personnel Compliment, which includes Water & Sewer, pages 38-45

#### **GOALS & PERFORMANCE MEASURES**

<b>Improve</b>	the efficiency of the convenience centers and Tran	sfer Statio	<mark>on</mark>			
		FY12	FY13	FY14	FY15	FY16
Perform	ance Measures	Actual	Actual	Actual	Target	Target
Lignum	Convenience Center- Operating Cost per ton	51.79	60.07	62.20	60	72.12
Laurel V	'alley Convenience Center – Operating Cost	14.54	18.62	17.73	18	18.88
Solid Wa	aste Transfer Station – Operating Cost per Ton	50.23	50.89	51.59	50	51.23
Notes	Operating cost is calculated by dividing the total total operating and maintenance cost for that far	cility includ	ding staffir			
<b>Provide</b>	safe disposal services for commercial and residen		ners.			
		FY12	FY13	FY14	FY15	FY16
Performance Measures Actual Actual Actual Target				Target		
Safety II	Safety Incidents per year 7 3 7 0				0	
Notes	A safety incident is defined as any accident that related to solid waste processing or recycling.	resulted i	n property	loss or pe	ersonal inju	iry
Provide	reliable, convenient services with excellent custom	er service	•			
		FY12	FY13	FY14	FY15	FY16
Perform	ance Measures	Actual	Actual	Actual	Target	Target
Number	of Customer Service Complaints	2	2	3	0	0
	A complaint is an expression of dissatisfaction of	onveyed t	o a Count	y employe	e acting in	his/her
Notes	official capacity, whether or not action is taken to	o resolve i	t. Compla	aint may be	e communi	cated
Notes	orally or in writing. To clarify, a complaint is a request for action, whereas an inquiry is a request					request
	for information.					
County of	f Culpeper 209				Enterpri	se Funds

(Environmental Services –Solid Waste & Recycling continued:)						
	accurate bills to customers.	•				
		FY12	FY13	FY14	FY15	FY16
Perform	ance Measures	Actual	Actual	Actual	Target	Target
Number of error driven billing adjustments 7 0 7 0					0	
Number	of voided transactions	356	231	232	0	0
1) An Error driven billing adjustment is an adjustment to a customer's charges resulting from an error on the original bill actually sent to the customer, regardless of cause and including all such discoveries made by the staff, customer, or third party. Errors include all of those under control of Environmental services including weight tickets, data entry, and calculations or computer programming.  2) A voided transaction is any transaction in WINVRS that is cancelled for any reason prior to billing.  Maintain compliance with all Permits and Regulations.						
	3	FY12	FY13	FY14	FY15	FY16
Perform	ance Measures	Actual	Actual	Actual	Target	Target
Regulate	ory Compliance Violations	0	0	0	0	0
Notes	Noncompliance refers to an exceedance of or regulations governing solid waste dispos discoveries made by staff, or third parties.					
<b>Improve</b>	the efficiency of the County Recycling program.				->	
Perform	ance Measures	FY12 Actual	FY13 Actual	FY14 Actual	FY15 Target	FY16 Target
Recyclin	ng cost per ton	-45.29	-59.33	-54.85	-61.24	-60.70
Notes  Recycling cost per ton is calculated by dividing the total tonnage recycled through the County's recycling program divided by the total operating and maintenance cost for the recycling program.						

#### **FUTURE ISSUES**

Significant consolidation in the local solid waste hauling industry and a private material recovery facility in Culpeper have altered the waste shed in our region. I expect the volume of paying commercial customers to decline at public facilities.

Our goal is to implement recycling programs for electronics and migrate toward co-mingled recycling.

# **ENVIRONMENTAL SERVICES**Water and Sewer

#### MISSION

Our mission is to provide safe, reliable, high quality drinking water to our customers and effective wastewater treatment in compliance with our permits to protect the environment.

#### **Supports Strategic Goals:**

<u>Administration of Government</u> #1 Responsible management of County resources, #2 Provide effective programs, efficiently managed and professionally delivered

<u>Natural Resources</u> #1 Maintain and improve our natural environment, #2 Increase collaboration with our regional partners to recognize each other's needs to share our natural resources

Quality of Life #1 Promote and encourage a safe, prosperous, and healthy environment

#### **DESCRIPTION**

The Department of Environmental Services operates the water and sewer systems at the Culpeper Industrial Airpark, Emerald Hill Elementary School, Greens Corner and Clevenger's Corner, and the sewer system in Mitchells, Virginia. In 2012, the Town and County executed a Water and Sewer Agreement to provide water and sewer service in the Town environs so the County will be moving the Greens Corner WWTP to the Airpark in 2015. The Clevenger's systems started operating Dec 2010 and are operating at a loss. The proposed 774 unit development to support the Clevengers system was put on hold when the housing market collapsed in 2007.

#### **FINANCIAL DATA**

	FY13 Actual	FY14 Actual	FY15 Adopted	FY16 Adopted	% of Change from FY15
Personnel	385,417	417,872	468,029	458,872	-1.96%
Operating	685,206	718,490	776,030	795,955	2.57%
Capital	63,272	147,010	4,165,700	3,746,000	-10.08%
Total	1,133,895	1,283,372	5,409,759	5,000,827	-7.56%

Full Time Staff 5 4 4

\*Agrees to FTE Personnel Compliment, which includes Solid Waste & Recycling, pages 38-45

## **GOALS & PERFORMANCE MEASURES**

Maximize	Maximize the efficiency of the water and wastewater systems							
	•	FY12	FY13	FY14	FY15	FY16		
Performa	ance Measures	Actual	Actual	Actual	Target	Target		
Operatir	g and Maintenance Cost per MG – Airpark	\$.0213	\$.0266	\$.0152	\$.0259	\$.0356		
Operatin Hill	g and Maintenance Cost per MG – Emerald	\$.0325	\$.0297	\$.0291	\$.0417	\$.0401		
Operatin Corner	g and Maintenance Cost per MG – Greens	\$.1398	\$.1463	\$.1179	\$.2231	\$.0596		
Operatin Corner	g and Maintenance Cost per MG - Clevengers	\$.0205	\$.0172	\$.0180	\$.0179	\$.0193		
Notes	<ol> <li>Operating and Maintenance Cost per M during the reporting period in MG</li> </ol>	G = Total	O&M costs	s/total volu	ime proces	ssed		

County of Culpeper 211 Enterprise Funds

(Environmental Services – Water & Sewer continued:)								
	Provide reliable, accurate convenient services with excellent customer service.							
		FY12	FY13	FY14	FY15	FY16		
Perform	ance Measures	Actual	Actual	Actual	Target	Target		
Number	of Customer Service Complaints	12	5	0	0	0		
Number	of error driven billing adjustments	0	0	0	0	0		
Notes	Notes  1) A <i>complaint</i> is an expression of dissatisfaction conveyed to a County employee acting in his/her official capacity, whether or not action is taken to resolve it. Complaint may be communicated orally or in writing. To clarify, a complaint is a request for action, whereas an inquiry is a request for information.							
	2) An Error driven billing adjustment is an adjustment to a customers charges resulting from an error on the original bill actually sent to the customer, regardless of cause and including all such discoveries made by the staff, customer, or third party. Errors include all of those under control of Environmental services including meter readings, data entry, and calculations or computer programming.							
<u> </u>	compliance with all Permits and Regulations.	FY12	FY13	FY14	FY15	FY16		
Perform	ance Measures	Actual	Actual	Actual	Target	Target		
	tory Compliance Violations				1 3 9 5 5	· · · · · · · · ·		
-Emeral		0	0	0	0	0		
-Piedmo	ont Tech	0	0	0	0	0		
-Greens	s Corner	0	0	0	0	0		
-Airpark		0	0	0	0	0		
-Cleven	gers	2	0	0	0	0		
Notes  No								

## **FUTURE ISSUES**

The Town and County of Culpeper executed a comprehensive water and sewer agreement to serve the town environs with water/sewer services. The County will move the Greens Corner WWTP to the Airpark in 2015 to expand treatment capacity and replace aging infrastructure.

The County is currently drilling water supply wells in western Culpeper to develop public water supplies. Once the supplies are identified, the County will embark on constructing water mains.

## **COMPONENT UNIT: SCHOOLS (EDUCATION)**

#### **Our Vision**

In Culpeper County Public Schools, every student will be inspired, empowered, and educated for success.

#### **Our Mission**

Our mission is to equip and motivate all learners to maximize their potential.

#### **Our Belief Statement**

We believe our mission can best be achieved by;

- · partnering with families and the community;
- addressing the intellectual, emotional, social and physical needs of the learner;
- valuing hard work and honesty;
- viewing school as the work of youth; and
- · embracing diversity.

In achieving our primary mission, our schools are committed to graduating young adults who will:

- be prepared to become lifelong learners;
- be competent workers;
- · become good citizens; and
- live productive and fulfilled lives.

#### **Our Core Values**

- · Compassion and Care for All Children
- Respect
- Honesty
- Integrity
- Inquiry
- Productivity
- Commitment

#### **Our Goals**

- Culpeper County Public Schools will identify measureable student achievement goals as indicators for academic progress.
- 2. Culpeper County Public Schools will operationalize means to
  - a. Develop proficiency in the core curriculum;
  - b. Develop the learning skills of creativity, critical thinking, communication and collaboration;
  - c. Develop life and career skills of adaptability, self-direction, productivity and leadership; and
  - d. Develop information literacy, media literacy, and communication literacy.
- Culpeper County Public Schools will employ and support quality administrators, teachers and support staff.
- 4. Culpeper County Public Schools will identify students at-risk for social or academic failure and develop a plan of action, using community resources and with community partners, as appropriate to ensure success.
- 5. Culpeper County Public Schools will extend the classroom beyond its walls.
- 6. Culpeper County Public Schools will increase the use and awareness of technology applications that will expand the proficiency level of students and staff.
- 7. Culpeper County Public Schools will provide mechanisms for frequent, clear communication at all levels.

- 8. Culpeper County Public Schools will provide and maintain a safe and secure learning environment.
- 9. Culpeper County Public Schools will provide facilities that support and promote quality instruction.
- 10. Culpeper County Public Schools will prioritize instructional needs as the foundation for financial planning.

#### **Short-Term Initiatives**

- To embed 21<sup>st</sup> Century skills into the core curriculum.
- To prepare students for their post high school plans.
- To continue our search of innovative cost-saving measures.
- To retain a high quality workforce.

On the pages that follow is a discussion of enrollment and Average Daily Membership (ADM) which drive both sides of our balanced budget, a summary of revenues, a summary of expenditures, summary of major changes by fund for revenues, a summary of major changes by fund for expenditures, a staffing summary listing personnel changes, a discussion on compensation changes, a summary of our capital improvement plan and a brief discussion on school debt.

#### **ENROLLMENT**

Due to the significant impact on both revenues and expenditures of the school budget, determining conservative projected with Average Daily Membership (ADM) and enrollment figures require consideration of several different sources. It is important to not confuse Enrollment with Average Daily Membership (ADM). Enrollment refers to the total number of students enrolled in the school system for which CCPS must provide enough staff to teach all enrolled students. Average Daily Membership (ADM) takes into account the number of days students are enrolled, number of days students attend school and the number of days school is in session. Average Daily Membership (ADM) determines the number of students for which we receive funding from the state. See the Revenue Analysis section for a defined calculation of ADM.

Source	Enrollment
CCPS End of Year Enrollment June 2014	7881
CCPS Fall Membership 2014	7934
CCPS Enrollment/December 2014-Cohort Method	7997

Using the cohort method, CCPS September 30<sup>th</sup> enrollment calculations for FY 2016 are shown below. Rate of growth is factored at 1% added to the enrollment as of December 31, 2014. The incoming kindergarten class is the same size as this year's class and grade progression moves each class to the next grade level. For FY 2016, FY 2017 and FY 2018, the incoming kindergarten class is the average of kindergarten class sizes for the last three years.

Fall Membership	2008- 2009	2009- 2010	2010- 2011	2011- 2012	2012- 2013	2013- 2014	2014- 2015	2015- 2016	2016- 2017	2017- 2018
Kindergarten	<mark>557</mark>	<mark>612</mark>	<mark>562</mark>	<mark>607</mark>	<mark>661</mark>	<mark>639</mark>	<mark>651</mark>	<mark>596</mark>	<mark>629</mark>	<mark>625</mark>
Grade 1	576	542	613	592	607	667	645	597	596	629
Grade 2	594	591	561	626	571	641	674	650	597	596
Grade 3	608	604	606	580	628	594	647	666	650	597
Grade 4	604	615	610	619	578	654	600	640	666	650
Grade 5	579	598	610	618	612	572	661	562	640	666
Grade 6	544	582	605	612	622	619	578	633	562	640
Grade 7	538	542	569	604	608	627	625	559	633	562
Grade 8	480	553	557	579	604	633	633	620	559	633
Grade 9	686	588	603	590	614	648	639	622	620	559
Grade 10	589	630	545	584	554	582	654	706	622	620
Grade 11	486	519	562	502	547	520	588	611	706	622
Grade 12	435	506	523	543	498	537	525	535	611	706
Total	7,276	7,482	7,526	7,656	7,704	7,933	8,120	7,997	8,091	8,105

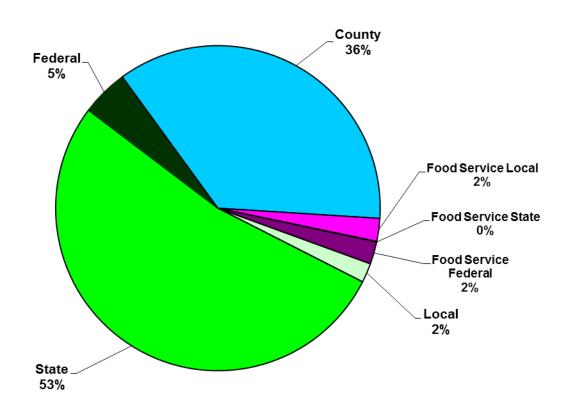
Birth rates for Virginia derived from National Vital Statistics data indicate that the projected potential incoming kindergarten classes are on target, as noted below and highlighted for comparison purposes.

Birth Year	2003	2004	2005	2006	2007	2008	2009	2010	2011	2012
Year of Entrance to Kindergarten	2008-09	2009-10	2010-11	2011-12	2012-13	2013-14	2014-15	2015-16	2016-17	2017-18
Number of Births	100561	103830	104488	106474	108417	106684	105056	102972	102652	103013
Incr. in Birth Rate Over Prior Year	1.0134	1.0325	1.0063	1.0190	1.0182	0.9840	0.9847	0.9802	0.9969	1.0035
Estimated Kindergarten Class	564	632	566	619	673	629	641	584	627	627

## **AVERAGE DAILY MEMBERSHIP (ADM)**

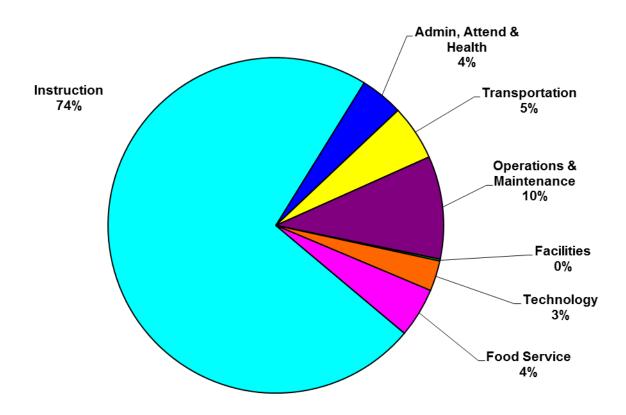
The FY 2016 projected Average Daily Membership (ADM) is based on the cohort method with December 2014 enrollment numbers inclusive of an attendance factor of 99.77%. This results in an ADM estimate of 7,979 students. The FY 2016 Virginia Department of Education Projected ADM was 7,908.

## **TOTAL REVENUES FY 2016**



	FY 2013 Actual	FY 2014 Actual	FY 2015 Adopted	FY 2016 Adopted	\$ Chg Inc(Dec)	% Chg Inc(Dec)
SCHOOL OPERATING FUND						
Revenue from Local Sources	348,980	1,085,103	1,619,622	1,619,622	0	0.0%
Revenue from Commonwealth	39,366,828	40,176,703	44,236,024	44,231,564	-4,460	0.0%
Revenue from Federal Government	4,533,815	3,519,726	3,910,763	3,910,763	0	0.0%
Other Financing Sources	27,132,782	28,022,637	29,614,718	30,174,718	560,000	1.9%
OPERATING REVENUES	71,382,405	72,804,168	79,381,127	79,936,667	555,540	0.7%
SCHOOL FOOD SERVICES FUND						
Revenue from Local Sources	1,536,767	1,508,714	1,893,677	1,919,364	25,687	1.4%
Revenue from Commonwealth	51,986	44,582	42,612	42,623	11	0.0%
Revenue from Federal Government	1,802,168	1,801,707	1,861,777	1,861,777	0	0.0%
FOOD SERVICE REVENUES	3,390,921	3,355,002	3,798,066	3,823,764	25,698	0.4%
TOTAL REVENUES	74,773,326	76,159,170	83,179,193	83,760,431	581,238	0.7%

## **TOTAL EXPENDITURES FY 2016**



SCHOOL OPERATING FUND	FY 2013 Actual	FY 2014 Actual	FY 2015 Adopted	FY 2016 Adopted	\$ Chg Inc(Dec)	% Chg Inc(Dec)
Instruction Administration, Attendance and Health	54,238,469 2,932,769	55,626,025 2,982,734	60,940,207 3,455,133	61,622,697 3,492,517	682,490 37,384	1.1% 1.1%
Pupil Transportation Services	3,982,830	4,594,795	4,360,462	4,223,927	-136,535	-3.1%
Operation and Maintenance Services	7,036,305	7,340,306	8,111,671	8,155,700	44,029	0.5%
Facilities Management	135,341	138,158	146,126	55,082	-91,044	-62.3%
Technology Instruction	2,297,859	2,318,650	2,367,528	2,386,744	19,216	0.8%
OPERATING EXPENDITURES	70,623,573	73,000,667	79,381,127	79,936,667	555,540	0.7%
SCHOOL FOOD SERVICES FUND						
School Food Services	3,317,808	3,314,606	3,798,066	3,823,764	25,698	0.7%
FOOD SERVICES EXPENDITURES	3,317,808	3,314,606	3,798,066	3,823,764	25,698	0.7%
TOTAL EXPENDITURES	73,941,381	76,315,273	83,179,193	83,760,431	581,238	0.7%

## SUMMARY OF MAJOR REVENUE CHANGES

#### SCHOOL OPERATING FUND

#### **Revenue from Commonwealth**

Governor's Amended Budget HB1400/SB800 2/26/15 (Projected ADM 7979)	-48,871
Governor's Amended Budget SB800 2/12/15 (Projected ADM 7979)	44,411
han Financian Occurs	

**Other Financing Sources** 

Request for Additional Funding 560,000

TOTAL SCHOOL OPERATING FUND 555,540

#### SCHOOL FOOD SERVICES FUND

**Revenue from Local Sources** 

Increased Cafeteria Sales 25,687

**Revenue from Commonwealth** 

Governor's Amended Budget SB800 2/12/15 (Projected ADM 7979)

TOTAL SCHOOL FOOD SERVICES FUND 25,698

TOTAL REVENUE INCREASES (DECREASES)

581,238

#### SCHOOL OPERATING FUND

#### **Local Revenue**

CCPS anticipates local revenue to remain the same for FY 2016 in the amount of \$1,619,622.

#### State Revenue

State Revenue is determined by the State of Virginia's direct aid entitlement calculation tool that specifies how much revenue each locality across the State will receive. This calculation tool is based on several key factors, including local composite index, average daily membership, per pupil amounts, average teacher salary, and census counts. It is important to understand that CCPS does not control State Revenue. When changes to the State budget are passed by the general assembly, only then is the calculation tool revised by the State.

The local composite index decreased from .3668 to 0.3445 for the 2015/2016 biennial budget. The Governor's Introduced Budget (Senate Bill 800) was issued on February 12, 2015 resulting in an increase in state aid for FY 2016 of \$44,411. On February 26, 2015, House Bill 1400 was issued resulting in Senate Amendments to Senate Bill 800, reducing state aid by \$48,871 for a total decrease of \$4,460.

#### **Federal Revenue**

CCPS is projecting no change in Federal Revenues for FY 2016 in the amount of \$3,910,763.

#### **Transfers from General Government**

CCPS received \$500,000 from our locality, the County of Culpeper. The Board of Supervisors voted to allocate the use of FY 2014 audited unspent funds of \$1,008,863 used for FY 2016 Capital Project Funds. Additional funding of \$60,000 was allocated by the Board of Supervisors to hire a secondary teacher.

#### SCHOOL FOOD SERVICES FUND

#### **Local Revenue**

With the Reauthorization Act for FY 2013, all school districts that participate in the National School Lunch Program have to bring their paid category meal price equal to the free reimbursement rate. The requirement says the minimum rate of increase can be 10 cents a school year until you equalize the same rate between the two categories.

Our current meal price is \$2.30 for elementary and \$2.60 for secondary, and the FY 2016 price will be \$2.40 and \$2.70 respectively. This lunch price increase is estimated to increase local revenue by \$25.687.

#### State Revenue

Again, State Revenue is determined by the State of Virginia's direct aid entitlement calculation tool that specifies how much revenue each locality across the State will receive. Amounts for the School Food Services Fund include the categorical School Lunch Program and the lottery funded School Breakfast program. For FY 2016, there was an increase in the School Lunch Program of \$1,425 and a decrease in the School Breakfast Program of \$1,414, for a net increase in State Revenue of \$11.

#### **Federal Revenue**

Federal Revenue is expected to stay the same as a result of reduced student population and increased Free & Reduced population. Our Free & Reduced population increased from 44.58% in FY 2014 to 46.62% in FY 2015.

## **SUMMARY OF MAJOR EXPENDITURE CHANGES**

## **SCHOOL OPERATING FUND**

INSTRUCTION		
Virginia Retirement System (VRS) Decrease .43%	-134,583	
Voluntary Incentive Retirement Program (VIRP) Savings	-170,000	
Health Insurance Decrease	-194,139	
Salary Increase Option B	1,064,548	
Staffing Increase	116,664	
		682,490
ADMINISTRATION, ATTENDANCE, AND HEALTH		
VRS Decrease .43%	-8,063	
Health Insurance Decrease	-8,423	
Salary Increase Option B	53,870	
		37,384
PUPIL TRANSPORTATION SERVICES		
VRS Decrease .43%	-788	
Decrease in Diesel Fuel Price per Gallon	-150,000	
Health Insurance Decrease	-25,617	
Salary Increase Option B	39,870	
·		-136,535
OPERATION AND MAINTENANCE SERVICES		
Outsource Elementary Grass Mowing	-15,000	
Decrease in Worker's Compensation	-20,000	
VRS Decrease .43%	-1,632	
Health Insurance Decrease	-22,015	
Salary Increase Option B	102,676	
		44,029
FACILITIES		
VRS Decrease .43%	-479	
Health Insurance Decrease	-277	
Salary Increase Option B	3,217	
Retirement of Facilities Director	-93,505	
		-91,044
TECHNOLOGY INSTRUCTION		
VRS Decrease .43%	-4,455	
Health Insurance Decrease	-4,529	
Salary Increase Option B	28,200	
		19,216
TOTAL SCHOOL OPERATING FUND		555,540

## SUMMARY OF MAJOR EXPENDITURE CHANGES

#### SCHOOL FOOD SERVICES FUND

#### **SCHOOL FOOD SERVICES**

VRS Decrease .43%	-1,754
Health Insurance Decrease	-8,834
Salary Increase Option B	24,507
Increased Food Costs	11,779

TOTAL SCHOOL FOOD SERVICES FUND

25,698

#### TOTAL EXPENDITURE INCREASES (DECREASES)

581,238

#### **SCHOOL OPERATING FUND**

#### Instruction

- Virginia Retirement System (VRS) decreased retirement rates from 15.56% to 15.13%, or .43% in the amount of \$134,583.
- CCPS implemented a Voluntary Incentive Retirement Program in FY 2010. This program has been offered the last six years and in FY 2016, cost savings realized from replacing positions at the top of the scale with positions at the beginning of the scale is included in the budget for \$170,000.
- Health insurance premiums experienced zero increase for FY 2016. However, premiums decreased by 5% in FY 2015 and this decrease was not reflected in the FY 2015 budget. This amount is reflected in the FY 2016 budget for a decrease of \$194,139 for this category.
- Salary Increase Option B was implemented in FY 2016. This was comprised of an increase of .647% to all scale minimums and a step increase. A more detailed explanation can be found under the Compensation section. Total increase for this category is \$1,064,548.
- Two secondary teaching positions were added for FY 2016. Please refer to the Staffing section for more information. Total increase for the Instruction category is \$116,664.

#### Administration/Human Resources/Finance

- Virginia Retirement System (VRS) decreased retirement rates from 15.56% to 15.13%, or .43% in the amount of \$8,063.
- Health insurance premiums experienced zero increase for FY 2016. However, premiums decreased by 5% in FY 2015 and this decrease was not reflected in the FY 2015 budget. This amount is reflected in the FY 2016 budget for a decrease of \$8,423 for this category.
- Salary Increase Option B was implemented in FY 2016. This was comprised of an increase of .647% to all scale minimums and a step increase. A more detailed explanation can be found under the Compensation section. Total increase for this category is \$53,870.

#### **Transportation**

- Virginia Retirement System (VRS) decreased retirement rates from 15.56% to 15.13%, or .43% in the amount of \$788.
- Fuel costs have been running under our budgeted price per gallon for the last year and a half. As a result, the price per gallon for fuel has been decreased from \$3.81 per gallon to \$3.31 per gallon for a savings of \$150,000.
- Health insurance premiums experienced zero increase for FY 2016. However, premiums decreased by 5% in FY 2015 and this decrease was not reflected in the FY 2015 budget. This amount is reflected in the FY 2016 budget for a decrease of \$25,617 for this category.

• Salary Increase Option B was implemented in FY 2016. This was comprised of an increase of .647% to all scale minimums and a step increase. A more detailed explanation can be found under the Compensation section. Total increase for this category is \$39,870.

#### Maintenance

- Elementary grass mowing services will be outsourced for FY 2016, for a net decrease of \$15,000.
- Worker's Compensation dividends received will be used to offset premiums in FY 2016 in the amount of \$20,000.
- Virginia Retirement System (VRS) decreased retirement rates from 15.56% to 15.13%, or .43% in the amount of \$1.632.
- Health insurance premiums experienced zero increase for FY 2016. However, premiums decreased by 5% in FY 2015 and this decrease was not reflected in the FY 2015 budget. This amount is reflected in the FY 2016 budget for a decrease of \$22,015 for this category.
- Salary Increase Option B was implemented in FY 2016. This was comprised of an increase
  of .647% to all scale minimums and a step increase. A more detailed explanation can be
  found under the Compensation section. Total increase for the category is \$102,676.

#### **Facilities**

- Virginia Retirement System (VRS) decreased retirement rates from 15.56% to 15.13%, or .43% in the amount of \$479.
- Health insurance premiums experienced zero increase for FY 2016. However, premiums decreased by 5% in FY 2015 and this decrease was not reflected in the FY 2015 budget. This amount is reflected in the FY 2016 budget for a decrease of \$277 for this category.
- Salary Increase Option B was implemented in FY 2016. This was comprised of an increase of .647% to all scale minimums and a step increase. A more detailed explanation can be found under the Compensation section. Total increase for the category is \$3,217.
- The Director of Facilities retired. With construction projects winding down, this position will not be filled for FY 2016, but an increase in architectural services to address projects already scheduled will be required, resulting in a net decrease of \$93,505.

#### **Technology**

- Virginia Retirement System (VRS) decreased retirement rates from 15.56% to 15.13%, or .43% in the amount of \$4.455.
- Health insurance premiums experienced zero increase for FY 2016. However, premiums decreased by 5% in FY 2015 and this decrease was not reflected in the FY 2015 budget. This amount is reflected in the FY 2016 budget for a decrease of \$4,529 for this category.
- Salary Increase Option B was implemented in FY 2016. This was comprised of an increase of .647% to all scale minimums and a step increase. A more detailed explanation can be found under the Compensation section. Total increase for this category is \$28,200.

#### SCHOOL FOOD SERVICES FUND

The FY 2016 increase of \$13,919 for the School Food Services Fund is an increase of .4%. This total is comprised of:

- Virginia Retirement System (VRS) decreased retirement rates from 15.56% to 15.13%, or .43% in the amount of \$1,754.
- Health insurance premiums experienced zero increase for FY 2016. However, premiums decreased by 5% in FY 2015 and this decrease was not reflected in the FY 2015 budget. This amount is reflected in the FY 2016 budget for a decrease of \$8,834 for this category.
- Salary Increase Option B was implemented in FY 2016. This was comprised of an increase of .647% to all scale minimums and a step increase. A more detailed explanation can be found under the Compensation section. Total increase for this category is \$24,507.
- Food Costs are expected to increase by \$11,779.

#### **STAFFING**

The table below lists FY 2016 staff changes inclusive of fringe benefits and the position justification.

Position	Full Time Equivalent	Total Amount with Fringes	Justification
High School English Teacher	1.0	\$ 56,664	Core Student Needs
Middle School Math Teacher	1.0	60,000	Core Student Needs
Elementary Teacher	-1.0	-56,664	Sycamore
Trier Alt Ed Science	1.0	56,664	Student Need
Grass Cutters	-2.6	-15,000	Outsource Elementary Grass Mowing
Director of Facilities	-1.0	-93,505	Retirement
TOTAL	-1.6	\$ 8,159	

The table below represents the number of Full Time Equivalent (FTE) positions added for the FY 2014 Actual, FY 2015 Current Budget and FY 2016 Budget.

Position	FY 2014 Actual	FY 2015 Budget	FY2016 Budget
Teacher	7.5	18.0	2.0
Testing Coordinator		2.0	
Para Educator		1.0	
Assistant Principal		1.0	
Benefits Specialist		1.0	
Secretary		0.5	
Skilled Maintenance		2.0	
Lawn Crew			-2.6
Network Technician	1.0		
Director of Facilities			-1.0

#### **COMPENSATION**

With salaries and fringe benefits accounting for 82.9% of our budget, competing with surrounding school divisions continues to provide a challenge for Culpeper's school division in order to achieve our goal of retaining a high quality workforce and attracting new certified instructional staff. In FY 2013, the County of Culpeper retained Evergreen Solutions, LLC to perform a compensation study. In FY 2014, CCPS followed their lead and underwent a compensation study for the entire division to assess current compensation structure and practice, survey market salaries, develop recommended compensation structure and develop a phased transition plan.

The compensation study findings revealed that on average of surveyed positions, CCPS salaries were 6.5% below market minimum, with some scales as much as 26.7% behind market minimum. Signs of compression existed across all salary scales where scales had been frozen for four years and steps had been frozen for even longer. The recommendation was to adjust pay grade minimums to the market over a five year period (meaning five years later the starting salary would then be at the five year old market), dividing classification into groupings (which CCPS had already done) and add uniformity where possible among and within classifications (range spreads and indexing of steps).

The cost of Phase I of the transition plan including fringes was \$1,921,847. The supporting data showed employee increases ranging from 0.1% to 203% and some employees with zero increases. Because such large inequity existed across all groups, employee morale would take a direct hit in moving forward with Phase I implementation.

In FY 2015, CCPS decided to formulate a different option that would incorporate elements of the Evergreen study. This option utilized the scale range spreads for all scales and movement to 35 step plans (35 steps being the norm of market) for all scales not in an administrative or open range scale (both recommended by Evergreen). Each step equates to a year of experience. All scale minimums moved towards market by a flat 3%. Doing so, all employees received at least three percent and some employees received a little more, particularly classified staff that had been frozen on a step for several years in the past, very effectively decompressing the scales.

For FY 2016, all employees received at least a 1.5 % increase as required by the State funding. The Superintendent will be certifying to the state a 1.5% increase was given to all support personnel. Fifty two percent (52%) of our employees received more than 1.5., CCPS scales were modified as follows:

- First, ALL salary scale minimums were increased by .647%. How did we arrive at .647%? If we take the Teacher FY 2014 minimum of market from the Evergreen Salary Study of \$40,000 divided by the current Teacher scale \$38,749 it equates to a 3.23% increase. If you divide 3.23% by 5 years, it equated to a .646% increase. Applying the .646% increase would result in a new starting scale of \$38,999 so we rounded the number up to a .647% increase to \$39,000. This .647% was applied to ALL salary scale minimums to be equitable because the salary study indicated CCPS salaries were 6.5% below market minimum on average of ALL surveyed positions with some scales as much as 26.7% behind market.
- Second, ALL scales have adopted the Evergreen Salary Study recommended range indexing. This indexing is uniform for every step. For Certified Teachers each step is 1.6% over the previous step. For Classified staff each step is 1.5% over the previous step.
- Third, some employees were adjusted to a minimum of 1.5%. If an employee would have received a negative amount or less than the 1.5% state requirement when placed on the step equating to their years of experience, the employee was given a flat 1.5% increase and will not match the step on the scale this year. Educational stipends, however, will match the appropriate step and some may see a small decrease in educational stipends only.
- Fourth, some employees were capped. When placed on the new indexed scale, Certified Teachers receiving more than 4.8% increase were capped at 3.2% and Classified Staff receiving more than 4.5% were capped at 3.0%. Again, these capped employees will not match the step on the scale this year. Educational stipends will match the appropriate step.
- Fifth, Board Services, Administrative, Open Range and Certified Range scales were increased by a flat percentage. Board Services, Administrative and Open Range scales received an increase of 1.5% (step amount) +.647% (scale minimum amount) =2.147%. Certified Range scales received an increase of 1.6% (step amount) +.647% (scale minimum amount) =2.247%.
- Lastly, Bus Drivers and Bus Aides scale minimums were increased by .647% and each step increased by 1.5% over the previous step.

CCPS range spreads and scale indexing have now been modified as recommended by Evergreen and moving forward, we can concentrate on increasing the scale minimums towards market. **On average** of surveyed positions, CCPS salaries were 6.5% below market minimum, with some scales as much as 26.7% behind market minimum. This will mean some scales will be adjusted at a more rapid pace than others rather than across the board increases to scale minimums.

The table below provides a history of division wide salary and step increases.

Fiscal Year	Scale Increase	Step Increase
2008	4% Average	None
2009	FROZEN	None
2010	FROZEN	None
2011	FROZEN	None
2012	FROZEN	None
2013	2.4% Plus 5% for Employee VRS Contribution	None
2014	2.0%	None
2015	3.0% Added to Scale Minimums	Adjusted to Years of Service
2016	.647% Added to Scale Minimums	Yes

Our salary scale summary can be found in Appendix F. For individual salary scales, please visit: <a href="http://www.culpeperschools.org/dynimg/">http://www.culpeperschools.org/dynimg/</a> FPAAA /docid/0x0F8B06DC5F991824/10/Salary%2BScale s%2B2015 2016.pdf .

#### **EMPLOYEE BENEFITS**

CCPS implemented a Voluntary Incentive Retirement Program in FY 2010. This program was offered to all employees eligible to retire through the Virginia Retirement System by July 1<sup>st</sup>. The incentive benefit is the difference between the employee's monthly VRS basic benefit at the date of retirement and what the employee's monthly VRS basic benefit would be if the employee had three additional years of service times thirty-six months (three years).

Forty employees took advantage of the program in FY 2010, absorbing the majority of the 55.9 positions cut in FY 2011. Seventeen employees took advantage in FY 2012; twenty-one in FY 2013, twenty-two in FY 2014, twenty-four in FY 2015 and approximately thirty-one employees will take advantage of the program in FY 2016.

As for health insurance, CCPS is in our eighth year of fully-funded high deductible health plans with both Health Maintenance Organization (HMO) and Health Savings Account (HSA) plans. Our claims experience this past year resulted in a zero percent increase. The Anthem HMO Open Access plan also offers a flex spending account that CCPS contributes \$250 per member. The Anthem HAS Lumenos plan receives \$2,000 contribution from CCPS per member consisting of a \$500 employer contribution and the remaining \$1,500 built into employee premiums.

CCPS offers three self-funded dental plans: a low option, a high option and a high Preferred Provider Option (PPO). CCPS does not, however, contribute to the dental plans.

This January marks the tenth year CCPS has been participating in an Employee Match Annuity Program. Employees contribute \$20 per month and CCPS makes a 50% matching contribution of \$10 per month.

CCPS offers, but does not contribute to, several supplemental insurance plans including: American Family Life Assurance Company (AFLAC), Allstate Cancer, American United Life (AUL) Short Term Disability, Continental American Insurance Company (CAIC) Accident, CAIC Critical illness, Texas Life Whole Life and Genworth Long Term Care.

CCPS also offers non-employer funded plans such as: flexible spending accounts for Dependent Care, annuity programs with various carriers and VRS Optional life programs.

#### **CAPITAL IMPROVEMENT PLAN**

Each December, CCPS requests capital improvement projects for inclusion in the County of Culpeper's Capital Improvement Plan. More detailed information on FY 2016 capital improvement projects can be found in the Capital Improvement Plan section of this document, along with operating impacts of those FY 2016 projects, and the Capital Improvement Five Year Plan. For FY 2016, capital improvement requests were submitted to the County of Culpeper for the projects listed below.

PROJECT NAME	FUNDING SOURCE	FY 2016
Resurface & Additional Parking Areas at AGR	General Fund	150,000
Roof Replacement at FAR	General Fund	344,803
SYC HVAC Control Replacement	General Fund	222,539
Replace Chiller/Pumps/Central Plant CMS	General Fund	1,404,810
Additional Buses	General Fund	490,400
Master Plan for New Elem/Middle	General Fund	150,000
Computer Technology	General Fund	750,000

#### TOTAL CAPITAL IMPROVEMENT REQUESTS

3,512,552

CCPS is currently renovating Culpeper County High School, our third oldest school, the original portion of the CHS facility is 172,400 square feet constructed in 1969. Now over forty years old, the original portion of this building was in need of significant repairs and replacement of building systems. The project is being performed in phases of construction to allow for the building to be used for instruction throughout the construction process. The estimated completion date is August 2015.

#### **SCHOOL DEBT**

By law, the School Board does not have taxing authority, and therefore, it cannot incur debt through general obligation bonds to fund the acquisitions, construction or improvements of its capital assets. Debt issued on behalf of the School Board is reported as a liability of the primary government, the County of Culpeper. Debt policies and debt schedules presented in Appendix C are therefore those of the County of Culpeper for debts incurred on behalf of Culpeper County Schools.

### CAPITAL IMPROVEMENT PLAN

Of the ten schools in our school system, only two schools are less than ten years old. In the table below, *half of CCPS schools were constructed more than thirty years ago.* With original equipment and outdated system technology in several of the schools, CCPS is facing mounting capital improvement needs.

School Name	Year Built	Major Renovations
Yowell Elementary	2010	
Eastern View High School	2010	
Floyd T. Binns Middle School	1948	Renovation and Expansion 2002
Emerald Hill Elementary	1996	
A. G. Richardson Elementary	1992	
Culpeper Middle School	1977	
Pearl Sample Elementary	1972	1991
Culpeper County High School	1969	Annex in 2007
Farmington Elementary	1965	1994
Sycamore Park Elementary	1960	1991

CCPS is currently renovating Culpeper County High School, our third oldest school, the original portion of the CHS facility is 172,400 square feet constructed in 1969. Now over forty years old, the original portion of this building was in need of significant repairs and replacement of building systems. Construction is being performed in phases of construction to allow for the building to be used for instruction throughout the construction process. The estimated completion date is August 2015.

The following list includes the capital improvement projects funded by Culpeper County Government for inclusion in the County's FY 2016 Capital Improvement Plan in the amount of \$1,217,000. All of the requests are to be funded with County General Funds.

PROJECT NAME	DESCRIPTION	NEEDS, BENEFITS OR IMPACTS IF NOT COMPLETED	FY 2016
AG RICHARDSON			
AGR/PSE ACCESS IMPROVEMENTS	Improve the site access to AGR and PSE by restoring the old Pearl Sample entrance.	Relieve vehicle overcrowding and congestion during arrival and dismissal times.	\$418,000
RESURFACE PARKING AREAS AT AGR	Resurface existing parking lots at AG Richardson Elementary.	Current parking lot is deteriorating and requires resurfacing.	\$150,000
MIDDLE SCHOOL			
MASTER PLAN FOR CMS - A&E	Hire Architect and Engineering firm to develop master plan for CMS renovations	Major renovation are required to improve s.efficiency and future instructional needs.	\$100,000
PEARL SAMPLE			
ROOF REPLACEMENT AT PSE (Final Section)	Replace roof on building addition constructed in 1991.	24 year old roof in need of repair.	\$154,000
SYCAMORE PARK			
REPLACE SYC ROOF TOP UNITS	Replace seven roof top units from 1990.	Units have surpassed their estimated life cycle.	\$345,000
MASTER PLAN FOR SYC - A&E	Hire Architect and Engineering firm to develop master plan for SYC renovations	Major renovation are required to improve s. efficiency and future instructional needs.	\$50,000

**TOTAL CAPITAL IMPROVEMENT BUDGET** 

#### IMPACT ON OPERATING COSTS (SAVINGS) FOR FY 2016 PROJECTS

The table below describes how each capital improvement project will impact operating costs. Total impact of operating costs is expected to be savings of \$8,200.

PROJECT NAME	Future Operating Needs	Personnel	Maintenance	Utilities
AGR/PSE ACCESS IMPROVEMENTS	New asphalt surfaces are subject to normal repairs that will increase the budget for this site. Solar Powered flashing signs are included in utilities budgeted for site.	0	500	0
RESURFACE PARKING AREAS AT AGR	Replacement subject to normal repairs already budgeted.	0	300	0
MASTER PLAN FOR CMS - A&E	Master plan will have no impact on operation costs.	0	0	0
ROOF REPLACEMENT AT PSE (Final Section)	Replacement subject to normal repairs already budgeted. Expect slight utility savings from new technology/more efficient unit.	0	0	-3,000
MASTER PLAN FOR SYC - A&E	Master plan will have no impact on operation costs.	0	0	0
REPLACE SYC ROOF TOP UNITS	Replacement subject to normal repairs already budgeted. Expect utility savings from new technology/more efficient materials.	0	0	-6,000

#### **FIVE YEAR PLAN**

On the pages that follow is CCPS's Capital Improvement Five Year Plan funded by the County of Culpeper. The source of funding for all of the projects listed, with the exception of the Renovation of CHS which is planned to be debt funded, is County General Funds. Below is a short summary of all projects in the Capital Improvement Five Year Plan.

PROJECT NAME		FY 2016	FY 2017	FY 2018	FY 2019	FY 2020
	PROJEC	Τ				
	COST					
AGR/PSE ACCESS IMPROVEMENTS	418.000	418.000	0	0	0	0
RESURFACE PARKING AREAS AT AGR	150,000	150,000	0	0	0	0
ROOF REPLACEMENT AT PSE	154,000	154,000	0	0	0	0
PARKING AREAS AT PSE	100,000	0	100,000	0	0	0
REPLACE CHILLER AT PSE	200,000	0	0	200,000	0	0
REPLACE SYC ROOF TOP UNITS	1,035,000	345,000	690,000	0	0	0
MASTER PLAN FOR SYC - A&E	50,000	50,000	0	0	0	0
RENOVATE SYCAMORE PARK	11,500,000	0	0	0	0	11,500,000
ATHLETIC FIELD LIGHTING UPGRADES	600,000	0	600,000	0	0	0
TEAM BUILDING IMPROVEMENTS	125,000	0	0	125,000	0	0
BASEBALL/SOFTBALL FIELDS - CCHS	158,200	0	0	158,200	0	0
BASEBALL/SOFTBALL FIELDS - EVHS	113,000	0	0	113,000	0	0
MASTER PLAN FOR CMS - A&E	100,000	100,000	0	0	0	0
ROOF REPLACEMENT AT CMS	1,155,000	0	1,155,000	0	0	0
GYMNASIUM AIR CONDITIONING AT CMS	,	0	0	660,000	0	0
REPLACE CHILLER/PUMPS/CENTRAL	1,404,810	0	0	0	1,404,810	0
REPLACE UPPER GYM BLEACHERS CMS	,	0	0	0	125,000	0
RENOVATE CULPEPER MS	28,250,000	0	0	0	0	28,250,000
ADDITIONAL BUSES	2,255,165	0	539,046	555,217	571,873	589,029
NEW FOOD SERVICE/TRANSPORTATION	,	0	0	0	0	423,500
NEW MAINT SHOP/WAREHOUSE	1,089,000	0	0	0	1,089,000	0
MASTER PLAN FOR A COMBINED ELEM	150,000	0	150,000	0	0	0
BUILD NEW COMBINED ELEM	58,760,000	0	0	58,760,000	0	0
CARPET REPLACEMENT ON CYCLE	343,118	0	0	53,045	54,636	56,275
SCHOOL SITE ACQUISITION	750,000	0	0	750,000	0	0
TOTAL	110,191,893	1,217,000	3,234,046	61,374,462	3,245,319	40,818,804

Prior Numl		CIP LOC	Current and Prior Year	FY 2016	FY 2017	FY 2018	FY 2019	FY 2020
	•		Teal					
	NOVATIONS/NEW CONSTRUCTION	_			_			_
1	RENOVATE CCHS  Totally renovate the High School including mechanical systems to modernize all original building parts from 1969. Old equipment has outlived their useful life expectancy and must be replaced to avoid costly repairs. Modernization to include HVAC, electrical, windows, doors, plumbing and communication systems.	E31CHS 20	0,000,000 0	0	0	0	0	0
5	AGR/PSE ACCESS IMPROVEMENTS Improve the site access to AGR and PSE by restoring the old Pearl Sample entrance. Relieve vehicle overcrowding and congestion during arrival and dismissal times.	E21AGR	0	348,000 70,000	0	0	0	0
8.1	MASTER PLAN FOR CMS - A&E Hire Architect and Engineering firm to develop master plan for CMS renovations. Major renovation are required to improve efficiency and future instructional needs.	E62CMS	0	0 100,000	0	0	0	0
8.2	MASTER PLAN FOR SYC - A&E Hire Architect and Engineering firm to develop master plan for SYC renovations. Major renovation are required to improve efficiency and future instructional needs.	E25SYC	0	0 50,000	0	0	0	0
11	MASTER PLAN FOR A COMBINED ELEM & MIDDLE SCHOOL	EDU999	0	0	0	0	0	0
	Hire Architect and Engineering firm to develop master plan to construct a new combined elementary and middle school.		0	0	150,000	0	0	0
14	BUILD NEW COMBINED ELEMENTARY AND MIDDLE SCHOOL	EDU999	0	0	0	52,000,000	0	0
	Build new combined Elementary (650 student capacity) and Middle school (1,100 student capacity) on the same site to be opened for the Fall of 2020. Estimates are in FY'14 dollars.		0	0	0	6,760,000	0	0
19	SCHOOL SITE ACQUISITION  Acquire a school site of approximately 25 acres that will accommodate an elementary school and a middle school.	EDU999	0	0	0	750,000 0	0	0
24	RENOVATE CULPEPER MIDDLE SCHOOL Renovate CMS to modernize building originally constructed in 1977 and improve operating efficiency. Original parts of the building and all mechanical systems are showing their age. Prices are in FY'14 Dollars.	E62CMS	0	0	0	0		25,000,000 3,250,000
25	RENOVATE SYCAMORE PARK Renovate oldest portion of school constructed in 1961 to modernize building and improve operating efficiency. Include a new wing to replace mobile classroom space. Estimates are in FY'14 Dollars. School requires replacement of several mechanical systems.	E25SYC	0	0	0	0		10,000,000 1,500,000
	TOTAL RENOVATIONS/NEW CONSTRUCT	ION 20,0	00,000	568,000	150,000	59,510,000	0 :	39,750,000

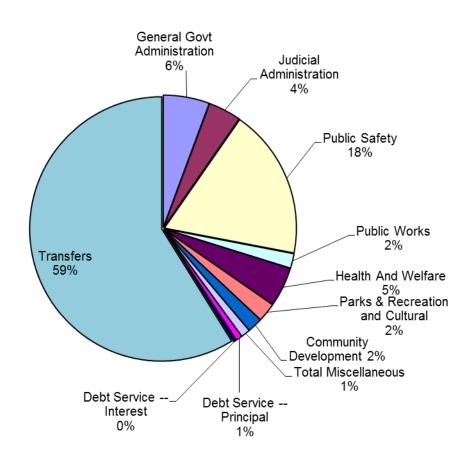
Prior		CIP LOC	Current and Prior	FY 2016	FY 2017	FY 2018	FY 2019	FY 2020
Numl	Description	LOC	Year					
MA	INTENANCE							
2	SCHOOL VESTIBULES-ALL SCHOOLS Install security vestibules at all school main entrances. All visitors will be required to present identification before being able to access the building.	EDU999	280,000 30,000	0	0	0	0	0
3	ROOF REPLACEMENT AT FAR Replace roof on original building constructed in 1965. 40+ year old roof in need of repair.	E23FAR	344,803 0	0	0 0	0	0	0 0
4	SYC HVAC CONTROL REPLACEMENT Replace original equipment in facility constructed in 1960. System is extremely costly to maintain and system is failing.	E25SYC	182,539 40,000	0	0	0	0	0
6	REPLACE SYC ROOF TOP UNITS Replace seven roof top units from 1990. Units have surpassed their estimated life cycle.	E25SYC	0 0	345,000 0	690,000 0	0	0	0 0
7	ROOF REPLACEMENT AT PSE (Final Section	) E24PSE	0	140,000	0	0	0	0
	Replace roof on building addition constructed in 1991. 24 year old roof in need of repair.		0	14,000	0	0	0	0
8	RESURFACE PARKING AREAS AT AGR Resurface existing parking lots at AG Richardson Elementary. Current parking lot is deteriorating and requires resurfacing.	E21AGR	0	150,000 0	0	0	0	0
9	ROOF REPLACEMENT AT CMS To replace the roof on the original building from 1977. Old roof is very costly to repair	E62CMS	0 0	0	1,050,000 105,000	0	0	0 0
10	PARKING AREAS AT PSE Install additional parking lot at Pearl Sample Elementary. Currently there is not sufficient parking at this location.	E24PSE	0	0	100,000	0	0	0
15	GYMNASIUM AIR CONDITIONING AT CMS To install air conditioning in the CMS gymnasium. This will be the only school without	E62CMS	0 0	0	0	600,000 60,000	0	0
16	REPLACE CHILLER AT PSE Replace chiller unit. Recommended by building survey to be replaced by FY 2011.	E24PSE	0 0	0	0	150,000 50,000	0	0
18	CARPET REPLACEMENT ON CYCLE Provide for systematic replacement of carpet throughout the school divisions as it wears out. Will replace worn carpets which are a haven for bacteria, mold and mildew.	EDU999	0	0	0	53,045 0	54,636 0	56,275 0

Prio Num	•	CIP LOC	Current and Prior Year	FY 2016	FY 2017	FY 2018	FY 2019	FY 2020
21	REPLACE CHILLER/PUMPS/CENTRAL PLANT/CONTROLS AT CMS	E62CMS	0	0	0	0	1,298,640	0
	Replace antiquated chiller/pumps, upgrade/replace Culpeper Middle School HVAC and electrical systems from 1979. Units have surpassed their estimated life cycles.		0	0	0	0	106,170	0
23	REPLACE UPPER GYM BLEACHERS AT CM	SE62CMS	0	0	0	0	125,000	0
	Replace original gymnasium bleachers from 1977. Lower section was replaced in the summer of 2012. Bleachers are showing metal fatigue in upper sections. This gymnasium has the largest capacity of our secondary schools and is used for regional events, alternate indoor graduation site for		0	0	0	0	0	0
	TOTAL MAINTENANCE	8	77,342	649,000	1,945,000	913,045	1,584,446	56,275
<u>TF</u>	RANSPORTATION							
13	ADDITIONAL BUSES Purchase new buses and replacement buses. Department of Education recommends replacement of buses on a 14 year replacement cycle. Six buses are needed each year	E92BUS	0	0	539,046 0	555,217 0	571,873 0	589,029 0
0	TOTAL TRANSPORTATION		0	0	539,046	555,217	571,873	589,029
	NEW MAINTENANCE SHOP/WAREHOUSE	E93OPS	0	0	0	0	900,000	0
	FACILITY  Construct new, modern maintenance shop. Need to replace deteriorating facility constructed in		0	0	0	0	189,000	0
26	NEW FOOD SERVICE/TRANSPORTATION BUILDING	E92BUS	0	0	0	0	0	423,500
	Build a food service and transportation building. This building will replace an existing 1965 trailer in poor condition and energy inefficient to		0	0	0	0	0	0
	TOTAL OTHER FACILITIES		0	0	0	0	1,089,000	423,500

Prior Numi		CIP LOC	Current and Prior	FY 2016	FY 2017	FY 2018	FY 2019	FY 2020
	Description		Year					
<u>AT</u>	HLETICS							
12	ATHLETIC FIELD LIGHTING UPGRADES Install lights at baseball and softball fields at both CCHS and EVHS. District requirement for competition.	E31CHS	0	0	600,000	0	0	0
17	TEAM BUILDING IMPROVEMENTS  Complete second phase of renovations to team building at Broman Field. Paint interior and exterior and add HVAC system.	E31CHS	0	0	0	125,000 0	0	0
27	BASEBALL/SOFTBALL FIELDS - CCHS Construct a pressbox with sound system and construct toilet facilities at both baseball and softball fields. Estimates are in FY'14 dollars.	E31CHS	0	0	0	140,000 18,200	0	0
28	BASEBALL/SOFTBALL FIELDS - EVHS Construct a pressbox with sound system at both baseball and softball fields. Construct toilet facilities at the baseball field. Estimates in FY'14	E34EVH	0	0	0	100,000 13,000	0	0
	TOTAL ATHLETICS		0	0	600,000	396,200	0	0
TO	ΓAL	20,87	7,342	1,217,000	3,234,046	1,374,462	3,245,319	<u>40,818,804</u>

## COUNTY OF CULPEPER, VIRGINIA

# Debt Service \$981,476



Total General Fund \$83,165,115

# **Debt Service – General Fund**

<b>Expenditures:</b>				
	FY13	FY14	FY15	FY16
	Actual	Actual	Adopted	Adopted
Debt Service				
Principal	513,486	531,071	629,918	652,741
Interest	288,671	319,163	350,110	328,735
Total Debt Service	802,157	850,234	980,028	981,476

General Fund Support:	FY/2016 Budget Adopted Budget	FY/2016 Budget Revenue Adopted	FY/2016 Local Gen. Fund Requirement
Debt Service	981,476	-	981,476
Totals	981,476	-	981,476

## **DEBT SERVICE FUND: DEBT SERVICE**

#### **DESCRIPTION**

The County has no statutory limit, or "legal debt margin," on the amount it can issue. The Board of Supervisors has adopted certain financial policies limiting the amount of debt it can issue in any given calendar year as well as the amount of debt service payments it should make annually.

Those debt polices are found in the Appendix of this document.

Debt is considered tax supported if general tax revenues are used or if the County has made a pledge of annual appropriation to repay the debt. This debt includes general obligation debt, Literary Loan Funds from the Commonwealth of Virginia, Virginia Public School Authority Bonds, Public Facility Lease Revenue Bonds and capital leases.

The County is a rated issuer of debt securities. The County in July 2014 refunded its 2005 lease revenue bond to obtain a lower interest rate. As part of the refunding process, the County was rated by the three rating agencies in New York. Fitch rated the County as AA-, with a rating outlook of stable. Moody's affirmed is rating of Aa2 on the GO debt issued by the County in 2012, and rated the 2014 leased revenue bond at Aa3. S&P raised its rating on the 2012 GO bonds to AA and rated the 2014 leased revenue bonds to A, both with a stable outlook. These ratings reflect the County's proximity to the Northern Virginia-Washington DC MSAs; strong finances with strong financial management practices; and low debt on a market value basis.

#### **Current Debt Service:**

Debt Service is the County's expenditure for principal and interest payments on County debt. The County's debt consists of several elements. The General Fund debt service is comprised of payments for the Community Complex, the renovation of the Wachovia Building for office space, the construction of the EMS Building, renovations to the Courthouse and construction of the new Sheriff's Office building; the E911 Fund (Special Revenue Fund) debt service is comprised of payments for the construction of the new E911 center and Radio System; the Airport Fund (Enterprise Fund) is comprised of debt service (FY16 interest only) for the repayment of a USDA loan for the construction of new hangars; and the Debt Service Fund is comprised of debt for the construction and renovations of various school projects.

During FY15 the county issued \$49,745,000 in a lease revenue bond. This bond refunded the 2005 lease revenue bond with a balance of \$44.53M, which was initially borrowed for the construction of Eastern View High School and Yowell Elementary School. The new bond also refunded a Literary Loan through the Commonwealth of Virginia that was borrowed for the construction of Yowell Elementary School. The balance of Literary Loan at the time of refunding was \$5,215,000.

In FY12 the county was able to refund 3 older issuances due to lower interest rates. The 2004 Lease Revenue Bond issuance that purchased the EOC building and radio system was refunded in October 2011 at a rate of 2.33% vs. the rate of 3.67% when the money was borrowed in 2004. Additionally the 2003 GO bond of \$2,000,000 and the 2004 GO bond of \$1,500,000 were refunded at a rate of 2.34% vs. rates of 3.91% for the 2003 GO Bond and 3.74% for the 2004 GO bond. Lastly the county borrowed \$2,457,000 for the purchase and renovation of the old Virginia Department of Transportation Building. This building was purchased for the relocation of the Department of Human Services.

Further, in FY12 the County issued \$23.5M in school bonds. This bond issue was comprised of \$21M in new debt for the renovation of Culpeper County High School. The balance of the debt was used to refund a 2000 bond issue for the construction of Emerald Hill Elementary and a 2003 bond which had been a refunding bond when issued for a portion of the original 2000 bond issue.

County of Culpeper 236 Debt Service

Following is the debt service payments by project for FY16 as compared to FY15.

	6/30/2016 Principal	Interest	Total	6/30/2015 Principal	Interest	Total	Chg %
General Fund Debt 2009B VRA Bond \$3.9M Wachovia/EMS/Cthse							
Ren.	160,000	167,099	327,099	155,000	173,921	328,921	(0.55%)
2011 Refunding Bond Community Complex	306,741	70,376	377,117	299,918	77,300	377,218	(0.03%)
2011 LRB DHS Bldg	105,000	50,747	155,747	99,000	53,054	152,054	2.43%
2013 LRB Sheriff Bldg	81,000	40,513	121,513	76,000	45,835	121,835	(0.26%)
Airport Debt - Hangar Construction							
1999 Revenue Bond	0	0	0	260,723	7,053	267,776	(100.00%)
Airport Debt - Hangar Construction							
2015 USDA Loan	0	109,313	109,313	0	0	0	100.00%
E911 Fund Debt - EOC & Radio System 2011 LRB (refunded 2004 LRB)	328,344	74,027	402,371	320,593	81,190	401,783	0.15%
School Fund Debt - Various School Projects							
1996 A \$2.675M VPSA	135,000	11,745	146,745	135,000	19,575	154,575	(5.07%)
1996 B \$6.0M VPSA	300,000	23,513	323,513	300,000	39,188	339,188	(4.62%)
2001B \$13.025M VPSA 2011 LRB (refunded 2004	674,310	221,939	896,249	662,716	256,033	918,749	(2.45%)
LRB) 2014 LRB (refunded 2005	26,515	5,978	32,493	25,890	6,557	32,447	0.14%
LRB)	2,065,000	1,888,575	3,953,575	1,550,000	2,110,894	3,660,894	7.99%
EVHS Literary Loan	375,000	157,500	532,500	375,000	168,750	543,750	(2.07%)
YES Literary Loan (refunded w/2005 LRB)	0	0	0	375,000	180,000	555,000	(100.00%)
\$23.5M GO Bond	1,440,000	695,925	2,135,925	1,420,000	752,725	2,172,725	(1.69%)
Fees		10,000	10,000		10,000	10,000	0.00%
	5,996,910	3,527,250	9,524,160	6,054,840	3,982,075	10,036,915	(5.11%)

## **Future Debt Service:**

On April 17, 2015 the County closed on a loan issued through the USDA for the construction of additional hangars at the Airport. This is an economic development initiative to aid in bringing businesses with aircraft to Culpeper as well as allowing more individual owners to house their aircraft in Culpeper. For FY16 there will be an interest only payment with principal payments beginning in FY17.

#### **Current debt amortization:**

Currently the School debt is paid out of the Debt Service Fund which is funded annually from the General Fund's operating budget as a transfer from the General Fund to the Debt Service Fund. Other debt is either funded out of the General Fund, or transfers from the General Fund to the appropriate fund (Airport, E911) for payment of the debt from that fund.

The current debt service amortization schedule is shown below:

	School Debt Service:		
	Principal	Interest	Total P&I
6/30/2016	4,817,716	3,527,165	8,344,881
6/30/2017	4,914,310	3,328,266	8,242,576
6/30/2018	5,026,512	3,109,210	8,135,722
6/30/2019	4,714,352	2,896,468	7,610,820
6/30/2020	4,832,862	2,689,556	7,522,418
6/30/2021	4,962,082	2,476,838	7,438,920
6/30/2022	5,094,506	2,265,412	7,359,918
6/30/2023	4,592,320	2,047,598	6,639,918
6/30/2024	3,960,000	1,869,969	5,829,969
6/30/2025	4,055,000	1,725,631	5,780,631
6/30/2026	4,150,000	1,577,375	5,727,375
6/30/2027	4,275,000	1,403,675	5,678,675
6/30/2028	4,405,000	1,223,725	5,628,725
6/30/2029	4,515,000	1,052,938	5,567,938
6/30/2030	4,635,000	877,438	5,512,438
6/30/2031	4,390,000	689,463	5,079,463
6/30/2032	4,155,000	506,888	4,661,888
6/30/2033	4,295,000	333,288	4,628,288
6/30/2034	3,510,000	<u>153,563</u>	3,663,563
	<u>85,299,660</u>	<u>33,754,461</u>	<u>119,054,121</u>

Airport – USDA Loan Amortization schedule for loan not currently available

## General Government (including E911) Debt Service:

	Principal	Interest	Total
06/30/16	1,007,600	408,740	1,416,340
06/30/17	1,036,200	381,616	1,417,816
06/30/18	1,070,900	352,990	1,423,890
06/30/19	1,104,800	324,233	1,429,033
06/30/20	1,136,800	294,273	1,431,073
06/30/21	1,172,800	262,349	1,435,149
06/30/22	1,204,900	229,089	1,433,989
06/30/23	1,204,200	194,821	1,399,021
06/30/24	1,233,700	160,381	1,394,081
06/30/25	770,700	126,053	896,753
06/30/26	468,000	103,703	571,703
06/30/27	484,000	83,418	567,418
06/30/28	501,000	62,377	563,377
06/30/29	517,000	40,559	557,559
06/30/30	413,000	17,993	430,993
06/30/31	141,000	6,641	147,641
06/30/32	144,000	<u>3,355</u>	<u>147,355</u>
	<u>13,610,600</u>	3,052,593	16,663,193

### Outstanding debt balances as of June 30, 2015:

Total School Bonds

Outstanding debt balances as of June 30, 2015:	
General Fund:	
Lease Revenue Bonds/General Obligation Bonds/Pool Bonds:	
\$6,433,000 EDA Lease Revenue Refunding Bonds Series 2011 issued October 26, 2011	
Maturing semi-annually through July 15, 2024, interest payable semi-annually at 2.22%	4,849,000
\$2,457,000 EDA Lease Revenue Bonds Series 2011 issued October 26, 2011 maturing	
semi-annually through January 15, 2032, interest payable semi-annually at 2.33%	2,178,000
\$2,654,800 General Obligation Refunding Bond Series 2011 issued November 17, 2011	
maturing semi-annually through July 15, 2024, interest payable semi-annually at 2.34%	1,985,600
\$1,454,000 EDA Lease Revenue Bonds, Series 2013, issued December 19, 2013 maturing	
semi-annually through January 15, 2029, interest payable semi-annually at 2.94%	1,378,000
\$3,925,000 VRA Bonds, VPFP 2009B, issued November 1, 2009 maturing semi-annually	,,
Through October 1, 2029, interest payable semi-annually at rates from 2.9 to 5.9%	3,220,000
Total County Bonds	13,610,600
. can county count	<u>,,</u>
Component Unit (School Board):	
School General Obligation Bonds/Lease Revenue Bonds/VPSA Bonds/Literary Loans:	
\$13,025,026 Virginia Public School Authority Bonds Series 2001B, issued November 15,	4,976,944
2001, maturing annually through July 15, 2021, interest payable semi-annually at 4.57%	4,570,544
\$6,000,000 Virginia Public School Authority Bonds Series 1996B, issued November 14,	
1996, maturing annually through July 15, 2016, interest payable semi-annually at rates	
from 5.1 to 5.255%	600,000
\$2,675,000 Virginia Public School Authority Bonds Series 1996A, issued May 1, 1996,	
maturing annually through January 15, 2017, interest payable semi-annually at rates from	
4.6 to 6.1%	270,000
\$23,520,000 General Obligation Bonds, Series 2012, issued October 18, 2012, maturing	
annually through January 15, 2032, interest payable semi-annually at rates from 3.0 to	
4.000%	19,275,000
\$49,745,000 Public Facility Lease Revenue Bonds, Series 2014, issued August 1, 2014,	
payable in various annual installments through June 1, 2033, interest 2.82%	48,725,000
\$7,500,000 Literary Loan, issued January 15, 2009, with annual installments of principal	
and interest, interest at a rate of 3%.	<u>5,250,000</u>

79,096,944

#### **Bonded Debt Authorization and Issuance Policies**

The Constitution of Virginia and the Virginia Public Finance Act provide the authority for a County to issue general obligation debt secured solely by the pledge of its full faith and credit as well as debt secured by the fee revenue generated by the system for which the bonds are issued and, if necessary, by general obligation tax revenues. There is no limitation imposed by State law or local ordinance on the amount of general obligation debt that a county may issue; however, with certain exceptions, debt that either directly or indirectly is secured by the general obligation of a County must be approved at public referendum prior to issuance.

#### **Debt Policy**

#### 1) General

- A debt policy addresses the level of indebtedness the County can reasonably expect to incur without jeopardizing its existing financial position and to ensure the efficient and effective operation of the County.
- b) A debt policy also addresses the purposes for the types of debt that will be issued.
- c) The debt policy is to be used in conjunction with the Adopted Budget, the Capital Improvements Program (CIP) and other financial policies.

#### 2) Standards

- a) National Federation of Municipal Analysts
- b) Government Accounting Standards Board
- c) Government Financial Officers Association (GFOA)

#### 3) Planning and Performance

- a) The planning, issuance and review of outstanding and proposed debt issuances will ensure that compliance with the debt policy is maintained.
- b) The County may issue debt for the purpose of acquiring or constructing capital projects including buildings, machinery, equipment, furniture and fixtures.
- c) Debt issuances will be pooled together when feasible to minimize issuance costs.
- d) The County will prepare and adopt annually a Five Year Capital Improvements Program (CIP) to identify and establish an orderly plan to meet the County's infrastructure needs with all debt-related projects and the debt service impact upon operations identified.

#### 4) <u>Issuance Guidelines –</u>

- The County will not use short-term borrowing to finance operating needs, except in instances described under Revenue Anticipation Notes.
- b) Long-term debt will be used in compliance with all aspects of the debt policy.
- c) The maturity of any debt will not exceed the expected useful life of the project for which the debt is issued.
- d) Each project proposed for financing through debt issuance will have an analysis performed for review of tax impact and future operating costs associated with the project and debt issuance.
- e) Debt as a percentage of Assessed Value will not exceed 3.5%.
- f) Debt service as a percentage of General Governmental Expenditures will not exceed 10%.
- g) Debt ratios will be calculated each fiscal year in conjunction with the budget process and audit.
- h) At a minimum, all issuances of Debt require approval and appropriation of the proceeds by the Board of Supervisors with additional approvals, if applicable, indicated in the following types of debt.

County of Culpeper 241 Debt Service

#### 5) Bond Anticipation Notes.

- a) The County may issue Bond Anticipation Notes (BANs) in expectation of General Obligation Bonds or Revenue Bonds when cash is required in order for the financed capital projects to be initiated or continue or when long-term markets do not appear appropriate on a given date, but have a <u>clear</u> potential for improvements within 12 months.
- b) The County will issues BANs for a period not to exceed two years.
- c) No BANs will be rolled over more than 1 additional two-year period.

#### **Revenue Anticipation Notes**

- d) The County's Fund Balance Policy is designed to provide adequate cash flow to avoid the need for Revenue Anticipation Notes (RANs) through the establishment of designated and undesignated fund balances sufficient to maintain required cash flows and provide reserves for unanticipated expenditures, revenue shortfalls and other specific uses.
- e) The County may issue RANs in an extreme emergency beyond the County's control or ability to forecast when the revenue source will be received subsequent to the timing of funds needed.
- f) The County will issue RANs for a period not to exceed the one-year period permitted under the Constitution of Virginia, Article VII, Section 10.

#### 6) General Obligation Bonds

- a) The Constitution of Virginia, Article VII, Section 10, and the Public Finance Act provide the authority for a County to issue General Obligation (GO) Debt with no limit on the amount of GO Debt that a County may issue.
- b) The County may issue GO Debt for capital projects or other properly approved projects.
- c) All debt secured by the general obligation of the County must be approved by the Board of Supervisors and a public referendum, with the exception of Virginia Public School Authority (VPSA) Bonds and State Literary Fund Loans which do not need approval by referendum.

#### 7) VPSA Bonds and State Literary Fund Loans

- a) School capital projects may be constructed with debt, either through VPSA Bonds or State Literary Fund Loans, with preference given to accessibility and interest rates.
- b) Approval of the School Board is required prior to approval by the Board of Supervisors.

#### 8) Revenue Bonds

- a) The County may issue Revenue Bonds to fund enterprise activities, such as water and sewer utilities, or for capital projects that will generate a revenue stream.
- b) The Bonds will include written covenants that will require that the revenue sources are sufficient to fund the debt service requirements.
- c) Costs of issuance, debt service reserve funds and capitalized interest may be included in the capital project costs and thus are fully eligible for reimbursement from bond proceeds.

#### 9) Capital Acquisition Notes and Leases

The County may issue short-term notes or capital leases to purchase buildings, machinery, equipment, furniture and fixtures.

#### **Debt Ratios**

	Actual	County
	<u>June 30, 2014</u>	Policy
Debt as a percentage of Assessed Value	1.93%	2.5%
Debt Service as a percent of General Government Expenditures	7.65%	10%

BOS adopted/amended 9/3/13

#### STATEMENT OF POLICY PURPOSE

The County of Culpeper and its governing body, the Board of Supervisors, has a responsibility to the citizens of the County to account for all public funds, to manage those funds wisely and to efficiently and effectively allocate resources to adequately fund and provide services desired by the public.

#### **POLICY GOALS**

- Allow the county to protect itself from fiscal crisis;
- Enhance the County's short and long-term financial credit ability by helping to achieve the highest credit and bond ratings possible;
- Promote long term financial stability by establishing clear and consistent guidelines;
- Provide the total financial picture of the county rather than concentrating on single issue areas;
- Provide a link between long-range financial planning an current operations; and
- Provide a framework for measuring the fiscal impact of government services against established fiscal parameters and guidelines.

#### CONTENT

- County fund structure & uses
- Operating budget policy
- Capital budget policy
- Asset maintenance, replacement & enhancement policy
- Revenue policy
- Debt policy
- Fund balance policy
- Accounting, auditing and financial policy
- Risk management policy
- Investment policy

BOS adopted/amended 9/3/13

#### **FUND STRUCTURE**

#### **Fund Accounting**

The accounts of the County and its component unit, Culpeper County Public School System, are organized on the basis of fund classifications. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund equity, revenues and expenditures or expenses, as appropriate.

#### **Basis of Accounting**

There are two major types of funds – Governmental Fund Types and Proprietary Fund Types.

The accounting principles of the County are maintained on the modified accrual basis of accounting for the General Fund, Special Revenue Funds, Capital Projects Fund, Expendable Trust Funds, Agency Funds, and on the accrual basis of accounting for the Enterprise Funds and the Non-expendable Trust Funds.

#### **Governmental Fund Types**

Governmental Funds are those through which most governmental functions of the County and School Board are financed. All expendable financial resources and the related liabilities are accounted for through Governmental Funds. The following are the County's governmental fund types.

#### General Fund:

The General Fund is the main operating account of the county and therefore, the largest of the governmental funds; it is used to account for all financial resources except those required to be accounted for in another fund. This includes most traditional local government programs such as Sheriff, Fire, Libraries and Parks. The General Fund also includes transfer payments to the Schools, Debt Service, capital improvement funds and enterprise funds.

#### **Special Revenue Funds:**

Special Revenue funds are used to account for the proceeds of specific revenue sources (other than major capital projects) that are legally restricted to expenditures for specific purposes. These funds include Piedmont Tech, Social Services, and E-911.

#### **Component Unit - School Fund:**

This fund reflects revenues and expenditures related to the operations of the County's public school system. The primary sources of revenue, exclusive of transfers from the General Fund, are basic school aid payments from the Commonwealth and educational program grants. Major expenditures include instructional costs and fixed charges.

BOS adopted/amended 9/3/13

#### **Component Unit – Other School Funds (self-sustaining):**

This is a separate fund used for limited expenditures due to legal or regulatory provisions and are self-sustaining or self-supporting. These funds require minimal transfers, if any, from the General Fund and are primarily funded by the federal and state categorical funds, fees, and grants. Example of this fund is the Food Services Fund.

#### **Capital Projects Funds:**

Capital Projects Funds are used to account for financial resources used for the acquisition, design, development and/or construction of major capital facilities (other than those financed by Proprietary Funds).

#### **Proprietary Fund Types**

Proprietary Funds are used to account for the County's on-going organizations and activities that are similar to those often found in the private sector. Proprietary Funds utilize the accrual basis of accounting. The following are the County's proprietary fund types:

#### **Enterprise Funds**

Enterprise Funds are used to account for operations (a) that are financed and operated in a manner similar to private business enterprises where the intent of the governing body is that the costs (expenses including depreciation) of providing services to the general public, on a continuing basis, be financed or recovered primarily through user charges; or (b) where the governing body has decided that periodic determination of revenues earned, expenses incurred, and/or net income is appropriate for capital maintenance, public policy, management control, accountability, or other purposes. The County does not budget depreciation expenses in enterprise funds although they are recorded and reported in the annual financial report. Enterprise funds include the Airport, Landfill and Water & Sewer.

Water and Sewer Fund: This fund accounts for the operation, maintenance and construction of the County's water and sewer system. Charges for services represent the major source of operating revenue. Salaries and wages, contractual services, and depreciation are the major expenditures of the fund.

Landfill Fund: This fund accounts for the activities of the County's landfill. Charges for services represent the major source of operating revenue. Salaries and wages, contractual services, and depreciation are the major expenditures of the fund.

Airport Fund: This fund accounts for the activities of the County's airport. Charges for services represent the major source of operating revenue. Salaries and wages, contractual services, and depreciation are the major expenditures of the fund.

BOS adopted/amended 9/3/13

#### **Basis of Budgeting**

Budgets for all funds are adopted on a basis consistent with Generally Accepted Accounting Principles (GAAP) applicable to governmental units.

The budgets of governmental type funds are prepared on a modified accrual basis. Briefly, this means that assets are recorded when measurable and available to finance operations during the year; expenditures, other than compensated absences and interest on long-term debt, are recorded as the related fund liabilities are incurred. Depreciation is recorded as a reduction to fixed assets; and encumbrances are reserved.

According, real and personal property taxes are recorded as revenues and receivables when billed, net of allowances for uncollectable amounts. Taxes collected during the year and taxes due on June 30, collected within 60 days after that day are recognized as revenue. (Property taxes not collected within 60 days after year-end are reflected as deferred revenues). Sales and utility taxes, which are collected by the state or utilities and subsequently remitted to the county, are recognized as revenues and receivable upon collection by the state or utility, which is general 30 to 60 days preceding receipt by the County. Licenses, permits, fines and rents are recorded as revenue when received. Intergovernmental revenues consisting primarily of federal, state and other grants for the purpose of funding specific expenditures are recognized when earned or at the time of the specific expenditure. Revenues from general purpose grants, such as entitlement programs, are recognized in the period to which the grant applies.

Compensated absences are recorded as a general long-term obligation when incurred and recorded as an expenditure of the appropriate fund when paid. Interest on general long-term debt is recognized when due except for the amount due on July 1, which is accrued.

#### **Operating Budget Policy**

#### 1) General:

The operating budget is intended to implement the Board's service priorities and vision for the County.

The annual budget will be prepared consistent with guidelines established by the Government Finance Officers Association (GFOA).

The budget must be structured so that the Board and the public can understand the relationship between revenues, expenditures and achievement of service objectives.

The goal of the County is to fund all recurring expenditures with revenues and to use non-recurring revenues only for non-recurring expenses.

BOS adopted/amended 9/3/13

#### Operating Budget Policy (cont):

It is important that a positive unassigned fund balance in the General Fund and a positive cash balance in all governmental funds be shown at the end of each fiscal year.

When revenue shortfalls are apparent in a fiscal year, spending during the fiscal year must be reduced sufficiently to offset the current year revenue shortfall.

#### 2) <u>Budget preparation:</u>

The operating budget preparation process in conducted to allow decisions to be made regarding anticipated resource levels and expenditure requirements for the levels and types of services to be provided in the upcoming fiscal year. The following budget procedures will insure that orderly and equitable appropriation of those resources:

- a) Operating budget requests are initiated at the department level within target guidelines set by the County Administrator.
- b) In formulating budget requests, priority will be given to maintaining the current level of services. New services will be funded through the identification of new resources or the reallocation of existing resources.
- c) Proposed program expansions above existing service levels must be submitted as a budgetary increment requiring detailed justification. Every proposed program expansion will be scrutinized on the basis of its relationship to the health, safety, and welfare of the community, to include analysis of long-term fiscal impacts.
- d) Proposed new programs also must be submitted as budgetary increments requiring detailed justification. New programs will be evaluated on the same basis as program expansions, to include analysis of long term fiscal impacts.
- e) Performance measurements and productivity indicators will be integrated into the budget process as appropriate.
- f) Each year the County will reassess services and service levels, utilizing a zerobased budgeting process.

#### 3) Budget adoption:

a) At the 1<sup>st</sup> regular meeting in May, the County Board of Supervisors adopts the budget by resolution and funds are appropriated generally at the department level for the General Fund and at the major category level for the School Operating Fund, through passage of an appropriation resolution.

BOS adopted/amended 9/3/13

#### **Operating Budget Policy (cont):**

- b) Formal budgetary integration is employed as a management control device during the year for all funds except Trust and Agency Funds. Budgets are legally adopted annually for the County's General Fund and the School Operating Fund.
- c) A budget is adopted for each grant or project in the Special Revenue Funds, and the County Capital Projects Funds. Projects are appropriated in total for each fiscal year. The budget resolution specifies that the budget and appropriation for each grant or project continue until the expiration of the grant or completion of the project. All other appropriations lapse at year-end. The level of control at which expenditures may not legally exceed appropriations is at the: department level for the General Fund; major category level for the School Operating Fund; project level in the County Capital Projects Fund or in the School Capital Projects Fund.
- d) Although legal restrictions on expenditures are established at the department or activity level, effective administrative control over expenditures is maintained through the establishment of more detailed line-item budgets.
- e) At all times the County will maintain compliance with the Code of Virginia in appropriating, advertising public notices, ordinance changes, requests for referendums and any other legal restrictions imposed upon localities.
- f) The County will prepare quarterly budget reports and annual financial reports.

#### 4) Budget Amendments:

Changes to the approved operating budget during the fiscal year can be accomplished in any of the following ways:

- a) Included with the appropriation resolution is approval for the re-appropriation of all encumbered balances and capital project unencumbered balances at fiscal year-end.
- b) The County Administrator is authorized to transfer up to \$10,000, except for the Education Funds, with the following requiring approval of the Board of Supervisors:
  - i. Transfer(s) for any one item, function or project that exceeds \$10,000.
  - ii. All transfers involving reserve for contingencies.
  - iii. All revenue transfers, excluding insurance recoveries.

BOS adopted/amended 9/3/13

#### **Budget Amendments (cont):**

- c) Per the Code of Virginia, any additional appropriation which increases the total budget by more than or 1% of the total budget to be advertised for a public hearing at least seven days prior to the Board of Supervisors approval of transfer.
- d) All transfers requiring Board of Supervisors' approval that have been initiated from Community Services or Social Services must have the Community Services Board or Social Services Board, as applicable, approve the transfer prior to presentation to the Board of Supervisors.

#### **Capital Budget Policy**

The county will approve an annual capital budget in accordance with an approved Capital Improvements Plan.

- a) CIP is a plan for capital expenditures and a means of financing facilities, equipment and vehicles during the next five years with a unit cost greater than \$50,000.
- b) The Board of Supervisors will accept recommendations from the Planning Commission for the 5-year Capital Improvements Plan that are consistent with identified needs in the adopted Comprehensive Plan.
- c) For each project presented, the total cost for each potential financing method will be determined and presented.
- d) The County will coordinate the development of the capital budget with the development of the operating budget so that future operating costs (including personnel, capital outlay and annual debt service) associated with new capital projects will be projected and included in the operating budget.
- e) To the extent feasible, general government projects will be funded by General Fund revenues (i.e., "pay-as-you-go funding").
- f) The county will continue to inventory capital facilities and estimate remaining useful life and replacement costs. Upon completion of the capital project, remaining appropriated funds in that project will be returned to the unassigned balance of the General Fund. Any transfer of remaining funds from one project to another must be approved by the Board of Supervisors.

BOS adopted/amended 9/3/13

#### Asset Maintenance, Replacement and Enhancement Policy

The County will maintain a system for maintenance, replacement, and enhancement of the County's and School System's physical plant. This system will protect the County's capital investment and minimize future maintenance and replacement costs:

a) The operating budget will provide for minor and preventive maintenance;

#### **Asset Maintenance, Replacement and Enhancement Policy (cont):**

- b) The capital projects budget will provide for the acquisition, construction or total replacement of physical facilities to include additions to existing facilities which increase the square footage or asset value of the facility.
- c) The standard for capitalization of tangible property is \$5,000 or more per unit with an expected useful life greater than one year;
- d) Depreciation is provided over estimated useful lives of assets using the straight-line method. When assets are sold or retired, their cost and related accumulated depreciation are removed from the accounts and the gains or losses are reflected on the income statement. Depreciation of all exhaustible fixed assets used by Proprietary Funds is charged as an expense against their operations and accumulated depreciation is reported in Proprietary Fund balance sheets.

#### **Revenue Policy**

The County will try to maintain a diversified and stable revenue structure to shelter it from short-run fluctuations in any one revenue source.

The County will estimate its annual revenues by an objective, analytical process.

Re-assessment of real property will be every 2 years. The county will maintain sound appraisal procedures.

The County will have performed each year an Indirect Cost Allocation Plan to document overhead costs for all county agencies. This will aid in the recovery of indirect costs incurred by the County to support and administer Federal and State grant programs and to provide indirect cost information for the County.

The County will attempt to recover all allowable costs – direct and indirect – associated with the administration and implementation of programs funded through inter-governmental aid. In the case of state and federally mandated programs, the County will attempt to obtain full funding for the service from the governmental entity requiring that the service be provided.

BOS adopted/amended 9/3/13

#### **Revenue Policy (cont):**

The County where possible, will institute user fees and charges for specialized programs and services in the County. Rates will be established to recover operational as well as overhead or indirect costs and capital or debt service costs. Fees will be regularly reviewed and updated.

The County will regularly review user fee charges and related expenditures to determine if pre-established recovery goals are being met.

The County will monitor all taxes to insure that they are equitably administered and that collections are timely and accurate.

The County will follow an aggressive policy of collecting tax revenues, through the efforts of the County Treasurer. The annual levy of uncollected current property taxes should not exceed 5% unless caused by conditions beyond the control of the County.

The County will regularly identify all inter-governmental aid funding possibilities. However, before applying for, or accepting either state or federal funding, the County will assess the merits of the program as if it were being funding with local tax dollars. No grant will be accepted that will incur management and reporting costs greater than the grant. Further, local tax dollars will not be used to make up for losses of inter-governmental aid without first reviewing the program and its merits as a budgetary increment.

#### **Policy on County Grant Requests**

The following is intended to guide the County Administrator, all departments, agencies, and others acting through the County government in the processing, application for, and receipt of grant funds from outside sources.

#### **Application for Grants**

- a) Grants not requiring matching funding or additional personnel do not require prior Board approval for application, but will require Board approval for acceptance and appropriation. Notification of such application shall be promptly given to the Board.
- b) All other grants shall not be accepted until approved by majority vote of the Board.
- c) Grants not requiring Board or Administrative signature approval are not affected by this policy.
- d) A copy of all grants is to be sent to the Finance Department.

BOS adopted/amended 9/3/13

### Policy on County Grant Requests (cont): Conditions of Approval

- a) Grants coming under this policy may be subject to additional conditions not set out herein, subject to the determination of the Board of Supervisors.
- b) All grants for agencies, departments, or others not under the direct supervision of the Board shall require the agreement of the requesting entity to process all paperwork, forward applications and any other required documents or certification necessary for the proper application for funds. As directed by the Administrator, appropriate County staff will monitor funds and sign all necessary forms required for the property accounting and financial administration of the grant.
- c) All grants for agencies, departments, or others not under the direct supervision of the Board shall require a signed written agreement or certification on the Board's written record of its meetings that the individual heading the department, agency or other office will follow all requirements and regulations of the grant agency, and that they agree to conform to this policy.

#### Elimination of Grant Positions/Termination of Employees

Any position funded in whole or in part by the proceeds of a grant is subject to elimination in the event the grant proceeds funding the position are not received by the County for any reasons. If a position is eliminated, any employee filling such a position is subject to immediate termination and has no rights under the grievance procedure. Upon employment, such employees shall be given written notice to that effect.

#### **Debt Policy**

The County will not use short-term borrowing to finance operating needs. The County will manage its financial resources in a way that prevents borrowing to meet working capital needs.

The County will confine long-term borrowing and capital leases to capital improvements or projects that cannot be financed by current revenues.

The maturity of any debt will not exceed the expected useful life of the project for which the debt is issued.

Each project proposed for financing through debt issuance will have an analysis performed for review of tax impact and future operating costs associated with the project and debt issuance.

BOS adopted/amended 9/3/13

#### **Debt Policy (cont):**

Recognizing the importance of underlying debt to its overall financial condition, the County will set target debt ratios which will be calculated each fiscal year in conjunction with the budget process and audit:

- a) Debt as a percentage of Total Assessed Value will not exceed 3.5%.
- b) Debt service as a percentage of General Governmental Expenditures (includes General Fund, Human Services, School Fund and Debt Service) will not exceed 10%.

The County's debt offering documents will provide full and complete public disclosure of financial condition and operating results and other pertinent credit information in compliance with municipal finance industry standards for similar issues.

At a minimum, all issuances of debt require approval and appropriation of the proceeds by the Board of Supervisors with additional approvals, if applicable, indicated in the following types of debt.

#### **Fund Balance Policy**

The County does not intend, as a common practice, to use General Fund equity (unassigned fund balance) to finance current operations. Sound financial management principles include the establishment of a fund balance sufficient to maintain required cash flows and provide reserves for unanticipated expenditures, revenue shortfalls and other specific uses.

The County desires to maintain the financial operation of the County in a manner consistent with sound financial management principles including guidelines and criteria established by rating agencies and bond insurance firms.

Fund balance is the difference between assets and liabilities reported in the governmental funds. It serves as a measure of financial resources available for current operations. The Governmental Accounting Standards Board prescribes the classification scheme for components of fund balance. The types of fund balance components are non-spendable, restricted, committed, assigned and unassigned.

- Non-spendable: In any fund includes amounts that cannot be spent because the funds are either not in spendable form such as pre-paid expenditures and inventories or legally contracted to be maintained intact such as principal of a permanent fund or capital of a revolving loan fund. Non-spendable fund balance is not available for appropriation.
- 2) Restricted: In any fund includes amounts that are subject to externally enforceable legal restrictions set by creditors, grantors, contributors, federal or state law, or adopted policies regarding special revenue funds.

BOS adopted/amended 9/3/13

#### **Fund Balance Policy (cont):**

The following three categories of Fund balance – Committed, Assigned and Unassigned are considered Unrestricted Fund balance.

- Committed: In any fund are resources that can only be used for specific purposes pursuant to constraints imposed by formal action of the Board of Supervisors. Constraints may only be removed or changed by taking the same action previously committing these amounts.
- 2) Assigned: In any fund the portion of the fund balance intended to be used for a specific purpose expressed by the Board of Supervisors or official to which the Board has delegated the authority to assign amounts (ie. County Administrator).
- Unassigned: In any fund the portion of the unrestricted fund balance that has not been committed or assigned for other uses; therefore it is available to spend in future periods.

The County sets the following as the minimum General Fund balance available:

- a) Balance shall be at all times at least equal to 10% of the General Fund's total budget and not to exceed 15% of the General Fund's total budgeted operating revenues with budgeted operating revenues defined as the subsequent fiscal year's total budget net of prior year revenues designated to fund current year operating budget.
- b) The first 7.5% of the required reserve shall be to provide for cash flow reserves during the fiscal year due to the timing difference between the receipt of revenues and disbursement of expenditures.
- c) The second portion of the required reserve shall range from 2.5% to 7.5% for the purpose of unanticipated expenditures with a recommended percentage selected by the Board of Supervisors.
- d) Any balances greater than 15% of the General Fund's total budgeted operating revenues or greater than the recommended percentage between 10% and 15% shall be reserved for contingencies and shall remain reserved until appropriation by the Board of Supervisors.

Appropriations from the fund balance below the minimum of ten percent (10%) of operating reserve shall occur only in the event of emergency needs as approved by the Board of Supervisors.

The fund balance will be evaluated during the annual budget process. It will be the goal of the Board of Supervisors to adopt a budget that maintains the target established herein.

BOS adopted/amended 9/3/13

#### **Fund Balance Policy (cont):**

Annually, at the conclusion of the audit, if the County does not meet its targeted fund balance, a compliance plan shall be submitted to the Board for approval which will require meeting this policy by the end of the subsequent year.

When both restricted resources and other resources are available to be used for the same purpose, it is the County's policy to use restricted resources first and then use committed, assigned and unassigned fund balance as they are needed.

#### **Fund Categories:**

General Fund – The County's general operating fund which accounts for all governmental activities unless required to be accounted for in another fund.

Capital Projects Fund – Fund balances in the Capital Projects Funds are maintained to support the projects adopted in the fund. The balances in these funds are either committed or assigned for specific purpose. Annually cash transfers are made from the supporting operating fund for projects that are approved as cash basis. Debt proceeds are maintained in the Capital Projects Fund for those projects funded with debt. The fund balance in these funds minimizes any potential liability for the General Fund.

Special Revenue Funds – Any revenue in excess of expenditures is retained in these funds. If expenditures are approved in excess of revenues the General Fund will bear the cost. The fund balance target established for the General Fund takes this potential liability in account.

School Operating Fund – the School Operating Fund does not maintain a fund balance. At each fiscal year end if revenues exceed expenditures, the surplus reverts to the General Fund. The General Fund is the primary support of the School Operating Fund. In the event, the Schools experience revenue shortfalls or increased costs of operation, the General Fund may be impacted. The fund balance target established for the General Fund takes this liability into account.

Debt Service Fund – the Debt Service Fund provides for the payment of debt service, both principal and interest, to fund capital projects. In the event debt service expenditures exceed budget, the General Fund will be impacted. The fund balance established for the General Fund takes this liability into account.

Proprietary Funds – The County currently has 3 Proprietary Funds – Airport, Landfill, Water & Sewer. These operations are intended to be self-sufficient. As such, the charges for services should be adjusted to cover any deficits. In the event of deficits, the General Fund may transfer or loan (with an appropriate repayment schedule) funding to cover these deficits. The fund balance target established for the General Fund takes this liability into account.

BOS adopted/amended 9/3/13

#### **Accounting, Auditing and Financial Reporting Policy**

The County will establish and maintain a high standard of accounting practices in conformance with uniform financial reporting in Virginia and Generally Accepted Accounting Principles (GAAP) for governmental entities as promulgated by the Governmental Auditing Standards Board (GASB).

The County financial accounting system will maintain records on a basis consistent with accepted standards for local government accounting (according to GASB).

The County's annual financial reports will present a summary of financial activity by governmental fund and all funds respectively.

The County will engage an independent firm of certified public accountants to perform an annual financial and compliance audit according to Generally Accepted Auditing Standards (GAAS); Government Auditing Standards issued by the Comptroller General of the United States; and Specifications for Audit of Counties, Cities and Towns issued by the Auditor of Public Accounts of the Commonwealth of Virginia. The County will have these accountants publicly issue various opinions which will be incorporated in the Comprehensive Annual Financial Report (CAFR).

The County will annually seek the Government Finance Officer Association (GFOA) Certificate of Achievement for Excellence in Financial Reporting.

Quarterly financial reports will be presented to the Rules Committee of the Board of Supervisors by the Director of Finance.

#### **Risk Management Policy**

The County will protect its assets by maintaining adequate insurance coverage through either commercial insurance or risk management pooling arrangements with other governmental entities.

The County will reserve an amount adequate to insulate itself from predictable losses when risk cannot be diverted through conventional methods.

#### **Investment Policy**

The County, through the efforts of the County Treasurer will maintain an investment policy that provides for the safety, liquidity and yield of the County funds. County Treasurer adopted policy attached – adopted 8/14/07.

#### **FISCAL YEAR 2015-2016**

# A RESOLUTION TO APPROPRIATE DESIGNATED FUNDS AND ACCOUNTS FROM DESIGNATED ESTIMATED REVENUES FOR FY16 FOR THE OPERATING AND CAPITAL BUDGET FOR THE COUNTY OF CULPEPER

BE IT HEREBY RESOLVED by the Board of Supervisors of the County of Culpeper that:

(1) For the fiscal period beginning the first day of July 2015, and ending the thirtieth day of June 2016, the following amounts are hereby appropriated for the office and activities show below in accordance with the duly adopted budget for the fiscal year ending June 30, 2016:

#### **FY 2016 REVENUES**

	APPROPRIATION AMOUNT
General Property Tax	55,785,136
Other Local Taxes	9,333,942
Licenses, Permits & Fees	649,974
Fines & Forfeitures	45,000
Use of Money & Property	46,993
Charges for Services	1,357,666
Recovered Costs	21,314
Miscellaneous	298,000
Inter Governmental	10,442,314
Fund Balance – unreserved	5,184,776
Fund Balance – reserved	0
Total General Fund	83,165,115
Piedmont Tech Fund	85,095
Human Services Fund	9,865,217
E911 Fund	2,532,831
Capital Improvements Fund	5,462,903
School Fund	79,936,667
School Food Services Fund	3,823,764
School Capital Improvements Fund	1,217,000
Debt Service Fund	8,031,000
Airport Fund	1,743,680
Landfill Fund	2,222,649
Water & Sewer Fund	5,000,827
Less Inter-fund Transfers	(48,959,705)
TOTAL ESTIMATED REVENUES	154,127,043

#### **FY2016 EXPENDITURES**

DEPARTMENT	APPROPRIATION AMOUNT
Board of Supervisors	258,177
County Administrator	406,190
County Attorney	249,880
Human Resources	214,903
Procurement	295,350
Auditor	56,000
Commissioner of Revenue	662,422
County Reassessment	493,031
Board of Equalization	14,760
Treasurer	567,665
Finance	480,865
Information Technology	476,861
IT: Records Mgmt. Division	208,317
Internal Service Funds	17,000
Electoral Board	145,755
Registrar	154,794
Circuit Court	90,707
Magistrate's Office	3,100
Circuit Court Clerk	703,143
Law Library	12,000
Crime Victim's Assistance Program	149,334
General District Court	22,300
Juvenile & Domestic Relations Court	20,330
Bailiff's (Court Security)	1,048,572
Commissioner of Accounts	2,000
Commonwealth Attorney	811,598
Criminal Justice Services	477,102
EMS Council	13,985
Fire and Rescue	2,041,783
State Forest	9,085
Sheriff	5,576,263
Jail	2,586,744
Outside Jail Services	1,000,000
Juvenile Probation	459,000
Supervision Plan Services	50,275
VSTOP Grant	92,462
Building Inspections	565,543
Animal Services	739,869
Medical Examiner	700

Emergency Services		2,121,047
General Properties		1,482,810
Local Health Department		364,954
Community Services		489,068
Culpeper Cable Commission		105,040
Culpeper Youth Network		3,438,161
OPTIONS		239,813
Community College		1,000
Parks and Recreation		407,106
Community Complex		474,968
Library		1,042,818
Planning and Zoning		667,598
Zoning Board		4,500
Economic Development		868,335
Soil & Water		57,005
Extension Office		192,846
Non-departmental		89,000
Debt Service		981,476
Total General Government		34,205,410
Piedmont Tech Fund		85,095
Human Services Fund		9,865,217
E911 Fund		2,532,831
Capital Improvement Fund		5,462,903
School Fund	04 000 007	79,936,667
Instruction Administration, Attendance & Health	61,622,697 3,492,517	
Pupil Transportation	4,223,927	
Operation & Maintenance Services	8,155,700	
Facilities	55,082	
Technology Instruction	2,386,744	
School Food Services Fund		3,823,764
School Capital Improvements Fund		1,217,000
Debt Service Fund		8,031,000
Airport Fund		1,743,680
Landfill Fund		2,222,649
Water & Sewer Fund		5,000,827
TOTAL ESTIMATED EXPENDITURES		154,127,043

<sup>(2)</sup> The County Administrator may increase appropriations for non-budgeted revenue for insurance recoveries for damage to County vehicles or other property for which County funds have been expended to make repairs;

<sup>(3)</sup> All outstanding encumbrances, both operating and capital, at June 30, 2015 shall be re-appropriated to the 2015-2016 fiscal year to the same department and account for which they were encumbered in the previous year;

- (4) Appropriations designated for capital projects will not lapse at the end of the fiscal year but shall remain appropriations until the completion of the project or until the Board of Supervisors, by appropriate resolution, changes or eliminates the appropriation. The County Administrator may approve necessary accounting transfers between funds to enable capital projects to the accounted for in the correct manner. Upon completion of a capital project, staff is authorized to close out the project and transfer to the funding source any remaining balances; and
- (5) The County Administrator may appropriate both revenue and expenditures for donations made by citizens or citizen groups in support of County programs up to \$500.00. Any remaining unencumbered balance of a restricted donation at the end of the fiscal year will be re-appropriated into the subsequent fiscal year.

BE IT FURTHER RESOLVED that Federal funds for Schools are hereby appropriated for expenditures only up to the amounts actually received and the appropriation does not authorize expenditures in excess of the amount budgeted; and

BE IT FURTHER RESOLVED that the County Administrator is charged with the responsibility for generally administering the budget and implementing in the General Fund accounts; and

BE IT FURTHER RESOLVED that the County Administrator is charged with the responsibility for reporting the monthly disbursements of appropriated funds by account from the General Fund and receipts of projected revenues; and

BE IT FURTHER RESOLVED that the County Administrator shall continue to receive on a form, which he may prescribe, monthly reports of revenues and expenditures from the School Board and the Department of Human Services, and the Administrator shall present the reports to the Board of Supervisors; and

BE IT FURTHER RESOLVED that the County Administrator may administratively transfer funds among the various object codes with accounts as necessary to effectively carry out the work of the County in conformance with the purposes of the approved budget; and

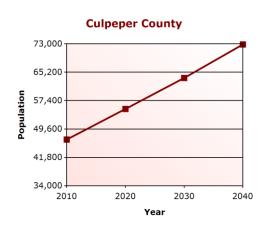
BE IT FINALLY RESOLVED that the Board may transfer amounts between funds and accounts, from time to time, as it deems necessary and expedient.

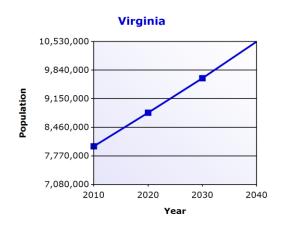
Approved this 5 <sup>th</sup> day of May 2015.	
AYES:	
NAYES:	
ABSTAINING:	
ABSENT:	
ATTEST:	Steven E. Nixon, Chairman
Ernest C. Hoch, County Administrator	APPROVED AS TO FORM:
Emest 6. Floor, County Administrator	Sandra R. Robinson, County Attorney

### Population

#### Culpeper County

Demographic Profile





	<b>Culpeper County</b>	%change	Virginia	%change
2000	34,262		7,079,030	
2010	46,689	36.27%	8,001,024	13.02%
2020	55,102	18.02%	8,811,512	10.13%
2030	63,614	15.45%	9,645,281	9.46%
2040	72,835	14.50%	10,530,229	9.17%

Population 16 years and over:		Income:	households
15 to 19 years 20 to 24 years	3,180 2.469	Less than \$10,000 \$10,000 to \$14,999	5.1% 5.5%
25 to 44 years	12,408	\$15,000 to \$24,999	9.2%
45 to 54 years 55 to 64 years	7,348 5,522	\$25,000 to \$34,999 \$35,000 to \$49,999	9.0% 13.9%
65 to 74 years 75 years and over	3,347 2,351	\$50,000 to \$74,999 \$75,000 to \$99,999	22.1% 12.5%
ro years and ever	2,001	\$100,000 to \$149,000	14.7%
		\$150,000 to \$199,999 \$200,000 or more	5.6% 2.4%
		Median Income Mean Income	\$59,138 \$69,619

### Population by Race/Ethnicity

Culpeper County Demographic Profile

		Culpeper County	Virginia	United States
Total				
	Total Population	46,689	8,001,024	308,745,538
Race	-			
	White	35,058	5,486,852	223,553,265
	Black or African American	7,368	1,551,399	38,929,319
	American Indian or Alaska	193	29,225	2,932,248
	Native			
	Asian	607	439,890	14,674,252
	Native Hawaiian/Pacific	38	5,980	540,013
	Islander			
	Other	2,131	254,278	19,107,368
	Multiple Races	1,294	233,400	9,009,073
Ethnicity	·			
	Not Hispanic or Latino (of a	iny 42,532	7,369,199	258,267,944
	race)	-		
	Hispanic or Latino (of any	4,157	631,825	50,477,594
	race)			

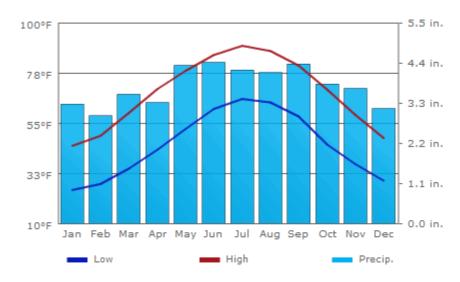
Source: U.S. Census Bureau, Virginia Employment Commission

### **Climate**

### **Culpeper - Virginia**

Tem	Temperature - Precipitation ©					<u>C</u>   <u>F</u>
	Jan	Feb	March	April	May	June
Average high in °F	45	49	60	70	78	85
Average low in °F	25	28	35	43	52	61
Av. precipitation - inch	3.27	2.95	3.54	3.31	4.33	4.41
	July	Aug	Sep	Oct	Nov	Dec
Average high in °F	90	87	81	70	59	48
Average low in °F	66	64	58	45	37	29
Av. precipitation - inch	4.21	4.13	4.37	3.82	3.7	3.15

#### **Culpeper Climate Graph - Virginia Climate Chart**



Source: www.usclimatedata.com

Annual Average Temperature - High	68°F
Annual Average Temperature - Low	45ºF
Annual Average Rainfall (Inches)	36
Annual Average Snowfall (Inches)	21

#### **Facilities**



Library of Congress – Packard Campus Theater National Audio Visual Conservation Center

#### **The Packard Campus Theater**

This beautiful 200 seat theater offers a celebration of classic American films, all of which have been named to the <u>National Film Registry</u>. The Registry was established by the National Film Preservation Act of 1988 to honor American movies deemed "culturally, historically, or aesthetically significant." Each year, the Librarian of Congress, in consultation with the National Film Preservation Board and the voting public, names 25 new films to the Registry, which now totals 475 titles.

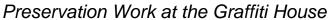
Packard Campus audiences will be treated to a dazzling array of cinematic delights, in a gorgeous, Art Deco-style theater with superlative sound, state-of-the-art film projection, and comfortable seating. (information taken from Theater website: <a href="http://www.loc.gov/avconservation/theater/">http://www.loc.gov/avconservation/theater/</a>)



Rochester Wire & Cable LLC/Tyco Electronic Connectivity



Located in Brandy Station and dubbed the "Graffiti House", the walls of this two-story frame building are an assortment of Civil War era drawings, soldiers signatures, and slogans which tell a story of the soldiers daily lives. The house is open to visitors on weekends year-round.







Community		Recreational		
Churches	61	County	Galbreath Marshall Community Park;	
Motels	8		Spilman; Lenn; Duncan Luttrell; and Laurel Valley Parks	
Bed & Breakfast	8		Culpeper Sports Complex	
Restaurants/Gourmet	57 with 6 of these being Gourmet	Town	Yowell Meadow Park	
Schools	10		Mountain Run Lake Park	
Shopping Centers	14		Lake Pelham Park	
Wineries	2 plus one distillery		Wine Street Park	
Historical Sites	10		Kestner Wayside Park	
Civil War Sites	6	State	Rappahannock River	
Historical Churches & Cemeteries	8	Private	Cedar Mt. Campground	
Day Care Facilities	11		Culpeper Country Club	
Hospitals	1		Culpeper Sport & Racket Club	
Doctors	105		Culpeper Recreational Club	
Dentists	27		Powell Wellness Center	
Nursing Homes	2		Pure Fitness	
Independent Living Facilities	3		South Wales Golf Course	
Retirement Community (Private)	1		Gold's Gym	
Colleges	1		Anytime Fitness	

### **Transportation**

Highways Serving Area 5 Bus Service Greyhound

**Culpeper Connector** 

Parcel Service UPS, USPS, Airborne, Emery,

Federal Express, Culpeper Courier

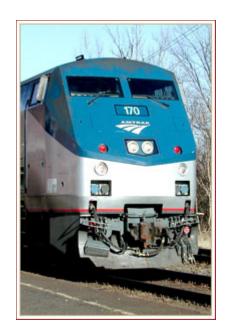
Railroads AMTRAK

Norfolk Southern Corporation

Nearest Airport Dulles International Airport

Culpeper Airport Charlottesville Airport





### **Communications**

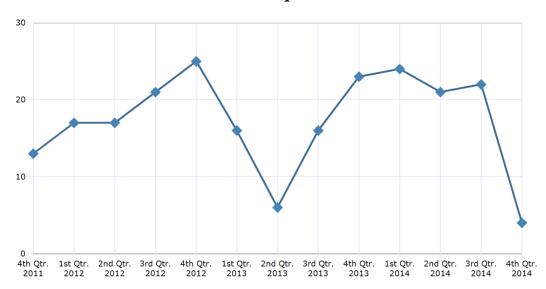
NewspapersCulpeper Ci	uzen
Culpeper Star Expo	nent
Culpeper N	lews
Cable Television	
Channel 21 Local Char	nnel
Telephone Service LocalVe	rizon
Telegraph ServiceWestern U	Jnion
Post Office1 <sup>st</sup> C	Class

### Financial Institutions

Commercial Banks BB & T Capitol One Northern Piedmont Federal Credit Union Union Virginia Community Bank Wells Fargo

Culpeper County Economic Profile

#### New Startup Firms



	Culpeper	
	County	Virginia
4th Qtr. 2011	13	2,518
1st Qtr. 2012	17	3,079
2nd Qtr. 2012	17	2,506
3rd Qtr. 2012	21	3,977
4th Qtr. 2012	25	2,999
1st Qtr. 2013	16	3,238
2nd Qtr. 2013	6	1,538
3rd Qtr. 2013	16	2,792
4th Qtr. 2013	23	2,751
1st Qtr. 2014	24	3,404
2nd Qtr. 2014	21	3,299
3rd Qtr. 2014	22	3,317
4th Qtr. 2014	4	515

Note: The following criteria was used to define new startup firms:

- 1. Setup and liability date both occurred during 4th Quarter (October, November, December) 2014
- 2. Establishment had no predecessor UI Account Number
- 3. Private Ownership
- 4. Average employment is less than 250
- 5. For multi-unit establishments, the parent company must also meet the above criteria.

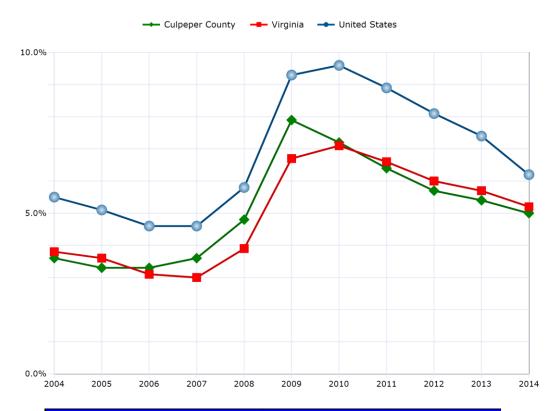
Source: Virginia Employment Commission,

Quarterly Census of Employment and Wages (QCEW), 4th Quarter (October, November, December) 2014

### Labor Analysis

Culpeper County Economic Profile

### Unemployment Rates -Trends

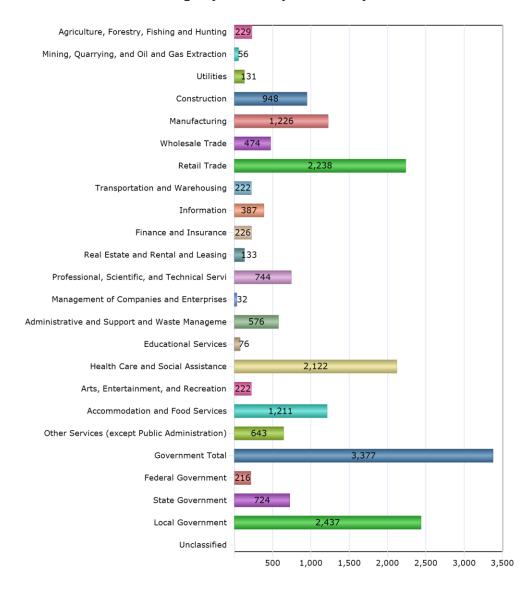


	Culpeper		United
	County	Virginia	States
2004	3.6%	3.8%	5.5%
2005	3.3%	3.6%	5.1%
2006	3.3%	3.1%	4.6%
2007	3.6%	3.0%	4.6%
2008	4.8%	3.9%	5.8%
2009	7.9%	6.7%	9.3%
2010	7.2%	7.1%	9.6%
2011	6.4%	6.6%	8.9%
2012	5.7%	6.0%	8.1%
2013	5.4%	5.7%	7.4%
2014	5.0%	5.2%	6.2%

Source: Virginia Employment Commission, Local Area Unemployment Statistics.

<u>Culpeper County</u> <u>Economic Profile</u>

#### Employment by Industry



Total: 15,273

Note: Asterisk(\*) indicates non-disclosable data. Source: Virginia Employment commission, Quarterly Census of Employment and Wages (QCEW), 4<sup>th</sup> Quarter (October, November, December)2014

<u>Culpeper County</u> <u>Economic Profile</u>

### Principal Employers



Employer	Approx. # employees	Business type
<b>Culpeper County Public School</b>	1,237	G
System		
Culpeper Regional Hospital	575	S
County of Culpeper	518	G
Wal-Mart	506	S
Virginia Dept of Transportation	442	G
Masco Builder Cabinet Group	340	M
<b>Coffeewood Correctional Center</b>	267	G
Builder's First Source	257	M
Continental Automotive	236	M
Rochester Wire & Cable	235	M
Cintas	216	S
SWIFT	200	S
*KEY: A-Agriculture D-Distribution G-Govern		

<u>Culpeper County</u> <u>Economic Profile</u>

### **Emergency Personnel**



#### County

Emergency Services Personnel(paid)  Brandy Station Volunteers Fire  Richardsville Volunteer Fire & Rescue  Salem Volunteer Fire & Rescue  Little Fork Volunteer Fire & Rescue  Rapidan Volunteer Fire & Rescue  Reva Volunteer Fire & Rescue	75 72 77 62 28
Town	
Culpeper Volunteer Fire Dept  Culpeper Volunteer Rescue Dept	
Total Volunteer 57 (includes active; inactive; auxiliary; support member	•

Culpeper County Economic Profile

#### **Taxes**

### Tax Year 2015

Assessed @100% of Fair Market Value	<u>County</u>	<u>Town</u>		
Real Property (2015 General Reassessment)	.66	.11		
Fire & Rescue Levy	.07	.00		
Personal Property	3.50	1.00		
Recreational Vehicles	2.50	1.00		
Airplanes	.0001	N/A		
Percent of Original Cost according to depreciation schedule below:				
Business Personal Property	3.50	1.00		
Business Machinery & Tool	2.00	.80		
BPP/M&T				
Year 1 70%				
Year 2 60% Year 3 50%				
Year 4 40%				
Year 5+ 30%				
Computer Equipment				
Year 1 65%				
Year 2 50%				
Year 3 40%				
Year 4 30%				
Year 5+ 20%				
Local Non-Property				
Machinery-Tools	Yes	Yes		
Retail Sales (Local thru State)	Yes	Yes		
State Taxes				
Corporate Income6%				
Individual Income				
Minimum 2%				
Maximum5.75%				
Duin air al Tann an ana				

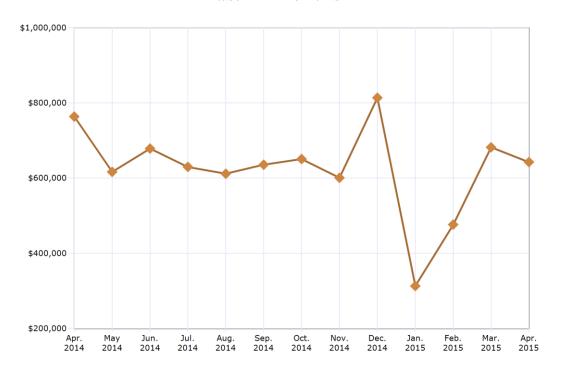
### Principal Taxpayers

<u>Taxpayer</u>	<u>Assessed</u>
	<u>Value</u>
NAP of the Capital Region, LLC	\$35,109,700
SWIFT, Inc.	19,464,300
Dominion Square	15,681,000
Culpeper Regency, LLC	12,293,300
Friendship Heights LLC	11,963,400
Continental Teves	11,827,500
Wal-Mart	11,213,900
Culpeper Marketplace Assoc LLC	9,848,700
Culp Shopping Ctr Joint Venture	9,282,400
Centex Homes	9,269,600

Total assessed values for Principal Taxpayers are based on Real Estate totals from the 2015 Assessments

Culpeper County Economic Profile

# Local Option Sales Tax Past 12 Months



	Culpeper	
	County	Virginia
Apr. 2014	\$763,657	\$92,861,402
May 2014	\$616,668	\$96,341,065
Jun. 2014	\$678,625	\$97,618,031
Jul. 2014	\$629,887	\$93,914,532
Aug. 2014	\$611,710	\$94,884,588
Sep. 2014	\$635,684	\$96,246,821
Oct. 2014	\$650,813	\$97,664,199
Nov. 2014	\$600,932	\$94,636,015
Dec. 2014	\$813,653	\$111,706,364
Jan. 2015	\$313,203	\$83,115,661
Feb. 2015	\$476,509	\$82,043,204
Mar. 2015	\$681,975	\$98,055,674
Apr. 2015	\$642,753	\$97,102,804

Note: This data is based on Virginia sales tax revenues deposited, rather than the actual taxable sales figures as reported on a dealer's return.

Source: Virginia Department of Taxation, Revenue Forecasting, Virginia Employment Commission

<u>Culpeper County</u> <u>Economic Profile</u>

### **Utilities and Services**

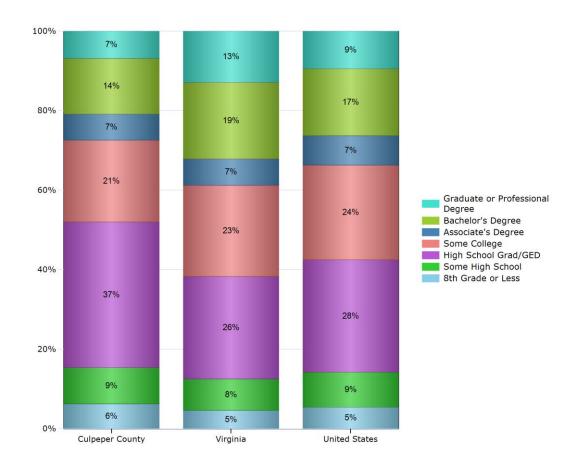


Fire Insurance Rating
CountyVariable ISO 5 to 10 Town within corporate limitsISO 5
Service Provided to Industry Beyond
Corporate Limits or by County Yes
Planning Commission Yes
Zoning RegulationYes
Electricity
Power SuppliersTown of Culpeper
Dominion Virginia Power
Rappahannock Electric
Water Source (Producer & Supplier)
County of County
Max. Daily Capacity25,000 GPD
Average Daily Capacity8,000 GPD
Town of Culpeper
Max. Daily Capacity4,000,000 GPD
Average Daily Capacity2,000,000 GPD
Sewers
County of Culpeper Extended Aeration
Max. Daily Capacity125,000 GPD
Town of Culpeper Advanced Wastewater Treatment
Max. Daily Capacity6,000,000 GPD
Natural Gas
SupplierColumbia Gas
DistributorCommonwealth Gas
Other Fuels
Fuel Oil & LP Gas Distributors 5

Culpeper County Education Profile

#### Educational Attainment

(Population 18 years and over)



	Culpeper County	Virginia	United States
8th Grade or Less	2,195	288,789	12,907,662
Some High School	3,213	491,869	20,828,776
High School Grad/GED	12,911	1,610,932	67,247,143
Some college	7,234	1,433,453	56,560,690
Associate's Degree	2,312	412,109	17,602,144
Bachelor's Degree	4,940	1,202,486	40,008,986
Graduate or Professional Degree	2,411	805,001	22,503,715
	35.216	6.244.639	237.659.116

Source: U.S. Census Bureau American Community Survey, 2009-2013.

Accrual Basis Method of accounting that results in accounting measurements based on

the substance of transactions and events, rather than merely when cash is received or disbursed, and thus enhances their relevance, neutrality,

timeliness, completeness and comparability.

Ad Valorem Property taxes.

Amortization The reduction of debt through regular payments of principal and interest

sufficient to retire the debt instrument at a predetermined date known as

maturity.

Appropriation An authorization granted by the Board of Supervisors to a specified

organization, such as a unit of the County Government, to make expenditures and to incur obligations for specific purposes. An appropriation is limited in dollar amount and as to when it may be spent,

usually expiring at the end of the fiscal year.

Appropriation Resolution A legally binding document prepared by the County Administrator which

delineates by fund and department all expenditures and revenue adopted by the Board of Supervisors which are reflected in the Adopted Fiscal

Plan.

**Assessed Valuation** The official valuation of property as a basis for property taxation.

Balanced Budget A balanced budget is one in which the available revenues and

appropriated fund balances equal estimated expenditures for a fiscal year.

**Bond** A long-term promise to repay a specified amount of money (face amount)

on the maturity date.

Bond Anticipation Note A form of financing where notes payable are issued in expectation of

General Obligation Bonds or Revenue Bonds when cash is required in order for the financed capital projects to be initiated or continue or when

long-term markets do not appear appropriate.

Budget An annual financial plan that identifies revenues, specifies the type and

level of services to be provided and establishes the amount of money that

can be spent.

Budget Deficit The amount by which a government's outlays exceed its budget receipts

for a given period, usually a fiscal year.

Capital Expenditure Renovations, repairs, major maintenance, new construction,

land/easement purchases, or equipment with an anticipated life of at least 5 years and a cost of \$50,000 or more. If a capital project is financed, its anticipated life must be at least as long as the term of financing for the

project. Also called a capital improvement.

**Capital Facilities** Fixed assets, primarily buildings, acquired or constructed by the County.

**Capital Improvement**Proposes the acquisition, development, enhancement or replacement of public facilities to serve the County citizenry. The CIP, a reflection of the

physical development policies of the County, typically encompasses a five-year period and typically includes projects in excess of \$50,000.

Capital Leases A financing arrangement that is treated for accounting purposes as a

purchase of property where the value of the asset acquired and the obligation incurred are generally recorded at the present value of the

minimum lease payments.

**Capital Outlay** Expenditures for items of a substantial nature (more than \$5,000) that are

expected to have a useful life of several years. Examples include file

servers, personal computers, vehicles, radios, etc.

Carryover Funds Unexpended funds from the previous fiscal year that may be used to

make payments in the current fiscal year. This may also be referred to as

the beginning fund balance.

Codified Ordinance An ordinance related to a specific code, such as the Code of the

Commonwealth of Virginia, or the Code of the County of Culpeper.

Constitutional Officers Elected officials whose positions are established by the Constitution of the

Commonwealth or its statutes. (Clerk of the Circuit Court, Commissioner of the Revenue, Commonwealth's Attorney, Sheriff and Treasurer.)

Component Unit Legally separate organization of which the elected officials of the primary

government are financially accountable. In addition, a component unit can be another organization for which the nature and significance of its relationship with a primary government is such that exclusion would cause

the reporting entity's financial statements to be misleading or incomplete.

A standard measure of the County's ability to meet interest and principal payments on its long-term debt. It is calculated by dividing debt by county

total assessed value.

**Debt Per Capita**Debt expressed per "capita" or by head. It is calculated by dividing debt

by county population. Established debt policy limits this ratio to control

debt levels.

Debt Ratio The extent to which a government's total assets are financed with

borrowed funds (i.e. debt divided by total assets). In general, the lower the reliance on debt for asset formation, the less risky the government is since excessive debt can lead to a very heavy interest and principal

repayment burden.

**Debt Service as Percentage** 

Debt as Percentage of

**Assessed Value** 

of General Government

**Expenditures** 

Measures the percentage of the budget used to pay debt service and provides a measure of the annual demands placed on the operating budget by the County's long-term debt. It is calculated by dividing debt by

general government expenditures.

Debt Service Fund Fund created to account for the accumulation and expenditure of

principle, interest and other resources to retire general long-term debt.

Depreciation Allocation of an asset's cost over the useful life of the asset in a

systematic and rational matter.

**Designated Fund Balance** Funds that are established to indicate tentative plans or intent for financial

resource utilization in a future period, such as general contingencies or for

equipment replacements.

**Encumberance** Commitments related to unperformed contracts for goods or services.

Enterprise Fund Funds used to account for operations that are financed and operated in a

manner similar to private business enterprises where the intent of the governing body is to provide services and costs be financed through user

charges.

Fiscal Year A fixed period of time for which expenditures and revenues are provided

in Culpeper County. The fiscal year is July 1 through June 30.

Full Time Position An employment position authorized by the Board of Supervisors and

included in the Table of Authorized Positions. Funding may or may not be

included in the budget for the positions.

**Fund** An accounting entity with a group of self-balancing accounts.

Fund Balance Excess of assets of a fund over its liabilities, reserves and carryover. A

negative fund balance is sometimes referred to as a deficit.

General Fund The general operating fund that is used to account for all financial

resources except those required to be accounted for in another fund.

General Fund Balance as Percentage of General Fund Revenue A measure of the general fund balance as a percentage of the general fund revenues generated in a given period. It is calculated by dividing debt by county population.

General Obligation Bond Debt secured solely by the pledge of a governments' full faith and credit

as well as debt secured by the fee revenue generated by the system for which the bonds are issued and, if necessary, by general obligation tax

revenues.

Goal A broad statement of outcomes to be achieved on behalf of the

customers.

Governmental Funds Governmental funds are those through which most of the governmental

functions of the County are financed. Governmental funds utilize the modified accrual basis of accounting where the measurement focus is on financial position and changes in financial position, rather than on

net income determination.

Intergovernmental Revenue Revenue from other governments, such as the State and Federal

governments, in the form of grants, entitlements, shared revenue, or

payments in lieu of taxes.

Internal Service Fund A self-supporting fund that generates expenditures and revenues through

user charges in providing services to internal customers.

**Long-Term Debt** Debt with a maturity of more than one year after the date of issuance.

Major Fund Major funds are funds whose revenues, expenditures/expenses, assets,

or liabilities (excluding extraordinary items) are at least 10 percent of corresponding totals for all governmental or enterprise funds and at least 5 percent of the aggregate amount for all governmental and enterprise funds. Any other fund may be reported as a major fund if the government's officials believe that fund is particularly important to financial

statement users.

Revenues are recorded when susceptible to accrual, i.e., both measurable and available to finance expenditures of the fiscal period.

Object Series A subsection of a department's budget that groups similar accounts.

Personnel, operating and capital outlay are the three major series used

Objectives A statement of results to be achieved by a specific period of time in order

A statement of results to be achieved by a specific period of time in order to accomplish stated goals. Objectives describe specific measurable

outputs within a designated time frame.

Pay-as- you-go Financing A method of financing under which the expenditures are made at the

same time and amount as the expenses are incurred and due.

Performance Measurements Provides continuous feedback and identifies where adjustments or

corrective actions are needed.

**Personal Property** A category of property, other than real estate, so identified for purposes of

taxation. It includes personally owned items, corporate property and business equipment. Examples include automobiles, motorcycles, trailers, boats, airplanes, business furnishings, and manufacturing

equipment.

Productivity Measures Data that combines the dimensions of efficiency and effectiveness in a

single indicator.

**Program**This is a plan or unit under which action may be taken towards meeting an

individual or set of goal(s) in the provision of a particular service.

Property Tax Rate The level at which property values are calculated to determine the amount

of taxes to be collected.

**Proprietary Fund Type** A type of fund used to account for a government's ongoing organization

and activities that are similar to those often found in the private sector. Measurement focus is on the determination of net income, financial

position and cash flows.

Public Service Property Property specifically designated for public service use. This includes

property purchased or received as a gift by a government. It includes real property such as land and buildings, and other property, such as

computers, copiers and cash registers.

**Real Property** Real estate, including land and improvements (building, fencing, paving,

etc.) classified for purposes of tax assessment.

Reserve A portion of a fund's assets that is restricted for a certain purpose and not

available for appropriation.

**Revenue** A source of income that provides an increase in net financial resources,

and is used to fund expenditures. Budgeted revenue is categorized according to its source, such as local, state, Federal or other financing

sources.

**Revenue Anticipation Note** A notes payable issued in anticipation of receiving revenue from the

Revenue Bond A bond issued to fund enterprise activities that will generate a revenue

stream.

A descriptive section in the budget narratives, detailing past performance

**Service Levels** and changes in the quality and quantity of services provided.

Special Revenue Fund Funds used to account for the proceeds of specific revenue sources that

are legally restricted for expenditures for specific purposes.

State Literary Fund Loans Loans issued by the State Literary Fund usually where a locality must

match the loan amount with an equal monetary commitment.

Undesignated Fund Balance Funds remaining form the prior year, which are available for appropriation

and expenditure in the current year.

VPSA Bonds Bonds issued by the Virginia Public School Authority for financing new

schools.

Workload Measures Data that indicates the amount of work performed; strictly a volume count;

a measure of inputs and outputs.

### APPENDIX E ACRONYMS

AFDC Aid to Families with Dependent Children

ANR Agriculture and Natural Resources

AS400 Main Frame Computer, IBM

BAI Bright and Associates, Incorporated

BAN's Bond Anticipation Note
BOS Board of Supervisors
BZA Board of Zoning Appeals

CAFR Comprehensive Annual Financial Report

CCRC Culpeper Career Resource Center

CCVAP Culpeper County Victim Assistance Program

CIP Capital Improvement Program

CJSP Criminal Justice Services Program

COPS Community Oriented Policing Services

CPMT Community Policy and Management Team

CSA Comprehensive Services Act

DCJS Department of Criminal Justice Services

DMV Department of Motor Vehicles
DSS Department of Social Services
DUI Driving Under the Influence

EFNEP Expanded Food and Nutrition Education Program

EMS Emergency Management Services
EMT Emergency Medical Technician

EMT-B Emergency Medical Technician – Basic

EOC Emergency Operations Center
EOP Emergency Operating Plan

FAPT Family Assessment Planning Team
FASB Financial Accounting Standards Board

FCS Family and Consumer Services

FEMA Federal Emergency Management Agency

FY Fiscal Year

GAAP Generally Accepted Accounting Principles
GAAS Generally Accepted Auditing Standards
GASB Government Accounting Standards Board
GFOA Government Finance Officers Association

GIS Global Information System
GLIC General Life Insurance Costs
GO General Obligation Bonds

GPD Gallons per Day

Helpme Work Request for Information Technology Department

### APPENDIX E ACRONYMS

HR Human Resources

HVAC Heating Ventilating and Air Conditioning

IFSP Individual Family Service Plan
IPPO Intensive Probation/Parole Officer

IT Request for Information Technology Department

JTPA Job Training Partnership Act

LAN Local Area Network

LLEBG Local Law Enforcement Block Grant
OMB Office of Management and Budget

OSSI Open Software Solutions, Inc.- makers of Computer Aided Dispatch software

PD9 Planning District 9 (now Regional Planning Commission)

PPTRA Personal Property Tax Relief Act

RFP Request for Proposal

RAN's Revenue Anticipation Note

RM Risk Management

SAFE's Services for Abused Families SCB State Compensation Board

SCNEP Smart Choices Nutrition Education Program

SOQ Standards of Quality
UCR Uniform Crime Reporting
UTS Uniform Traffic Summons

VCE Virginia Cooperative Extension

VDOT Virginia Department of Transportation
VEMA Virginia Emergency Management Agency

VFD Volunteer Fire Department

VJCCCA Virginia Juvenile Community Crime Control Act

VPA Virginia Partnering Agreement VPSA Virginia Public School Authority

VRS Volunteer Rescue Squad

VSRS Virginia State Retirement System

VSTOP Violence Against Women - Services, Training, Officers, Prosecution

WAN Wide Area Network
WTW Welfare to Work

WIA Workforce Investment Act

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