

# ANNUAL COMPREHENSIVE FINANCIAL REPORT

YEAR ENDED JUNE 30, 2022

## County of Culpeper, Virginia

## Annual Comprehensive Financial Report

Year Ended June 30, 2022

PREPARED BY:

Valerie H. Lamb, Finance Director

Annual Comprehensive Financial Report Fiscal Year Ended June 30, 2022

#### TABLE OF CONTENTS

INTRODUCTORY S	ECTION	Page
Letter of Tran		i-vi
Organizationa		Vii
•	rincipal Officials	ix
•	Achievement for Excellence in Financial Reporting	xi
FINANCIAL SECTION	DN	
Independent A	Auditors' Report	1-4
Management's	s Discussion and Analysis	5-16
Basic Financia	al Statements	
Government	-wide Financial Statements:	
Exhibit 1	Statement of Net Position	21
Exhibit 2	Statement of Activities	22-23
Fund Financi	ial Statements:	
Exhibit 3	Balance Sheet-Governmental Funds	27
Exhibit 4	Statement of Revenues, Expenditures and Changes in Fund Balances—Governmental Funds	28
Exhibit 5	Reconciliation of Statement of Revenues, Expenditures and Changes in Fund Balances to the Statement of Activities—Governmental Funds	29
Exhibit 6	Statement of Net Position—Proprietary Funds	30
Exhibit 7	Statement of Revenues, Expenses and Changes in Net Position—Proprietary Funds	31
Exhibit 8	Statement of Cash Flows—Proprietary Funds	32
Exhibit 9	Statement of Fiduciary Net Position—Fiduciary Funds	33
Exhibit 10	Statement of Changes in Fiduciary Net Position—Fiduciary Funds	34
Notes to Fir	nancial Statements	35-119
Required Sup	plementary Information:	
Exhibit 11	Schedule of Revenues, Expenditures and Changes in Fund Balances-Budget and Actual—General Fund	123-126
Exhibit 12	Schedule of Revenues, Expenditures and Changes in Fund Balances-Budget and Actual—CARES ACT Fund	127

Annual Comprehensive Financial Report Fiscal Year Ended June 30, 2022

#### TABLE OF CONTENTS

#### (Continued)

		Page
FINANCIAL SECTION	ON (continued)	
Required Sup	plementary Information: (Continued)	
Exhibit 13	Schedule of Revenues, Expenditures and Changes in Fund Balances-Budget and Actual—American Rescue Plan Act Fund	128
Exhibit 14	Schedule of Changes in Net Pension Liability and Related Ratios—Primary Government	129-130
Exhibit 15	Schedule of Changes in Net Pension Liability (Asset) and Related Ratios—Component Unit School Board (nonprofessional)	131-132
Exhibit 16	Schedule of Employer's Share of Net Pension Liability VRS Teacher Retirement Plan	133-134
Exhibit 17	Schedule of Employer Contributions—Pension Plans	135
Exhibit 18	Note to Required Supplementary Information—Pension Plans	136
Exhibit 19	Schedule of Changes in Total OPEB Liability (Asset) and Related p Ratios Medical and Life Insurance—Primary Government	137
Exhibit 20	Schedule of Changes in Total OPEB Liability (Asset) and Related Ratios Medical and Life Insurance—Component Unit School Board	138
Exhibit 21	Note to Required Supplementary Information Medical and Life Insurance— County and Component Unit School Board OPEB	139
Exhibit 22	Schedule of Changes in Net OPEB Liability (Asset) and Related Ratios— Component Unit School Board (nonprofessional)—Health Insurance Credit Program (HIC)	140
Exhibit 23	Schedule of Employer Contributions—Component Unit School Board (nonprofessional)—Health Insurance Credit (HIC) Program	141
Exhibit 24	Note to Required Supplementary Information—Component Unit School Board (nonprofessional)—Health Insurance Credit (HIC) Program	142
Exhibit 25	Schedule of Culpeper County School Board's Share of Net OPEB Liability Teacher Employee Health Insurance Credit (HIC) Program	143
Exhibit 26	Schedule of Employer Contributions—Teacher Employee Health Insurance Credit (HIC) Program	144
Exhibit 27	Note to Required Supplementary Information—Teacher Health Insurance Credit (HIC) Program	145
Exhibit 28	Schedule of County and School Board's Share of Net OPEB Liability—Group Life Insurance Program	146
Exhibit 29	Schedule of Employer Contributions—Group Life Insurance Program	147
Exhibit 30	Note to Required Supplementary Information—Group Life Insurance Program	148

Annual Comprehensive Financial Report Fiscal Year Ended June 30, 2022

#### TABLE OF CONTENTS

(Continued)

FINANCIAL SECTION	ON (continued)	Page
	mentary Information:	
Combining ar	nd Individual Fund Financial Statements and Schedules:	
Exhibit 31	Schedule of Revenues, Expenditures and Changes in Fund Balances-Budget and Actual—Capital Projects Fund	153
Exhibit 32	Combining Statement of Net Position—Internal Service Funds	154
Exhibit 33	Combining Statement of Revenues, Expenses and Changes in Net Position—Internal Service Funds	155
Exhibit 34	Combining Statement of Cash Flows—Internal Service Funds	156
Exhibit 35	Combining Statement of Fiduciary Net Position—Custodial Funds	157
Exhibit 36	Combining Statement of Changes in Fiduciary Net Position— Custodial Funds	158
Discretely Pr	esented Component Unit-School Board:	
Exhibit 37	Combining Balance Sheet—Governmental Funds	160
Exhibit 38	Combining Statement of Revenues, Expenditures and Changes in Fund Balances—Governmental Funds	161
Exhibit 39	Schedule of Revenues, Expenditures and Changes in Fund Balances—Governmental Funds—Budget and Actual	162-163
Exhibit 40	Reconciliation of Statement of Revenues, Expenditures and Changes in Fund Balances to the Statement of Activities	165
Exhibit 41	Statement of Net Position—Internal Service Fund	166
Exhibit 42	Statement of Revenues, Expenses and Changes in Net Position— Internal Service Fund	167
Exhibit 43	Statement of Cash Flows—Internal Service Fund	168
Discretely Pr	esented Component Unit-Culpeper County EDA:	
Exhibit 44	Statement of Net Position	170
Exhibit 45	Statement of Revenues, Expenses and Changes in Net Position	171
Exhibit 46	Statement of Cash Flows	172
Supporting Sc	hedule:	
Schedule 1	Schedule of Revenues-Budget and Actual—Governmental Funds and Discretely Presented Component Unit-School Board	174-180

Annual Comprehensive Financial Report Fiscal Year Ended June 30, 2022

## TABLE OF CONTENTS (Continued)

	(Continued)	Page
STATISTICAL SEC	CTION	
Table 1	Net Position by Component	182-183
Table 2	Changes in Net Position	185-186
Table 3	Governmental Activities Tax Revenues by Source	187
Table 4	Fund Balances of Governmental Funds	188-189
Table 5	Changes in Fund Balances of Governmental Funds	190-191
Table 6	Governmental Activities Tax Revenues by Source	193
Table 7	Assessed Value of Taxable Property	194
Table 8	Property Tax Rates	195
Table 9	Principal Taxpayers	196
Table 10	Property Tax Levies and Collections	197
Table 11	Ratios of Outstanding Debt by Type	198-199
Table 12	Ratio of Net General Bonded Debt to Assessed Value and Net Bonded Debt Per Capita	200
Table 13	Computation of Direct and Overlapping Bonded Debt	201
Table 14	Demographic and Economic Statistics	202
Table 15	Principal Employers	203
Table 16	Full-time Equivalent County Government Employees by Function	204
Table 17	Operating Indicators by Function	205
Table 18	Capital Assets Statistics by Function	206
COMPLIANCE SE	CTION:	
Complian	nt Auditors' Report on Internal Control Over Financial Reporting and on ce and Other Matters Based on an Audit of Financial Statements Performed in ce with <i>Government Auditing Standards</i>	207-208
•	nt Auditors' Report on Compliance for Each Major Program and on Internal over Compliance Required by the Uniform Guidance	209-211
Schedule o	f Expenditures of Federal Awards	213-214
Notes to So	chedule of Expenditures of Federal Awards	215
Schedule c	f Findings and Ouestioned Costs	216



#### County of Culpeper John C. Egertson, AICP, County Administrator 302 North Main Street, Culpeper, Virginia 22701 Telephone: (540) 727-3427 Fax: (540) 727-3460

Email: jegertson@culpepercounty.gov

November 30, 2022

To the Honorable Members of the Board of Supervisors To the Citizens of Culpeper County County of Culpeper, Virginia

We are pleased to present the Annual Comprehensive Financial Report of the County of Culpeper, Virginia, (the "County"), for the fiscal year which ended June 30, 2022. The County's Department of Finance prepared this report. Responsibility for both the accuracy of the presented data and the completeness and fairness of the presentation, including all disclosures, rests with the County. We believe the data, as presented, is accurate in all material respects; that it is presented in a manner designed to fairly set forth the financial position and results of operations of the County as measured by the financial activity of its various funds; and that all disclosures necessary to enable the reader to gain the maximum understanding of the County's financial affairs have been included.

The management of the County is responsible for establishing and maintaining an internal control structure to ensure the protection of County assets. In developing and evaluating the County's accounting system, consideration is given to the adequacy of internal accounting controls. Internal accounting controls are designed to provide reasonable, but not absolute, assurance regarding: (1) the safeguarding of assets against loss from unauthorized use or disposition; and (2) the reliability of financial records for preparing financial statements and maintaining accountability for assets. The concept of reasonable assurance recognizes that: (1) the cost of a control should not exceed the benefits likely to be derived; and (2) the evaluation of costs and benefits requires estimates and judgments by management.

All internal control evaluations occur within the above framework. We believe that the County's internal accounting controls adequately safeguard assets and provide reasonable assurance of proper recording of financial transactions.

#### **BUDGETARY CONTROLS**

In addition to the internal accounting controls noted above, the County also maintains budgetary controls. These budgetary controls ensure compliance with provisions embodied in the annual appropriated budget approved by the Board of Supervisors. Activities of the general fund and capital projects fund are included in the annual appropriated budget.

As a recipient of federal and state financial assistance, the County is also responsible for ensuring that adequate internal controls are in place to ensure and document compliance with applicable laws and regulations. The audit for the fiscal year ended June 30, 2022 has been completed and no material internal control weaknesses or material violations of laws and regulations have been found.

The County adopts an annual budget by July 1 of each year as required by Section 15.2-2503, Code of Virginia of 1950, as amended. A budget is not required for fiduciary funds.

When necessary, the Board of Supervisors approves amendments to the adopted budget in accordance with Section 15.2-2507, Code of Virginia of 1950, as amended. Budgetary compliance is monitored and reported at the department level. The budget is implemented through appropriations that the Board makes annually, with supplemental appropriations made as required. These appropriations, except those to incur mandated expenditures, may be greater or less than contemplated in the budget.

#### THE REPORTING ENTITY AND ITS SERVICES

The Culpeper County Annual Comprehensive Financial Report includes all funds and account groups of the "primary government." In Virginia, cities and counties are distinct units of government; therefore, the County is responsible for providing all services normally provided by a local government. These services include public safety, social services, recreation and cultural activities and community development. Additionally, the County operates an airport, water and wastewater utility systems and a Municipal Solid Waste Transfer Station. For financial reporting purposes and in accordance with the Governmental Accounting Standards Board (GASB), Statement 14, "The Financial Reporting Entity," the County has identified one discrete component unit. The GASB statement establishes the criteria used in making this determination and identifies each as a blended component unit or discretely presented component unit. Blended component units, although legally separate entities, are, in substance, part of the primary government's operations, and therefore are included as part of the primary government. Discretely presented component units are reported in a separate column in the combined financial statements to emphasize that they are legally separate from the primary government and to differentiate their financial position and results of operations from those of this primary government. Therefore, the County School Board is reported in a discrete presentation. Based on GASB Statement 14 criteria, the School Board is a legally separate organization providing educational services to the public whose board is elected and is fiscally dependent on the local government.

The financial statements for the Rappahannock-Rapidan Regional Commission, and the Rappahannock-Rapidan Community Services Board are not included in the County report. Boards separate from, and independent of, the Board of Supervisors administer these organizations.

Culpeper County is located in north central Virginia, 75 miles southwest of Washington, D.C. and 75 miles northwest of Richmond, Virginia. The County encompasses a land area of 381 square miles. Three U.S. primary and one State primary route traverse the County. Culpeper has a diversified economy with strong manufacturing, trade services, and agricultural sectors. Manufacturing activity includes: auto parts, kitchen cabinets, wire cable, fiber optics, building components and iron castings. Major service industries include: international financial telecommunications, electronic data center, Library of Congress Film Archive, uniform rentals, health care, education, and government. International firms have a significant presence in the community. Agriculture is important in Culpeper's economy, with beef cattle as the principal livestock, and soybeans, corn and hay as the major cash crops. Greenhouses are also a major agricultural contributor. The County is also home to multiple farm wineries, breweries and distilleries.

The County's population growth has remained steady around 1.1% over the past decade. The most current counts per the US Census Bureau have the county population at 53,596. The County is committed to maintaining a stable tax base fairly split between residential and commercial use, and its cost-effective approach towards service delivery.

The County's economic projections reflect recovery, with the unemployment rate in January 2022 at 3.0% vs 4.70% in January 2021. The unemployment rate for the Commonwealth of Virginia for January 2022 was 3.3% and nationally the unemployment rate in January 2022 was 4.0%. The median household income for Culpeper is \$77,569, while the median household income for Virginia is \$76,398 and for the U.S. it is \$67,521. The County's population has grown approximately 12.6% from 2010 to 2020. With the growth continuing in the County, the economy for Culpeper appears vibrant and sound. The additional growth in the County can mean demand for additional services as well as bringing more revenue to the County from additional sales tax, real estate tax and personal property tax.

#### **MAJOR INITIATIVES**

**For fiscal year 2022:** Following the goals and objectives established by the Culpeper County Board of Supervisors, and with the assistance and guidance of the County's Administrator, County staff and agencies, the County implemented and continued a number of specific programs designed to provide County residents with cost efficient government while enhancing their home and employment environment.

Major initiatives begun, continued, or completed during this fiscal year are:

- Secondary road paving projects
- Public Safety Radio System Upgrades
- Airport Projects Land Acquisition and Pavement Rehabilitation, Access Road Design, Apron Lighting
- Efforts to Expand Broadband Services to Underserved Rural Residents
- Field lighting and fieldhouse construction at the Culpeper Sports Complex

#### **Secondary Road Paving Projects**

The County has continued to utilize the VDOT Revenue Sharing Program to fund the hard surfacing of a number of unpaved secondary roads throughout the County. This practice began in FY14 and continued through the FY 21/22 application cycle; with numerous projects completed during this time. The County more recently submitted for Revenue Sharing Funds cycle for the current Fiscal Years 2021 and 2022.

These applications were for a total of \$2,499,750 in anticipation of a 50% match for a total of approximately \$5,000,000 to completed ten (10) segments of hard surfacing of secondary roads. The matching monies for these applications were originally delayed by the State until Fiscal Years 2025/26 because of COVID-19 related budgetary concerns. The state funds for these projects have now been reintroduced into the Fiscal Year 2023/24 cycle. These outstanding projects are now projected to be completed in calendar year 2023. The Board of Supervisors will continue to use state and federal dollars afforded to the County through the Secondary Six Year Plan process to help hard surface secondary roads and to help make other secondary road improvements.

#### Public Safety Radio System Upgrade

The Procurement/Communication Department requested \$7,400,000 for the FY15 - FY19 CIP. The primary purpose of the funding is to upgrade the 800MHz Public-Safety radio system.

In FY14 Motorola provided Culpeper, Fauquier, and Rappahannock Counties with information regarding the radio system and equipment lifecycle for several components of the SmartZone 4.1 radio system and subscribers being used by all three Counties. The infrastructure equipment end of support for Zone Controller was 2016, Gold Elite consoles 2018, and Quantar base stations will be 2020. According to Motorola, the Zone Controller was supported until 2016. Beyond that point, support is at best effort rather than guaranteed.

The now replaced radio system was designed to serve primarily the public safety community consisting of the Culpeper County Sheriff's Office, Culpeper County Fire/Rescue, Culpeper Town Police Department, and Emergency Operations Center (EOC). The radio system also serves the Culpeper County Schools, and County and Town non-public safety departments.

Interoperability between Counties for Law Enforcement, Fire/Rescue, and other Public Safety agencies provide a strategic operating centralization for all citizens requiring Public-Safety services. This is important to the County's ongoing efforts to protect the health, safety and welfare of our citizens. Having an emergency communication system compatible with Federal, State, and local agencies is a prerequisite in order to achieve this specific expectation, essential to efficient communication with various jurisdictions, and vital during major emergencies. It should also be noted that Culpeper County has a Mutual Aid Agreement to provide backup telephone E-911 with Fauquier County. Fauquier County also has the same agreement with Culpeper County.

In FY15 Culpeper County entered into a cooperative procurement with Fauquier and Rappahannock Counties for Engineering and Consulting Services, for the 800MHz Public-Safety Radio System Upgrade. The primary purpose of the Consulting Services was to engage a consultant with public safety radio system engineering experience to provide consulting services to assist in the assessment of all three County radio systems relative to required upgrades as Motorola had identified for the end-of-life cycle for system components. This solicitation was awarded to Federal Engineering in April 2015.

On September 30, 2015 all three Counties entered into another cooperative procurement issuing a Request for Proposal (RFP) to solicit sealed proposals from qualified firms to establish a contract(s) through competitive negotiations for a Project 25 (P25) compliant simulcast trunked public safety radio system. The primary desire of the RFP was for all three Counties involved to have a complete turn-key solution addressing either all project systems, specific subsystem and system components, or comprehensively addressing a specific subsystem or component for the primary voice communications network.

Sealed proposals for this project were received on January 15, 2016. Three firms submitted proposals for this project (Airbus, Harris, and Motorola). Interviews/negotiations were conducted from February to August 2016. Harris Corporation was found to provide the "Best Value" for all three Counties. The final negotiated cost for the radio infrastructure development for all three Counties was \$7,600,000. Under the underlying agreement between Fauquier, Culpeper, and Rappahannock there is a 50/40/10 percent split in the radio upgrade cost, bring the Culpeper 40% cost to \$3,040,000.

On September 6, 2016 the Culpeper County Board of Supervisors awarded this project to Harris Corporation, and a Notice to Proceed issued by the County on September 22, 2016

The project was completed in FY22 but has not yet been finally accepted. Also, in FY22, the jail and all Culpeper County public schools were provided with, equipment to insure in-building coverage.

#### **Airport Projects**

Having completed a major hangar project utilizing USDA funds, the Culpeper Regional Airport is virtually "built-out" on the west side of the airfield, although there is space available for two additional corporate hangars. In order to gain access to the east side for future development, a road extension will be required, which necessitates land acquisition, which has now been completed. Three critical parcels have been purchased. Funding has now also been secured, such that we can begin construction of the extension of what is known as Greenhouse Road. Design of the road has been substantially completed but is currently subject to some minor refinements.

Additionally, the second phase of an apron lighting project was designed and funds for installation have been secured.

#### Efforts to Expand Broadband Services to Underserved Rural Residents

County staff has continuously pursued federal and state funding sources to expand broadband service availability in the County. The County has partnered with All Points Broadband and we are in the implementation phase of a fiber-to-the-home plan which will ensure that every resident is able to attain fast, reliable internet connectivity. The County will utilize \$6 million in American Rescue Plan Act funding to match state VATI funds in excess of \$8 million and an \$18 million investment from All Points to reach 4,300 unserved homes. An additional VATI grant has been submitted in partnership with Comcast which, if successful, would achieve 100% coverage throughout the County.

#### Plans for field lighting and a fieldhouse at the Culpeper Sports Complex

The Board of Supervisors awarded a contract to Gulf Seaboard Contractors to construct a new field house at the Culpeper County Sports Complex for completion in 2022. The field house will include a gym, exercise classrooms, the County Parks and Recreation Offices and other amenities. Field lighting was installed around the soccer, football and baseball fields at the Complex to allow evening events and night games.

#### PROSPECTS FOR THE FUTURE

For the fiscal year 2022-2023, the Board of Supervisors approved a General Fund Operating Budget of \$109,359,841.

Due to the rising values of used vehicles, the Virginia General Assembly adopted State Code provisions to allow for localities to tax passenger vehicles which fall under certain criteria under a new classification. This allows localities the ability, should they choose, to provide some relief to their citizens by lowering the tax rate applied to used passenger vehicles. This change was adopted into law under Code Section 58.1-3506(1)(A)(48). However, the new law contains a sunset provision of 2025, and at such time, these vehicles will have to be moved back to the classification established under the original code section. The Culpeper County Board of Supervisors took advantage of this for the benefit of its citizens, decreasing the rate for passenger vehicles by \$.50 per \$100 assessed value, from \$3.50 to \$3.00. With the increase in assessed values, no change in revenue was made from the proposed to the adopted version of the budget.

At a public hearing on May 3, 2022, the Culpeper Board of Supervisors adopted a six (6%) meals tax effective January 1, 2023. While no revenue projections were included in either the proposed or adopted FY23 budget, revenue collections will begin during FY23 and will flow into the General Fund. For the FY24 budget, revenue projections will be made and used in the budget to offset General Fund expenditures. The FY23 budget continues our established practice of calculating salary adjustments as outlined in the Personnel Management Plan. That process includes a two-fold approach, taking into account a COLA for employees as well as a pay for performance increase based upon annual performance evaluation results.

Included in the FY23 budget is the restoration of the last two (2) full time positions which were vacant at the onset of the COVID-19 pandemic, and were removed from the FY21 budget. These positions include:

Administrative Specialist I in the Real Estate department; and a General Maintenance Tech II position in the Buildings & Grounds division of Environmental Services Department. In the FY23 budget the request was then to change this position into a Sr. HVAC position.

Also included in the FY23 budget are 7 new full-time positions and 4 new part time positions. These positions include:

The Circuit Court Clerk's Office requested an additional deputy clerk to assist in the courtrooms;

The Building Official's Department requested an additional inspector due to the large quantity of permits which are being issued;

Environmental Services requested a County Engineer. The County previously had such a position, but it was dropped several years ago. This position will be split between Buildings & Grounds and Water & Sewer overhead.

Through the efforts of the CJS Director and the CW Attorney, a drug court is being established with funding through the federal government. As such, a new Drug Court Coordinator position has been requested, to be fully federally funded.

The Parks & Recreation Department has requested a new Facilities Manager to oversee the new fieldhouse which is currently under construction. This position will oversee the programs held at the Fieldhouse and will manage memberships.

The Parks & Recreation Department has also requested part time assistance at the Fieldhouse to facilitate opening and closing of the building, particularly nights and weekends.

The Library requested two additional part time employees. These two positions will be utilized for additional hours for nights and Sundays.

The Building Official has also requested a part time Plan Reviewer. This position will aid in reducing the wait time for permits to be issued due to the volume of requested permits.

**Risk Management.** The County of Culpeper has a risk management program, which is committed to the logical, systematic and continuous identification of loss exposures for, and to the County, its employees, its citizens and taxpayers, through the evaluation of risk in terms of severity and frequency probability, and the application of sound loss control procedures. As a part of this commitment, the County has obtained third party coverage for all liability risk.

Cash Management. Cash temporarily idle during the year, was invested in time deposits and various authorized money market instruments. The amount of interest received was \$41,478, however the amount of bank charges incurred and unrealized losses on the VIP account, amounted to \$110,854, resulting in a negative amount of interest for the year. Since the beginning of the pandemic, interest rates have fallen to virtually 0% and idle cash has not created the earnings it has in prior years. The amount of interest earned on temporary investments in fiscal year 2019-2020 totaled \$507,656.

#### OTHER INFORMATION

Management's Discussion and Analysis. Generally accepted accounting principles require management provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of Management's Discussion and Analysis (MD&A). This letter of transmittal is designed to complement MD&A and should be read in conjunction with it. The County of Culpeper's MD&A can be found immediately following the report of the independent auditors.

Independent Audit. The Commonwealth of Virginia requires an annual audit of the financial records and transactions of all departments of the County by independent certified public accountants selected by the Board of Supervisors. The County is required to undergo an annual single audit in conformity with the provisions of the Single Audit Act Amendments of 1996 and U.S. Office of Management and Budget Circular A-133, Audits of States, Local Government and Non-Profit Organizations. Information related to this single audit, including the findings and recommendations, and auditors' reports on the internal control structure and compliance with laws and regulations, is contained in this report. These requirements which have been complied with, and the auditor's opinion is included in this report.

Certificate of Achievement. The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate for Excellence in Financial Reporting to County of Culpeper, Virginia for its annual comprehensive financial report for the fiscal year, which ended June 30, 2021. In order to receive the award of Certificate of Achievement, a government must publish an easily readable and efficiently organized annual comprehensive financial report. This report must satisfy both generally accepted accounting principles and applicable legal requirements.

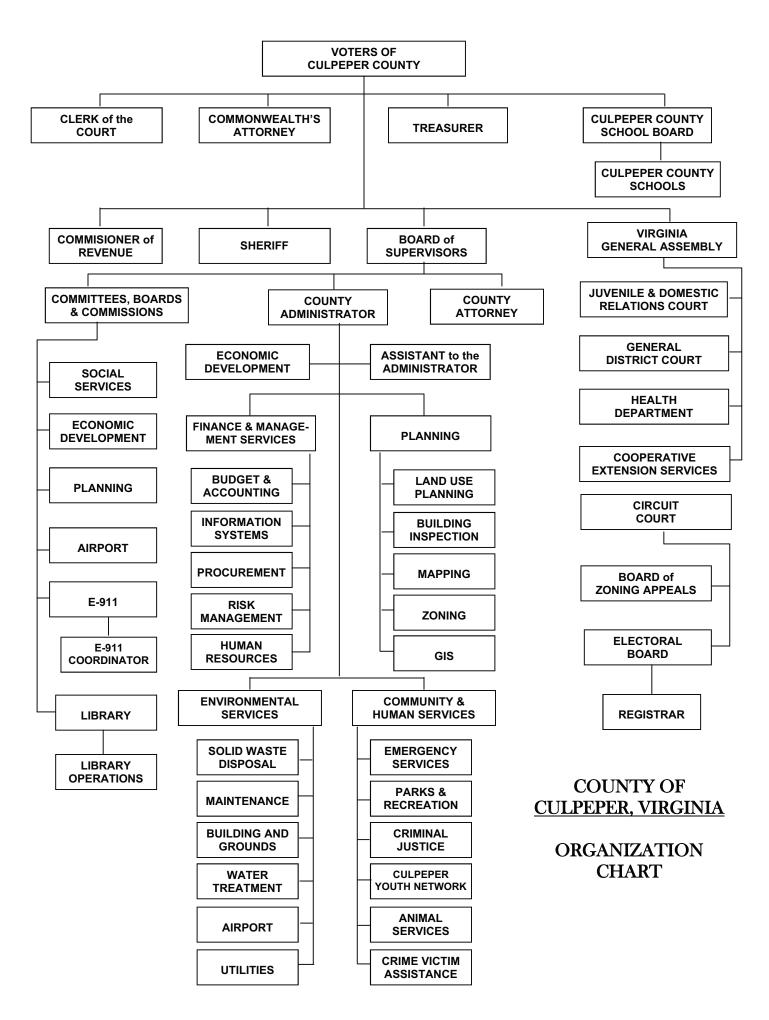
**Acknowledgments.** The preparation of this report on a timely basis, could not have been accomplished without the dedicated services of the entire Department of Finance. We would also like to thank the Board of Supervisors for their interest and support in planning and conducting the financial operation of the County in a responsible and progressive manner.

Respectfully submitted,

John Egertson

John C. Egertson County Administrator Valerie H. Lamb Director of Finance

Valerie N. Zamb



## COUNTY OF CULPEPER, VIRGINIA Directory of Officials June 30, 2022

#### **PRIMARY GOVERNMENT OFFICIALS**

#### **BOARD OF SUPERVISORS**

Gary M. Deal, Chairman	East Fairfax District
Bradley C. Rosenberger, Vice-Chair	Jefferson District
Susan L. Gugino	Stevensburg District
Paul Bates	Catalpa District
David E. Durr	Cedar Mountain District
Kathy Campbell	East Fairfax District
Tom Underwood	Salem District

#### **CONSTITUTIONAL OFFICERS**

Terry Yowell	Commissioner of Revenue
Missy N. White	Treasurer
Paul R. Walther	Commonwealth's Attorney
Scott H. Jenkins	Sheriff
Janice Corbin	Circuit Court Clerk

#### **ADMINISTRATIVE OFFICERS**

John C. Egertson	County Administrator
Bobbi Jo Alexis	County Attorney
Valerie H. Lamb	Director of Finance
Lisa A. Peacock	Director of Human Services

#### **SCHOOL BOARD COMPONENT UNIT OFFICIALS**

#### **School Board**

Patricia A. Baker, Chair	East Fairfax District
Barbara "Barbeee" L. Brown, Vice-Chair	Catalpa District
Elizabeth "Betsy" Howard-Smith	Cedar Mountain District
Anne C. Luckinbill	Salem District
Deborah L. Desilets	Jefferson District
Christina Burnett	West Fairfax District
Elizabeth Hutchins	Stevensburg District
	3

#### **Administrative Officers**

Dr. Anthony S. Brads	Superintendent
Michelle Metzgar	•
Jeffrey R. Shomo	



#### Government Finance Officers Association

Certificate of Achievement for Excellence in Financial Reporting

Presented to

## County of Culpeper Virginia

For its Annual Comprehensive Financial Report For the Fiscal Year Ended

June 30, 2021

Christopher P. Morrill

Executive Director/CEO



### ROBINSON, FARMER, COX ASSOCIATES, PLLC

Certified Public Accountants

#### **Independent Auditors' Report**

To the Board of Supervisors County of Culpeper, Virginia Culpeper, Virginia

Report on the Audit of the Financial Statements

#### **Opinions**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the discretely presented component units, each major fund, and the aggregate remaining fund information of the County of Culpeper, Virginia, as of and for the year ended June 30, 2022, and the related notes to the financial statements, which collectively comprise the County's basic financial statements as listed in the table of contents.

In our opinion, based on our audit and the report of the other auditors, the financial statements referred to above present fairly, in all material respects, the financial position of the governmental activities, the business type activities, the discretely presented component units, each major fund, and the aggregate remaining fund information of the County of Culpeper, Virginia, as of and for the year ended June 30, 2022, and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

We did not audit the financial statements of the Activity Funds, which represent 17 percent, 29 percent, and 3 percent, respectively, of the assets, fund balances, and revenues of the discretely presented component unit - school board as of June 30, 2022, and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended. Those statements were audited by other auditors whose report has been furnished to us, and our opinion, insofar as it relates to the amounts included for the School Activities Fund, is based solely on the report of the other auditors.

#### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the *Specifications for Audits of Counties, Cities, and Towns*, issued by the Auditor of Public Accounts of the Commonwealth of Virginia. Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of County of Culpeper, Virginia, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### Change in Accounting Principles

As described in Note 20 to the financial statements, in 2022, the County adopted new accounting guidance, GASB Statement Nos. 87, *Leases and* 92, *Omnibus*. Our opinions are not modified with respect to this matter.

#### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about County of Culpeper, Virginia's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

#### Auditors' Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards, Government Auditing Standards, and the Specifications for Audits of Counties, Cities, and Towns will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards, Government Auditing Standards, and the Specifications for Audits of Counties, Cities, and Towns, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures
  that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the
  effectiveness of County of Culpeper, Virginia's internal control. Accordingly, no such opinion is
  expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about County of Culpeper, Virginia's ability to continue as a going concern for a reasonable period of time.

#### Auditors' Responsibilities for the Audit of the Financial Statements (Continued)

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budgetary comparison information and schedules related to pension and OPEB funding as listed in the table of contents be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We and other auditors have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance. The budgetary comparison information has been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

#### Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise County of Culpeper, Virginia's basic financial statements. The accompanying combining and individual fund financial statements and schedules and schedule of expenditures of federal awards, as required by Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards, are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America by us and other auditors. In our opinion, based on our audit and the report of other auditors, the combining and individual fund financial statements and schedules and the schedule of expenditures of federal awards are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

#### Other Information

Management is responsible for the other information included in the annual report. The other information comprises the introductory and statistical sections but does not include the basic financial statements and our auditors' report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated November 30, 2022, on our consideration of County of Culpeper, Virginia's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of County of Culpeper, Virginia's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering County of Culpeper, Virginia's internal control over financial reporting and compliance.

Charlottesville, Virginia
November 30, 2022

#### MANAGEMENT'S DISCUSSION AND ANALYSIS

To the Honorable Members of the Board of Supervisors To the Citizens of Culpeper County County of Culpeper, Virginia

As management of the County of Culpeper, Virginia we offer readers of the County's financial statements this narrative overview and analysis of the financial activities of the County for the fiscal year ended June 30, 2022. We encourage readers to consider the information presented here in conjunction with additional information that we have furnished in our letter of transmittal.

#### Financial Highlights

#### Government-wide Financial Statements

- The assets and deferred outflows of resources of the County exceeded its liabilities and deferred inflows of resources at the close of the most recent fiscal year by \$125,452,866 (net position). Of this amount, \$51,967,622 (unrestricted net position), may be used to meet the government's ongoing obligations to citizens and creditors.
- As of the close of the current fiscal year, the County's governmental funds reported combined ending fund balances of \$68,804,707 an increase of \$2,132,768 in comparison with the prior year. Approximately 69 percent of this amount, \$47,646,902, is available for spending at Culpeper, Virginia's discretion (unassigned fund balance).
- At the end of the current fiscal year, unassigned fund balance for the general fund was \$47,646,902, or 47 percent of total general fund expenditures.

#### Overview of the Financial Statements

This discussion and analysis are intended to serve as an introduction to the County's basic financial statements. The County's basic financial statements comprise three components:

- 1. Government-wide financial statements,
- 2. Fund financial statements, and
- 3. Notes to the financial statements.

This report also contains other supplementary information in addition to the basic financial statements themselves.

<u>Government-wide financial statements</u> - The Government-wide financial statements are designed to provide readers with a broad overview of the County's finances, in a manner similar to a private-sector business.

The statement of net position presents information on all of the County's assets, deferred outflows of resources, liabilities, and deferred inflows of resources, with the difference between the four reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the County is improving or deteriorating.

The statement of activities presents information showing how the County's nets assets changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in the statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

Both of the Government-wide financial statements distinguish functions of the County that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental activities of the County include general government, law enforcement and volunteer fire protection, sanitation, social services, education, cultural events, and recreation. The business-type activities of the County include Water and Sewer, Landfill, and Airport operations.

The Government-wide financial statements include not only the County of Culpeper, Virginia itself (known as the primary government), but also a legally separate school district for which the County of Culpeper, Virginia is financially accountable. Financial information for these component units is reported separately from the financial information present for the primary government itself.

<u>Fund financial statements</u> - A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The County of Culpeper, Virginia, like other local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the County can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

<u>Governmental funds</u> - <u>Governmental funds</u> are used to account for essentially the same functions reported as Governmental activities in the government-wide financial statements. However, unlike the government-wide financial statement, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balance of spend-able resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the County's near-term financing decisions. Both the governmental fund balance sheet and the governmental statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The County maintains two individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the General Fund and the Capital Projects fund, both of which are considered to be major funds.

The County adopts an annual appropriated budget for its Governmental funds. A budgetary comparison statement has been provided for the general fund to demonstrate compliance with this budget.

<u>Proprietary funds</u> - The County maintains three enterprise funds as well as the Culpeper County Water and Sewer Authority, which is a blended component unit of the County. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The County uses enterprise funds to account for its water and sewer, solid waste transfer station, and airport operations as well as the water and sewer authority operations.

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The proprietary fund financial statements provide separate information for the water and sewer, solid waste transfer station, airport, and water and sewer authority activities all of which are considered to be major funds of the County.

<u>Fiduciary funds</u> - The County is the trustee, or fiduciary, for the County's agency funds. It is responsible for ensuring that the assets reported in these funds are used for their intended purposes. All of the County's fiduciary activities are reported in a separate statement of fiduciary net position and a statement of changes in fiduciary net position. The County excludes these activities from the County's government-wide financial statements because the County cannot use these assets to finance its operations. Agency funds are County custodial funds used to provide accountability of client monies for which the County is custodian.

<u>Notes to the financial statements</u> - The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

Other information - In addition to the basic financial statement and accompanying notes, this report also presents certain required supplementary information for budgetary comparison schedules and presentation of combining financial statements for the discretely presented component unit School Board. The School Board does not issue separate financial statements.

#### Government-wide Financial Analysis

As noted earlier, net position may serve over time as a useful indicator of a County's financial position. Culpeper County's assets exceeded liabilities by \$125,452,866 at year-end.

The largest portion of the County's net position (59 percent) reflects its investment in capital assets (e.g., land, buildings, machinery, and equipment); less any related debt used to acquire those assets that is still outstanding. The County uses these capital assets to provide services to its citizens; consequently, these assets are not available for future spending. Although the County's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

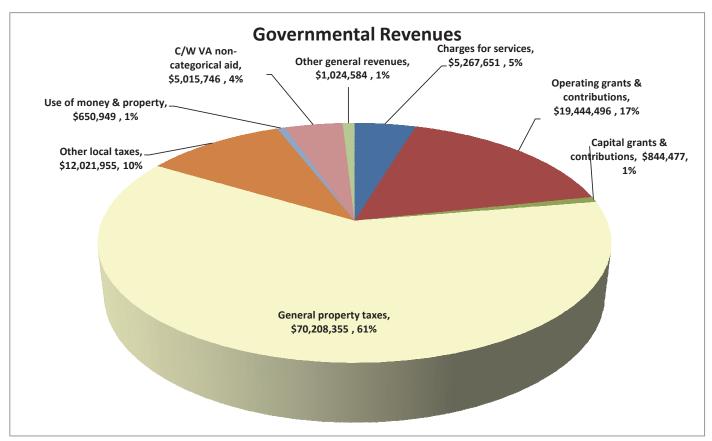
#### Schedule of Assets, Liabilities and Net Position For the Years Ended June 30, 2022 and 2021

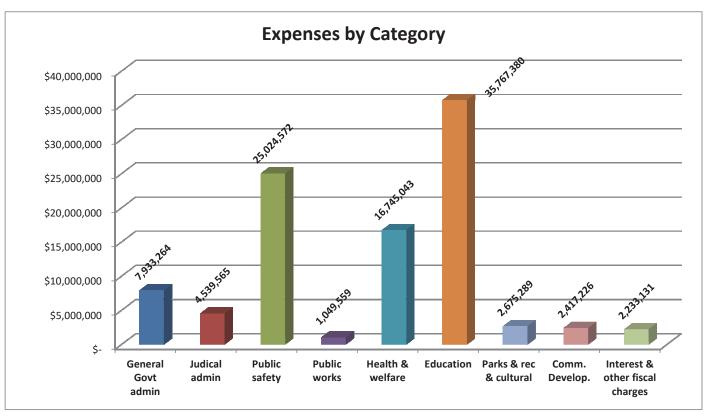
	Governmental Activitites		Business-type Activities			Totals				
	2022	2021		2022		2021		2022		2021
Current and other assets Capital assets	\$ 80,424,840 109,590,446	\$ 66,633,201 103,570,243	\$	218,353 6,653,267	\$	126,521 37,690,878		80,643,193 146,243,713	•	66,759,722 141,261,121
Total assets	\$ 190,015,286	\$ 170,203,444	\$ 30	6,871,620	\$	37,817,399	\$	226,886,906	\$ 2	208,020,843
Deferred Outflows of Resources	\$ 5,427,425	\$ 6,199,633	\$	234,428	\$	223,238	\$	5,661,853	\$	6,422,871
Long-term liabilities outstanding Current liabilties	\$ 69,801,145 22,219,841	\$ 85,903,455 10,751,535	\$ :	2,858,503 205,501	\$	3,249,892 150,758	\$	72,659,648 22,425,342	\$	89,153,347 10,902,293
Total liabilities	\$ 92,020,986	\$ 96,654,990	\$ :	3,064,004	\$	3,400,650	\$	95,084,990	\$ 1	100,055,640
Deferred Inflows of Resources	\$ 11,624,100	\$ 1,504,508	\$	386,803	\$	44,402	\$	12,010,903	\$	1,548,910
Net Position: Net investment in capital assets Unrestricted	\$ 39,186,778 52,610,847	\$ 27,908,531 50,335,048	\$ 34	4,222,628 (567,387)	\$	35,294,632 (699,047)	\$	73,409,406 52,043,460	\$	63,203,163 49,636,001
Total Net Position	\$ 91,797,625	\$ 78,243,579	\$ 3	3,655,241	\$	34,595,585	\$	125,452,866	\$ 1	112,839,164

Governmental Activities - Governmental activities increased the County's net position by \$13,554,046 but decreased the Business-type activities by \$940,344. Key elements of the changes in net position are as follows:

Changes in Net Position
For the Years Ended June 30, 2022 and 2021

	Government	al Activitites	Business-ty	pe Activities	То	tals	
	2022	2021	2022	2021	2022	2021	
Revenues:							
Program revenues:							
Charges for services	\$ 5,267,651	\$ 5,543,717	\$ 3,303,721	\$ 3,320,275	\$ 8,571,372	\$ 8,863,992	
Operating grants & contributions	19,444,496	22,263,774	18,252	13,030	19,462,748	22,276,804	
Capital grants & contributions	844,477	8,208,270	263,695	308,251	1,108,172	8,516,521	
General revenues:							
General property taxes	70,208,355	66,952,977	-	-	70,208,355	66,952,977	
Other local taxes	12,021,955	11,325,397	-	-	12,021,955	11,325,397	
Use of money & property	650,949	636,770	4,123	1,746	655,072	638,516	
C/W VA non-categorical aid	5,015,746	5,071,666	-	-	5,015,746	5,071,666	
Other general revenues	1,024,584	856,753	-	-	1,024,584	856,753	
Total revenues	\$ 114,478,213	\$ 120,859,324	\$ 3,589,791	\$ 3,643,302	\$ 118,068,004	\$ 124,502,626	
Expenses:							
General Govt admin	\$ 7,933,264	\$ 8,088,135	\$ -	\$ -	\$ 7,933,264	\$ 8,088,135	
Judical admin	4,539,565	4,462,880	· .	· ·	4,539,565	4,462,880	
Public safety	25,024,572	22,711,193	-	-	25,024,572	22,711,193	
Public works	1,049,559	1,796,329	-	-	1,049,559	1,796,329	
Health & welfare	16,745,043	16,578,982	-	-	16,745,043	16,578,982	
Education	35,767,380	33,412,209	-	-	35,767,380	33,412,209	
Parks & rec & cultural	2,675,289	2,414,771	-	-	2,675,289	2,414,771	
Comm. Develop.	2,417,226	6,579,196	-	-	2,417,226	6,579,196	
Interest & other fiscal charges	2,233,131	1,681,542	-	-	2,233,131	1,681,542	
Landfill	_,,	-	2,907,713	2,854,476	2,907,713	2,854,476	
Water & sewer	-	_	1,720,829		1,720,829	1,727,280	
Airport	_	_	1,814,628		1,814,628	1,915,699	
Water & sewer Authority		-	626,103		626,103	758,888	
Total expenses	\$ 98,385,029	\$ 97,725,237	\$ 7,069,273	\$ 7,256,343	\$ 105,454,302	\$ 104,981,580	
Increase (decrease) in net position							
before transfers	\$ 16,093,184	\$ 23,134,087	\$ (3,479,482	) \$ (3,613,041)	\$ 12,613,702	\$ 19,521,046	
Transfers		(1,973,345)	2,539,138	, , , ,	- 12,013,702	-	
Transiers	(2,337,130)	(1,773,343)	2,337,130	1,773,343			
Increase in net position	\$ 13,554,046	\$ 21,160,742	\$ (940,344	) \$ (1,639,696)	\$ 12,613,702	\$ 19,521,046	
Net position, beginning of year	\$ 78,243,579	\$ 57,082,837	\$ 34,595,585	\$ 36,235,281	\$ 112,839,164	\$ 93,318,118	
Net position, end of year	\$ 91,797,625	\$ 78,243,579	\$ 33,655,241	\$ 34,595,585	\$ 125,452,866	\$ 112,839,164	





- Governmental Activities Total government spending decreased in FY22 from FY21 by approximately \$660K. The three (3) areas with the largest changes were Community Development, which decreased by \$4.16M; Education which increased by \$2.35M; and Public Safety which increased by \$2.3M.
- The \$4.16M decrease in the area of Community Development is due to the CARES funding used for support of local & small businesses during the pandemic and for CARES funding for Broadband, for internet expansion in the County in FY21 which was not eligible for spending during FY22.
- The \$2.35M increase in the area of Education is the combination of two factors. The first was an increase in local funding as approved in the FY22 budget by the Board of Supervisors. This local funding is generally used as a match for garnering state and federal funding. The second factor creating an increase in education was related to the increase in spending for the operations of the Carver Center. In the aftermath of COVID, activities at the Center began to pick back up in FY22, with more use of various classrooms, thereby increasing utility costs and contractual costs such as trash removal. Further, site improvements, such as the installation of mini-HVAC units and roof work, are included in the FY22 spending.
- The increase in the area of Public Safety is primarily due to the approval in the FY22 budget for the Sheriff to purchase 18 new vehicles through a lease purchase program. VACo/VML loaned the County funding in the amount of \$1,029,000. Those funds were received and then vehicles with various safety equipment were purchased and put into service as the vehicles became ready.
- <u>Business-Type Activities</u> Business-type activities remained stable for FY22, and, due to a decrease in capital grants in the Airport Fund, the County's net position decreased by about \$940K.

The other area of change in the Business-type activities was with the Water & Sewer Authority. This change is the result of an increase in depreciation expense for FY22.

#### Financial Analysis of the County's Funds

As noted earlier, the County used fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

<u>Governmental Funds</u> - The focus of the County's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the County's financing requirements. In particular, unassigned fund balance may serve as a useful measure of a county's net resources available for spending at the end of the fiscal year.

As of the end of the current fiscal year, the County's governmental funds reported combined ending fund balances of \$68,804,707, an increase of \$2.1M in comparison with the prior year. Approximately 69 percent of this total constitutes unassigned fund balance, which is available for spending at the County's discretion. The remainder of fund balance is dedicated for construction projects and subsequent expenditures to indicate that is not available for new spending because it has already been committed.

#### Financial Analysis of the County's Funds: (Continued)

The general fund is the main operating fund of the County. At the end of the current fiscal year, unassigned fund balance of the General Fund was \$47,646,902, while total fund balance reached \$62,466,119, an increase from the prior year of \$2,950,566. Key factors in the net increase are as follows:

An overall decrease in general fund revenues collected; the key areas of decrease are operating grants & contributions; as well as capital grants & contributions. Under operating grants & contributions, the County received over \$7M in CARES Act funding in FY21, which it did not have in FY22; under capital grants & contributions, the decrease is related to the construction of the CTEC School. During FY21, a substantial portion of the CTEC School was built, with funding for those construction costs being drawn down from the loan funds to reimburse the County for the construction costs. The one increase in the general fund revenues was the general property tax collections. This increase is primarily due to an increase in billing of personal property taxes. During the FY21 budget process, the Board of Supervisors reduced the projections for revenue under the categories of general property taxes and sales tax, not knowing what the effects of the COVID pandemic would have on the revenue collections. During the FY22 budget process, realizing there was no affect on the collections, the budgeted amounts for general property taxes and sales tax were both increased, as well as the actuals which were increased year over year. General property taxes, primarily personal property tax collections increased by about \$1.6M. Much of this increase was due to the overall increasing value of used vehicles. Sales tax revenue also continued to increase. Box stores such as Walmart, Target and Lowes were allowed to stay open during the pandemic, as well as the local grocery stores; this allowed for the continued collection of sales tax as people continued shopping in these stores.

The County's Capital Projects Fund balance decreased by \$818K during FY22; the Capital Projects Fund had revenues of \$8,106,813, which included a transfer from the General Fund of \$7,178,400, as well as a transfer from the School Component unit of \$844,477 for a portion of the bond issue related to the CTEC School. The Capital Projects Fund expended \$8,924,611, \$1,670,439 less than FY21 in various projects from the prior year. Expenditures for capital projects were as follows:

- 1. New radio system, \$158,474;
- 2. 800MHZ Bi-directional Amplifier for radio system, \$489,100;
- 3. Replace generators at 4 tower sites, \$118,672;
- 4. Contribution to Fire & Rescue Assn for capital needs, \$678,580;
- 5. New internet line to Carver Center, \$86,674;
- 6. IT upgrades, \$65,074;
- 7. Purchase 118 W. Davis St. building, \$1,150,000;
- 8. Construction of the Culpeper Fieldhouse, \$3,189,907;
- 9. Sports Complex lighting, \$2,089,469;
- 10. Other projects, \$528,328;
- 11. CTE School construction, \$1,587,115;
- 12. Renovation of FTB Admin offices to classrooms, \$1,376,134;
- 13. Roof replacement at Emerald Hill ES, \$331,028;
- 14. New modular units at Sycamore Park ES, \$443,593;
- 15. Farmington Roof replacement, \$240,663.

<u>Proprietary funds</u> - The County's proprietary funds provide the same type of information found in the government-wide financial statements, but in more detail.

Net position of the Airport Fund at the end of the year was \$10,955,234, a decrease from the prior year of \$282,845. Net loss for FY22 was \$552,560 vs. the net loss for FY21 was \$701,268. Further capital contributions and construction grants were \$13,695 for FY22 vs \$308,251 for FY21. The paving rehabilitation project at the airport was completed in FY22.

#### Financial Analysis of the County's Funds: (Continued)

Net position of the Solid waste Transfer (Landfill) Fund totaled \$5,170,101, an increase from prior the year of \$236,626. The net loss for FY22 was \$1,206,678 vs. the net loss for FY21 was \$1,319,299. The General Fund transfer into the Landfill Fund increased in FY22 by \$131,181; while interest revenue also increased by \$2,392.

The Water and Sewer Fund net position decreased by \$268,022 for the year ending June 30, 2022 and totaled \$934,841. The primary reason for the decrease was a reduction in revenue of approximately \$150,000, while expenditures remained relatively constant; further, there was a transfer in from the General Fund of \$684,656 vs \$460,138 in FY21. Further, the water & sewer fund also had a capital contribution of \$250,000,

During 2005, the Board of Supervisors created the Water and Sewer Authority to account for water and sewer activities in the northern part of the County, which is known as Clevenger's Corner. At June 30, 2022, net position totaled \$16,595,065.

#### **General Fund Budgetary Highlights**

Differences between the original budget and the final amended budget were \$38,100,992 and can be briefly summarized as follows:

Budget Amendments	Amount
Appropriation of County ARPA Funding	\$602,602.
Carryover requests for ongoing projects	\$21,979,667.
Carryover requests for open purchase orders	\$1,150,896.
New debt - Sheriff's Office, new vehicles	\$1,029,000.
Supplemental appropriation - Sheriff's Office - addl deputies/vehicles	\$667,221.
Supplemental appropriation for 118 W. Davis St.	\$1,150,000.
Supplemental appropriation for Fieldhouse Construction	\$805,081.
Lakemont Subdivision	\$233,484.
Drug Court grant	\$100,859.
Supplemental appropriation - airport - addl fuel sales	\$142,000.
Schools - CARES Act/ESSER funds	\$7,268,034.
Human Services - new grant Head Start/Early Head Start	\$1,589,845.
Other departments, grants, donations, etc.	\$3,716,745.

The largest budget amendments are related to on-going grants/projects and open purchase orders from the prior year; whereby the appropriation resolution adopted by the Board of Supervisors annually for the new, upcoming budget allows for these types of carryovers, administratively carried out by the County Administrator.

Differences between the final amended budget and actuals included property tax collections that exceeded budget estimates by a total of \$2,252,283, primarily in the personal property tax category. Other local tax revenues exceeded budget estimates by \$2,480,640, the majority of this amount, \$1.9M is attributable to local sales tax and \$356K is attributable to taxes on recordation and wills. Total commonwealth intergovernmental revenues were under budget estimates by \$1,620,031. The largest areas where the revenues did not meet the budget were under Social Services and youth services (CSA). As discussed above, the revenue projections for FY21 were reduced due to the uncertainties of COVID; for FY22 the revenue projections returned to normal, however, the personal property tax on vehicles exceeded expectations due to the continuing increase in assessed values of used vehicles; sales tax has continued to be received with COVID causing no impact on sales within Culpeper County, in larger stores such as Walmart, Target, Lowes and the various grocery stores. Taxes on recordations and wills have continued to be received at higher than estimated values.

#### Changes in Fund Balance

Included in the adopted fiscal year 2022 budget was the use of some funds from the General Fund balance. The funds drawn were to pay for one-time capital projects only and would total \$11,463,484 from the balance of the General Fund. Also included in the adopted FY22 budget was \$9,500 to come from the E911 Fund balance. The use of the fund balance was primarily for County, School and Airport fund capital items. Use of the General Fund for one-time purchases has been a standard practice for many years. Bond rating agencies approve of this practice. In FY09 through FY12, because of the economic conditions, the fund balance was used to supplement operational costs. However, beginning in FY13 through the present, the fund balance has only been used for capital items. The use of the General Fund for operational, or ongoing costs, is something that should be avoided.

The County's adopted fiscal policies include a section regarding fund balance. The County's policy is to maintain 10-15% of its operating budget in the unreserved fund balance for operations. The adopted FY22 budget met the established policy, with a projected fund balance of 14.94%.

In reality the fund balance of the General Fund increased in FY22 due to approximately \$5.5M additional revenue collected in FY22 vs FY21. Much of this is attributable to personal property taxes and sales taxes as discussed earlier. Expenditures from FY21 to FY22 decreased by approximately \$3M. While public safety, health and welfare and education expenditures increased in FY22 from FY21; the principal debt retirement decreased from FY21 to FY22. Much of the principal debt retirement had to do with the bond refundings, which the county completed in order to receive lower interest rates on existing debt. The other areas of largest change in expenditures were previously discussed. Lastly the transfers from the General Fund to other funds increased by approximately \$5.4M. The areas of increase in transfers include transfers to the School Capital Fund; County Capital Fund; and the School Debt fund. In general, the one-time transfers from the General Fund for FY21 were \$6,134,405 vs. \$11,463,484 for FY22 as discussed above.

#### Capital Asset and Debt Administration

<u>Capital assets</u> - The County's investment in capital assets for its governmental and business type activities as of June 30, 2022 amounts to \$146,243,713 (net of accumulated depreciation). This investment in capital assets includes land, buildings and improvements, and machinery and equipment.

Additional information on the County's capital assets can be found in Note 5 of this report.

<u>Long-term debt</u> - At the end of the current fiscal year, the County had total bonded debt outstanding of \$64,447,600. Of this amount, \$64,447,600 represents debt backed by the full faith and credit of the County.

Legislation enacted during fiscal year ended June 20, 2002 requires that the Primary Government has assumed debt historically reported by the School Board. The legislation affects the reporting of local school capital assets as well.

Additional information on the County's long-term debt can be found in Note 7 of this report.

#### **Economic Factors and Next Year's Budget and Rates**

• Regardless of the state of the economy throughout the years, the County has worked to avoid raising taxes and to remain cognizant of our established fund balance policy, which is to maintain an amount equal to between 10% and 15% of the operating budget within the General Fund. With this budget, Culpeper will continue to have the lowest tax rate of any county within the regional planning district. This budget requires the use of \$14.1M from the fund balance for capital projects (one-time costs), while adhering to the fund balance policy.

#### Economic Factors and Next Year's Budget and Rates: (Continued)

- The County will always monitor the local economy as well as the economy of the Commonwealth and the national economy to ensure that a sustainable budget is prepared. The local economy is doing well based upon sales tax revenue and building & zoning permit revenues indicating that the economy is rebounding as we near the end of the COVID-19 pandemic. The School Superintendent has prepared his budget for FY23 on an unreduced enrollment figure from the FY22.
- For the fiscal year ended June 30, 2021, the Commonwealth of Virginia ended with a \$2.6B surplus of funds, the largest in the Commonwealth's history. Total revenue collections grew 14.5% over fiscal year 2020, ahead of 2.7% growth projections. Revenues from the Commonwealth for FY23, excluding schools and DHS, will be increasing by approximately \$400K due to 5% pay increases for all State Compensation Board positions. That funding will come into the County to help offset actual raises for all Constitutional Officers and their staff.
- Moving into FY23, the Commonwealth is anticipating a reduction in the unemployment rate from 5.4% to 4.3%. They are projecting an increase in personal income of 0.4%; and wages are anticipated to increase by .9%.
- The 2022 session of the Virginia General Assembly ran from January 12<sup>th</sup> to March 12<sup>th</sup> 2022, and the lawmakers adjourned without approving a new 2-year budget. The Governor has called for a special session for the General Assembly.
- Due to the rising values of used vehicles, the Virginia General Assembly adopted State Code provisions to allow for localities to tax passenger vehicles which fall under certain criteria under a new classification. This allows localities the ability, should they choose, to provide some relief to their citizens by lowering the tax rate applied to used passenger vehicles. This change was adopted into law under Code Section 58.1-3506(1)(A)(48). However, the new law contains a sunset provision of 2025, and at such time, these vehicles will have to be moved back to the classification established under the original code section. The Culpeper County Board of Supervisors took advantage of this for the benefit of its citizens, decreasing the rate for passenger vehicles by \$.50 per \$100 assessed value, from \$3.50 to \$3.00. With the increase in assessed values, no change in revenue was made from the proposed to the adopted version of the budget.
- The County's economic projections reflect recovery, with the unemployment rate in January 2022 at 3.0% vs 4.70% in January 2021. The unemployment rate for the Commonwealth of Virginia for January 2022 was 3.3% and nationally the unemployment rate in January 2022 was 4.0%. The median household income for Culpeper is \$77,569, while the median household income for Virginia is \$76,398 and for the U.S. it is \$67,521. The County's population has grown approximately 12.6% from 2010 to 2020. With the growth continuing in the County, the economy for Culpeper appears vibrant and sound. The additional growth in the County can mean demand for additional services as well as bringing more revenue to the County from additional sales tax, real estate tax and personal property tax.
- At a public hearing on May 3, 2022, the Culpeper Board of Supervisors adopted a six (6%) meals tax effective January 1, 2023. While no revenue projections were included in either the proposed or adopted FY23 budget, revenue collections will begin during FY23 and will flow into the General Fund. For the FY24 budget, revenue projections will be made and used in the budget to offset General Fund expenditures.
- As part of the calculations for salary adjustments, the County reviews the previous calendar year consumer price index change. For calendar year 2021, the CPI was 7%; as of April 30, 2022 the CPI is now 8.6%. This is something for the County to monitor moving forward into FY23 for spending purposes.

#### Economic Factors and Next Year's Budget and Rates: (Continued)

- The FY23 budget continues our established practice of calculating salary adjustments as outlined in the Personnel Management Plan. That process includes a two-fold approach, taking into account a COLA for employees as well as a pay for performance increase based upon annual performance evaluation results.
- Included in the FY23 budget is the restoration of the last two (2) full time positions which were vacant at the onset of the COVID-19 pandemic, and were removed from the FY21 budget. These positions include:
- Administrative Specialist I in the Real Estate department; and
- General Maintenance Tech II position in the Buildings & Grounds division of Environmental Services Department. In the FY23 budget the request was then to change this position into a Sr. HVAC position.
- Also included in the FY23 budget are 7 new full-time positions and 4 new part time positions. These positions include:
- The Human Resources Department requested an additional Benefits Specialist due to the increase in volume of employees;
- The Real Estate Department requested a Real Estate Technician;
- The Circuit Court Clerk's Office requested an additional deputy clerk to assist in the courtrooms;
- The Building Official's Department requested an additional inspector due to the large quantity of permits which are being issued; and
- Environmental Services requested a County Engineer. The County previously had such a position, but it was dropped several years ago. This position will be split between Buildings & Grounds and Water & Sewer overhead.
- Through the efforts of the CJS Director and the CW Attorney, a drug court is being established with funding through the federal government. As such, a new Drug Court Coordinator position has been requested, to be fully federally funded.
- The Parks & Recreation Department requested a new Facilities Manager to oversee the new fieldhouse which is currently under construction. This position will oversee the programs held at the Fieldhouse and will manage memberships.
- The Parks & Recreation Department also requested part time assistance at the Fieldhouse to facilitate opening and closing of the building, particularly nights and weekends.
- The Library requested two additional part time employees. These two positions will be utilized for additional hours for nights and Sundays.
- The Building Official also requested a part time Plan Reviewer. This position will aid in reducing the wait time for permits to be issued due to the volume of requested permits.

#### TAX RATES AND FEES

FY23 is not a reassessment year. The FY23 adopted budget maintains the real estate tax rate at \$0.55 per \$100 of assessed value. The needs of the Volunteer Fire & Rescue Departments and the Emergency Services Department dictate that this budget include a F&R levy rate increase from \$.07 per \$100 of assessed value to \$.08 per \$100 of assessed value, while the General Fund RE rate will decrease from \$.48 per \$100 of assessed value to \$.47 per \$100 of assessed value.

The adopted budget maintains the current personal property tax rates as follows:

- \$1.50 per \$100 of assessed value for recreational personal property;
- \$1.00 per \$100 of assessed value for Passenger Carrier vehicles (30 or more passengers);
- \$0.0001 per \$100 of assessed value for airplanes;
- \$3.50 per \$100 of assessed value for all other personal property, except vehicles under Code Section 58.1-3506(1)(A)(48);
- \$3.00 per \$100 of assessed value for all vehicles under Code Section 58.1-3506(1)(A)(48);
- \$2.00 per \$100 of assessed value for Machinery & tools;
- \$0.0001 per \$100 of assessed value for motor vehicles for volunteers
- \$0.0001 per \$100 of assessed value for motor vehicles for volunteers

#### **Requests for Information**

This financial report is designed to provide a general overview of the County of Culpeper, Virginia's finances for all those with an interest in the County's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Finance Director, 302 N. Main Street, Culpeper, Virginia 22701.

**BASIC FINANCIAL STATEMENTS** 

**Government-wide Financial Statements** 

	_	Prim	ary Governmer Business-	nt	Component Unit	Unit Culpeper	
	d	overnmental Activities	type Activities	Total	School Board	Cuipeper County EDA	
ASSETS	_	Activities	Activities	Total	Dourd	LDA	
Current Assets							
Cash and cash equivalents	\$	63,414,334\$	4,570,532\$	67,984,866\$	21,269,796 \$	308,064	
Receivables (net of allowance for uncollectibles): Property taxes		3,524,775		3,524,775			
Accounts receivable		971,957	427,186	1,399,143	_		
Leases receivable		1,190,688	-	1,190,688	-		
Prepaid items		132,313	24,499	156,812	922,125	-	
Inventory		-	96,437	96,437	-	-	
Due from primary government		-	- (4.000 543)	-	863,972	-	
Internal balances Due from other governments		4,908,513 6,282,260	(4,908,513) 8,212	6,290,472	3,462,230	-	
•	_		· · · · · ·				
Total Current Assets	\$_	80,424,840\$	218,353 \$	80,643,193\$	26,518,123 \$	308,064	
Noncurrent Assets		_		_	4 450 000 6		
Net pension asset	\$	- \$	<u>-</u> _\$_	<u> </u>	4,152,289 \$ 42,636 \$		
Net OPEB asset Capital assets (net of depreciation):	ې_	- 3			42,030 \$		
Land and land improvements	\$	11,728,932\$	7,045,748\$	18,774,680\$	4,831,247 \$	_	
Construction in progress	•	31,886,958	745,314	32,632,272	2,420,611		
Buildings and improvements		22,775,966	28,009,773	50,785,739	57,976	-	
Leased land		85,703	-	85,703	-	-	
Leased buildings and improvements		- 2/2 00F	- 75 533	-	57,410	-	
Leased equipment Equipment		262,095 4,703,996	75,522 776,910	337,617 5,480,906	550,957 3,475,481	-	
Jointly owned assets		38,146,796	770,910	38,146,796	56,406,795	-	
Total Capital Assets	\$	109,590,446 \$	36,653,267 \$	146,243,713\$	67,800,477 \$	-	
Total Noncurrent assets	S	109,590,446\$	36.653.267 S	146,243,713\$	71,995,402 \$		
Total Assets	ζ_	190,015,286\$		226,886,906\$	98,513,525 \$		
	٦_	190,013,200 3	30,071,020 3	220,000,700 3	70,313,323 3	300,004	
DEFERRED OUTFLOWS OF RESOURCES	\$	242 204 ¢	- \$	242 204 ¢	- \$		
Deferred charge on refunding Pension deferrals	Ş	213,296 \$ 4,764,216	218,497	213,296 \$ 4,982,713	15,239,133	-	
OPEB deferrals		449,913	15,931	465,844	2,563,075	-	
Total Deferred Outflows of Resources	\$	5,427,425\$	234,428 \$	5,661,853\$		-	
	- :-						
Total Assets and Deferred Outflows of Resources	\$ <u>_</u>	195,442,711 \$	37,106,048 \$	232,548,759 \$	116,315,733 \$	308,064	
LIABILITIES							
Current Liabilities Accounts payable and other current liabilities	\$	1,634,534\$	71,351 \$	1,705,885\$	5,893,871 \$	_	
Unearned revenue	Ţ	12,477,993	71,551 5	12,477,993	628,700	_	
Amounts held for others		177,908	-	177,908	-	-	
Due to component unit		863,972	-	863,972	-	-	
Accrued interest payable		234,809	2,936	237,745	-	-	
Current portion of long-term obligations	<u>,</u>	6,830,625	131,214	6,961,839	466,778		
Total Current Liabilities	\$_	22,219,841 \$	205,501 \$	22,425,342\$	6,989,349 \$		
Noncurrent Liabilities Net pension liability	ć	4 400 (04¢	44 044 6	4 444 705 6	40 (70 004 ¢		
Noncurrent portion of long-term obligations	\$	1,100,694 \$ 68,700,451	41,041 \$ 2,817,462	1,141,735 \$ 71,517,913	40,670,091 \$ 14,201,541		
	_						
Total Noncurrent Liabilities	\$_	69,801,145 \$	2,858,503 \$	72,659,648\$	54,871,632 \$		
Total Liabilities	\$_	92,020,986\$	3,064,004 \$	95,084,990 \$	61,860,981 \$		
DEFERRED INFLOWS OF RESOURCES							
Deferred revenues - taxes	\$	455,867\$	- \$	455,867 \$	- \$	-	
Lease deferrals		1,154,755	-	1,154,755	-	-	
Pension deferrals OPEB deferrals		8,735,603 1,277,875	339,374 47,429	9,074,977 1,325,304	33,363,411 2,012,091	-	
	_						
Total deferred inflows of resources	\$_	11,624,100 \$	386,803 \$	12,010,903 \$	35,375,502 \$	-	
NET POSITION  Net investment in capital assets	\$	39,186,778\$	34,222,628 \$	73,409,406\$	66,884,801 \$		
Restricted Net pension and OPEB assets		_	_	_	4,194,925	_	
Unrestricted		52,610,847	(567,387)	52,043,460	(52,000,476)	308,064	
Total Net Position	\$			125,452,866 \$	19,079,250 \$		
	_د	71,77,023	33,033,241 3	123,732,000 3	17,077,230 3	300,004	
Total Liabilities, Deferred inflows of resources and Net Position	\$ <u></u>	195,442,711\$	37,106,048 \$	232,548,759 \$	116,315,733 \$	308,064	

			_					
Functions/Programs		Expenses	_	Charges for Services		Operating Grants and Contributions		Capital Grants and Contributions
PRIMARY GOVERNMENT:								
Governmental activities:								
General government administration	\$	7,933,264	\$	-	\$	505,732	\$	-
Judicial administration		4,539,565		310,085		963,785		-
Public safety		25,024,572		2,242,177		5,097,736		-
Public works		1,049,559		-		281,931		-
Health and welfare		16,745,043		2,490,360		12,418,624		-
Education		35,767,380				-		844,477
Parks, recreation, and cultural		2,675,289		222,978		176,688		-
Community development		2,417,226		2,051		-		-
Interest on long-term debt	_	2,233,131		-	. –	-		-
Total governmental activities	\$	98,385,029	\$	5,267,651	\$_	19,444,496	\$_	844,477
Business-type activities: Landfill	Ś	2 007 742	ċ	4 (20 (0)	ċ		ċ	
Water and sewer	Ş	2,907,713 1,720,829	Ş	1,628,606 518,151	Ş	-	\$	250,000
Airport		1,814,628		1,156,964		18,252		13,695
Water and sewer authority		626,103		1,130,904		10,232		13,073
Total business-type activities	ς_	7,069,273	ς—	3,303,721	ς_	18,252	ς_	263,695
Total business type activities	→ <u> </u>	7,007,273	- ~	3,303,721	- ~ _	10,232	- ~ _	203,073
Total primary government	\$	105,454,302	\$	8,571,372	\$_	19,462,748	\$_	1,108,172
COMPONENT UNITS:								
School Board	\$	97,191,412	Ś	404,747	Ś	76,685,239	Ś	6,777,725
Culpeper County EDA		1,021,960	·	-		-		
Total component units	\$	98,213,372	\$	404,747	\$_	76,685,239	\$_	6,777,725

General revenues:

General property taxes

Local sales and use taxes

Consumer utility taxes

Taxes on recordation and wills

Motor vehicle license taxes

Other local taxes

County contribution to School Board

County contribution to EDA

Town contribution to EDA

Unrestricted revenues from use of money and property

Miscellaneous

Grants and contributions not restricted to specific programs

Transfers

Total general revenues and transfers

Change in net position

Net position - beginning

Net position - ending

		Net (Expense) R	eve	nue and Changes i	in N	et Position	
_	Drimany Case					Component	Component
-	Primary Gove	Business-			_	Unit	Unit Culpeper
	Governmental	type				School	County
	Activities	Activities		Total		Board	EDA
_			_		_		
\$	(7,427,532) \$	_	\$	(7,427,532)	ċ	- \$	
ڔ	(3,265,695)	_	ڔ	(3,265,695)	ڔ	-	_
	(17,684,659)	_		(17,684,659)		-	-
	(767,628)	_		(767,628)		_	_
	(1,836,059)	_		(1,836,059)		-	_
	(34,922,903)	_		(34,922,903)		-	_
	(2,275,623)	_		(2,275,623)		-	_
	(2,415,175)	-		(2,415,175)		-	-
_	(2,233,131)	-	_	(2,233,131)	_		
\$_	(72,828,405) \$	-	\$_	(72,828,405)	\$_	<u> </u>	
\$	- \$	(1,279,107)	\$	(1,279,107)	\$	- \$	-
	-	(952,678)		(952,678)		-	-
	-	(625,717)		(625,717)		-	-
	<u> </u>	(626,103)		(626,103)	_	-	
\$_	- \$	(3,483,605)	\$	(3,483,605)	\$	- \$	
\$_	(72,828,405) \$	(3,483,605)	\$_	(76,312,010)	\$_	\$	
\$	- \$	-	\$	-	\$	(13,323,701) \$	
_	<del></del>	<u> </u>	_	<u>-</u>	_		(1,021,960)
\$_	<u> </u>	-	\$_	-	\$_	(13,323,701) \$	(1,021,960)
\$	70,208,355 \$	_	\$	70,208,355	ς	- \$	_
7	8,922,468	-	T	8,922,468	т	-	-
	856,092	-		856,092		-	-
	1,321,394	-		1,321,394		-	-
	833,491	-		833,491		-	-
	88,510	-		88,510		-	-
	-	-		-		27,391,699	-
	-	-		-		-	951,919
	-	-		-		- 	74,800
	650,949	4,123		655,072		107,540	60
	1,024,584	-		1,024,584		3,861,994	-
	5,015,746	2 520 420		5,015,746		-	-
ċ-	(2,539,138)	2,539,138	۰,	88,925,712	_		1,026,779
\$_ \$	86,382,451 \$ 13,554,046 \$	2,543,261 (940,344)	Ş_	12,613,702	ξ_	31,361,233 \$ 18,037,532 \$	
ڔ	78,243,579	34,595,585	ب	112,839,164	ب	1,041,718	303,245
\$	91,797,625 \$	33,655,241	\$_	125,452,866	\$_	19,079,250 \$	
۲ =	,,,,,,, <u>,,,</u>	33,033,211	~=	123, 132,000	×=	17,017,200	300,007



**Fund Financial Statements** 

Balance Sheet - Governmental Funds At June 30, 2022

		General		CARES ACT	American Rescue Plan ACT		Capital Projects		Total
ASSETS	_		_						
Cash and cash equivalents	\$	54,476,774	\$	- \$	9,692,341	\$	7,034,746 \$	5	71,203,861
Receivables (net of allowance for uncollectibles):		2 524 775							2 524 775
Taxes, including penalties Accounts		3,524,775 970,697		-	-		1,260		3,524,775 971,957
Leases receivable		1,190,688		-	-		1,200		1,190,688
Prepaid expenditures		132,313		-	-				132,313
Due from other funds		5,208,513		-	-		-		5,208,513
Due from other governmental units	_	6,282,260	_	<u> </u>					6,282,260
Total assets	\$_	71,786,020	\$	<u> </u>	9,692,341	\$	7,036,006	·	88,514,367
LIABILITIES									
Accounts payable	\$	937,116	\$	- \$	-	\$	697,418	5	1,634,534
Unearned revenue		2,785,652		-	9,692,341		-		12,477,993
Amounts held for others		177,908		-	-				177,908
Due to component unit	_	863,972	-	<del></del> -				_	863,972
Total liabilities	\$_	4,764,648	\$	\$	9,692,341	\$	697,418	<u> </u>	15,154,407
DEFERRED INFLOWS OF RESOURCES									
Unavailable revenue - taxes Lease deferrals	\$	3,400,498 1,154,755	\$	- \$	-	\$	- \$	5	3,400,498 1,154,755
Total deferred inflows of resources	\$	4,555,253	\$	- \$	-	\$	- 5	<u> </u>	4,555,253
FUND BALANCES									
Nonspendable	\$	168,246	\$	- \$	-	\$	- \$	5	168,246
Restricted		1,076,515		-	-		-		1,076,515
Committed		10,653,900		-	-		6,338,588		16,992,488
Assigned Unassigned		2,920,556 47,646,902					-		2,920,556 47,646,902
Total fund balances	\$_	62,466,119	\$	- \$	-	\$	6,338,588	<u> </u>	68,804,707
Total liabilities, deferred inflows of resources and fund balances	\$_	71,786,020	\$	\$	9,692,341	\$	7,036,006		
Detailed explanation of adjustments from fund statements to governm  When capital assets (land, buildings, equipment) that are to be used assets are reported as expenditures in governmental funds. However assets of the County as a whole.	in gov	ernmental activ	vitie	s are purchased o					109,590,446
Interest on long-term debt is not accrued in governmental funds, but r	ather	is recognized as	an (	expenditure wher	due.				(234,809
Internal service funds are used by the County to charge the cost of de service funds are included in governmental activities in the Statement							he internal		(8,089,527
Because the focus of governmental funds is on short-term financing, Those assets (for example, receivables) are offset by deferred revenue									
Unavailable revenue - property taxes									2,944,631
Deferred inflows related to measurement of net pension liability									(8,735,603
Deferred inflows related to measurement of net OPEB liability									(1,277,875
Pension and OPEB contributions subsequent to the measurement dat OPEB liabilities in the next fiscal year and, therefore, are not reported			lout	flows will be a r	eduction to the	net p	ension and		
Deferred outflows related to net pension liability									4.764.216

Long-term liabilities applicable to the County's governmental activities are not due and payable in the current period and accordingly are not reported as fund liabilities. All liabilities-both current and long-term-are reported in the Statement of Net Position.

(76,418,474)

4,764,216

449,913

Net position of General Governmental Activities

Deferred outflows related to net OPEB liability

91,797,625

Statement of Revenues, Expenditures and Changes in Fund Balances --Governmental Funds Year Ended June 30, 2022

			Governmer	ntal	Fund Types					
	_				American			•	Total	
			CARES		Rescue Plan		Capital		Governmental	
	_	General	ACT		ACT	_	Projects	_	Funds	
Revenues:										
General property taxes	\$	69,457,255 \$	-	\$	-	\$	-	Ş	69,457,255	
Other local taxes		12,021,955	-		-		-		12,021,955	
Permits, privilege fees and regulatory licenses		1,128,823	-		-		-		1,128,823	
Fines and forfeitures		76,465	-		-		-		76,465	
Revenue from use of money and property		634,859	-		-		16,090		650,949	
Charges for services		4,062,363	-		-		-		4,062,363	
Miscellaneous		824,638	-		-		67,846		892,484	
Recovered costs		344,522	-		-		-		344,522	
Intergovernmental:							0.4.4.477		0.4.4.77	
School Board Contribution to Primary Government		14 150 760	-		-		844,477		844,477	
Commonwealth Federal		14,159,769	270 5/4		-		-		14,159,769	
rederat	-	9,470,258	278,564		551,651			-	10,300,473	
Total revenues	\$_	112,180,907 \$	278,564	\$_	551,651	\$_	928,413	\$_	113,939,535	
Expenditures:										
Current:										
General government administration	\$	5,734,558 \$	90,013	\$	-	\$	154,448	\$	5,979,019	
Judicial administration		4,585,471	-		-		-		4,585,471	
Public safety		24,936,276	83,170		168,632		1,459,817		26,647,895	
Public works		1,389,664	-		281,931		1,167,793		2,839,388	
Health and welfare		19,113,824	105,381		101,088		-		19,320,293	
Education		31,255,940	-		-		844,477		32,100,417	
Parks, recreation, and cultural Community development		2,548,398 2,437,668	-		-		5,298,076		7,846,474 2,437,668	
Debt service:		2,437,000	-		-		-		2,437,000	
Principal retirement		6,019,220	_		_		_		6,019,220	
Interest and other fiscal charges		2,820,530	-		-		_		2,820,530	
-	_ \$		270 5/4		FE1 /F1		9.024.644	<u>-</u>		
Total expenditures	٠ -	100,841,549 \$			551,651		8,924,611	<b>\$</b> _	110,596,375	
Excess (deficiency) of revenues over (under) expenditures	\$_	11,339,358 \$	-	\$_	-	\$_	(7,996,198)	\$_	3,343,160	
Other financing sources (uses):										
Transfers in	\$	- \$	-	\$	-	\$	7,178,400	\$	7,178,400	
Issuance of notes payable		1,328,746	-		-		-		1,328,746	
Transfers (out)	_	(9,717,538)	-		-		-	_	(9,717,538)	
Total other financing sources (uses)	\$_	(8,388,792) \$	-	\$_	-	\$_	7,178,400	\$_	(1,210,392)	
Changes in fund balances	\$	2,950,566 \$	-	\$	-	\$	(817,798)	\$	2,132,768	
Fund balances at beginning of year	_	59,515,553	-		-		7,156,386	_	66,671,939	
Fund balances at end of year	\$_	62,466,119 \$	-	\$_	-	\$_	6,338,588	\$_	68,804,707	

Reconciliation of Statement of Revenues, Expenditures and Changes in Fund Balances to the Statement of Activities - Governmental Funds Year Ended June 30, 2022

			Primary Government Governmental Funds
Amounts reported for governmental activities in the Statement of Activities are different because:			
Net changes in fund balances - total governmental funds			\$ 2,132,768
Governmental funds report capital outlays as expenditures. However, in the Statement of Activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlays exceeded depreciation expense in the current period:			
Capital outlays Depreciation expense	\$ 	12,213,570 (3,487,357)	8,726,213
The net effect of various transactions involving capital assets (i.e. sales, tradeins, and donations) is to increase net position.			(45,758)
Transfer of joint tenancy assets from Primary Government to the Component Unit School Board			(3,159,554)
Revenues in the Statement of Activities that do not provide current financial resources are not reported as revenues in the funds.			
Unearned revenue - property taxes Increase (decrease) in deferred inflows related to the measurement of the net OPEB liability	\$	751,100 (92,514)	
Increase (decrease) in deferred inflows related to the measurement of the net penison liability	_	(8,724,427)	(8,065,841)
Internal service funds are used by the County to charge the costs of dental insurance to individual funds. The net revenue of internal service funds is reported with governmental activities.			(1,914,109)
The issuance of long-term debt (e.g. bonds, leases) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. Details of this adjustment are as follows:			
Principal retired on long-term debt	\$	6,607,594	
Issuance of long-term debt		(1,328,746)	
Amortization of premium on bonds issued		521,066	
Amortization of deferred charge on refunding	_	(19,390)	5,780,524
Some expenses reported in the Statement of Activities do not require the use of current financial resources and, therefore are not reported as expenditures in governmental funds. The following is a summary of items supporting this adjustment:			
Change in compensated absences	\$	128,252	
Change in net OPEB liability		439,773	
Decrease (increase) in net pension liability		10,198,873	
Decrease (increase) in deferred outflows related to OPEB		(15,915)	
Decrease (increase) in deferred outflows related to pensions		(736,903)	
Change in accrued interest payable		85,723	10,099,803
Change in net position of governmental activities			\$ 13,554,046

Statement of Net Position Proprietary Funds At June 30, 2022

				Business-	:уре	Activies-Ente	erpi	rise Funds			Governmental Activies
		Landfill Fund		Water & Sewer Fund		Airport Fund		Water & Sewer Authority		Totals	Internal Service Funds
ASSETS											
Current Assets Cash and cash equivalents Receivables (net of allowance for	\$	4,541,785	\$	28,747	\$	-	\$	-	\$	4,570,532 \$	229,675
uncollectibles): Accounts receivable		185,415		137,416		104,355		-		427,186	-
Due from other governments Prepaid expenses Inventory		4,927		11,692 -		8,212 7,880 96,437		-		8,212 24,499 96,437	-
Total Current Assets	<b>-</b> \$	4,732,127	 \$	177,855	\$	216,884	\$	-	- \$	5,126,866 \$	229,675
Noncurrent Assets	-			<u> </u>		<u> </u>	_			<del></del>	· · · · · · · · · · · · · · · · · · ·
Capital assets (net of depreciation): Land	\$	401,073	\$	485,200	\$	4,690,355	\$	1,469,120	\$	7,045,748 \$	-
Construction in progress Buildings and improvements		5,123		107,024 1,193,572		638,290 8,985,133		- 17,825,945		745,314 28,009,773	-
Leased equipment Equipment		19,526 490,726		52,461 74,779		3,535 211,405		-		75,522 776,910	-
Total Capital Assets	\$	916,448	\$	1,913,036	\$	14,528,718	\$	19,295,065	\$	36,653,267 \$	-
Total Assets	\$_	5,648,575	\$	2,090,891	\$_	14,745,602	\$_	19,295,065	\$	41,780,133 \$	229,675
DEFERRED OUTFLOWS OF RESOURCES Pension deferrals	\$	40,545	\$	144,201	\$	33,751	\$	-	\$	218,497 \$	-
OPEB deferrals	_	3,973		8,888		3,070	_	-		15,931	-
Total Deferred Outflows of Resources	\$_	44,518	\$_	153,089	\$_	36,821	\$	-	\$_	234,428 \$	-
Total assets and deferred outlfows of resources	\$_	5,693,093	\$	2,243,980	\$	14,782,423	\$	19,295,065	\$	42,014,561 \$	229,675
LIABILITIES Current Liabilities Reconciled overdraft Accounts payable and accrued expenses Accrued Interest payable	\$	- 1,101 -	\$	- 25,620 -	\$	- 44,630 2,936	\$	-	\$	- \$ 71,351 2,936	8,019,202 - -
Due to other funds		-		903,615		1,304,898		2,700,000		4,908,513	300,000
Current portion of long-term obligations Total Current Liabilities	\$_	48,994 50,095	\$	33,105 962,340	\$	49,115 1,401,579	\$	2,700,000	\$	131,214 5,114,014 \$	8,319,202
Noncurrent Liabilities Net pension liability Noncurrent portion of long-term obligations Total Noncurrent Liabilities	\$ \$	9,272 372,716 381,988		24,004 97,447 121,451	·	7,765 2,347,299 2,355,064		- -	\$	41,041 \$ 2,817,462 2,858,503 \$	-
Total Liabilities	s	432,083	- s	1,083,791	5	3,756,643	Ś	2,700,000	Ś	7,972,517 \$	8,319,202
DEFERRED INFLOWS OF RESOURCES Pension deferrals	\$	79,375	- ' -	197,252	- ' -	62,747	· <del>-</del>	, ,	\$	339,374 \$	
OPEB deferrals	_	11,534		28,096		7,799	_			47,429	-
Total Deferred Inflows of Resources	\$_	90,909	\$_	225,348	\$_	70,546	\$_	-	\$_	386,803 \$	<u> </u>
NET POSITION  Net investment in capital assets  Unrestricted (deficit)	\$	896,841 4,273,260	\$	1,860,358 (925,517)		12,170,364 (1,215,130)	\$	19,295,065 (2,700,000)	\$	34,222,628 \$ (567,387)	- (8,089,527)
Total Net Position	\$	5,170,101	\$	934,841	\$	10,955,234	\$	16,595,065	\$	33,655,241 \$	(8,089,527)
Total Liabilities, Deferred Inflows of Resources and Net Position	\$_	5,693,093	\$	2,243,980	\$_	14,782,423	\$	19,295,065	\$	42,014,561 \$	229,675

Statement of Revenues, Expenses and Changes in Net Position -- Proprietary Funds Year Ended June 30, 2022

			Business-type	Activies-Enterp	rise Funds		Governmental Activies
		Landfill Fund	Water & Sewer Fund	Airport Fund	Water & Sewer Authority	Totals	Internal Service Funds
Operating revenues:							
Charges for services	Ś	1,628,606 \$	518,151 \$	1,156,964 \$	- \$	3,303,721 \$	4,514,870
Maintenance grants	_			18,252		18,252	-
Total operating revenues	\$_	1,628,606 \$	518,151 \$	1,175,216 \$	- \$	3,321,973 \$	4,514,870
Operating expenses:							
Personal services	\$	269,590 \$	522,225 \$	269,842 \$	- \$	1,061,657 \$	-
Fringe benefits		66,384	177,269	55,744	-	299,397	6,428,979
Contractual services		2,466,304	352,227	111,645	-	2,930,176	-
Other charges		33,864	557,844	564,720	-	1,156,428	-
Depreciation	_	71,571	111,264	725,825	626,103	1,534,763	
Total operating expenses	\$_	2,907,713 \$	1,720,829 \$	1,727,776 \$	626,103 \$	6,982,421 \$	6,428,979
Operating income (loss)	\$_	(1,279,107) \$	(1,202,678) \$	(552,560) \$	(626,103) \$	(3,660,448) \$	(1,914,109)
Nonoperating revenues (expenses):							
Interest income	\$	4,123 \$	- \$	- \$	- \$	4,123 \$	-
Interest expense	_			(86,852)		(86,852)	
Total nonoperating revenues (expenses)	\$_	4,123 \$	- \$	(86,852) \$	- \$	(82,729) \$	
Income (loss) before contributions and transfers	\$_	(1,274,984) \$	(1,202,678) \$	(639,412) \$	(626,103) \$	(3,743,177) \$	(1,914,109)
Capital contributions and construction							
grants	\$_	- \$	250,000 \$	13,695 \$	- \$	263,695 \$	
Transfers:							
Transfers in	\$_	1,511,610 \$	684,656 \$	342,872 \$	- \$	2,539,138 \$	
Total transfers	\$_	1,511,610 \$	684,656 \$	342,872 \$	- \$	2,539,138 \$	
Change in net position	\$	236,626 \$	(268,022) \$	(282,845) \$	(626,103) \$	(940,344) \$	(1,914,109)
Net position at beginning of year	_	4,933,475	1,202,863	11,238,079	17,221,168	34,595,585	(6,175,418)
Net position at end of year	\$_	5,170,101 \$	934,841 \$	10,955,234 \$	16,595,065 \$	33,655,241 \$	(8,089,527)

Statement of Cash Flows --Proprietary Funds Year Ended June 30, 2022

			Business-type /	Activies-Enterpr	rise Funds		Governmental Activies
	_	Landfill Fund	Water & Sewer Fund	Airport Fund	Water & Sewer Authority	Totals	Internal Service Funds
Cash flows from operating activities:							
Receipts from customers and users	\$	1,553,298 \$	527,665 \$	1,221,742 \$	- \$	3,302,705 \$	-
Receipts from insured		-	-	<u>-</u>	-	<u>-</u>	4,514,870
Payments to suppliers		(2,531,660)	(898,939)	(726,344)	-	(4,156,943)	(4,485,548)
Payments to employees	_	(350,159)	(699,220)	(326,656)		(1,376,035)	<u> </u>
Net cash provided by (used for) operating activities	\$_	(1,328,521) \$	(1,070,494) \$	168,742 \$	<u> </u>	(2,230,273) \$	29,322
Cash flows from capital and related financing							
activities:							
Purchases of capital assets	\$	(30,848) \$	(320,054) \$	(26,966) \$	- \$	(377,868) \$	-
Capital grants and contributions		-	250,000	27,195	-	277,195	-
Interest expense		-	-	(85,065)	-	(85,065)	-
Retirement of indebtedness	_	(10,743)	(28,865)	(45,283)	-	(84,891)	-
Net cash provided by (used for) capital and related							
financing activities	\$	(41,591) \$	(98,919) \$	(130,119) \$	- \$	(270,629) \$	-
Cash flows from noncapital financing activities:							
Transfers in	\$	1,511,610 \$	684,656 \$	342,872 \$	- \$	2,539,138 \$	-
Increase(decrease) in due to/from other funds	*	-	513,504	(381,495)	- *	132,009	-
	-						
Net cash provided by (used for) noncapital							
financing activities	\$_	1,511,610 \$	1,198,160 \$	(38,623) \$	<u> </u>	2,671,147 \$	
Cash flows from investing activities:							
Interest income	\$	4,123 \$	- \$	- \$	- \$	4,123 \$	-
Increase (decrease) in cash and cash equivalents	\$	145,621 \$	28,747 \$	- \$	- \$	174,368 \$	29,322
Cash and cash equivalents at beginning of year	_	4,396,164				4,396,164	200,353
Cash and cash equivalents at end of year	\$_	4,541,785 \$	28,747 \$	- \$	<u> </u>	4,570,532 \$	229,675
Reconciliation of operating income (loss) to net cash provided by (used for) operating activities:  Operating income (loss)	\$_	(1,279,107) \$	(1,202,678) \$	(552,560) \$	(626,103) \$	(3,660,448) \$	(1,914,109)
Adjustments to reconcile operating loss to net cash							
provided by (used for) operating activities:							
Depreciation expense	\$	71,571 \$	111,264 \$	725,825 \$	626,103 \$	1,534,763 \$	-
Changes in operating assets and liabilities:							
(Increase) decrease in accounts receivable		(75,308)	9,514	46,526	-	(19,268)	-
(Increase) decrease in prepaid expenses		3,976	(552)	165	-	3,589	-
(Increase) decrease in inventory		-	-	(47,294)	-	(47,294)	-
(Increase) decrease in deferred outflows of resources		11,830	(32,714)	9,694	-	(11,190)	
Increase (decrease) in reconciled overdraft		-	-	(2.050)	-	-	1,943,431
Increase (decrease) in accounts payable		72	11,684	(2,850)	-	8,906	-
Increase (decrease) in deferred inflows of resources		75,682	202,782	63,937	-	342,401	-
Increase (decrease) in net pension liability		(93,772)	(173,673)	(74,962)	-	(342,407)	-
Increase (decrease) in net GLI OPEB liability		(5,669) 1 400	115 (1.073)	(3,024) 309		(8,578) 735	-
Increase (decrease) in net insurance OPEB liability Increase (decrease) in compensated absences		1,499 (3,755)	(1,073) 4,837	309 2,976	-	4,058	
Increase (decrease) in compensated absences Increase (decrease) in landfill closure		(35,540)	4,03/	2,970	-	(35,540)	-
Total adjustments	Ś	(49,414) \$	132,184 \$	721,302 \$	626,103 \$		1,943,431
Net cash provided by (used for) operating activities	۰ \$	(1,328,521) \$	(1,070,494) \$	168,742 \$	- \$		
incr cash provided by (used for) operating activities	ې_ =	(1,320,321) \$	(1,0/0,474) \$	100,742 \$	<u> </u>	(2,230,2/3) \$	29,322

Statement of Fiduciary Net Position Fiduciary Funds At June 30, 2022

	_	Custodial Funds	
ASSETS Cash and cash equivalents	\$	175,306	
Total assets	\$	175,306	
NET POSITION			
Restricted for: Inmates Social services clients	\$	28,505 146,801	
Total net position	\$	175,306	

Statement of Changes in Fiduciary Net Position Fiduciary Funds Year Ended June 30, 2021

	-	Custodial Funds	
Additions:			
Contributions			
Private contributions	\$	247,151	
Inmate contributions	-	409,226	
Total contributions	\$	656,377	
Total additions	\$	656,377	
Deductions:			
Recipient payments	\$	647,776	
Total deductions	\$	647,776	
Net increase (decrease) in			
fiduciary net position	\$	8,601	
Net position - beginning	-	166,705	
Net position - ending	\$	175,306	

Notes to Financial Statements At June 30, 2022

# Note 1—Summary of Significant Accounting Policies:

The County of Culpeper, Virginia was formed in 1749 and it is governed by an elected seven member Board of Supervisors. The Board of Supervisors is responsible for appointing the County Administrator. The County provides a full range of services for its citizens. These services include police and volunteer fire protection, sanitation services, recreational activities, cultural events, education, and social services.

The financial statements of the County of Culpeper, Virginia have been prepared in conformity with the specifications promulgated by the Auditor of Public Accounts (APA) of the Commonwealth of Virginia and the accounting principles generally accepted in the United States as specified by the Governmental Accounting Standards Board. The more significant of the government's accounting policies are described below.

<u>Management's Discussion and Analysis</u> - GASB requires the financial statements be accompanied by a narrative introduction and analytical overview of the government's financial activities in the form of "Management's Discussion and Analysis" (MD&A).

### Government-wide and Fund Financial Statements

<u>Government-wide Financial Statements</u> - The reporting model includes financial statements prepared using full accrual accounting for all of the government's activities. This approach includes not just current assets and liabilities but also capital assets and long-term liabilities (such as buildings and general obligation debt).

The government-wide financial statements (i.e., the Statement of Net Position and the Statement of Activities) report information on all of the nonfiduciary activities of the primary government and its component units. For the most part, effect of interfund activity has been removed from these statements. Interfund services provided and used are not eliminated in the process of consolidation. *Governmental activities*, which normally are supported by taxes and intergovernmental revenues, are reported separately from *business-type activities*, which rely to a significant extent on fees and charges for support. Likewise, the *primary government* is reported separately from certain legally separate *component units* for which the primary government is financially accountable.

<u>Statement of Net Position</u> - The Statement of Net Position is designed to display financial position of the primary government (governmental and business-type activities) and its discretely presented component units. Governments will report all capital assets in the government-wide Statement of Net Position and will report depreciation expense - the cost of "using up" capital assets - in the Statement of Activities. The net position of a government will be broken down into three categories - 1) net investment in capital assets; 2) restricted; and 3) unrestricted.

<u>Statement of Activities</u> - The government-wide Statement of Activities reports expenses and revenues in a format that focuses on the cost of each of the government's functions. The expense of individual functions is compared to the revenues generated directly by the function (for instance, through user charges or intergovernmental grants).

The Statement of Activities demonstrates the degree to which the direct expenses of a given function or segments are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as *general revenues*.

Notes to Financial Statements At June 30, 2022 (Continued)

# Note 1—Summary of Significant Accounting Policies: (Continued)

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

<u>Budgetary Comparison Schedules</u> - Demonstrating compliance with the adopted budget is an important component of a government's accountability to the public. Many citizens participate in one way or another in the process of establishing the annual operating budgets of state and local governments and have a keen interest in following the actual financial progress of their governments over the course of the year. Many governments revise their original budgets over the course of the year for a variety of reasons. Governments provide budgetary comparison information in their annual reports, including the requirement to report the government's original budget in addition to the comparison of final budget and actual results.

### A. Financial Reporting Entity

The basic criterion for determining whether a governmental department, agency, institution, commission, public authority, or other governmental organization should be included in a primary governmental unit's reporting entity for basic financial statements is financial accountability. Financial accountability includes the appointment of a voting majority of the organization's governing body and the ability of the primary government to impose its will on the organization or if there is a financial benefit/burden relationship. In addition, an organization which is fiscally dependent on the primary government should be included in its reporting entity. These financial statements present the County of Culpeper, Virginia (the primary government) and its component units. Blended component units, although legally separate entities, are, in substance, part of the government's operations and so data from these units are combined with data of the primary government. Each discretely presented component unit, on the other hand, is reported in a separate column in the government-wide financial statements to emphasize it is both legally and substantively separate from the government.

### B. Individual Component Unit Disclosures

Blended Component Units - Culpeper County Water and Sewer Authority - The Culpeper County Water and Sewer Authority serves all the citizens of the government and its governing body is the same as the governing body of the Primary Government and there is a financial benefit relationship between the County and Authority. These are the basis for blending the component unit. The rates for user charges and bond issuance authorizations are approved by the government's board. The Authority operates on a fiscal year which ends June 30. The Authority is presented as an enterprise fund in the County's financial statements for the fiscal year ended June 30, 2022.

Discretely Presented Component Units - The School Board members are elected and are responsible for the operations of the County's School System. The School Board is fiscally dependent on the County. The County has the ability to approve its budget and any amendments. The primary funding is from the General Fund of the County. The School Fund does not issue a separate financial report. The financial statements of the School Board are presented as a discrete presentation of the County financial statements for the fiscal year ended June 30, 2022.

Notes to Financial Statements At June 30, 2022 (Continued)

# Note 1—Summary of Significant Accounting Policies: (Continued)

### B. Individual Component Unit Disclosures (Continued)

Discretely Presented Component Units - The Culpeper County Economic Development Authority was created by the Board of Supervisors to administer the issuance of economic development revenue bonds. The County appoints all members of Authority's Board of Directors. The primary funding is from the General Fund of the County. The Economic Development Authority does not issue a separate financial report. The financial statements of the Authority are presented as a discrete presentation of the County financial statements for the fiscal year ended June 30, 2022.

# Other Related Organizations

Included in the County's Annual Comprehensive Financial Report

None

Excluded from the County's Annual Comprehensive Financial Report

# Rappahannock-Rapidan Planning District Commission

The Commission was created by resolution pursuant to state statute and is considered a jointly governed organization and therefore its operations are not included in the County's financial statements. The County appoints two of the 17 board members; however, the County cannot impose its will on the Board since it does not have the ability to modify or approve the budget or overrule or modify the decisions of the Board. The Board is fiscally independent and there is no financial benefit or burden relationship with the County. Therefore, it is not included in the County's financial statements.

# Rappahannock-Rapidan Community Services Board

The Board was created by resolution pursuant to state statute and is considered a jointly governed organization and therefore its operations are not included in the County's financial statements. The County appoints two of the 14 board members; however, the County cannot impose its will on the Board since it does not have the ability to modify or approve the budget or overrule or modify the decisions of the Board. The Board is fiscally independent and there is no financial benefit or burden relationship with the County. Therefore, it is not included in the County's financial statements.

### C. Measurement Focus, Basis of Accounting and Financial Statement Presentation

The accompanying financial statements are prepared in accordance with pronouncements issued by the Governmental Accounting Standards Board. The principles prescribed by GASB represent generally accepted accounting principles applicable to governmental units.

Notes to Financial Statements At June 30, 2022 (Continued)

# Note 1—Summary of Significant Accounting Policies: (Continued)

## C. Measurement Focus, Basis of Accounting and Financial Statement Presentation (Continued)

The accounting and financial reporting treatment is determined by the applicable measurement focus and basis of accounting. Measurement focus indicates the type of resources being measured such as current financial resources or economic resources. The basis of accounting indicates the timing of recognition in the financial statements of various kinds of transactions or events.

The government-wide, proprietary, and fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

The government-wide Statement of Activities reflects both the gross and net cost per functional category (public safety, public works, health and welfare, etc.) which are otherwise being supported by general government revenues (property, sales and use taxes, certain intergovernmental revenues, fines, permits and charges, etc.) The Statement of Activities reduces gross expenses (including depreciation) by related program revenues, operating and capital grants, and contributions. The program revenues must be directly associated with the function (public safety, public works, health and welfare, etc.) or a business-type activity.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. This is the manner in which these funds are normally budgeted. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. All other revenue items are considered to be measurable and available only when cash is received by the government. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, including lease liabilities, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due. General capital asset acquisitions, including entering into contracts giving the government the right to use lease assets, are reported as expenditures in the governmental funds. Issuance of long-term debt and financing through leases are reported as other financing sources.

Property taxes, franchise taxes, licenses, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. Accordingly, real and personal property taxes are recorded as revenues and receivables when billed, net of allowances for uncollectible amounts. Property taxes not collected within 60 days after year-end are reflected as unavailable revenue. Sales and utility taxes, which are collected by the state or utilities and subsequently remitted to the County, are recognized as revenues and receivables upon collection by the state or utility, which is generally in the month preceding receipt by the County.

Notes to Financial Statements At June 30, 2022 (Continued)

# Note 1—Summary of Significant Accounting Policies: (Continued)

## C. Measurement Focus, Basis of Accounting and Financial Statement Presentation (Continued)

Licenses, permits, fines and rents are recorded as revenues when received. Intergovernmental revenues, consisting primarily of federal, state and other grants for the purpose of funding specific expenditures, are recognized when earned or at the time of the specific expenditure. Revenues from general purpose grants are recognized in the period to which the grant applies. All other revenue items are considered to be measurable and available only when cash is received by the government.

In the fund financial statements, financial transactions and accounts of the County are organized on the basis of funds. The operation of each fund is considered to be an independent fiscal and separate accounting entity, with a self-balancing set of accounts recording cash and/or other financial resources together with all related liabilities and residual equities or balances, and changes therein, which are segregated for the purpose of carrying on specific activities or attaining certain objectives in accordance with special regulations, restrictions, or limitations.

### 1. Governmental Funds

Governmental Funds are those through which most governmental functions typically are financed. The government reports the following major governmental funds.

#### a. General Fund

The General Fund is the primary operating fund of the County. This fund is used to account for and report all financial transactions and resources except those required to be accounted for in another fund. Revenues are derived primarily from property and other local taxes, state and federal distributions, licenses, permits, charges for service, and interest income. A significant part of the General Fund's revenues is used principally to finance the operations of the Component Unit School Board.

### b. CARES ACT Fund

The CARES ACT Fund is a special revenue fund that accounts for and reports all revenues and expenditures of the CARES ACT funds.

# c. American Rescue Plan Act Fund

The American Rescue Plan Act Fund is a special revenue fund that accounts for and reports all revenues and expenditures of the American Rescue Plan Act funds.

# d. Capital Projects Fund

The Capital Projects Fund (Capital Improvements) accounts for and reports all financial resources used for the acquisition or construction of major capital facilities not being financed by proprietary funds.

Notes to Financial Statements At June 30, 2022 (Continued)

# Note 1—Summary of Significant Accounting Policies: (Continued)

### C. Measurement Focus, Basis of Accounting and Financial Statement Presentation (Continued)

2. <u>Proprietary Funds</u> - Proprietary Funds account for operations that are financed in a manner similar to private business enterprises. The Proprietary Funds measurement focus is upon determination of net income, financial position, and changes in financial position. Proprietary Funds consist of Enterprise and Internal Service Funds.

# **Enterprise Funds**

Enterprise funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the County's enterprise funds are charges to customers for sales and services. Operating expenses for enterprise funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

The County reports the following major enterprise funds:

<u>Water and Sewer Fund</u> - This fund is used to account for sewage treatment plant, sewage pumping stations and collection systems as well as the water distribution system.

Landfill Fund - This fund is used to account for the activities of the County's landfill.

Airport Fund - This fund is used to account for the activities occurring at the County's Airport.

<u>Water and Sewer Authority</u> - This fund is used to account for the activities occurring at the Water and Sewer Authority.

### Internal Service Funds

The Internal Service Funds account for the financing of goods or services provided by one department or agency to other departments or agencies of the County government. The Internal Service Funds consist of the following fund:

Health Insurance Fund - This fund accounts for the health insurance program activities of the County.

Dental Insurance Fund - This fund accounts for the dental insurance program activities of the County.

Notes to Financial Statements At June 30, 2022 (Continued)

# Note 1—Summary of Significant Accounting Policies: (Continued)

## D. Measurement Focus, Basis of Accounting and Financial Statement Presentation (Continued)

3. <u>Fiduciary Funds (Trust and Custodial Funds)</u> account for assets held by the County in a trustee capacity or as an agent or custodian for individuals, private organizations, other governmental units, or other funds. These funds include Custodial Funds. These funds utilize the accrual basis of accounting. Fiduciary funds are not included in the government-wide financial statements. The County's Custodial funds are the Special Welfare Fund and Sheriff Inmate Fund.

# D. Budgets and Budgetary Accounting

The following procedures are used by the County in establishing the budgetary data reflected in the financial statements:

- 1. Prior to March 30, the County Administrator submits to the Board of Supervisors a proposed operating and capital budget for the fiscal year commencing the following July 1. The operating and capital budget includes proposed expenditures and the means of financing them.
- 2. Public hearings are conducted to obtain citizen comments.
- 3. Prior to June 30, the budget is legally enacted through passage of an Appropriations Resolution.
- 4. The Appropriations Resolution places legal restrictions on expenditures at the department level. The appropriation for each department or category can be revised only by the Board of Supervisors. The County Administrator is authorized to transfer budgeted amounts within general government departments; however, the School Board is authorized to transfer budgeted amounts within the school system's categories.
- 5. Formal budgetary integration is employed as a management control device during the year and budgets are legally adopted for the General Fund, CARES ACT Fund, Capital Projects Fund, School Operating Fund, School Cafeteria Fund, and School Capital Projects Fund.
- 6. All budgets are adopted on a basis consistent with generally accepted accounting principles (GAAP).
- 7. Appropriations lapse on June 30, for all County units. Several supplemental appropriations were necessary during the year and at year-end.
- 8. All budgetary data presented in the accompanying financial statements is the original to the current comparison of the final budget and actual results.

Notes to Financial Statements At June 30, 2022 (Continued)

# Note 1—Summary of Significant Accounting Policies: (Continued)

### E. Cash and Cash Equivalents

The government's cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition.

State statutes authorize the County government and the School Board to invest in obligations of the U.S. Treasury, commercial paper, corporate bonds, repurchase agreements, and the Local Government Investment Pool.

Money market investments, participating interest-earning investment contracts (repurchase agreements) that have a remaining maturity at time of purchase of one year or less, nonparticipating interest-earning investment contracts (nonnegotiable certificates of deposit (CDs) and external investment pools are measured at amortized cost. All other investments are reported at fair value.

Fair value is the price that would be received to sell an investment in an orderly transaction at year end.

## F. Receivables and payables

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to/from other funds" (i.e. the current portion of interfund loans). All other outstanding balances between funds are reported as "advances to/from other funds."

All trade and property tax receivables are shown net of an allowance for uncollectibles. The County calculates its allowance for uncollectible accounts using historical collection data and, in certain cases, specific account analysis. The allowance amounted to approximately \$879,544 at June 30, 2022, and is comprised solely of property taxes.

Property is assessed at its value on January 1. Property taxes attach as an enforceable lien on property as of January 1. Taxes are payable December 5th. The County bills and collects its own property taxes.

### G. Inventory and Prepaid Items

Inventory is stated at cost (first-in, first-out) which is not in excess of market value. It consists primarily of operating materials held for consumption and or supplies for repairs and maintenance.

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements.

Notes to Financial Statements At June 30, 2022 (Continued)

# Note 1—Summary of Significant Accounting Policies: (Continued)

## H. Capital Assets

Capital assets, which include property, plant and equipment, are reported in the applicable governmental, business-type activities, or component unit columns in the government-wide financial statements. Capital assets are defined by the County as land, buildings, road registered vehicles, and equipment with an initial individual cost of more than \$5,000 (amount not rounded) and an estimated useful life in excess of two years. Such assets are recorded at historical cost (except for intangible right-to-use lease assets (lease assets), the measurement of which is discussed in more detail below) if purchased or constructed. Donated capital assets are recorded at acquisition value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend the asset's life are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed.

Property, plant and equipment, and leased assets of the primary government, as well as the component units, is depreciated using the straight-line method over the following estimated useful lives:

Assets	Years	
Buildings	40	
Building Improvements	20-40	
Leased land	3-5	
Leased buildings and improvements	3-5	
Leased equipment	3-5	
Vehicles	5	
Office and Computer Equipment	5	
Buses	12	

# H. Compensated Absences

Vested or accumulated vacation leave that is expected to be liquidated with expendable available financial resources is reported as an expenditure and a fund liability of the governmental fund that will pay it. Amounts of vested or accumulated vacation leave that are not expected to be liquidated with expendable available financial resources are reported as an expense in the statement of activities and a long-term obligation in the Statement of Net Position. No liability is recorded for nonvesting accumulating rights to receive sick pay benefits. However, a liability is recognized for that portion of accumulating sick leave benefits that it is estimated will be taken as "terminal leave" prior to retirement. A liability for these amounts is reported in governmental funds only if they have matured, for example, as a result of employee resignations and retirements.

Notes to Financial Statements At June 30, 2022 (Continued)

# Note 1—Summary of Significant Accounting Policies: (Continued)

# J. Long-term Obligations

In the government-wide financial statements, obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type on the Statement of Net Position. Bonds payable are reported net of the applicable bond premium or discount.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, during the current period. The face amount of debt issued and premiums on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses.

#### K. Fund Balances

# Financial Policies

The Board of Supervisors meets on a monthly basis to manage and review cash financial activities and to ensure compliance with established policies. It is the County's policy to fund current expenditures with current revenues and the County's mission is to strive to maintain a diversified and stable revenue stream to protect the government from problematic fluctuations in any single revenue source and provide stability to ongoing services. The County's unassigned General Fund balance will be maintained to provide the County with sufficient working capital and a margin of safety to address local and regional emergencies without borrowing.

#### Financial Policies

Fund balances are required to be reported according to the following classifications:

<u>Nonspendable fund balance</u> - Includes amounts that cannot be spent because they are either not in spendable form, or, for legal or contractual reasons, must be kept intact. This classification includes inventories, prepaid amounts, assets held for sale, and long-term receivables.

<u>Restricted fund balance</u> - Constraints placed on the use of these resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors or other governments; or are imposed by law (through constitutional provisions or enabling legislation).

Notes to Financial Statements At June 30, 2022 (Continued)

# Note 1—Summary of Significant Accounting Policies: (Continued)

# K. Fund Balances: (Continued)

<u>Committed fund balance</u> - Amounts that can only be used for specific purposes because of a formal action (resolution or ordinance) by the government's highest level of decision-making authority.

Assigned fund balance - Amounts that are constrained by the County's intent to be used for specific purposes, but that do not meet the criteria to be classified as restricted or committed. Intent can be stipulated by the governing body, another body (such as a Finance Committee), or by an official to whom that authority has been given. Amounts in the assigned fund balance classification are intended to be used by the County for specific purposes but do not meet the criteria to be classified as committed. In accordance with the County's financial policies, the Board of Supervisors may assign fund balance as it does through the adoption or amendment of the budget as intended for specific purpose. The County Administrator also has authority, as delegated by the Board of Supervisors, to assign fund balance. Unlike commitments, assignments generally only exist temporarily. In other words, an additional action does not normally have to be taken for the removal of an assignment. Conversely, as discussed above, an additional action is essential to either remove or revise a commitment. With the exception of the General Fund, this is the residual fund balance classification for all governmental funds with positive balances.

<u>Unassigned fund balance</u> - This is the residual classification of the General Fund. Only the General Fund reports a positive unassigned fund balance. Other governmental funds might report a negative balance in this classification, as the result of overspending for specific purposes for which amounts had been restricted, committed or assigned.

When fund balance resources are available for a specific purpose in more than one classification, it is generally the County's policy to use the most restrictive funds first in the following order: restricted, committed, assigned, and unassigned as they are needed.

The committed fund balance classification includes amounts that can be used only for the specific purposes determined by a formal action of the County's highest level of decision-making authority. The Board of Supervisors is the highest level of decision-making authority for the County that can, by adoption of a resolution prior to the end of the fiscal year, commit fund balance. Once adopted, the limitation imposed by the resolution remains in place until a similar action is taken (the adoption of another resolution) to remove or revise the limitation.

# Note 1—Summary of Significant Accounting Policies: (Continued)

# K. Fund Balances: (Continued)

The following is detail of County's Fund Balances:

Category		General Fund	Capital Project Fund	Total Primary Government	Component Unit School Board
Nonspendable:					
Prepaid items	\$	132,313 \$	- \$	132,313 \$	922,125
Net lease receivable		35,933		35,933	-
Total Nonspendable	\$	168,246 \$	- \$	168,246 \$	922,125
Restricted:	=				
USDA Debt Service Reserve	\$	76,871 \$	- \$	76,871 \$	-
Unexpended Bond Proceeds:					
Sheriff vehicles		821,299	-	821,299	-
Parks and Recreation Multi Use Trails		2,486	-	2,486	-
DSS Children's Programs		3,067	-	3,067	-
DSS Senior Citizen Programs		3,314	-	3,314	-
Animal shelter		5,826	-	5,826	-
Sheriff Comissary		69,962	-	69,962	-
Drug forfeitures	_	93,690		93,690	
Total Restricted	Ş	1,076,515 \$	- \$	1,076,515 \$	-
Committed:	_				
School Capital Projects	\$	6,044,811 \$	\$	6,044,811 \$	3,474,856
Library		453,640	-	453,640	-
Proffers		599,848	-	599,848	-
IT Fee-Building permits		35,054	-	35,054	-
Courthouse construction fees		211,110	-	211,110	-
Fire and Rescue		14,926	-	14,926	-
Day Care		2,208,766	-	2,208,766	-
Cosmetology		1,085,745	-	1,085,745	-
Capital Projects	_	-	6,338,588	6,338,588	-
Total Committed	Ş	10,653,900 \$	6,338,588 \$	16,992,488 \$	3,474,856
Assigned:	_				
Animal Services	\$	1,175 \$	- \$	1,175 \$	-
E911 Tower Deposit		3,000	-	3,000	-
Eurocomposites easement		7,500	-	7,500	-
E911		2,908,881	-	2,908,881	-
Textbook		-	-	-	458,432
School Activities		-	-	-	2,707,644
Cafeteria		-	-	-	2,554,787
Total Assigned	\$	2,920,556 \$	- Ş	2,920,556 \$	5,720,863
Unassigned	Ş	47,646,902 \$	<u> </u>	47,646,902 \$	(922,125)
Total Fund Balance	\$	62,466,119 \$	6,338,588 \$	68,804,707 \$	9,195,719

Notes to Financial Statements At June 30, 2022 (Continued)

# Note 1—Summary of Significant Accounting Policies: (Continued)

## L. Use of Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

### M. Net Position

Net Position is the difference between a) assets and deferred outflows of resources and b) liabilities and deferred inflows of resources. Net investment in capital assets represents capital assets, less accumulated depreciation, less any outstanding debt related to the acquisition, construction or improvement of those assets. Deferred outflows of resources and deferred inflows of resources that are attributable to the acquisition, construction, or improvement of those assets or related debt are also included in this component of net position.

# N. Net Position Flow Assumption

Sometimes the County will fund outlays for a particular purpose from both restricted (e.g., restricted bond or grant proceeds) and unrestricted resources. In order to calculate the amounts to report as restricted - net position and unrestricted - net position in the government-wide and proprietary fund financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the County's policy to consider restricted - net position to have been depleted before unrestricted - net position is applied.

# O. Component Unit-School Board Capital Asset and Debt Presentation

By law, the School Board does not have taxing authority and, therefore, it cannot incur debt through general obligation bonds to fund the acquisition, construction or improvement of its capital assets. That responsibility lies with the County who issues the debt on behalf of the School Board. However, the Code of Virginia requires the School Board to hold title to the capital assets (buildings and equipment) due to their responsibility for maintaining the asset.

In the Statement of Net Position, this scenario presents a dilemma for the County. Debt issued on behalf of the School Board is reported as a liability of the primary government, thereby reducing the net position of the County. The corresponding capital assets are reported as assets of the Component Unit-School Board (title holder), thereby increasing its net position.

The Virginia General Assembly amended the Code of Virginia to allow a tenancy in common with the School Board whenever the locality incurs a financial obligation which is payable over more than one fiscal year for any school property. The tenancy in common terminates when the associated debt has been paid in full. For financial reporting purposes, the legislation permits the locality to report the portion of the school property related to any outstanding financial obligation, thus eliminating a potential deficit from financing capital assets with debt.

Notes to Financial Statements At June 30, 2022 (Continued)

# Note 1—Summary of Significant Accounting Policies: (Continued)

#### P. Deferred Outflows/Inflows of Resources

In addition to assets, the statement of financial position includes a separate section for deferred outflows of resources. Deferred outflows of resources represent a consumption of net assets that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. The County has multiple items that qualify for reporting in this category. One item is the deferred charge on refunding reported in the government-wide statement of net position. A deferred charge on refunding resulted from the difference between the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt. The other item is comprised of certain items related to pension and OPEB. For more detailed information on these items, reference the related notes.

In addition to liabilities, the statement of financial position includes a separate section for deferred inflows of resources. Deferred inflows of resources represent an acquisition of net assets that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The County has multiple items that qualify for reporting in this category. Under a modified accrual basis of accounting, unavailable revenue representing property taxes receivable is reported in the governmental funds balance sheet. This amount is comprised of uncollected property taxes due prior to June 30, 2<sup>nd</sup> half installments levied during the fiscal year but due after June 30<sup>th</sup>, and amounts prepaid on the 2<sup>nd</sup> half installments and is deferred and recognized as an inflow of resources in the period that the amount becomes available. Under the accrual basis, 2<sup>nd</sup> half installments levied during the fiscal year but due after June 30<sup>th</sup> and amounts prepaid on the 2<sup>nd</sup> half installments are reported as deferred inflows of resources. In addition, certain items related to pension, OPEB, and leases are reported as deferred inflows of resources. For more detailed information on these items, reference the related notes.

## Q. Pensions

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the County's Retirement Plan and the additions to/deductions from the County's Retirement Plan's net fiduciary position have been determined on the same basis as they were reported by the Virginia Retirement System (VRS). For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

### R. <u>Leases</u>

The County leases various assets requiring recognition. A lease is a contract that conveys control of the right to use another entity's nonfinancial asset. Lease recognition does not apply to short-term leases, contracts that transfer ownership, leases of assets that are investments, or certain regulated leases.

Notes to Financial Statements At June 30, 2022 (Continued)

# Note 1—Summary of Significant Accounting Policies: (Continued)

# R. Leases: (Continued)

#### Lessee

The County recognizes lease liabilities and intangible right-to-use lease assets (lease assets) with an initial value of \$5,000, individually or in the aggregate in the government-wide financial statements. At the commencement of the lease, the lease liability is measured at the present value of payments expected to be made during the lease term (less any lease incentives). The lease liability is reduced by the principal portion of payments made. The lease asset is measured at the initial amount of the lease liability, plus any payments made to the lessor at or before the commencement of the lease term and certain direct costs. The lease asset is amortized over the shorter of the lease term or the useful life of the underlying asset.

#### Lessor

The County recognizes leases receivable and deferred inflows of resources in the government-wide and governmental fund financial statements. At commencement of the lease, the lease receivable is measured at the present value of lease payments expected to be received during the lease term, reduced by any provision for estimated uncollectible amounts. Subsequently, the lease receivable is reduced by the principal portion of lease payments received. The deferred inflow of resources is measured at the initial amount of the lease receivable, less lease payments received from the lessee at or before the commencement of the lease term (less any lease incentives).

# Key Estimates and Judgments

Lease accounting includes estimates and judgments for determining the (1) rate used to discount the expected lease payments to present value, (2) lease term, and (3) lease payments.

- The County uses the interest rate stated in lease contracts. When the interest rate is not provided or the implicit rate cannot be readily determined, the County uses its estimated incremental borrowing rate as the discount rate for leases.
- The lease term includes the noncancellable period of the lease and certain periods covered by options to extend to reflect how long the lease is expected to be in effect, with terms and conditions varying by the type of underlying asset.
- Fixed and certain variable payments as well as lease incentives and certain other payments are included in the measurement of the lease liability (lessee) or lease receivable (lessor).

The County monitors changes in circumstances that would require a remeasurement or modification of its leases. The County will remeasure the lease asset and liability (lessee) or the lease receivable and deferred inflows of resources (lessor) if certain changes occur that are expected to significantly affect the amount of the lease liability or lease receivable.

Notes to Financial Statements At June 30, 2022 (Continued)

# Note 2—Deposits and Investments:

#### **Deposits**

Deposits with banks are covered by the Federal Deposit Insurance Corporation (FDIC) and collateralized in accordance with the Virginia Security for Public Deposits Act (the "Act") Section 2.2-4400 et. seq. of the Code of Virginia. Under the Act, banks and savings institutions holding public deposits in excess of the amount insured by the FDIC must pledge collateral to the Commonwealth of Virginia Treasury Board. Financial Institutions may choose between two collateralization methodologies and depending upon that choice, will pledge collateral that ranges in the amounts from 50% to 130% of excess deposits. Accordingly, all deposits are considered fully collateralized.

## Investments

Statutes authorize the County and Component Unit School Board to invest in obligations of the United States or agencies thereof, obligations of the Commonwealth of Virginia or political subdivisions thereof, obligations of the International Bank for Reconstruction and Development (World Bank), the Asian Development Bank, the African Development Bank, "prime quality" commercial paper and certain corporate notes, banker's acceptances, repurchase agreements and the State Treasurer's Local Government Investment Pool (LGIP).

# **Credit Risk of Debt Securities**

The County does not have a policy related to credit risk of debt securities.

The County's rated debt investments as of June 30, 2022 were rated by Standard & Poor's and the ratings are presented below using Standard & Poor's rating scale.

#### Rated Debt Investments' Values

		Fair Quality Ratings			
Rated Debt Investments		AAAm	AAAf	AA+f	
Local Government Investment Pool	\$	4,732,105 \$	5,125,399 \$	-	
VACo/VML Virginia Investment Pool	_			2,090,849	
Total	\$_	4,732,105 \$	5,125,399 \$	2,090,849	
Investment maturities in years:					
		Fair	Less Than	1-5	
Investment Type		Value	1 Year	Years	
Local Government Investment Pool	\$	9,857,504 \$	4,732,105 \$	5,125,399	
VACo/VML Virginia Investment Pool	_	2,090,849	<u> </u>	2,090,849	
Total	\$_	11,948,353 \$	4,732,105 \$	7,216,248	

<u>Fair Value Measurements</u>: Fair value of the Virginia Investment Pool is the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date. The County has measured fair value of the above investments at the net asset value (NAV).

Redemption Restrictions: County is limited to two withdrawals per month.

Notes to Financial Statements At June 30, 2022 (Continued)

# Note 2—Deposits and Investments: (Continued)

## **External Investment Pool:**

The value of the positions in the external investment pools (Local Government Investment Pool and State Non-Arbitrage Pool) is the same as the value of the pool shares. As LGIP and SNAP are not SEC registered, regulatory oversight of the pools rest with the Virginia State Treasury. LGIP and SNAP are amortized cost basis portfolios. There are no withdrawal limitations or restrictions imposed on participants.

# Note 3—Due from Other Governments:

At June 30, 2022, the County and School Board have receivables from other governments as follows:

	_	Primary Government		Discretely Presented omponent Unit School Board
Commonwealth of Virginia:				
Shared expenses	\$	390,846	\$	_
State sales taxes	•	-	•	2,167,850
Local sales taxes		1,833,732		-
Communication taxes		232,570		-
Public assistance		177,029		-
Comprehensive services		240,815		-
Airport		8,212		-
Miscellaneous		74,792		1,809
Federal Government:				
School funds		-		1,239,608
Public assistance		261,950		-
Headstart		2,984,107		-
Airport		-		-
USDA		43,259		-
Miscellaneous	_	43,160		52,963
Total	\$	6,290,472	\$	3,462,230

Notes to Financial Statements At June 30, 2022 (Continued)

# Note 4—Interfund Transfers Due From/To Other Funds/Primary Government/Component Units:

Individual fund and interfund receivable and payable balances relating to working capital loans at June 30, 2022 are summarized below:

Fund		Due from Other Funds	. <u>-</u>	Due to Other Funds
General	\$	5,208,513	\$	-
Health Insurance Fund		-		300,000
Water and Sewer Fund		-		903,615
Water and Sewer Authority		-		2,700,000
Airport	_	-	_	1,304,898
Total	\$_	5,208,513	\$_	5,208,513
		Due from		Due to
From d		Primary		Component
Fund		Government	_	Unit
General	\$	-	\$	863,972
School	_	863,972	. <u>-</u>	
Total	\$_	863,972	\$_	863,972
Fund		Transfers In	_	Transfers Out
Primary Government:				
General Fund	\$	-	\$	9,717,538
Landfill Fund		1,511,610		-
Water & Sewer Fund		684,656		-
Capital Projects Fund		7,178,400		-
Airport Fund	_	342,872	_	
Total	\$_	9,717,538	\$_	9,717,538

Transfers are used to (1) move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them and (2) use unrestricted revenues collected in the General Fund to finance various programs accounted for in other funds in accordance with budgeting authorization.

Notes to Financial Statements At June 30, 2022 (Continued)

# Note 5—Capital Assets:

## **Primary Government**

The following is a summary of changes in capital assets for the fiscal year ended June 30, 2022:

		Balance July 1, 2021*	Additions	Deletions	Balance June 30, 2022
Governmental Activities:	_				
Capital assets, not being depreciated:					
Land	\$	10,474,432 \$	1,282,100 \$	27,600 \$	11,728,932
Construction in Progress		7,575,564	7,176,684	173,658	14,578,590
Construction in Progress-jointly					
owned assets		16,463,891	844,477		17,308,368
Total capital assets not being depreciated	\$	34,513,887 \$	9,303,261 \$	201,258 \$	43,615,890
	٧	J <del>4</del> ,J13,007 3	ر <del>7,303,201</del>	201,230 3	43,013,090
Capital assets, being depreciated:		44 200 500 6		_	44 200 500
Buildings and improvements	\$	41,208,599 \$	- \$	- \$	41,208,599
Leased land		111,414	-	-	111,414
Leased equipment		387,888	2 214 047	- 445 245	387,888
Equipment Jointly owned assets		13,504,855 52,169,212	3,216,067	465,315 5,317,993	16,255,607 46,851,219
Total capital assets being depreciated	<u>,</u>	107,381,968 \$	2 216 067 ¢		
Total capital assets being depreciated	۲	107,361,906 3	3,216,067 \$	5,783,308 \$	104,814,727
Less accumulated depreciation for:					
Buildings and improvements	\$	17,248,055 \$	1,184,578 \$	- \$	18,432,633
Leased land		-	25,711	-	25,711
Leased equipment		-	125,793	-	125,793
Equipment		10,920,862	945,806	315,057	11,551,611
Jointly owned assets		9,657,393	1,205,469	2,158,439	8,704,423
Total accumulated depreciation	\$	37,826,310 \$	3,487,357 \$	2,473,496 \$	38,840,171
Total capital assets being depreciated, net	\$_	69,555,658 \$	(271,290) \$	3,309,812 \$	65,974,556
Governmental activities capital assets, net	\$_	104,069,545 \$	9,031,971 \$	3,511,070 \$	109,590,446

<sup>\*</sup> Beginning balances have been adjusted to reflect implementation of GASB 87

Notes to Financial Statements At June 30, 2022 (Continued)

# Note 5—Capital Assets: (Continued)

Primary Government: (Continued)

The following is a summary of changes in construction in progress for the fiscal year ended June 30, 2022:

		Balance July 1, 2021		Additions		Deletions	Balance June 30, 2022
Governmental Activities:							
Radio system upgrade	\$	6,498,943	\$	158,474	\$	- \$	6,657,417
Lenn Park improvements		216,454		-		-	216,454
Carver Center demolition		435,286		18,738		-	454,024
Carver Center upgrades		57,466		-		-	57,466
Site Improvements-Galbreath Marshall		70,848		2,584,058		-	2,654,906
Culpeper Fieldhouse Construction		12,250		3,189,907		-	3,202,157
HVAC Units for the Communication Shelter		77,168		4,090		81,258	-
Outdoor pickleball court		-		7,700		-	7,700
Vehicles		-		1,015,482		92,400	923,082
Cradlepoint cameras		-		198,235		-	198,235
VBAF Piedmont abatement project	_	207,149		-	_		207,149
Total	\$_	7,575,564	\$_	7,176,684	\$_	173,658 \$	14,578,590

This space intentionally left blank.

Notes to Financial Statements At June 30, 2022 (Continued)

# Note 5—Capital Assets: (Continued)

Primary Government: (Continued)

## **Business-type Activities:**

The following is a summary of changes in enterprise fund capital assets during the year:

	J	Balance uly 1, 2021*	Additions	Deletions		Balance June 30, 2022	
Water and Sewer Fund:	_					<u> </u>	
Capital assets, not being depreciated:							
Land	\$	235,200 \$	•	\$ -	\$	485,200	
Construction in Progress	_	95,420	11,604			107,024	
Total capital assets not being depreciated	\$_	330,620 \$	261,604	\$ <u>-</u>	\$.	592,224	
Capital assets, being depreciated:							
Sewer Plant	\$	3,049,796 \$	- !	\$ -	\$	3,049,796	
Leased equipment		81,543	-	-		81,543	
Equipment	_	443,206	58,450			501,656	
Total capital assets being depreciated	\$_	3,574,545	58,450	\$ <u>-</u>	\$	3,632,995	
Less accumulated depreciation for:							
Sewer Plant	\$	1,778,238 \$		-	\$	1,856,224	
Leased equipment		-	29,082	-		29,082	
Equipment	_	422,681	4,196			426,877	
Total accumulated depreciation	\$_	2,200,919 \$	111,264	\$ <u>-</u>	\$.	2,312,183	
Total capital assets being depreciated, net	\$_	1,373,626 \$	(52,814)	\$	\$	1,320,812	
Net capital assets	\$_	1,704,246 \$	208,790	\$ <u> </u>	\$	1,913,036	
Landfill Fund:							
Capital assets, not being depreciated:							
Land	\$_	401,073 \$	·	\$ <u>-</u>	\$.	401,073	
Total capital assets not being depreciated	\$_	401,073 \$	·	\$	\$	401,073	
Capital assets, being depreciated:							
Buildings and improvements	\$	8,539 \$	- :	\$ -	\$	8,539	
Leased equipment		30,350	-	-		30,350	
Equipment	_	832,711	30,848			863,559	
Total capital assets being depreciated	\$_	871,600 \$	30,848	\$	\$	902,448	
Less accumulated depreciation for:							
Buildings and improvements	\$	3,202 \$		\$ -	\$	3,416	
Leased equipment		-	10,824	-		10,824	
Equipment	_	312,300	60,533			372,833	
Total accumulated depreciation	\$_	315,502 \$	71,571	\$	\$.	387,073	
Total capital assets being depreciated, net	\$_	556,098 \$	(40,723)	\$	\$.	515,375	
Net capital assets	\$_	957,171	(40,723)	\$	\$	916,448	

<sup>\*</sup> Beginning balances have been adjusted to reflect implementation of GASB 87

Notes to Financial Statements At June 30, 2022 (Continued)

Note 5—Capital Assets: (Continued)

Primary Government: (Continued)

**Business-type Activities: (Continued)** 

business type neutrines. (continued)					
		Balance			Balance
	_	July 1, 2021*	Additions	Deletions	June 30, 2022
Airport Fund:					
Capital assets, not being depreciated:					
Land	\$	967,229 \$	3,723,126 \$	- \$	, ,
Construction in Progress	_	4,334,450	21,956	3,718,116	638,290
Total capital assets, not					
being depreciated	\$_	5,301,679 \$	3,745,082 \$	3,718,116	5,328,645
Capital assets, being depreciated:					
Buildings and improvements	\$	21,748,501 \$	- \$	- \$	21,748,501
Leased equipment		7,391	-	-	7,391
Equipment	_	557,681		-	557,681
Total capital assets being depreciated	\$	22,313,573\$	- \$	- \$	22,313,573
Less accumulated depreciation for:	-				
Buildings and improvements	\$	12,065,663 \$	697,705 \$	- \$	12,763,368
Leased equipment		-	3,856	-	3,856
Equipment	_	322,012	24,264	-	346,276
Total accumulated depreciation	\$	12,387,675 \$	725,825 \$	\$	13,113,500
Total capital assets being					
depreciated, net	\$	9,925,898 \$	(725,825) \$	\$	9,200,073
Net capital assets	\$	15,227,577 \$	3,019,257 \$	3,718,116	14,528,718
Water and Sewer Authority:	-				
Capital assets, not being depreciated:					
Land	\$	1,469,120 \$	\$_	\$	1,469,120
Capital assets, being depreciated:					
Buildings and improvements	\$	25,026,130 \$	- \$	- \$	25,026,130
Equipment	_	17,983			17,983
Total capital assets being depreciated	\$	25,044,113 \$	- \$	<u> </u>	25,044,113
Less accumulated depreciation for:					
Buildings and improvements	\$	6,574,082 \$	626,103 \$	- \$	7,200,185
Equipment	_	17,983	<u>-</u>	-	17,983
Total accumulated depreciation	\$	6,592,065 \$	626,103 \$	\$	7,218,168
Total capital assets being					
depreciated, net	\$	18,452,048 \$	(626,103) \$	\$	17,825,945
Net capital assets	\$	19,921,168 \$	(626,103) \$		19,295,065
1 "	' =		, , , , +		

<sup>\*</sup> Beginning balances have been adjusted to reflect implementation of GASB 87

Notes to Financial Statements At June 30, 2022 (Continued)

Note 5—Capital Assets: (Continued)

Primary Government: (Continued)
Business-type Activities: (Continued)

The following is a summary of construction in progress changes for the fiscal year ended June 30, 2022:

		Balance			Balance
		July 1, 2021	Additions	Deletions	June 30, 2022
Airport Fund:					
Land acquisition	\$	10,778 \$	- \$	- \$	10,778
Greenhouse road extension		305,309	-	-	305,309
Hangar area pavement rehab		3,708,362	9,754	3,718,116	-
Airport lighting - Phase 2		-	12,202	-	12,202
Airport terminal facility - design		310,001	-	-	310,001
Total	\$_	4,334,450 \$	21,956 \$	3,718,116	638,290
Water and Sewer Fund:			<u>.</u>	_	
Emerald Hill radium removal Pump house	\$	11,107 \$	- \$	- \$	11,107
Airpark Water Tank		-	5,802	-	5,802
Washout/inspect and repair water storage		-	5,802	-	5,802
Automated Meter Reading System		84,313			84,313
Total	\$	95,420 \$	11,604 \$	\$	107,024

## **Component Unit-School Board**

The following is a summary of changes in School Board capital assets during the year:

		Balance						Balance
	_	July 1, 2021*	_	<b>Additions</b>		Deletions	_	June 30, 2022
Capital assets, not being depreciated:								
Land	\$	200,151	\$	-	\$	-	\$	200,151
Land improvements		4,515,678		115,418		-		4,631,096
Construction in progress		876,915	_	3,530,723		1,987,027	_	2,420,611
Total capital assets, not being depreciated	\$	5,592,744	\$_	3,646,141	\$_	1,987,027	\$	7,251,858
Capital assets, being depreciated:	-					_	_	
Buildings and improvements	\$	36,492,075	\$	1,963,616	\$	-	\$	38,455,691
Leased buildings and improvements		173,886		-		-		173,886
Leased equipment		746,656		-		-		746,656
Equipment		14,638,717		1,106,697		-		15,745,414
Jointly owned assets		71,091,051	_	5,317,993			_	76,409,044
Total capital assets being depreciated	\$	123,142,385	\$_	8,388,306	\$_	-	\$_	131,530,691
Less accumulated depreciation for:								
Buildings and improvements	\$	36,365,437	\$	2,032,278	\$	-	\$	38,397,715
Leased buildings and improvements		-		116,476		-		116,476
Leased equipment		-		195,699		-		195,699
Equipment		11,567,471		702,462		-		12,269,933
Jointly owned assets		17,343,810		2,658,439		-	_	20,002,249
Total accumulated depreciation	\$	65,276,718	\$	5,705,354	\$	-	\$	70,982,072
Total capital assets being depreciated, net	\$	57,865,667	\$_	2,682,952	\$_	-	\$	60,548,619
School Board capital assets, net	\$	63,458,411	\$	6,329,093	\$	1,987,027	\$	67,800,477

<sup>\*</sup> Beginning balances have been adjusted to reflect implementation of GASB 87

Notes to Financial Statements At June 30, 2022 (Continued)

## Note 5—Capital Assets: (Continued)

Depreciation expense was charged to functions/programs of the primary government and Component Unit School Board as follows:

Governmental activities:			
General government administration	\$	156,800	
Judicial administration		83,769	
Public safety		835,384	
Public works		433,464	
Health and welfare		286,111	
Education		1,351,886	
Parks, recreation and cultural		305,542	
Community development	_	34,401	
Total governmental activities	\$_	3,487,357	
Enterprise Funds:			
Landfill	\$	71,571	
Water & sewer		111,264	
Airport		725,825	
Water & sewer authority	_	626,103	
Total enterprise funds	\$_	1,534,763	
Component Unit-School Board	\$	3,546,915	(1)
(1) Depreciation Expense	\$	3,546,915	
Joint tenancy transfer of accumulated depreciation		2,158,439	
Total additions to accumulated depreciation, previous page	\$_	5,705,354	

#### Note 6—Deferred/Unavailable/Unearned Revenue:

The following is a summary of unavailable/unearned revenue at June 30, 2022:

Deferred revenue/unavailable revenue represent amounts for which asset recognition criteria have been met, but for which revenue recognition criteria have not been met. Under the modified accrual basis of accounting, such amounts are measurable, but not available. Under the accrual basis, assessments for future periods are deferred.

	Government-wide Statements Governmental Activities			Balance Sheet
				Governmental Funds
Primary Government:				
Deferred/Unavailable property tax revenue:				
Unavailable revenue representing uncollected property tax billings for which asset recognition criteria has not been met. The uncollected tax billings are not available for the funding of current expenditures.	\$	-	\$	2,944,631
Prepaid property tax revenues representing collections received for property taxes that are applicable to the subsequent budget year.		455,867		455,867
Total primary government	\$	455,867	\$	3,400,498

Notes to Financial Statements At June 30, 2022 (Continued)

# Note 7—Long-Term Obligations:

## **Primary Government:**

The following is a summary of changes in long-term obligation transactions for the fiscal year ended June 30, 2022:

0, 2022:	_	Balance July 1, 2021*	Issuances/ Increases	Retirements/ Decreases	Balance June 30, 2022	Amounts Due Within One Year
Governmental Activities:						
School Lease Revenue and Refunding Bonds: Direct Borrowings and Direct Placements Premium on school bonds	\$	35,390,000 \$ 2,530,595	- \$ -	2,460,000 \$ 210,883	32,930,000 \$ 2,319,712	2,570,000 210,883
Total school lease revenue and refunding bonds	\$_	37,920,595 \$	- \$	2,670,883 \$	35,249,712 \$	2,780,883
School Lease Revenue Bonds: Public Offerings Premium on school bonds	\$	15,950,000 \$ 1,082,765	- \$ 	615,000 \$ 60,154	15,335,000 \$	645,000 60,154
Total school lease revenue and refunding bonds	\$_	17,032,765 \$	\$	675,154 \$	16,357,611 \$	705,154
School general obligation bonds: Direct Placement and Direct Borrowings Public Offerings Premium on general obligation bonds	\$	742,320 \$ 8,800,000 1,820,919	- \$ - -	742,320 \$ 695,000 165,538	- \$ 8,105,000 1,655,381	770,000 165,538
Total school general obligation bonds	\$	11,363,239 \$	- \$	1,602,858\$	9,760,381 \$	935,538
Compensated absences Net OPEB liability:	\$	2,555,388 \$	127,287 \$	255,539\$	2,427,136 \$	242,714
Net medical Insurance OPEB liability Net group life insurance OPEB liability Total net OPEB liability	\$ - \$	470,930 \$ 1,634,520 2,105,450 \$	111,517 \$ 357,913 469,430 \$	56,344 \$ 852,859 909,203 \$	526,103 \$ 1,139,574 1,665,677 \$	- -
Net pension liability Direct Borrowings and Direct Placements: General obligation bonds		11,299,567 740,500	10,216,100	20,414,973	1,100,694 515,600	230,200
Notes payable Lease liabilities		499,302	1,328,746	438,505 149,869	890,241 349,433	409,721 148,924
Lease revenue bonds: Direct Placement and Direct Borrowings Public Offerings Premium on lease revenue bonds	\$	4,039,000 \$ 4,805,000 837,776	- \$ - -	737,000 \$ 545,000 84,491	3,302,000 \$ 4,260,000 753,285	758,000 535,000 84,491
Total lease revenue bonds	\$	9,681,776 \$	- \$	1,366,491 \$	8,315,285 \$	1,377,491
Total Governmental Activities	\$	93,198,582 \$	12,141,563 \$	28,708,375 \$	76,631,770 \$	6,830,625
Business-type Activities: Compensated absences	\$	101,752 \$	14,234 \$	10,175 \$	105,811 \$	10,581
Direct Borrowings and Direct Placements: Lease revenue bonds Net OPEB liability:		2,396,246	-	41,445	2,354,801	42,923
Net medical Insurance OPEB liability Net group life insurance OPEB liability	\$ 	17,940 \$ 46,665	2,931 \$ 11,963	2,197 \$ 20,541	18,674 \$ 38,087	<u>-</u>
Total net OPEB liability Net pension liability Lease liabilities	\$	64,605 \$ 383,448 119,284	14,894 \$ 428,867 -	22,738 \$ 771,274 43,446	56,761 \$ 41,041 75,838	- - 42,170
Landfill closure and postclosure costs		391,005	-	35,540	355,465	35,540
Total Business-type Activities	\$_	3,456,340 \$	457,995 \$	924,618 \$	2,989,717 \$	131,214

<sup>\*</sup> Beginning balances have been adjusted to reflect implementation of GASB 87

Notes to Financial Statements At June 30, 2022 (Continued)

# Note 7—Long-Term Obligations: (Continued)

Primary Government: (Continued)

## Governmental Activities:

Annual requirements to amortize long-term obligations and related interest are as follows:

		Direct Bo	orrowings ar	nd Direct Place	ments	Direct Borro	•			
Year	_			School Lease	Revenue	School G	eneral			
Ending		Lease Reven	ue Bonds	Refunding	Bonds	Obligation	Bonds	Notes payable		
June 30,		Principal	Interest	Principal	Interest	Principal	Interest	Principal	Interest	
2023	\$	758,000 \$	131,503 \$	2,570,000 \$	1,276,725 \$	770,000 \$	371,650 \$	409,721 \$	5,280	
2024		776,000	108,120	2,685,000	1,148,225	780,000	333,150	412,351	2,650	
2025		493,000	84,305	2,800,000	1,013,975	790,000	294,150	68,169	-	
2026		235,000	68,489	2,900,000	901,975	800,000	254,650	-	-	
2027		245,000	54,292	3,005,000	785,975	815,000	214,650	-	-	
2028		255,000	39,497	3,080,000	695,825	815,000	173,900	-	-	
2029		265,000	24,112	3,155,000	603,425	825,000	133,150	-	-	
2030		275,000	8,137	3,260,000	477,225	830,000	91,900	-	-	
2031		-	-	3,040,000	346,825	840,000	50,400	-	-	
2032		-	-	3,165,000	225,225	840,000	16,800	-	-	
2033	_			3,270,000	114,450	<u> </u>				
Total :	\$_	3,302,000 \$	518,455 \$	32,930,000 \$	7,589,850 \$	8,105,000 \$	1,934,400 \$	890,241 \$	7,930	

This space intentionally left blank.

Notes to Financial Statements At June 30, 2022 (Continued)

Note 7—Long-Term Obligations: (Continued)

Primary Government: (Continued)

Governmental Activities: (Continued)

Annual requirements to amortize long-term obligations and related interest: (Continued)

				Direct Borrow Direct Place	-	Public Off	erings	Public Offerings			
Year			•	Genei	al	School L	ease				
Ending		Lease lial	bilities	Obligation	Bonds	Revenue Bonds		Lease Revenue Bonds			
June 30,	_	Principal	Interest	Principal	Interest	Principal	ncipal Interest		Interest		
2023	\$	148,924 \$	2,741 \$	230,200 \$	10,720 \$	645,000 \$	504,100 \$	535,000 \$	178,800		
2024		120,771	1,378	235,700	5,299	680,000	471,850	550,000	152,050		
2025		69,097	420	49,700	581	715,000	437,850	565,000	124,550		
2026		10,641	20	-	-	750,000	402,100	575,000	104,775		
2027		-	-	-	-	785,000	364,600	575,000	84,650		
2028		-	-	-	-	825,000	325,350	585,000	61,650		
2029		-	-	-	-	865,000	284,100	600,000	38,250		
2030		-	-	-	-	910,000	240,850	135,000	8,250		
2031		-	-	-	-	930,000	222,650	140,000	4,200		
2032		-	-	-	-	945,000	204,050	-	-		
2033		-	-	-	-	965,000	183,969	-	-		
2034		-	-	-	-	990,000	162,256	-	-		
2035		-	-	-	-	1,015,000	138,744	-	-		
2036		-	-	-	-	1,040,000	113,369	-	-		
2037		-	-	-	-	1,065,000	87,369	-	-		
2038		-	-	-	-	1,090,000	59,413	-	-		
2039		_		<u>-</u>	-	1,120,000	30,800	<u>-</u>			
Total	\$	349,433 \$	4,559 \$	515,600 \$	16,600 \$	15,335,000 \$	4,233,420 \$	4,260,000 \$	757,175		

Debt service requirements for general obligation bonds and other long-term obligations are met by the General Fund. The County retains the liability for the portion of general obligation bonds issued to fund capital projects of the School Board.

General obligation bonds are direct obligations and pledge the full faith and credit of the County.

Notes to Financial Statements At June 30, 2022 (Continued)

# Note 7—Long-Term Obligations: (Continued)

Primary Government: (Continued)

**Business-type Activities:** 

Annual requirements to amortize long-term obligations and related interest are as follows:

Year Ending	_	Direct Bor Direct P Lease Rev	lac	ements	<b>-</b>	Lease Lia	bilities
June 30,		Principal		Interest		Principal	Interest
2023	\$	42,923	\$	81,733	\$	42,170 \$	524
2024		44,449		80,207		27,642	171
2025		46,030		78,626		6,026	10
2026		47,668		76,988		-	-
2027		49,363		75,293		-	-
2028		51,119		73,538		-	-
2029		52,937		71,719		-	-
2030		54,820		69,836		-	-
2031		56,769		67,887		-	-
2032		58,788		65,868		-	-
2033		60,879		63,777		-	-
2034		63,045		61,611		-	-
2035		65,287		59,369		-	-
2036		67,609		57,047		-	-
2037		70,014		54,642		-	-
2038		72,504		52,152		-	-
2039		75,083		49,573		-	-
2040		77,753		46,903		-	-
2041		80,519		44,137		-	-
2042		83,382		41,274		-	-
2043		86,348		38,308		-	-
2044		89,419		35,237		-	-
2045		92,599		32,057		-	-
2046		95,893		28,763		-	-
2047		99,304		25,352		-	-
2048		102,836		21,820		-	-
2049		106,493		18,163		-	-
2050		110,281		14,375		-	-
2051		114,203		10,453		-	-
2052		118,265		6,391		-	-
2054		118,219		2,185	_		
Total	\$	2,354,801	\$	1,505,284	\$	75,838 \$	705

Notes to Financial Statements At June 30, 2022 (Continued)

Note 7—Long-Term	Obligations:	(Continued)
------------------	--------------	-------------

Primary Government: (Continued)

Details of Long-Term Obligations:

		Amount Outstanding		Due Within One Year
Governmental Activities:	-		_	
County Lease Revenue Bonds:  Public Offering:  \$4,805,000 Public Facility Lease Revenue Refunding Bonds Series 2020 issued November 18, 2020 payable in various semi-annual payments through June 1, 2031, interest payable semi-annually ranging from 3% to 5%	\$	4,260,000	\$	535,000
<u>Direct Borrowings and Direct Placements:</u> \$6,433,000 IDA Lease Refunding Revenue Bonds Series 2011 issued October 26, 2011 payable in various semi-annual payments through July 15, 2024, interest payable semi-annually at 2.220%	\$	1,362,000	\$	543,000
\$3,925,000 VRA Lease Revenue Bonds Series 2009 issued November 1, 2009 payable in various semi-annual payments through October 1, 2029, interest payable semi-annually at rates from 4.97% to 5.70%		1,940,000		215,000
Premium on bonds	_	753,285		84,491
Total County lease revenue bonds	\$_	8,315,285	\$_	1,377,491
County General Obligation Bonds:  Direct Borrowings and Direct Placements:  \$2,654,000 General Obligation Refunding Bonds Series 2011 issued November 17, 2011 payable in various semi-annual payments through July 15, 2024, interest payable semi-annually at 2.34%	\$	515,600	\$_	230,200
Total County general obligation bonds	\$	515,600	\$	230,200

Notes to Financial Statements At June 30, 2022 (Continued)

Note 7—Long-Term Obligations: (Continued)				
Primary Government: (Continued)				
Details of Long-Term Obligations: (Continued)				
	_	Amount Outstanding		Due Within One Year
Governmental Activities: (Continued)				
School Lease Revenue Refunding Bonds:				
<u>Direct Borrowings and Direct Placements:</u> \$49,745,000 Lease Revenue Refunding Bonds, Series 2014, issued August 19, 2014 payable in various annual installments through June	\$	22 020 000	¢	2 570 000
1, 2033, interest at rates ranging from 3.00% to 5.00%	Ş	32,930,000	Ş	2,570,000
Premium on bonds	_	2,319,712		210,883
Total school lease revenue refunding bonds	\$_	35,249,712	\$_	2,780,883
School Lease Revenue Bonds: Public Offerings: \$16,450,000 Lease Revenue Bonds, Series 2019, issued December 19, 2019 payable in various annual installments through June 1, 2039, interest at rates ranging from 2,00% to 5,00%	\$	15,335,000	¢	645,000
interest at rates ranging from 2.00% to 5.00%	٠	13,333,000	Ţ	043,000
Premium on bonds	-	1,022,611		60,154
Total school lease revenue bonds	\$_	16,357,611	\$_	705,154
School General Obligation Bonds:				
Direct Borrowings and Direct Placements:				
\$8,800,000 General Obligation Refunding Bonds, Series 2020 dated November 17, 2020, principal payable annually in various incremental amounts through June 30, 2032, interest payable semi-annually at rates ranging from 2.00% to 5.00%	\$	8,105,000	\$	770,000
Premium on general obligation bonds	_	1,655,381		165,538
Total school general obligation bonds	\$	9,760,381	\$	935,538

Notes to Financial Statements At June 30, 2022 (Continued)

# Note 7—Long-Term Obligations: (Continued)

Primary Government: (Continued)

Details of Long-Term Obligations: (Continued)

		Amount Outstanding		Due Within One Year
Governmental Activities: (Continued)	-			
Notes payable: \$1,029,000 note payable, issued October 19, 2021, payable various annual installments through April 1, 2024, interest payable annually at 0.77%.	\$	685,734	\$	341,552
\$135,348 note payable, issued July 1, 2021, payable annual installments of \$27,070 through July, 2024, interest payable annually at 0%.		81,209		27,070
\$164,398 note payable, issued April 1, 2022, payable annual installments of \$41,099 through July, 2024, interest payable annually at 0%.		123,298		41,099
Total notes payable	\$	890,241	 \$	409,721
Lease liabilities: Lease for land payable in monthly payments of \$2,188 through October 2025. Discount rate at 1.00%.	\$	86,129	_ ` -	25,589
Various leases for vehicles and copiers payable in various monthy payments through October 2025. Discount rate at 1.00%	_	263,304		123,335
Total lease liabilities	\$	349,433	\$	148,924
Compensated absences	\$	2,427,136	\$	242,714
Net medical insurance OPEB liability	\$_	526,103	\$_	-
Net group life insurance OPEB liability	\$	1,139,574	\$_	
Net pension liability	\$_	1,100,694	\$	-
Total governmental activities	\$_	76,631,770	\$	6,830,625

Notes to Financial Statements At June 30, 2022 (Continued)

# Note 7—Long-Term Obligations: (Continued)

Primary Government: (Continued)

Details of Long-Term Obligations: (Continued)

		Amount Outstanding		Due Within One Year
Business-type Activities:	-		-	
Airport Lease Revenue Bond: Direct Borrowings and Direct Placements: \$2,650,000 revenue bonds series 2015 issued July 2015, payable in annual principal and interest installments of \$10,388 through February 2056, interest payable semi-annually at 3.5%	\$	2,354,801	\$	42,923
<u>Lease liabilities:</u> Various leases for vehicles payable in various monthy payments through January 2025. Discount rate at 1.00%		75,838		42,170
Compensated absences		105,811		10,581
Net medical insurance OPEB liability		18,674		-
Net group life insurance OPEB liability		38,087		-
Net pension liability		41,041		-
Landfill closure and postclosure costs	_	355,465		35,540
Total business-type activities	\$_	2,989,717	\$	131,214
Total Primary Government	\$_	79,621,487	\$	6,961,839

Notes to Financial Statements At June 30, 2022 (Continued)

# Note 7—Long-Term Obligations: (Continued)

## Component Unit School Board:

The following is summary of changes in long-term obligation transactions for fiscal year ended June 30, 2022.

	_	Balance July 1, 2021*	Issuances/ Increases	Retirements/ Decreases	Balance June 30, 2022	Amounts Due Within One Year
Compensated absences	\$	1,138,540 \$	153,296 \$	113,854 \$	1,177,982 \$	117,798
Lease liabilities		920,542	-	307,971	612,571	250,082
Note payable		-	504,416	201,311	303,105	98,898
Net pension liability Net OPEB liability:		77,958,419	12,959,596	50,247,924	40,670,091	-
Net VRS HIC OPEB liability	Ś	7,043,694 s	943,844 \$	1,204,132 \$	6,783,406 s	_
Net group life insurance OPEB liability	7	4,248,357	799,677	2,139,684	2,908,350	-
Net medical insurance OPEB liability		2,729,418	368,736	215,249	2,882,905	-
Total net OPEB liability	\$	14,021,469 \$	2,112,257 \$	3,559,065 \$	12,574,661 \$	-
Total	\$_	94,038,970 \$	15,729,565 \$	54,430,125 \$	55,338,410 \$	466,778

<sup>\*</sup> Beginning balances have been adjusted to reflect implementation of GASB 87

Annual requirements to amortize long-term obligations and related interest are as follows:

Year Ending		Note Payable				Lease L	.ial	oilities
June 30,		Principal		Interest	•	Principal		Interest
	_				•			
2023	\$	98,898	\$	6,517	\$	250,082	\$	4,867
2024		101,024		4,390		191,400		2,756
2025		103,183		2,232		171,089		858
			•		•		• •	
Total	\$	303,105	\$	13,139	\$	612,571	\$	8,481

Notes to Financial Statements At June 30, 2022 (Continued)

## Note 7—Long-Term Obligations: (Continued)

Component Unit School Board: (Continued)

#### **Details of Long-Term Obligations:**

		Amount Outstanding
Note payable:		
\$504,416 note payable for school buses payable in annual installments of \$105,415 through August 15, 2025, interest payable at 2.15%.	\$_	303,105
Total note payable	\$_	303,105
Lease liabilities:		
Two leases for office space in various monthly payments through September 2023. Discount rate at 1.00%.	\$	58,793
Various leases for copiers payable in various monthy payments through May 2025. Discount rate at $1.00\%$	_	553,778
Total lease liabilities	\$_	612,571
Compensated absences	\$_	1,177,982
Net pension liability	\$_	40,670,091
Net OPEB liability	\$_	12,574,661
Total component unit obligations	\$_	55,338,410

#### **Current Refunding of Debt:**

On November 18, 2022 the county issued public facility lease revenue refunding bonds to currently refund its 2011 and 2013 lease revenue bonds and its 2009 literary fund loan. This refunding was undertaken to reduce the total debt service over the next twelve years by \$341,408 and resulted in an economic gain of \$337,796.

On November 17, 2022 the county issued general obligation refunding bonds to currently refund its 2012 general obligation school bonds. This refunding was undertaken to reduce the total debt service over the next twelve years by \$1,310,512 and resulted in an economic gain of \$1,247,893.

Notes to Financial Statements At June 30, 2022 (Continued)

## Note 8-Leases Receivable:

The County leases tower space to companies under various lease contracts. In fiscal year 2022, the Town recognized lease and interest revenue in the amount of \$322,216 and \$36,651, respectively. A description of the leases is as follows:

Lease Description	Start Date	End Date	Length of Lease Term (in months)	Payment Frequency	Discount Rate	Receivable Balance
ATGT Lignum Tower	7/1/2021	1/1/2024	24	Monthly	3.00% \$	04 755
AT&T Lignum Tower			31	Monthly	•	84,755
T-Mobile Landfill Tower	7/1/2021	1/1/2026	55	Monthly	3.00%	191,203
AT&T Landfill Tower	7/1/2021	5/1/2029	95	Monthly	3.00%	411,779
T-Mobile Lignum Tower	7/1/2021	8/1/2024	38	Monthly	3.00%	132,439
AT&T Rixeyville Tower	7/1/2021	4/1/2023	58	Monthly	3.00%	273,442
<b>Praise Communications</b>	7/1/2021	5/1/2025	47	Monthly	3.00%	97,070
<b>-</b>						4 400 400
Total					\$	1,190,688

Expected future payments at June 30, 2022 are as follows:

Year Ending June 30,	 Principal	Interest	Total
	 _		
2023	\$ 302,881 \$	31,579 \$	334,460
2024	300,688	22,318	323,006
2025	227,561	14,323	241,884
2026	160,118	8,212	168,330
2027	63,733	5,112	68,845
2028	68,464	3,135	71,599
2029	67,243	1,014	68,257
Total	\$ 1,190,688 \$	85,693 \$	1,276,381

Notes to Financial Statements At June 30, 2022 (Continued)

#### Note 9—Landfill Closure and Postclosure Care Cost:

The County owns a landfill site and began collecting tipping fees based upon the source of the waste as of July 1, 1994. The County maintains a contract with an independent contractor for operations of the landfill; however, the County is responsible for landfill closure and postclosure costs.

State and federal laws and regulations require the County to place a final cover on its landfill site when it stops accepting waste and to perform certain maintenance and monitoring functions at the site for thirty years after closure. Although closure and postclosure care costs will be paid only near or after the date that the landfill stops accepting waste, the County reports a portion of these closure and postclosure care costs as an operating expense in each period based on landfill capacity used as of each balance sheet date. The \$391,005 reported as landfill closure and postclosure care liability at June 30, 2022, represents the cumulative amount reported based on the use of 100% percent of the estimated capacity of the landfill. The County has closed the landfill. These amounts are based on what it would cost to perform all closure and postclosure care in 2022. Actual costs may be higher due to inflation, changes in technology, or changes in regulations. The County intends to fund these costs from tipping fee revenues and from any funds accumulated for this purpose in the County Landfill Fund.

The County has demonstrated financial assurance requirements for closure, postclosure care and corrective action costs through the submission of a Local Government Financial Test to the Virginia Department of Environmental Quality in accordance with Section 9VAC20-70 of the Virginia Administrative Code.

## Note 10—Commitments and Contingencies:

Federal programs in which the County and its Component Units participate were audited in accordance with the provisions of Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards. Pursuant to the provisions of this circular all major programs and certain other programs were tested for compliance with applicable grant requirements.

While no matters of noncompliance were disclosed by audit, the Federal Government may subject grant programs to additional compliance tests which may result in disallowed expenditures. In the opinion of management, any future disallowances of current grant program expenditures, if any, would be immaterial.

#### Note 11—Pension Plan:

All full-time, salaried permanent employees of the County/City/Town and (nonprofessional) employees of public school divisions are automatically covered by a VRS Retirement Plan upon employment. This is an agent multiple-employer plan administered by the Virginia Retirement System (the System) along with plans for other employer groups in the Commonwealth of Virginia. Members earn one month of service credit for each month they are employed and for which they and their employer pay contributions to VRS. Members are eligible to purchase prior service, based on specific criteria as defined in the <u>Code of Virginia</u>, as amended. Eligible prior service that may be purchased includes prior public service, active military service, certain periods of leave, and previously refunded service.

Notes to Financial Statements At June 30, 2022 (Continued)

## Note 11—Pension Plan: (Continued)

#### **Benefit Structures**

The System administers three different benefit structures for covered employees - Plan 1, Plan 2 and Hybrid. Each of these benefit structures has different eligibility criteria, as detailed below.

- a. Employees with a membership date before July 1, 2010, vested as of January 1, 2013, and have not taken a refund, are covered under Plan 1, a defined benefit plan. Non-hazardous duty employees are eligible for an unreduced retirement benefit beginning at age 65 with at least 5 years of service credit or age 50 with at least 30 years of service credit. Non-hazardous duty employees may retire with a reduced benefit as early as age 55 with at least 5 years of service credit or age 50 with at least 10 years of service credit. Hazardous duty employees (law enforcement officers, firefighters, and sheriffs) are eligible for an unreduced benefit beginning at age 60 with at least 5 years of service credit or age 50 with at least 25 years of service credit. Hazardous duty employees may retire with a reduced benefit as early as age 50 with at least 5 years of service credit.
- b. Employees with a membership date from July 1, 2010 to December 31, 2013, that have not taken a refund or employees with a membership date prior to July 1, 2010 and not vested before January 1, 2013, are covered under Plan 2, a defined benefit plan. Non-hazardous duty employees are eligible for an unreduced benefit beginning at their normal social security retirement age with at least 5 years of service credit or when the sum of their age plus service credit equals 90. Non-hazardous duty employees may retire with a reduced benefit as early as age 60 with at least 5 years of service credit. Hazardous duty employees are eligible for an unreduced benefit beginning at age 60 with at least 5 years of service credit or age 50 with at least 25 years of service credit. Hazardous duty employees may retire with a reduced benefit as early as age 50 with at least 5 years of service credit.
- c. Non-hazardous duty employees with a membership date on or after January 1, 2014 are covered by the Hybrid Plan combining the features of a defined benefit plan and a defined contribution plan. Plan 1 and Plan 2 members also had the option of opting into this plan during the election window held January 1 April 30, 2014 with an effective date of July 1, 2014. Employees covered by this plan are eligible for an unreduced benefit beginning at their normal social security retirement age with at least 5 years of service credit, or when the sum of their age plus service credit equals 90. Employees may retire with a reduced benefit as early as age 60 with at least 5 years of service credit. For the defined contribution component, members are eligible to receive distributions upon leaving employment, subject to restrictions.

Notes to Financial Statements At June 30, 2022 (Continued)

## Note 11—Pension Plan: (Continued)

## Average Final Compensation and Service Retirement Multiplier

The VRS defined benefit is a lifetime monthly benefit based on a retirement multiplier as a percentage of the employee's average final compensation multiplied by the employee's total service credit. Under Plan 1, average final compensation is the average of the employee's 36 consecutive months of highest compensation and the multiplier is 1.70% for non-hazardous duty employees, 1.85% for sheriffs and regional jail superintendents, and 1.70% or 1.85% for hazardous duty employees as elected by the employer. Under Plan 2, average final compensation is the average of the employee's 60 consecutive months of highest compensation and the retirement multiplier is 1.65% for non-hazardous duty employees, 1.85% for sheriffs and regional jail superintendents, and 1.70% or 1.85% for hazardous duty employees as elected by the employer. Under the Hybrid Plan, average final compensation is the average of the employee's 60 consecutive months of highest compensation and the multiplier is 1.00%. For members who opted into the Hybrid Retirement Plan from Plan 1 or Plan 2, the applicable multipliers for those plans will be used to calculate the retirement benefit for service credited in those plans.

## Cost-of-Living Adjustment (COLA) in Retirement and Death and Disability Benefits

Retirees with an unreduced benefit or with a reduced benefit with at least 20 years of service credit are eligible for an annual COLA beginning July 1 after one full calendar year from the retirement date. Retirees with a reduced benefit and who have less than 20 years of service credit are eligible for an annual COLA beginning on July 1 after one calendar year following the unreduced retirement eligibility date. Under Plan 1, the COLA cannot exceed 5.00%. Under Plan 2 and the Hybrid Plan, the COLA cannot exceed 3.00%. The VRS also provides death and disability benefits. Title 51.1 of the <u>Code of Virginia</u>, as amended, assigns the authority to establish and amend benefit provisions to the General Assembly of Virginia.

## Employees Covered by Benefit Terms

As of the June 30, 2020 actuarial valuation, the following employees were covered by the benefit terms of the pension plan:

	Primary Government	Component Unit School Board Nonprofessional
Inactive members or their beneficiaries currently receiving benefits	232	91
Inactive members:		
Vested inactive members	65	27
Non-vested inactive members	131	128
Inactive members active elsewhere in VRS	188	56
Total inactive members	384	211
Active members	400	204
Total covered employees	1,016	506

Notes to Financial Statements At June 30, 2022 (Continued)

## Note 11—Pension Plan: (Continued)

#### **Contributions**

The contribution requirement for active employees is governed by §51.1-145 of the <u>Code of Virginia</u>, as amended, but may be impacted as a result of funding options provided to political subdivisions by the Virginia General Assembly. Employees are required to contribute 5.00% of their compensation toward their retirement. Prior to July 1, 2012, all or part of the 5.00% member contribution may have been assumed by the employer. Beginning July 1, 2012, new employees were required to pay the 5% member contribution. In addition, for existing employees, employers were required to begin making the employee pay the 5.00% member contribution. This could be phased in over a period of up to 5 years and the employer is required to provide a salary increase equal to the amount of the increase in the employee-paid member contribution.

The County's contractually required contribution rate for the year ended June 30, 2022 was 10.73% of covered employee compensation. This rate was based on an actuarially determined rate from an actuarial valuation as of June 30, 2019.

This rate, when combined with employee contributions, was expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. Contributions to the pension plan from the County were \$2,209,955 and \$2,147,978 for the years ended June 30, 2022 and June 30, 2021, respectively.

The Component Unit School Board's contractually required contribution rate for nonprofessional employees for the year ended June 30, 2022 was 2.24% of covered employee compensation. This rate was based on an actuarially determined rate from an actuarial valuation as of June 30, 2019.

This rate, when combined with employee contributions, was expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. Contributions to the pension plan from the Component Unit School Board's nonprofessional employees were \$66,757 and \$65,544 for the years ended June 30, 2022 and June 30, 2021, respectively.

#### **Net Pension Liability**

The net pension liability (NPL) is calculated separately for each employer and represents that particular employer's total pension liability determined in accordance with GASB Statement No. 68, less that employer's fiduciary net position. The County's and Component Unit School Board's (nonprofessional) net pension liabilities (asset) were measured as of June 30, 2021. The total pension liabilities used to calculate the net pension liabilities (asset) were determined by an actuarial valuation performed as of June 30, 2020, using updated actuarial assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2021.

Notes to Financial Statements At June 30, 2022 (Continued)

## Note 11—Pension Plan: (Continued)

#### Actuarial Assumptions - General Employees

The total pension liability for General Employees in the County's and Component Unit School Board's (nonprofessional) Retirement Plan was based on an actuarial valuation as of June 30, 2020, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2021.

Inflation 2.5%

Salary increases, including inflation 3.5% - 5.35%

Investment rate of return 6.75%, net of pension plan investment

expenses, including inflation

## Mortality rates:

All Others (Non 10 Largest) - Non-Hazardous Duty: 15% of deaths are assumed to be service related Pre-Retirement:

Pub-2010 Amount Weighted Safety Employee Rates projected generationally; 95% of rates for males; 105% of rates for females set forward 2 years.

#### Post-Retirement:

Pub-2010 Amount Weighted Safety Healthy Retiree Rates projected generationally; 110% of rates for males; 105% of rates for females set forward 3 years.

#### Post-Disablement:

Pub-2010 Amount Weighted General Disabled Rates projected generationally; 95% of rates for males set back 3 years; 90% of rates for females set back 3 years.

#### Beneficiaries and Survivors:

Pub-2010 Amount Weighted Safety Contingent Annuitant Rates projected generationally; 110% of rates for males and females set forward 2 years.

#### Mortality Improvement:

Rates projected generationally with Modified MP-2020 Improvement Scale that is 75% of the MP-2020 rates.

Notes to Financial Statements At June 30, 2022 (Continued)

## Note 11—Pension Plan: (Continued)

## Actuarial Assumptions - General Employees (Continued)

The actuarial assumptions used in the June 30, 2020 valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020, except the change in the discount rate, which was based on VRS Board action effective as of July 1, 2019. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

All Others (Non 10 Largest) - Largest 10 - Non-Hazardous Duty:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age
Withdrawal Rates	Adjusted rates to better fit experience at each age and service decrement through 9 years of service
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change
Discount Rate	No change

## Actuarial Assumptions - Public Safety Employees with Hazardous Duty Benefits

The total pension liability for Public Safety employees with Hazardous Duty Benefits in the County's Retirement Plan was based on an actuarial valuation as of June 30, 2020, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2021.

Inflation 2.5%

Salary increases, including inflation 3.5% - 4.75%

Investment rate of return 6.75%, net of pension plan investment

expenses, including inflation

Notes to Financial Statements At June 30, 2022 (Continued)

## Note 11—Pension Plan: (Continued)

## Actuarial Assumptions - Public Safety Employees with Hazardous Duty Benefits: (Continued)

#### Mortality rates:

All Others (Non 10 Largest) - Hazardous Duty: 45% of deaths are assumed to be service related Pre-Retirement:

Pub-2010 Amount Weighted Safety Employee Rates projected generationally with a Modified MP-2020 Improvement Scale; 95% of rates for males; 105% of rates for females set forward 2 years.

#### Post-Retirement:

Pub-2010 Amount Weighted Safety Healthy Retiree Rates projected generationally with a Modified MP-2020 Improvement Scale; 110% of rates for males; 105% of rates for females set forward 3 years.

#### Post-Disablement:

Pub-2010 Amount Weighted General Disabled Rates projected generationally with a Modified MP-2020 Improvement Scale; 95% of rates for males set back 3 years; 90% of rates for females set back 3 years.

The actuarial assumptions used in the June 30, 2020 valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020, except the change in the discount rate, which was based on VRS Board action effective as of July 1, 2019. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

## All Others (Non 10 Largest) - Hazardous Duty:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. Increased disability life expectancy. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience and changed final retirement age from 65 to 70
Withdrawal Rates	Decreased rates and changed from rates based on age and service to rates based on service only to better fit experience and to be more consistent with Locals Largest 10 Hazardous Duty
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change
Discount Rate	No change

Notes to Financial Statements At June 30, 2022 (Continued)

## Note 11—Pension Plan: (Continued)

## Long-Term Expected Rate of Return

The long-term expected rate of return on pension System investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of pension System investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimate of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class (Strategy)	Long-Term Target Asset Allocation	Arithmetic Long-Term Expected Rate of Return	Weighted Average Long-Term Expected Rate of Return*
Public Equity	34.00%	5.00%	1.70%
Fixed Income	15.00%	0.57%	0.09%
Credit Strategies	14.00%	4.49%	0.63%
Real Assets	14.00%	4.76%	0.67%
Private Equity	14.00%	9.94%	1.39%
MAPS - Multi-Asset Public Strategies	6.00%	3.29%	0.20%
PIP - Private Investment Partnership	3.00%	6.84%	0.21%
Total	100.00%		4.89%
		Inflation	2.50%
	*Expected arit	thmetic nominal return	7.39%

<sup>\*</sup> The above allocation provides a one-year expected return of 7.39%. However, one-year returns do not take into account the volatility present in each of the asset classes. In setting the long-term expected return for the System, stochastic projections are employed to model future returns under various economic conditions. The results provide a range of returns over various time periods that ultimately provide a median return of 6.94%, including expected inflation of 2.50%.

#### Discount Rate

The discount rate used to measure the total pension liability was 6.75%. The projection of cash flows used to determine the discount rate assumed that System member contributions will be made per the VRS Statutes and the employer contributions will be made in accordance with the VRS funding policy at rates equal to the difference between actuarially determined contribution rates adopted by the VRS Board of Trustees and the member rate. Consistent with the phased-in funding provided by the General Assembly for state and teacher employer contributions; the County and Component Unit School Board (nonprofessional) was also provided with an opportunity to use an alternative employer contribution rate. For the year ended

<sup>\*</sup>On October 10, 2019, the VRS Board elected a long-term rate of return of 6.75% which was roughly at the 40th percentile of expected long-term results of the VRS fund asset allocation at that time, providing a median return of 7.11%.

Notes to Financial Statements At June 30, 2022 (Continued)

## Note 11—Pension Plan: (Continued)

## Discount Rate: (Continued)

June 30, 2021, the alternate rate was the employer contribution rate used in FY 2012 or 100% of the actuarially determined employer contribution rate from the June 30, 2017 actuarial valuations, whichever was greater. Through the fiscal year ending June 30, 2021, the rate contributed by the employer for the County and Component Unit School Board (nonprofessional) Retirement Plans will be subject to the portion of the VRS Board-certified rates that are funded by the Virginia General Assembly. From July 1, 2021 on, participating employers are assumed to contribute 100% of the actuarially determined contribution rates. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return was applied to all periods of projected benefit payments to determine the total pension liability.

## Changes in Net Pension Liability

		Primary Government							
		Increase (Decrease)							
		Total Pension Liability (a)	_	Plan Fiduciary Net Position (b)		Net Pension Liability (a) - (b)			
Balances at June 30, 2020	\$	76,181,240	\$_	64,498,225	\$_	11,683,015			
Changes for the year:									
Service cost	\$	2,415,985	\$	-	\$	2,415,985			
Interest		5,035,389		-		5,035,389			
Changes of assumptions		3,102,688		-		3,102,688			
Differences between expected									
and actual experience		(246,182)		-		(246,182)			
Contributions - employer		-		2,147,979		(2,147,979)			
Contributions - employee		-		993,766		(993,766)			
Net investment income		-		17,748,686		(17,748,686)			
Benefit payments, including refunds									
of employee contributions		(3,165,768)		(3,165,768)		-			
Administrative expenses		-		(42,958)		42,958			
Other changes		-		1,687		(1,687)			
Net changes	\$ <u></u>	7,142,112	. \$_	17,683,392	. <sup>\$</sup> _	(10,541,280)			
Balances at June 30, 2021	\$	83,323,352	Ş_	82,181,617	\$	1,141,735			

Notes to Financial Statements At June 30, 2022 (Continued)

## Note 11—Pension Plan: (Continued)

## Changes in Net Pension Liability (Asset)

Component School Board (nonprofessional) Increase (Decrease) Total Plan Net Pension **Fiduciary Pension Net Position** Liability Liability (Asset) (a) (b) (a) - (b) 15,085,229 \$ Balances at June 30, 2020 13,571,851 \$ (1,513,378)Changes for the year: Service cost \$ 439,677 \$ \$ 439,677 892,141 892,141 Interest 395,240 395,240 changes of assumptions Differences between expected and actual experience (7,966)(7,966)(69,996)Contributions - employer 69,996 Contributions - employee (209, 120)209,120 Net investment income 4,088,806 (4,088,806)Benefit payments, including refunds of employee contributions (709,903)(709,903)Administrative expenses (10,303)10,303 Other changes 384 (384)Net changes 1,009,189 3,648,100 \$ (2,638,911)14,581,040 \$ 18,733,329 Balances at June 30, 2021 (4,152,289)

#### Sensitivity of the Net Pension Liability (Asset) to Changes in the Discount Rate

The following presents the net pension liability (asset) of the County and Component Unit School Board (nonprofessional) using the discount rate of 6.75%, as well as what the County's and Component Unit School Board's (nonprofessional) net pension liability (asset) would be if it were calculated using a discount rate that is one percentage point lower (5.75%) or one percentage point higher (7.75%) than the current rate:

	Rate				
	(5.75%)	(6.75%)	(7.75%)		
County Net Pension Liability (Asset)	\$ 13,057,044 \$	1,141,735 \$	(8,599,453)		
Component Unit School Board (nonprofessional) Net Pension Liability (Asset)	\$ (2,458,014) \$	(4,152,289) \$	(5,564,976)		

Notes to Financial Statements At June 30, 2022 (Continued)

## Note 11—Pension Plan: (Continued)

# Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

For the year ended June 30, 2022, County and Component Unit School Board (nonprofessional) recognized pension expense of \$1,457,789 and (\$336,922), respectively. At June 30, 2022, the County and Component Unit School Board (nonprofessional) reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

		Primary Government				Component Unit Scho Board (nonprofessiona		
	_	Deferred Outflows of Resources Resources		_	Deferred Outflows of Resources	Deferred Inflows of Resources		
Differences between expected and actual experience	\$	310,525	\$	171,127	\$	- \$	78,329	
Change in assumptions		2,419,654		-		245,528	-	
Change in proportionate share		42,579		42,579		-	-	
Net difference between projected and actual earnings on pension plan investments		-		8,861,271		-	2,028,761	
Employer contributions subsequent to the measurement date	_	2,209,955		-	_	66,757		
Total	\$	4,982,713	\$	9,074,977	\$	312,285 \$	2,107,090	

\$2,209,955 and \$66,757 reported as deferred outflows of resources related to pensions resulting from the County's and Component Unit School Board's (nonprofessional) contributions, respectively, subsequent to the measurement date will be recognized as a reduction or Component of the Net Pension Liability in the fiscal year ended June 30, 2023. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense in future reporting periods as follows:

Year ended June 30		Primary Government		Component Unit School Board (nonprofessional)
2023	Ś	(699,296)	Ś	(402,430)
2024	•	(1,100,174)	•	(370,133)
2025		(1,823,297)		(471,912)
2026		(2,679,452)		(617,087)
Thereafter		-		-

Notes to Financial Statements At June 30, 2022 (Continued)

#### Note 11—Pension Plan: (Continued)

#### Pension Plan Data

Information about the VRS Political Subdivision Retirement Plan is also available in the separately issued VRS 2021 Annual Comprehensive Financial Report (Annual Report). A copy of the 2021 VRS Annual Report may be downloaded from the VRS website at <a href="https://www.varetire.org/pdf/publications/2021-annual-report.pdf">https://www.varetire.org/pdf/publications/2021-annual-report.pdf</a> or by writing to the System's Chief Financial Officer at P.O. Box 2500, Richmond, VA 23218-2500.

## **Component Unit School Board (Professional)**

## Plan Description

Al full-time, salaried permanent (professional) employees of public school divisions are automatically covered by the VRS Teacher Retirement Plan upon employment. This is a cost-sharing multiple employer plan administered by the Virginia Retirement System (the system). Additional information regarding the plan description can be found in the first section of this note.

#### **Contributions**

The contribution requirement for active employees is governed by §51.1-145 of the Code of Virginia, as amended, but may be impacted as a result of funding provided to school divisions by the Virginia General Assembly. Employees are required to contribute 5.00% of their compensation toward their retirement. Each school division's contractually required employer contribution rate for the year ended June 30, 2022 was 16.62% of covered employee compensation. The actuarially determined rate, when combined with employee contributions, was expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. Contributions to the pension plan from the School Division were \$7,801,554 and \$7,411,664 for the years ended June 30, 2022 and June 30, 2021, respectively.

In June 2021, the Commonwealth made a special contribution of approximately \$61.3 million to the VRS Teacher Retirement Plan. This special payment was authorized by a budget amendment included in Chapter 552 of the 2021 Appropriation Act, and is classified as a non-employer contribution.

# Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At June 30, 2022, the school division reported a liability of \$40,670,091 for its proportionate share of the Net Pension Liability. The Net Pension Liability was measured as of June 30, 2021 and the total pension liability used to calculate the Net Pension Liability was determined by an actuarial valuation performed as of June 30, 2020, and rolled forward to the measurement date of June 30, 2021. The school division's proportion of the Net Pension Liability was based on the school division's actuarially determined employer contributions to the pension plan for the year ended June 30, 2021 relative to the total of the actuarially determined employer contributions for all participating employers. At June 30, 2021, the school division's proportion was .52389% as compared to .53570% at June 30, 2020.

For the year ended June 30, 2022, the school division recognized pension expense of (\$158,662). Since there was a change in proportionate share between measurement dates, a portion of the pension expense was related to deferred amounts from changes in proportion and from differences between employer contributions and the proportionate share of employer contributions.

Notes to Financial Statements At June 30, 2022 (Continued)

## Note 11—Pension Plan: (Continued)

## Component Unit School Board (professional) (Continued)

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (Continued)

At June 30, 2022, the school division reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	_	Deferred Outflows of Resources	 Deferred Inflows of Resources
Differences between expected and actual experience	\$	-	\$ 3,464,033
Change in assumptions		7,125,294	-
Net difference between projected and actual earnings on pension plan investments		-	25,629,203
Changes in proportion and differences between employer contributions and proportionate share of contributions		-	2,163,085
Employer contributions subsequent to the measurement date	_	7,801,554	 <u>-</u>
Total	\$ <u></u>	14,926,848	\$ 31,256,321

\$7,801,554 reported as deferred outflows of resources related to pensions resulting from the school division's contributions subsequent to the measurement date will be recognized as a reduction of the Net Pension Liability in the fiscal year ended June 30, 2023. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense in future reporting periods as follows:

Year ended June 30	
2023	\$ (5,770,738)
2024	(5,118,117)
2025	(5,683,121)
2026	(7,562,887)
2027	3,836
Thereafter	-

Notes to Financial Statements At June 30, 2022 (Continued)

## Note 11—Pension Plan: (Continued)

## Component Unit School Board (professional) (Continued)

#### **Actuarial Assumptions**

The total pension liability for the VRS Teacher Retirement Plan was based on an actuarial valuation as of June 30, 2020, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2021.

Inflation 2.5%

Salary increases, including inflation 3.5% - 5.95%

Investment rate of return 6.75%, net of pension plan investment

expenses, including inflation

#### Mortality rates:

#### Pre-Retirement:

Pub-2010 Amount Weighted Teachers Employee Rates projected generationally; 110% of rates for males.

## Post-Retirement:

Pub-2010 Amount Weighted Teachers Healthy Retiree Rates projected generationally; males set forward 1 year; 105% of rates for females.

#### Post-Disablement:

Pub-2010 Amount Weighted Teachers Disabled Rates projected generationally; 110% of rates for males and females.

#### Beneficiaries and Survivors:

Pub-2010 Amount Weighted Teachers Contingent Annuitant Rates projected generationally.

#### Mortality Improvement:

Rates projected generationally with Modified MP-2020 Improvement Scale that is 75% of the MP-2020 rates.

Notes to Financial Statements At June 30, 2022 (Continued)

## Note 10—Pension Plan: (Continued)

## Component Unit School Board (professional) (Continued)

## Actuarial Assumptions (Continued)

The actuarial assumptions used in the June 30, 2020 valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020, except the change in the discount rate, which was based on VRS Board action effective as of July 1, 2019. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age from 75 to 80 for all
Withdrawal Rates	Adjusted rates to better fit experience at each age and service decrement through 9 years of service
Disability Rates	No change
Salary Scale	No change
Discount Rate	No change

#### **Net Pension Liability**

The net pension liability (NPL) is calculated separately for each system and represents that particular system's total pension liability determined in accordance with GASB Statement No. 67, less that system's fiduciary net position. As of June 30, 2021, NPL amounts for the VRS Teacher Employee Retirement Plan is as follows (amounts expressed in thousands):

	Teacher Employee Retirement Plan
Total Pension Liability	\$ 53,381,141
Plan Fiduciary Net Position	45,617,878
Employer's Net Pension Liability (Asset)	\$ 7,763,263
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	85.46%
of the Total Pension Liability	85.46%

The total pension liability is calculated by the System's actuary, and each plan's fiduciary net position is reported in the System's financial statements. The net pension liability is disclosed in accordance with the requirements of GASB Statement No. 67 in the System's notes to the financial statements and required supplementary information.

The long-term expected rate of return and discount rate information previously described also apply to this plan.

Notes to Financial Statements At June 30, 2022 (Continued)

Note 11—Pension Plan: (Continued)

## Component Unit School Board (professional) (Continued)

## Long-Term Expected Rate of Return

#### Discount Rate

The discount rate used to measure the total pension liability was 6.75%. The projection of cash flows used to determine the discount rate assumed that member contributions will be made per the VRS Statutes and the employer contributions will be made in accordance with the VRS funding policy at rates equal to the difference between actuarially determined contribution rates adopted by the VRS Board of Trustees and the member rate. Through the fiscal year ending June 30, 2021, the rate contributed by the school division for the VRS Teacher Retirement Plan will be subject to the portion of the VRS Board-certified rates that are funded by the Virginia General Assembly. From July 1, 2021 on, school divisions are assumed to contribute 100% of the actuarially determined contribution rates. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return was applied to all periods of projected benefit payments to determine the total pension liability.

# Sensitivity of the School Division's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate

The following presents the school division's proportionate share of the net pension liability using the discount rate of 6.75%, as well as what the school division's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (5.75%) or one percentage point higher (7.75%) than the current rate:

		Rate	
	(5.75%)	(6.75%)	(7.75%)
School division's proportionate share of the			
VRS Teacher Employee Retirement Plan			
Net Pension Liability (Asset)	\$ 78,491,073 \$	40,670,091 \$	9,557,282

Data

## Pension Plan Fiduciary Net Position

Detailed information about the VRS Teacher Retirement Plan's Fiduciary Net Position is available in the separately issued VRS 2021 Annual Comprehensive Financial Report (Annual Report). A copy of the 2021 VRS Annual Report may be downloaded from the VRS website at <a href="http://www.varetire.org/Pdf/Publications/2021-annual-report.pdf">http://www.varetire.org/Pdf/Publications/2021-annual-report.pdf</a>, or by writing to the System's Chief Financial Officer at P.O. Box 2500, Richmond, VA, 23218-2500.

Notes to Financial Statements At June 30, 2022 (Continued)

## Note 11—Pension Plan: (Continued)

## Aggregate Pension Information

		VKS Pension Pla	ans:		
				Net Pension	
		Deferred Outflows	Deferred Inflows	Liability (Asset)	Pension Expense
Primary Government	_				
Primary Government	\$	4,982,713 \$	9,074,977 \$	1,141,735 \$	1,457,789
Totals	\$	4,982,713 \$	9,074,977 \$	1,141,735 \$	1,457,789
Component Unit School Board					
School Board Nonprofessional	\$	312,285 \$	2,107,090 \$	(4,152,289) \$	(336,922)
School Board Professional		14,926,848	31,256,321	40,670,091	(158,662)

#### Note 12—Risk Management:

Totals

The County is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; and natural disasters for which the government carries insurance.

15,239,133 \$

33,363,411 \$

36,517,802 \$

#### Employee Health Insurance:

The County and School Board have contracted with private carriers to administer this activity. The County's Health Insurance Fund recognizes revenue from other fund charges and from other localities and agencies which participate in the County program. The interfund charges are reported as fund expenditures in the funds that have employees participating in the program. The Health Insurance Fund expenses represent premium payments to the private carrier. The premium payments are based on the number insured and benefits.

#### Employee Dental Insurance:

Culpeper County and Culpeper County School Board established a public entity risk pool to provide consolidated Dental Care benefits for their employees. The plan is based on a service contract with a private carrier in which bills are derived from actual expenses incurred or claims filed.

The County is a member of the Virginia Municipal Group Self Insurance Association for workers' compensation. This program is administered by a servicing contractor, which furnishes claims review and processing.

Notes to Financial Statements At June 30, 2022 (Continued)

## Note 12—Risk Management: (Continued)

## Employee Dental Insurance: (Continued)

Each Association member jointly and severally agrees to assume, pay and discharge any liability. The County pays Virginia Municipal Group contributions and assessments based upon classifications and rates into a designated cash reserve fund out of which expenses of the Association and claims and awards are to be paid. In the event of a loss deficit and depletion of all available excess insurance, the Association may assess all members in the proportion which the premium of each bears to the total premiums of all members in the year in which such deficit occurs.

The County continues to carry commercial insurance for all other risks of losses. During the last three fiscal years, settled claims from these risks have not exceeded commercial coverage.

## Note 13—Litigation:

At June 30, 2022, there were no matters of litigation involving the County or which would materially affect the County's financial position should any court decisions on pending matters not be favorable to the County.

#### Note 14-Surety Bonds:

	 Amount	
Fidelity and Deposit Company of Maryland - Surety		
Janice Corbin, Circuit Court Clerk	\$ 25,000	
Missy N. White, Treasurer	400,000	
Terry Yowell, Commissioner of the Revenue	3,000	
Scott H. Jenkins, Sheriff	30,000	
Above constitutional officers' employees - blanket bond	50,000	
Aetna Casualty and Surety Company - Surety		
Lisa A. Peacock, Director of Human Services	100,000	
David E. Durr, Supervisor	1,000	
Paul Bates, Supervisor	1,000	
Gary M. Deal, Supervisor	1,000	
Kathy Campbell, Supervisor	1,000	
Bradley C. Rosenberger, Supervisor	1,000	
Susan L. Gugino, Supervisor	1,000	
Tom Underwood, Supervisor	1,000	

Notes to Financial Statements At June 30, 2022 (Continued)

## Note 15—Medical and Life Insurance - Pay-as-you-Go (OPEB Plan):

#### County:

#### **Plan Description**

In addition to the pension benefits described in Note 10, the County administers a single-employer defined benefit healthcare plan, The Culpeper County Post-Retirement Medical and Life Insurance Benefits. The plan provides postemployment health care benefits to all eligible permanent employees who meet the requirements under the County's pension plans. The plan does not issue a publicly available financial report.

#### **Benefits Provided**

Postemployment benefits are provided to eligible retirees include Medical, Dental, and Life insurance. The benefits that are provided for active employees are the same for eligible retirees, spouses and dependents of eligible retirees. All full-time employees who retire with 30 years of service, or at age 62 with 5 years of service are eligible. Employees with disabilities must meet service retirement eligibility to be eligible. Pre-Medicare retirees may continue to remain in the Key Care 100 Plan, which includes prescription drugs. Once the participant is Medicare eligible they are no longer eligible to remain in the plan.

#### Plan Membership

At June 30, 2021 (measurement date), the following employees were covered by the benefit terms:

Total active employees with coverage	\$ 326
Total retirees with coverage	 5
Total	\$ 331

#### **Contributions**

The board does not pre-fund benefits; therefore, no assets are accumulated in a trust fund. The current funding policy is to pay benefits directly from general assets on a pay-as-you-go basis. The funding requirements are established and may be amended by the County Board.

### **Total OPEB Liability**

The County's total OPEB liability was measured as of June 30, 2021. The total OPEB liability was determined by an actuarial valuation as of that date.

Notes to Financial Statements At June 30, 2022 (Continued)

## Note 15—Medical and Life Insurance - Pay-as-you-Go (OPEB Plan): (Continued)

## **County (Continued)**

#### **Actuarial Assumptions**

The total OPEB liability in the January 1, 2021 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement, unless otherwise specified:

Inflation	2.50%
Salary Increases	3.50%
Discount Rate	1.92%

Mortality rates for Active employees and healthy retirees were based on a RP 2000 Fully Generational Combined Healthy Table while mortality rates for disabled retirees were based on a RP 2000 Fully Generational Combined Disabled Table.

The date of the most recent actuarial experience study for which significant assumptions were based is not available.

#### Discount Rate

The final equivalent single discount rate used for this year's valuation is 1.92% as of the end of the fiscal year with the expectation that the County will continue contributing the Actuarially Determined Contribution and paying the pay-go cost.

#### Changes in Total OPEB Liability

	,	Primary Government Total OPEB Liability
Balances at June 30, 2020	\$	488,870
Changes for the year:		
Service cost		50,238
Interest		11,585
Difference between expected and actual experience		26,475
Changes in assumptions		26,150
Contributions - employer		(58,541)
Net changes	,	55,907
Balances at June 30, 2021	\$	544,777

Notes to Financial Statements At June 30, 2022 (Continued)

## Note 15—Medical and Life Insurance - Pay-as-you-Go (OPEB Plan): (Continued)

## **County (Continued)**

## Sensitivity of the Total OPEB Liability to Changes in the Discount Rate

The following amounts present the total OPEB liability of the County, as well as what the total OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (0.92%) or one percentage point higher (2.92%) than the current discount rate:

	Rate	
1% Decrease (0.92%)	Current Discount Rate (1.92%)	1% Increase (2.92%)
\$ 596,921	\$ 544,777	\$ 497,236

## Sensitivity of the Total OPEB Liability to Changes in the Healthcare Cost Trend Rates

The following presents the total OPEB liability of the County was calculated using healthcare cost trend rates that are one percentage point lower (3.00%) or one percentage point higher (5.00%) than the current healthcare cost trend rates:

	Rates	
	Healthcare Cost	
 1% Decrease (3.00%)	Trend (4.00%)	 1% Increase (5.00%)
\$ 472,803	\$ 544,777	\$ 632,056

#### OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources

For the year ended June 30, 2022, the County recognized OPEB expense in the amount of (\$223,066). At June 30, 2022, the County reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	De	ferred Outflows of Resouces	Deferred Inflows of Resources		
Differences between expected and actual experience	\$	64,378	\$ 826,358		
Changes in assumptions		32,910	47,762		
Total	\$	97,288	\$ 874,120		

Notes to Financial Statements At June 30, 2022 (Continued)

## Note 15—Medical and Life Insurance - Pay-as-you-Go (OPEB Plan): (Continued)

### County (Continued)

## OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources: (Continued)

Amounts reported as deferred outflows of resources and deferred inflows of resources will be recognized in OPEB expense in future reporting periods as follows:

Year Ended June 30	_	
2023	Ś	(284,889)
2024	7	(284,891)
2025		(238,544)
2026		11,182
2027		12,793
Thereafter		7,517

Additional disclosures on changes in net OPEB liability, related ratios, and employer contributions can be found in the required supplementary information following the notes to the financial statements.

#### School Board:

## Plan Description

The School Board Extended Service Program is a single employer defined benefit healthcare plan that offers health insurance for retirees. Employees who receive an unreduced retirement benefit from VRS, has reached Level M (or equivalent years) or the top of the administrative schedule, is a full time, salaried employee of the school division at the time of applying for the program, and is not eligible for disability retirement benefits under VRS are eligible for the program. The School Board Extended Service Program does not issue a separate GAAP basis report.

## **Benefits Provided**

Postemployment benefits are provided to eligible retirees include Medical and Life insurance. The benefits that are provided for active employees are the same for eligible retirees, spouses and dependents of eligible retirees. The School Board Extended Service Program is a single employer defined benefit healthcare plan that offers health insurance for retirees. Employees who receive an unreduced retirement benefit from VRS, has reached Level M (or equivalent years) or the top of the administrative schedule, is a full time, salaried employee of the school division at the time of applying for the program, and is not eligible for disability retirement benefits under VRS are eligible for the program. The School Board Extended Service Program does not issue a separate GAAP basis report.

Notes to Financial Statements At June 30, 2022 (Continued)

## Note 15—Medical and Life Insurance - Pay-as-you-Go (OPEB Plan): (Continued)

## School Board: (Continued)

### Plan Membership

At June 30, 2021 (measurement date), the following employees were covered by the benefit terms:

Total active employees with coverage	\$ 736
Total retirees with coverage	36
Total	\$ 772

#### **Contributions**

The board does not pre-fund benefits; therefore, no assets are accumulated in a trust fund. The current funding policy is to pay benefits directly from general assets on a pay-as-you-go basis. The funding requirements are established and may be amended by the School Board.

#### Total OPEB Liability

The School Board's total OPEB liability was measured as of June 30, 2021. The total OPEB liability was determined by an actuarial valuation as of that date.

#### **Actuarial Assumptions**

The total OPEB liability in the April 1, 2021 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement, unless otherwise specified:

Inflation	2.50%
Salary Increases	3.50%
Discount Rate	1.92%

Mortality rates for Active employees and healthy retirees were based on a RP 2000 Fully Generational Combined Healthy Table while mortality rates for disabled retirees were based on a RP 2000 Fully Generational Combined Disabled Table.

The date of the most recent actuarial experience study for which significant assumptions were based is not available.

#### Discount Rate

The final equivalent single discount rate used for this year's valuation is 1.92% as of the end of the fiscal year with the expectation that the School Board will continue contributing the Actuarially Determined Contribution and paying the pay-go cost.

Notes to Financial Statements At June 30, 2022 (Continued)

## Note 15—Medical and Life Insurance - Pay-as-you-Go (OPEB Plan): (Continued)

## **School Board: (Continued)**

## Changes in Total OPEB Liability

	_	Component Unit School Board Total OPEB Liability
Balances at June 30, 2020	\$	2,729,418
Changes for the year:		
Service cost		190,051
Interest		64,234
Difference between expected and actual experience		(212,615)
Changes in assumptions		114,451
Contributions - employer		(2,634)
Net changes	_	153,487
Balances at June 30, 2021	\$ _	2,882,905

## Sensitivity of the Total OPEB Liability to Changes in the Discount Rate

The following amounts present the total OPEB liability of the County, as well as what the total OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (0.92%) or one percentage point higher (2.92) than the current discount rate:

		Rate			
1% Decrease (0.92%)		Current Discount Rate (1.92%)		1% Increase (2.92%)	
\$ 3,125,856	\$	2,882,905	\$	2,658,280	

## Sensitivity of the Total OPEB Liability to Changes in the Healthcare Cost Trend Rates

The following presents the total OPEB liability of the School Board was calculated using healthcare cost trend rates that are one percentage point lower (3.00%) or one percentage point higher (5.00%) than the current healthcare cost trend rates:

	Rates	
	Healthcare Cost	
1% Decrease (3.00%)	 Trend (4.00%)	 1% Increase (5.00%)
\$ 2,533,558	\$ 2,882,905	\$ 3,305,971

Notes to Financial Statements At June 30, 2022 (Continued)

## Note 15—Medical and Life Insurance - Pay-as-you-Go (OPEB Plan): (Continued)

## School Board: (Continued)

## OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources

For the year ended June 30, 2022, the School Board recognized OPEB expense in the amount of \$384,920. At June 30, 2022, the School Board reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	_	Deferred Outflows of Resouces	Deferred Inflows of Resources
Differences between expected and actual experience Changes in assumptions	\$	803,168 152,471	\$ 225,265 52,482
Total	\$	955,639	\$ 277,747

Amounts reported as deferred outflows of resources and deferred inflows of resources will be recognized in OPEB expense in future reporting periods as follows:

_	Year Ended June 30	
	2023	\$ 130,635
	2024	130,635
	2025	130,630
	2026	130,903
	2027	84,985
	Thereafter	70,104

Additional disclosures on changes in net OPEB liability, related ratios, and employer contributions can be found in the required supplementary information following the notes to the financial statements.

## Note 16—Health Insurance Credit (HIC) Plan:

#### Plan Description

The Political Subdivision Health Insurance Credit (HIC) Plan was established pursuant to §51.1-1400 et seq. of the <u>Code of Virginia</u>, as amended, and which provides the authority under which benefit terms are established or may be amended. All full-time, salaried permanent employees of participating political subdivisions are automatically covered by the VRS Political Subdivision HIC Plan upon employment. This is an agent multiple-employer plan administered by the Virginia Retirement System (the System), along with pension and other OPEB plans, for public employer groups in the Commonwealth of Virginia. Members earn one month of service credit toward the benefit for each month they are employed and for which their employer pays contributions to VRS. The HIC is a tax-free reimbursement in an amount set by the General Assembly for each year of service credit against qualified health insurance premiums retirees pay for single coverage, excluding any portion covering the spouse or dependents. The credit cannot exceed the amount of the premiums and ends upon the retiree's death.

Notes to Financial Statements At June 30, 2022 (Continued)

## Note 16—Health Insurance Credit (HIC) Plan: (Continued)

## Plan Description: (Continued)

The specific information about the Political Subdivision HIC Plan OPEB, including eligibility, coverage and benefits is described below:

## Eligible Employees

The Political Subdivision Retiree HIC Plan was established July 1, 1993 for retired political subdivision employees of employers who elect the benefit and retire with at least 15 years of service credit. Eligible employees include full-time permanent salaried employees of the participating political subdivision who are covered under the VRS pension plan. These employees are enrolled automatically upon employment.

#### **Benefit Amounts**

The Political Subdivision Retiree HIC Plan is a defined benefit plan that provides a credit toward the cost of health insurance coverage for retired political subdivision employees of participating employers. For employees who retire, the monthly benefit is \$1.50 per year of service per month with a maximum benefit of \$45.00 per month. For employees who retire on disability or go on long-term disability under the Virginia Local Disability Program (VLDP), the monthly benefit is \$45.00 per month.

#### **HIC Plan Notes**

The monthly HIC benefit cannot exceed the individual premium amount. There is no HIC for premiums paid and qualified under LODA; however, the employee may receive the credit for premiums paid for other qualified health plans. Employees who retire after being on long-term disability under VLDP must have at least 15 years of service credit to qualify for the HIC as a retiree.

## Employees Covered by Benefit Terms

As of the June 30, 2020 actuarial valuation, the following employees were covered by the benefit terms of the HIC OPEB plan:

	Number
Inactive members or their beneficiaries currently receiving benefits	29
Inactive members: Vested inactive members	1
Total inactive members	30
Active members	204
Total covered employees	234

Notes to Financial Statements At June 30, 2022 (Continued)

## Note 16—Health Insurance Credit (HIC) Plan: (Continued)

#### **Contributions**

The contribution requirements for active employees is governed by §51.1-1402(E) of the <u>Code of Virginia</u>, as amended, but may be impacted as a result of funding options provided to political subdivisions by the Virginia General Assembly. The School Board's nonprofessional contractually required employer contribution rate for the year ended June 30, 2022 was 0.19% of covered employee compensation. This rate was based on an actuarially determined rate from an actuarial valuation as of June 30, 2020. The actuarially determined rate was expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. Contributions from the School Board to the Health Insurance Credit Plan were \$9,134 and \$7,397 for the years ended June 30, 2022 and June 30, 2021, respectively.

During the 2020 session, House Bill 1513 was enacted. This bill required the addition of Health Insurance Credit benefits for non-teacher employees effective July 1, 2021. While benefit payments became effective July 1, 2021, employers were required to pre-fund the benefits beginning July 1, 2020. The bill impacted 95 employers and resulted in approximately \$2.5 million of additional employer contributions in FY 2021.

## Net HIC OPEB Liability (Asset)

The School Board's net Health Insurance Credit OPEB liability was measured as of June 30, 2021. The total Health Insurance Credit OPEB liability was determined by an actuarial valuation performed as of June 30, 2020, using updated actuarial assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2021.

## **Actuarial Assumptions**

The total HIC OPEB liability was based on an actuarial valuation as of June 30, 2020, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2021.

Inflation 2.5%

Salary increases, including inflation:

Locality - General employees 3.5%-5.35%

Investment rate of return 6.75%, net of investment expenses,

including inflation

Notes to Financial Statements At June 30, 2022 (Continued)

## Note 16—Health Insurance Credit (HIC) Plan: (Continued)

#### Actuarial Assumptions (Continued)

### Mortality Rates - Non-Largest Ten Locality Employers - General Employees

#### Pre-Retirement:

Pub-2010 Amount Weighted Safety Employee Rates projected generationally; 95% of rates for males; 105% of rates for females set forward 2 years.

#### Post-Retirement:

Pub-2010 Amount Weighted Safety Healthy Retiree Rates projected generationally; 110% of rates for males; 105% of rates for females set forward 3 years.

#### Post-Disablement:

Pub-2010 Amount Weighted General Disabled Rates projected generationally; 95% of rates for males set back 3 years; 90% of rates for females set back 3 years.

#### Beneficiaries and Survivors:

Pub-2010 Amount Weighted Safety Contingent Annuitant Rates projected generationally; 110% of rates for males and females set forward 2 years.

## Mortality Improvement Scale:

Rates projected generationally with Modified MP-2020 Improvement Scale that is 75% of the MP-2020 rates.

The actuarial assumptions used in the June 30, 2020 valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020, except the change in the discount rate, which was based on VRS Board action effective as of July 1, 2019. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age from 75 to 80 for all
Withdrawal Rates	Adjusted rates to better fit experience at each age and service decrement through 9 years of service
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change
Discount Rate	No change

Notes to Financial Statements At June 30, 2022 (Continued)

## Note 16—Health Insurance Credit (HIC) Plan: (Continued)

## Long-Term Expected Rate of Return

The long-term expected rate of return on the System's investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of System's investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimate of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class (Strategy)	Long-Term Target Asset Allocation	Arithmetic Long-Term Expected Rate of Return	Weighted Average Long-Term Expected Rate of Return*
Public Equity	34.00%	5.00%	1.70%
Fixed Income	15.00%	0.57%	0.09%
Credit Strategies	14.00%	4.49%	0.63%
Real Assets	14.00%	4.76%	0.67%
Private Equity	14.00%	9.94%	1.39%
MAPS - Multi-Asset Public Strategies	6.00%	3.29%	0.20%
PIP - Private Investment Partnership	3.00%	6.84%	0.21%
Total	100.00%		4.89%
		Inflation	2.50%
	*Expected arit	thmetic nominal return	7.39%

<sup>\*</sup>The above allocation provides a one-year return of 7.39%. However, one-year returns do not take into account the volatility present in each of the asset classes. In setting the long-term expected return for the System, stochastic projections are employed to model future returns under various economic conditions. These results provide a range of returns over various time periods that ultimately provide a median return of 6.94%, including expected inflation of 2.50%.

#### Discount Rate

The discount rate used to measure the total HIC OPEB liability was 6.75%. The projection of cash flows used to determine the discount rate assumed that employer contributions will be made in accordance with the VRS funding policy at rates equal to the difference between actuarially determined contribution rates adopted by the VRS Board of Trustees and the member rate. Through the fiscal year ended June 30, 2021, the rate contributed by the entity for the HIC OPEB was 100% of the actuarially determined contribution rate. From July 1, 2021 on, employers are assumed to continue to contribute 100% of the actuarially determined contribution rates. Based on those assumptions, the HIC OPEB's fiduciary net position was projected to be available to make all projected future benefit payments of eligible employees. Therefore, the long-term expected rate of return was applied to all periods of projected benefit payments to determine the total HIC OPEB liability.

<sup>\*</sup>On October 10, 2019, the VRS Board elected a long-term rate of return of 6.75% which was roughly at the 40th percentile of expected long-term results of the VRS fund asset allocation at the time, providing a median return of 7.11%, including expected inflation of 2.50%.

Notes to Financial Statements At June 30, 2022 (Continued)

## Note 16—Health Insurance Credit (HIC) Plan: (Continued)

## Changes in Net HIC OPEB Liability/(Asset)

	 In	crease (Decrease)	
	Total HIC OPEB Liability (a)	Plan Fiduciary Net Position (b)	Net HIC OPEB Liability (Asset) (a) - (b)
Balances at June 30, 2020	\$ 264,819 \$	260,296 \$	4,523
Changes for the year:			
Service cost	\$ 7,629 \$	- \$	7,629
Interest	17,343	-	17,343
Benefit changes	-	-	-
Differences between expected			-
and actual experience	(3,824)	-	(3,824)
Assumption changes	7,113	-	7,113
Contributions - employer	-	8,712	(8,712)
Net investment income	-	67,491	(67,491)
Benefit payments	(15,772)	(15,772)	-
Administrative expenses	-	(783)	783
Other changes	 -	0	-
Net changes	\$ 12,489 \$	59,648 \$	(47,159)
Balances at June 30, 2021	\$ 277,308 \$	319,944 \$	(42,636)

## Sensitivity of the School Board's Health Insurance Credit Net OPEB Liability to Changes in the Discount Rate

The follow presents the School Board's Health Insurance Credit Plan net HIC OPEB liability using the discount rate of 6.75%, as well as what the School Board's net HIC OPEB liability (asset) would be if it were calculated using a discount rate that is one percentage point lower (5.75%) or one percentage point higher (7.75%) than the current rate:

		Rate		
	_	1% Decrease Current Discount		1% Increase
	_	(5.75%)	(6.75%)	(7.75%)
Culpeper County School Board	_			
Net HIC OPEB Liability (Asset)	\$	(13,535) \$	(42,636) \$	(67,466)

Notes to Financial Statements At June 30, 2022 (Continued)

## Note 16—Health Insurance Credit (HIC) Plan: (Continued)

Health Insurance Credit Plan OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Health Insurance Credit Plan OPEB

For the year ended June 30, 2022, the *School Board* recognized Health Insurance Credit Plan OPEB expense of (\$1,755). At June 30, 2022, the *School Board* reported deferred outflows of resources and deferred inflows of resources related to the School Board's Health Insurance Credit Plan from the following sources:

	_	Deferred Outflows of Resources	 Deferred Inflows of Resources
Differences between expected and actual experience	\$	8,414	\$ 15,558
Net difference between projected and actual earnings on HIC OPEB plan investments		-	32,289
Change in assumptions		8,522	722
Employer contributions subsequent to the measurement date	-	9,134	 <u>-</u>
Total	\$	26,070	\$ 48,569

\$9,134 reported as deferred outflows of resources related to the HIC OPEB resulting from the School Board's contributions subsequent to the measurement date will be recognized as a reduction of the Net HIC OPEB Liability in the fiscal year ending June 30, 2023. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to the HIC OPEB will be recognized in the HIC OPEB expense in future reporting periods as follows:

Year Ended June 30	
2023	\$ (8,007)
2024	(6,267)
2025	(7,179)
2026	(10,564)
2027	384
Thereafter	-

#### HIC Plan Data

Information about the VRS Political Subdivision HIC Plan is available in the separately issued VRS 2021 Annual Comprehensive Financial Report (Annual Report). A copy of the 2021 VRS Annual Report may be downloaded from the VRS website at <a href="https://www.varetire.org/pdf/publications/2021-annual-report.pdf">https://www.varetire.org/pdf/publications/2021-annual-report.pdf</a>, or by writing to the System's Chief Financial Officer at P.O. Box 2500, Richmond, VA, 23218-2500.

Notes to Financial Statements At June 30, 2022 (Continued)

## Note 17—Teacher Employee Health Insurance Credit (HIC) Plan (OPEB Plan):

### **Plan Description**

The Virginia Retirement System (VRS) Teacher Employee Health Insurance Credit (HIC) Plan was established pursuant to \$51.1-1400 et seq. of the Code of Virginia, as amended, and which provides the authority under which benefit terms are established or may be amended. All full-time, salaried permanent (professional) employees of public school divisions are automatically covered by the VRS Teacher Employee HIC Plan. This is a cost-sharing multiple-employer plan administered by the Virginia Retirement System (the System), along with pension and other OPEB plans, for public employer groups in the Commonwealth of Virginia. Members earn one month of service credit toward the benefit for each month they are employed and for which their employer pays contributions to VRS. The HIC is a tax-free reimbursement in an amount set by the General Assembly for each year of service credit against qualified health insurance premiums retirees pay for single coverage, excluding any portion covering the spouse or dependents. The credit cannot exceed the amount of the premiums and ends upon the retiree's death.

The specific information for the Teacher HIC Plan OPEB, including eligibility, coverage, and benefits is described below:

## Eligible Employees

The Teacher Employee Retiree HIC Plan was established July 1, 1993 for retired Teacher Employees covered under VRS who retire with at least 15 years of service credit. Eligible employees include full-time permanent (professional) salaried employees of public school divisions covered under VRS. These employees are enrolled automatically upon employment.

#### **Benefit Amounts**

The Teacher Employee HIC Plan is a defined benefit plan that provides a credit toward the cost of health insurance coverage for retired teachers. For Teacher and other professional school employees who retire with at least 15 years of service credit, the monthly benefit is \$4.00 per year of service per month with no cap on the benefit amount. For Teacher and other professional school employees who retire on disability or go on long-term disability under the Virginia Local Disability Plan (VLDP), the monthly benefit is either: \$4.00 per month, multiplied by twice the amount of service credit, or \$4.00 per month, multiplied by the amount of service earned had the employee been active until age 60, whichever is lower.

## **HIC Plan Notes**

The monthly HIC benefit cannot exceed the individual premium amount. Employees who retire after being on long-term disability under VLDP must have at least 15 years of service credit to qualify for the HIC as a retiree.

Notes to Financial Statements At June 30, 2022 (Continued)

## Note 17—Teacher Employee Health Insurance Credit (HIC) Plan (OPEB Plan): (Continued)

#### **Contributions**

The contribution requirements for active employees is governed by §51.1-1401(E) of the <u>Code of Virginia</u>, as amended, but may be impacted as a result of funding provided to school divisions by the Virginia General Assembly. Each school division's contractually required employer contribution rate for the year ended June 30, 2022 was 1.21% of covered employee compensation for employees in the VRS Teacher Employee Health Insurance Credit Plan. This rate was based on an actuarially determined rate from an actuarial valuation as of June 30, 2019. The actuarially determined rate was expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. Contributions from the school division to the VRS Teacher Employee Health Insurance Credit Plan were 596,897and \$567,665 for the years ended June 30, 2022 and June 30, 2021, respectively.

Teacher Employee Health Insurance Credit Plan OPEB Liabilities, Teacher Employee Health Insurance Credit Plan OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to the Teacher Employee Health Insurance Credit Plan OPEB

At June 30, 2022, the school division reported a liability of \$6,783,406 for its proportionate share of the VRS Teacher Employee Health Insurance Credit Plan Net OPEB Liability. The Net VRS Teacher e HIC Net OPEB Liability. The Net VRS Teacher Employee HIC OPEB Liability was measured as of June 30, 2021 and the total VRS Teacher Employee HIC OPEB liability used to calculate the Net VRS Teacher Employee HIC OPEB Liability was determined by an actuarial valuation performed as of June 30, 2020 and rolled forward to the measurement date of June 30, 2021. The school division's proportion of the Net VRS Teacher Employee HIC OPEB Liability was based on the school division's actuarially determined employer contributions to the VRS Teacher Employee HIC OPEB plan for the year ended June 30, 2021 relative to the total of the actuarially determined employer contributions for all participating employers. At June 30, 2021, the school division's proportion of the Net VRS Teacher Employee Health Insurance Credit Plan OPEB Liability was based on the school division's actuarially determined employer contributions to the VRS Teacher Employee Health Insurance Credit Plan OPEB plan for the year ended June 30, 2021 relative to the total of the actuarially determined employer contributions for all participating employers. At June 30, 2021, the school division's proportion of the VRS Teacher Employee Health Insurance Credit Plan was 0.52848% as compared to 0.53960% at June 30, 2020.

For the year ended June 30, 2022, the school division recognized VRS Teacher Employee Health Insurance Credit Plan OPEB expense of \$501,850. Since there was a change in proportionate share between measurement dates, a portion of the VRS Teacher Employee Health Insurance Credit Plan Net OPEB expense was related to deferred amounts from changes in proportion.

Notes to Financial Statements At June 30, 2022 (Continued)

## Note 17—Teacher Employee Health Insurance Credit (HIC) Plan (OPEB Plan): (Continued)

Teacher Employee Health Insurance Credit Plan OPEB Liabilities, Teacher Employee Health Insurance Credit Plan OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to the Teacher Employee Health Insurance Credit Plan OPEB: (Continued)

At June 30, 2022, the school division reported deferred outflows of resources and deferred inflows of resources related to the VRS Teacher Employee Health Insurance Credit Plan OPEB from the following sources:

	_	Deferred Outflows of Resources	 Deferred Inflows of Resources
Differences between expected and actual experience	\$	-	\$ 118,370
Net difference between projected and actual earnings on Teacher HIC OPEB plan investments		-	89,358
Change in assumptions		183,368	27,262
Change in proportion		-	227,888
Employer contributions subsequent to the measurement date		596,897	 <u>-</u>
Total	\$	780,265	\$ 462,878

\$596,897 reported as deferred outflows of resources related to the Teacher Employee HIC OPEB resulting from the school division's contributions subsequent to the measurement date will be recognized as a reduction of the Net Teacher Employee HIC OPEB Liability in the fiscal year ending June 30, 2023. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to the Teacher Employee HIC OPEB will be recognized in the Teacher Employee HIC OPEB expense in future reporting periods as follows:

	Year Ended June 30		
•	2022	ć	(F0 00 t)
	2023	\$	(58,904)
	2024		(59,918)
	2025		(55,405)
	2026		(50,774)
	2027		(27,960)
	Thereafter		(26,549)

Notes to Financial Statements At June 30, 2022 (Continued)

## Note 17—Teacher Employee Health Insurance Credit (HIC) Plan (OPEB Plan): (Continued)

#### **Actuarial Assumptions**

The total Teacher Employee HIC OPEB liability for the VRS Teacher Employee Health Insurance Credit Plan was based on an actuarial valuation as of June 30, 2020, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2021.

Inflation 2.5%

Salary increases, including inflation 3.5%-5.95%

Investment rate of return 6.75%, net of investment expenses,

including inflation

#### Mortality Rates - Teachers

#### Pre-Retirement:

Pub-2010 Amount Weighted Teacher Employee Rates projected generationally; 110% of rates for males.

#### Post-Retirement:

Pub-2010 Amount Weighted Teachers Healthy Retiree Rates projected generationally; males set forward 1 year; 105% of rates for females.

### Post-Disablement:

Pub-2010 Amount Weighted Teachers Disabled Rates projected generationally; 110% of rates for males and females.

#### Beneficiaries and Survivors:

Pub-2010 Amount Weighted Teachers Contingent Annuitant Rates projected generationally.

#### Mortality Improvement Scale:

Rates projected generationally with Modified MP-2020 Improvement Scale that is 75% of the MP-2020 rates.

Notes to Financial Statements At June 30, 2022 (Continued)

## Note 17—Teacher Employee Health Insurance Credit (HIC) Plan (OPEB Plan): (Continued)

Actuarial Assumptions: (Continued)

Mortality Rates - Teachers: (Continued)

The actuarial assumptions used in the June 30, 2020 valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020, except the change in the discount rate, which was based on VRS Board action effective as of July 1, 2019. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age from 75 to 80 for all
Withdrawal Rates	Adjusted rates to better fit experience at each age and service decrement through 9 years of service
Disability Rates	No change
Salary Scale	No change
Discount Rate	No change

#### Net Teacher Employee HIC OPEB Liability

The net OPEB liability (NOL) for the Teacher Employee Health Insurance Credit Plan represents the Plan's total OPEB liability determined in accordance with GASB Statement No. 74, less the associated fiduciary net position. As of June 30, 2021, NOL amounts for the VRS Teacher Employee Health Insurance Credit Plan are as follows (amounts expressed in thousands):

	_	Teacher Employee HIC OPEB Plan
Total Teacher Employee HIC OPEB Liability Plan Fiduciary Net Position	\$	1,477,874 194,305
Teacher Employee net HIC OPEB Liability (Asset)	\$ =	1,283,569
Plan Fiduciary Net Position as a Percentage of the Total Teacher Employee HIC OPEB Liability		13.15%

The total Teacher Employee HIC OPEB liability is calculated by the System's actuary, and the plan's fiduciary net position is reported in the System's financial statements. The net Teacher Employee HIC OPEB liability is disclosed in accordance with the requirements of GASB Statement No. 74 in the System's notes to the financial statements and required supplementary information.

Notes to Financial Statements At June 30, 2022 (Continued)

## Note 17—Teacher Employee Health Insurance Credit (HIC) Plan (OPEB Plan): (Continued)

#### Long-Term Expected Rate of Return

The long-term expected rate of return on the VRS System investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of VRS System investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimate of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class (Strategy)	Long-Term Target Asset Allocation	Arithmetic Long-Term Expected Rate of Return	Weighted Average Long-Term Expected Rate of Return*
Public Equity	34.00%	5.00%	1.70%
Fixed Income	15.00%	0.57%	0.09%
Credit Strategies	14.00%	4.49%	0.63%
Real Assets	14.00%	4.76%	0.67%
Private Equity	14.00%	9.94%	1.39%
MAPS - Multi-Asset Public Strategies	6.00%	3.29%	0.20%
PIP - Private Investment Partnership	3.00%	6.84%	0.21%
Total	100.00%		4.89%
		Inflation	2.50%
	*Expected ari	thmetic nominal return	7.39%

<sup>\*</sup>The above allocation provides a one-year return of 7.39%. However, one-year returns do not take into account the volatility present in each of the asset classes. In setting the long-term expected return for the System, stochastic projections are employed to model future returns under various economic conditions. These results provide a range of returns over various time periods that ultimately provide a median return of 6.94%, including expected inflation of 2.50%.

\*On October 10, 2019, the VRS Board elected a long-term rate of 6.75% which was roughly at the 40th percentile of expected long-term results of the VRS fund asset allocation at that time, providing a median return of 7.11%, including expected inflation of 2.50%.

#### Discount Rate

The discount rate used to measure the total Teacher Employee HIC OPEB was 6.75%. The projection of cash flows used to determine the discount rate assumed that employer contributions will be made in accordance with the VRS funding policy and at rates equal to the actuarially determined contribution rates adopted by the VRS Board of Trustees. Through the fiscal year ending June 30, 2021, the rate contributed by each school division for the VRS Teacher Employee Health Insurance Credit Plan will be subject to the portion of

Notes to Financial Statements At June 30, 2022 (Continued)

## Note 17—Teacher Employee Health Insurance Credit (HIC) Plan (OPEB Plan): (Continued)

### Discount Rate: (Continued)

the VRS Board-certified rates that are funded by the Virginia General Assembly. From July 1, 2021 on, all agencies are assumed to contribute 100% of the actuarially determined contribution rates. Based on those assumptions, the Teacher Employee HIC OPEB plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return was applied to all periods of projected benefit payments to determine the total Teacher Employee HIC OPEB liability.

# Sensitivity of the School Division's Proportionate Share of the Teacher Employee HIC Net OPEB Liability to Changes in the Discount Rate

The follow presents the school division's proportionate share of the VRS Teacher Employee Health Insurance Credit Plan net HIC OPEB liability using the discount rate of 6.75%, as well as what the school division's proportionate share of the net HIC OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (5.75%) or one percentage point higher (7.75%) than the current rate:

	1% Decrease	Current Discount		1% Increase
	 (5.75%)	 (6.75%)	_	(7.75%)
School division's proportionate share of the VRS Teacher				
Employee HIC OPEB Plan Net HIC OPEB Liability	\$ 7,636,235	\$ 6,783,406	\$	6,061,709

#### Teacher Employee HIC OPEB Fiduciary Net Position

Detailed information about the VRS Teacher Employee HIC Plan's Fiduciary Net Position is available in the separately issued VRS 2021 Annual Comprehensive Financial Report (Annual Report). A copy of the 2021 VRS Annual Report may be downloaded from the VRS website at <a href="https://www.varetire.org/pdf/publications/2021-annual-report.pdf">https://www.varetire.org/pdf/publications/2021-annual-report.pdf</a>, or by writing to the System's Chief Financial Officer at P.O. Box 2500, Richmond, VA, 23218-2500.

Notes to Financial Statements At June 30, 2022 (Continued)

## Note 18—Group Life Insurance (GLI) Plan (OPEB Plan):

## Plan Description

The Group Life Insurance (GLI) Plan was established pursuant to \$51.1-500 et seq. of the Code of Virginia, as amended, and which provides the authority under which benefit terms are established or may be amended. All full-time, salaried permanent employees of the state agencies, teachers, and employees of participating political subdivisions are automatically covered by the VRS GLI Plan upon employment. This is a cost-sharing multiple-employer plan administered by the Virginia Retirement System (the System), along with pensions and other OPEB plans, for public employer groups in the Commonwealth of Virginia.

In addition to the Basic GLI benefit, members are also eligible to elect additional coverage for themselves as well as a spouse or dependent children through the Optional GLI Plan. For members who elect the optional group life insurance coverage, the insurer bills employers directly for the premiums. Employers deduct these premiums from members' paychecks and pay the premiums to the insurer. Since this is a separate and fully insured plan, it is not included as part of the GLI Plan OPEB.

The specific information for GLI OPEB, including eligibility, coverage and benefits is described below:

## Eligible Employees

The GLI Plan was established July 1, 1960, for state employees, teachers, and employees of political subdivisions that elect the Plan. Basic GLI coverage is automatic upon employment. Coverage ends for employees who leave their position before retirement eligibility or who take a refund of their accumulated retirement member contributions and accrued interest.

#### **Benefit Amounts**

The GLI Plan is a defined benefit plan with several components. The natural death benefit is equal to the employee's covered compensation rounded to the next highest thousand and then doubled. The accidental death benefit is double the natural death benefit. In addition to basic natural and accidental death benefits, the plan provides additional benefits provided under specific circumstances that include the following: accidental dismemberment benefit, seatbelt benefit, repatriation benefit, felonious assault benefit, and accelerated death benefit option. The benefit amounts are subject to a reduction factor. The benefit amount reduces by 25% on January 1 following one calendar year of separation. The benefit amount reduces by an additional 25% on each subsequent January 1 until it reaches 25% of its original value. For covered members with at least 30 years of service credit, the minimum benefit payable was set at \$8,000 by statute in 2015. This will be increased annually based on the VRS Plan 2 cost-of-living adjustment calculation. The minimum benefit adjusted for the COLA was \$8,722 as of June 30, 2022.

Notes to Financial Statements At June 30, 2022 (Continued)

## Note 18—Group Life Insurance (GLI) Plan (OPEB Plan): (Continued)

#### **Contributions**

The contribution requirements for the Group Life Insurance Plan are governed by §51.1-506 and §51.1-508 of the Code of Virginia, as amended, but may be impacted as a result of funding provided to state agencies and school divisions by the Virginia General Assembly. The total rate for the Group Life Insurance Plan was 1.34% of covered employee compensation. This was allocated into an employee and an employer component using a 60/40 split. The employee component was 0.80% (1.34% x 60%) and the employer component was 0.54% (1.34% x 40%). Employers may elect to pay all or part of the employee contribution; however, the employer must pay all of the employer contribution. Each employer's contractually required employer contribution rate for the year ended June 30, 2022 was 0.54% of covered employee compensation. This rate was based on an actuarially determined rate from an actuarial valuation as of June 30, 2019. The actuarially determined rate, when combined with employee contributions, was expected to finance the costs of benefits payable during the year, with an additional amount to finance any unfunded accrued liability. Contributions to the Group Life Insurance Plan from the entity were \$116,018 and \$107,810 for the years ended June 30, 2022 and June 30, 2021, respectively, for the County; \$25,960 and \$25,696 for the years ended June 30, 2022 and June 30, 2021, respectively, for the School Board (nonprofessional); and \$266,622 and \$253,583 for the years ended June 30, 2022 and June 30, 2022 and June 30, 2022 and June 30, 2021, respectively, for the School Board (professional).

## GLI OPEB Liabilities, GLI OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to the Group Life Insurance Plan OPEB

At June 30, 2022, the entity reported a liability of \$1,177,661, \$260,215, and \$2,648,135 for the County, School Board Nonprofessional, and School Board Professional, respectively, for its proportionate share of the Net GLI OPEB Liability. The Net GLI OPEB Liability was measured as of June 30, 2021 and the total GLI OPEB liability used to calculate the Net GLI OPEB Liability was determined by an actuarial valuation as of that date. The covered employer's proportion of the Net GLI OPEB Liability was based on the covered employer's actuarially determined employer contributions to the Group Life Insurance Plan for the year ended June 30, 2019 relative to the total of the actuarially determined employer contributions for all participating employers. At June 30, 2021, the participating employer's proportion was 0.10120%, 0.02230%, and 0.22750% as compared to 0.10070%, 0.02400%, and 0.234060% at June 30, 2020 for the County, School Board Nonprofessional, and School Board Professional, respectively.

For the year ended June 30, 2022, the participating employer recognized GLI OPEB expense of \$67,135, \$10,525, and \$89,852 for the County, School Board Nonprofessional, and School Board Professional, respectively. Since there was a change in proportionate share between measurement dates, a portion of the GLI OPEB expense was related to deferred amounts from changes in proportion.

Notes to Financial Statements At June 30, 2022 (Continued)

## Note 18—Group Life Insurance (GLI) Plan (OPEB Plan): (Continued)

GLI OPEB Liabilities, GLI OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to the Group Life Insurance Plan OPEB: (Continued)

At June 30, 2022, the employer reported deferred outflows of resources and deferred inflows of resources related to the GLI OPEB from the following sources:

		Deferred Outflows of Resources		Deferred Inflows of Resources
Primary Government	-			
Differences between expected and actual experience	\$	134,316	\$	8,973
Net difference between projected and actual earnings on GLI OPEB program investments		-		281,082
Change in assumptions		64,924		161,129
Changes in proportion		53,297		-
Employer contributions subsequent to the measurement date		116,019		_
Total Primary Government	\$_	368,556	\$	451,184
Component Unit School Board (nonprofessional)				
Differences between expected and actual experience	\$	29,678	\$	1,983
Net difference between projected and actual earnings on GLI OPEB program investments		-		62,108
Change in assumptions		14,346		35,603
Changes in proportion		6,987		19,823
Employer contributions subsequent to the measurement date		25,960		-
Total Component Unit School Board (nonprofessional)	\$_	76,971	\$	119,517
Component Unit School Board (professional)				
Differences between expected and actual experience	\$	302,029	\$	20,177
Net difference between projected and actual earnings on GLI OPEB program investments		-		632,053
Change in assumptions		145,991		362,321
Changes in proportion		9,488		88,829
Employer contributions subsequent to the measurement date		266,622		_
	<u>-</u>	·	- ٍ -	1 102 200
Total Component Unit School Board (professional)	<b>۽</b> =	724,130	<sup>ې</sup> =	1,103,380

Notes to Financial Statements At June 30, 2022 (Continued)

## Note 18—Group Life Insurance (GLI) Plan (OPEB Plan): (Continued)

GLI OPEB Liabilities, GLI OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to the Group Life Insurance Plan OPEB (Continued)

\$116,018, \$25,960 and \$266,622 for the County, School Board Nonprofessional, and School Board Professional, respectively, reported as deferred outflows of resources related to the GLI OPEB resulting from the employer's contributions subsequent to the measurement date will be recognized as a reduction of the Net GLI OPEB Liability in the fiscal year ending June 30, 2023. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to the GLI OEPB will be recognized in the GLI OPEB expense in future reporting periods as follows:

Year Ended June 30	_	Primary Government	Component Unit School Board (nonprofessional)	Component Unit School Board (professional)
2023	\$	(39,128) \$	(12,955) \$	(149,095)
2024		(30,753)	(11,922)	(121,312)
2025		(34,590)	(13,310)	(118,207)
2026		(79,808)	(22,814)	(210,809)
2027		(14,368)	(7,505)	(46,449)
Thereafter		-	-	-

## **Actuarial Assumptions**

The total GLI OPEB liability was based on an actuarial valuation as of June 30, 2020, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2021. The assumptions include several employer groups as noted below. Salary increases and mortality rates included herein are for relevant employer groups. Information for other groups can be referenced in the VRS Annual Report.

Inflation	2.5%
Salary increases, including inflation:	
Teachers	3.5%-5.95%
Locality - General employees	3.5%-5.35%
Locality - Hazardous Duty employees	3.5%-4.75%
Investment rate of return	6.75%, net of investment expenses, including inflation

#### Mortality Rates - Teachers

#### Pre-Retirement:

Pub-2010 Amount Weighted Teachers Employee Rates projected generationally; 110% of rates for males.

Notes to Financial Statements At June 30, 2022 (Continued)

### Note 18—Group Life Insurance (GLI) Plan (OPEB Plan): (Continued)

**Actuarial Assumptions: (Continued)** 

Mortality Rates - Teachers: (Continued)

#### Post-Retirement:

Pub-2010 Amount Weighted Teachers Healthy Retiree Rates projected generationally; males set forward 1 year; 105% of rates for females.

#### Post-Disablement:

Pub-2010 Amount Weighted Teachers Disabled Rates projected generationally; 110% of rates for males and females.

#### Beneficiaries and Survivors:

Pub-2010 Amount Weighted Teachers Contingent Annuitant Rates projected generationally.

#### Mortality Improvement Scale:

Rates projected generationally with Modified MP-2020 Improvement Scale that is 75% of the MP-2020 rates.

The actuarial assumptions used in the June 30, 2020 valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020, except the change in the discount rate, which was based on VRS Board action effective as of July 1, 2019. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age from 75 to 80 for all
Withdrawal Rates	Adjusted rates to better fit experience at each age and service decrement through 9 years of service
Disability Rates	No change
Salary Scale	No change
Discount Rate	No change

Mortality Rates - Non-Largest Ten Locality Employers - General Employees

#### Pre-Retirement:

Pub-2010 Amount Weighted Safety Employee Rates projected generationally; males set forward 2 years; 105% of rates for females set forward 3 years.

#### Post-Retirement:

Pub-2010 Amount Weighted Safety Healthy Retiree Rates projected generationally; 95% of rates for males set forward 2 years; 95% of rates for females set forward 1 year.

Notes to Financial Statements At June 30, 2022 (Continued)

### Note 18—Group Life Insurance (GLI) Plan (OPEB Plan): (Continued)

## **Actuarial Assumptions: (Continued)**

Mortality Rates - Non-Largest Ten Locality Employers - General Employees: (Continued)

#### Post-Disablement:

Pub-2010 Amount Weighted General Disabled Rates projected generationally; 110% of rates for males set forward 3 years; 110% of rates for females set forward 2 years.

#### Beneficiaries and Survivors:

Pub-2010 Amount Weighted Safety Contingent Annuitant Rates projected generationally.

#### Mortality Improvement Scale:

Rates projected generationally with Modified MP-2020 Improvement Scale that is 75% of the MP-2020 rates.

The actuarial assumptions used in the June 30, 2020 valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020, except the change in the discount rate, which was based on VRS Board action effective as of July 1, 2019. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

Mortality Rates (pre-retirement, post-	Update to Pub-2010 public sector mortality tables.					
retirement healthy, and disabled)	For future mortality improvements, replace load with					
	a modified Mortality Improvement Scale MP-2020					
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set					
	separate rates based on experience for Plan 2/Hybrid;					
	changed final retirement age from 75 to 80 for all					
Withdrawal Rates	Adjusted rates to better fit experience at each age					
	and service decrement through 9 years of service					
Disability Rates	No change					
Salary Scale	No change					
Line of Duty Disability	No change					
Discount Rate	No change					

Mortality Rates - Non-Largest Ten Locality Employers - Hazardous Duty Employees

#### Pre-Retirement:

Pub-2010 Amount Weighted Safety Employee Rates projected generationally; 95% of rates for males; 105% of rates for females set forward 2 years.

#### Post-Retirement:

Pub-2010 Amount Weighted Safety Healthy Retiree Rates projected generationally; 110% of rates for males; 105% of rates for females set forward 3 years.

### Post-Disablement:

Pub-2010 Amount Weighted General Disabled Rates projected generationally; 95% of rates for males set back 3 years; 90% of rates for females set back 3 years.

Notes to Financial Statements At June 30, 2022 (Continued)

## Note 18—Group Life Insurance (GLI) Plan (OPEB Plan): (Continued)

## Actuarial Assumptions: (Continued)

Mortality Rates - Non-Largest Ten Locality Employers - Hazardous Duty Employees: (Continued)

#### Beneficiaries and Survivors:

Pub-2010 Amount Weighted Safety Contingent Annuitant Rates projected generationally; 110% of rates for males and females set forward 2 years.

## Mortality Improvement Scale:

Rates projected generationally with Modified MP-2020 Improvement Scale that is 75% of the MP-2020 rates.

The actuarial assumptions used in the June 30, 2020 valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020, except the change in the discount rate, which was based on VRS Board action effective as of July 1, 2019. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. Increased disability life expectancy. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience and changed final retirement age from 65 to 70
Withdrawal Rates	Decreased rates and changed from rates based on age and service to rates based on service only to better fit experience and to be more consistent with Locals Top 10 Hazardous Duty
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change
Discount Rate	No change

#### **NET GLI OPEB Liability**

The net OPEB liability (NOL) for the GLI Plan represents the plan's total OPEB liability determined in accordance with GASB Statement No. 74, less the associated fiduciary net position. As of the measurement date of June 30, 2021, NOL amounts for the GLI Plan are as follows (amounts expressed in thousands):

		GLI OPEB Plan
Total GLI OPEB Liability	\$	3,577,346
Plan Fiduciary Net Position		2,413,074
GLI Net OPEB Liability (Asset)	\$ _	1,164,272
Plan Fiduciary Net Position as a Percentage of the Total GLI OPEB Liability	_	67.45%

Notes to Financial Statements At June 30, 2022 (Continued)

## Note 18—Group Life Insurance (GLI) Plan (OPEB Plan): (Continued)

## **NET GLI OPEB Liability: (Continued)**

The total GLI OPEB liability is calculated by the System's actuary, and each plan's fiduciary net position is reported in the System's financial statements. The net GLI OPEB liability is disclosed in accordance with the requirements of GASB Statement No. 74 in the System's notes to the financial statements and required supplementary information.

## Long-Term Expected Rate of Return

The long-term expected rate of return on the System's investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of System's investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimate of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class (Strategy)	Long-Term Target Asset Allocation	Arithmetic Long-Term Expected Rate of Return	Weighted Average Long-Term Expected Rate of Return*
Public Equity	34.00%	5.00%	1.70%
Fixed Income	15.00%	0.57%	0.09%
Credit Strategies	14.00%	4.49%	0.63%
Real Assets	14.00%	4.76%	0.67%
Private Equity	14.00%	9.94%	1.39%
MAPS - Multi-Asset Public Strategies	6.00%	3.29%	0.20%
PIP - Private Investment Partnership	3.00%	6.84%	0.21%
Total	100.00%		4.89%
		Inflation	2.50%
	*Expected arit	hmetic nominal return	7.39%

<sup>\*</sup>The above allocation provides a one-year return of 7.39%. However, one-year returns do not take into account the volatility present in each of the asset classes. In setting the long-term expected return for the System, stochastic projections are employed to model future returns under various economic conditions. These results provide a range of returns over various time periods that ultimately provide a median return of 6.94%, including expected inflation of 2.50%.

<sup>\*</sup>On October 10, 2019, the VRS Board elected a long-term rate of return of 6.75%, which was roughly at the 40<sup>th</sup> percentile of expected long-term results of the VRS fund asset allocation at that time, providing a median return of 7.11%, including expected inflation of 2.50%.

Notes to Financial Statements At June 30, 2022 (Continued)

## Note 18—Group Life Insurance (GLI) Plan (OPEB Plan): (Continued)

#### Discount Rate

The discount rate used to measure the total GLI OPEB liability was 6.75%. The projection of cash flows used to determine the discount rate assumed that employer contributions will be made in accordance with the VRS funding policy and at rates equal to the difference between actuarially determined contribution rates adopted by the VRS Board of Trustees. Through the fiscal year ended June 30, 2021, the rate contributed by the entity for the GLI OPEB will be subject to the portion of the VRS Board-certified rates that are funded by the Virginia General Assembly which was 100% of the actuarially determined contribution rate. From July 1, 2021 on, employers are assumed to continue to contribute 100% of the actuarially determined contribution rates. Based on those assumptions, the GLI OPEB's fiduciary net position was projected to be available to make all projected future benefit payments of eligible employees. Therefore, the long-term expected rate of return was applied to all periods of projected benefit payments to determine the total GLI OPEB liability.

## Sensitivity of the Employer's Proportionate Share of the Net GLI OPEB Liability to Changes in the Discount Rate

The follow presents the employer's proportionate share of the net GLI OPEB liability using the discount rate of 6.75%, as well as what the employer's proportionate share of the net GLI OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (5.75%) or one percentage point higher (7.75%) than the current rate:

		Rate						
	_	1% Decrease		Current Discount		1% Increase		
		(5.75%)		(6.75%)	_	(7.75%)		
County's proportionate share of the Group Life Insurance Program Net OPEB Liability	\$	1,720,605	\$	1,177,661	\$	739,209		
School Board (nonprofessional)'s proportionate share of the Group Life Insurance Program Net OPEB Liability	\$	380,183	\$	260,215	\$	163,335		
School Board(professional)'s proportionate share of the Group Life Insurance Program Net OPEB Liability	\$	3,869,021	\$	2,648,135	\$	1,662,214		

Notes to Financial Statements At June 30, 2022 (Continued)

## Note 18—Group Life Insurance (GLI) Plan (OPEB Plan): (Continued)

## **GLI Plan Fiduciary Net Position**

Detailed information about the GLI Plan's Fiduciary Net Position is available in the separately issued VRS 2021 Annual Comprehensive Financial Report (Annual Report). A copy of the 2021 VRS Annual Report may be downloaded from the VRS website at <a href="https://www.varetire.org/pdf/publications/2021-annual-report.pdf">https://www.varetire.org/pdf/publications/2021-annual-report.pdf</a>, or by writing to the System's Chief Financial Officer at P.O. Box 2500, Richmond, VA, 23218-2500.

Note 19—Summary of Net OPEB Liabilities, Deferred Outflows of Resources and Deferred Inflows of Resources

VRS OPEB Plans							
		Deferred	Deferred	Net OPEB	OPEB		
	_	Outflows	Inflows	Liability	Expense		
Primary Government							
Group Life Insurance Program (Note 18):							
County	\$	368,556 \$	451,184 \$	1,177,661 \$	67,135		
County Stand-Alone Plan (Note 15)		97,288	874,120	544,777	(223,066)		
Totals	\$	465,844 \$	1,325,304 \$	1,722,438 \$	(155,931)		
Component Unit School Board							
Group Life Insurance Program (Note 18):							
School Board Nonprofessional	\$	76,971 \$	119,517 \$	260,215 \$	10,525		
School Board Professional		724,130	1,103,380	2,648,135	89,852		
School Board Health Insurance Credit Program (Note 16)		26,070	48,569	(42,636)	(1,755)		
Teacher Health Insurance Credit Program (Note 17)		780,265	462,878	6,783,406	501,850		
School Stand-Alone Plan (Note 15)		955,639	277,747	2,882,905	384,920		
Totals	\$	2,563,075 \$	2,012,091 \$	12,532,025 \$	985,392		

Notes to Financial Statements At June 30, 2022 (Continued)

## Note 20—Adoption of Accounting Principles:

The County implemented provisions of Governmental Accounting Standards Board Statement Nos. 87, Leases and 92, Omnibus 2020 during the fiscal year ended June 30, 2022. Statement No. 87, Leases requires recognition of certain lease assets and liabilities for leases that previously were classified as operating leases and recognized as inflows of resources or outflows of resources based on the payment provisions of the contract. Statement No. 92, Omnibus 2020 addresses a variety of topics, including leases. No restatement of beginning net position was required as a result of this implementation. Using the facts and circumstances that existed at the beginning of the year of implementation, the following balances were recognized as of July 1, 2021 related to the lease(s):

	Governmental Activities	General Fund	Component Unit School Board	
Leasee activity	. 400 202 6	-	030 543	
Lease assets	\$ 499,302 \$	<u> </u>	920,542	
Lease liabilites	\$ 499,302 \$	- \$	920,542	
Lessor activity:			_	
Lease receivable	\$ 1,476,971 \$	1,476,971		
Deferred inflows of resources - Leases	\$ 1,476,971 \$	1,476,971		
	Business-type Activities	Landfill Fund	Water & Sewer Fund	Airport Fund
Leasee activity				
Lease assets	\$ 119,284 \$	30,350 \$	81,543 \$	7,391
Lease liabilites	\$ 119,284 \$	30,350 \$	81,543 \$	7,391

#### Note 21—Upcoming Pronouncements:

Statement No. 96, Subscription-Based Information Technology Arrangements (SBITAs), (1) defines a SBITA; (2) establishes that a SBITA results in a right-to-use subscription asset—an intangible asset—and a corresponding subscription liability; (3) provides the capitalization criteria for outlays other than subscription payments, including implementation costs of a SBITA; and (4) requires note disclosures regarding a SBITA. The requirements of this Statement are effective for fiscal years beginning after June 15, 2022.

Statement No. 99, *Omnibus 2022*, enhances the comparability in accounting and financial reporting and improves the consistency of authoritative literature by addressing (1) practice issues that have been identified during implementation and application of certain GASB Statements and (2) accounting and financial reporting for financial guarantees. The effective dates differ based on the requirements of the Statement, ranging from April 2022 to reporting periods beginning after June 15, 2023.

Notes to Financial Statements At June 30, 2022 (Continued)

## Note 21—Upcoming Pronouncements: (Continued)

Statement No. 100, Accounting Changes and Error Corrections - an amendment of GASB Statement No. 62, enhances accounting and financial reporting requirements for accounting changes and error corrections to provide more understandable, reliable, relevant, consistent, and comparable information for making decisions or assessing accountability. The requirements of this Statement are effective for reporting periods beginning after June 15, 2023.

Statement No. 101, *Compensated Absences*, updates the recognition and measurement guidance for compensated absences. It aligns the recognition and measurement guidance under a unified model and amends certain previously required disclosures. The requirements of this Statement are effective for reporting periods beginning after December 15, 2023.

Management is currently evaluating the impact these standards will have on the financial statements when adopted.

#### Note 22-COVID-19 Pandemic:

The COVID-19 pandemic and its impact on operations continues to evolve. Specific to the County, COVID-19 impacted various parts of its 2022 operations and financial results including, but not limited to, costs for emergency preparedness and shortages of personnel. Federal relief has been received through various programs. Management believes the County is taking appropriate actions to mitigate the negative impact. The extent to which COVID-19 may impact operations in subsequent years remains uncertain, and management is unable to estimate the effects on future results of operations, financial condition, or liquidity for fiscal year 2022.

#### **CARES Act Funding**

On March 27, 2021, the Coronavirus Aid, Relief, and Economic Security Act (CARES Act) was passed by the federal government to alleviate some of the effects of the sharp economic downturn due to the COVID-19 pandemic, which included direct aid for state and local governments from the federal Coronavirus Relief Fund (CRF).

Each locality received its CRF allocations based on population. The County received total CRF funding of \$10,173,144. As a condition of receiving CRF funds, any funds unexpended as of December 31, 2022 will be returned to the federal government. The County spent the remainder of CRF funds during FY 22 in the amount of \$278,564.

## **ARPA Funding**

On March 11, 2022, the American Rescue Plan (ARPA) Act of 2022 was passed by the federal government. A primary component of the ARPA was the establishment of the Coronavirus State and Local Fiscal Recovery Fund (CSLFRF). Local governments are to receive funds in two tranches, with 50% provided beginning in May 2022 and the balance delivered approximately 12 months later.

On June 25, 2022, the County received its share of the first half of the CSLFRF funds. As a condition of receiving CSLFRF funds, any funds unobligated by December 31, 2024, and unexpended by December 31, 2026, will be returned to the federal government. Unspent funds in the amount of \$9,692,341 from both allocations are reported as unearned revenue as of June 30.



## REQUIRED SUPPLEMENTARY INFORMATION

Note to Required Supplementary Information:

Presented budgets were prepared in accordance with accounting principles generally accepted in the United States of America.

Schedule of Revenues, Expenditures and Changes in Fund Balances --Budget and Actual -- General Fund Year Ended June 30, 2022

	_	Original Budget	Final Budget	Actual	Variance From Final Budget Positive (Negative)
Revenues:	÷	67,204,969	67,204,972	69,457,255 s	2,252,283
General property taxes Other local taxes	\$	9,541,315	9,541,315	12,021,955	2,480,640
Permits, privilege fees and regulatory		7,311,313	7,311,313	12,021,733	2, 100,010
licenses		912,300	936,050	1,128,823	192,773
Fines and forfeitures		25,000	25,000	76,465	51,465
Revenue from use of money and property		634,159	634,159	634,859	700
Charges for services		4,030,031	4,358,778	4,062,363	(296,415)
Miscellaneous		300,003	566,530	824,638	258,108
Recovered costs		449,953	449,953	344,522	(105,431)
Intergovernmental:		45 404 005	45	4.4.50.740	(4 (00 00 1)
Commonwealth		15,421,097	15,779,800	14,159,769	(1,620,031)
Federal	_	4,727,267	6,315,832	9,470,258	3,154,426
Total revenues	\$_	103,246,094	\$ 105,812,389	\$112,180,907_\$	6,368,518
Expenditures:					
Current:					
General government administration:					
Legislative:					
Board of supervisors	\$_	309,722	551,803	530,469 \$	21,334
General and financial administration:					
County administration	\$	542,492	\$ 543,162 \$	540,227 \$	2,935
County attorney		469,232	495,864	476,706	19,158
Human resources		280,226	286,319	248,926	37,393
Procurement		359,950	370,750	321,350	49,400
Auditor		56,500	56,800	56,800	-
Commissioner of the Revenue		778,427	779,327	551,305	228,022
Reassessment		493,540	493,740	478,966	14,774
Board of equalization Treasurer		17,659 699,098	17,659 702,248	1,180 666,763	16,479 35,485
Department of finance and budget		635,113	635,613	635,474	139
Information systems		759,708	796,717	663,712	133,005
Records management		149,241	149,741	140,619	9,122
Other general and financial administration	_	13,000	13,000	15,021	(2,021)
Total general and financial administration	\$_	5,254,186	5,340,940	\$\$	543,891
Board of Elections:					
Electoral board and officials	\$	194,700	\$ 230,445 \$	167,858 \$	62,587
Registrar	_	210,813	250,967	239,182	11,785
Total board of elections	\$_	405,513	\$ 481,412	\$ 407,040 \$	74,372
Total general government administration	\$_	5,969,421	\$ 6,374,155	5,734,558 \$	639,597

Schedule of Revenues, Expenditures and Changes in Fund Balances -- Budget and Actual -- General Fund Year Ended June 30, 2022 (Continued)

Expenditures: (continued)	_	Original Budget		Final Budget	Actual		Variance From Final Budget Positive (Negative)
Judicial administration:							
Courts:							
Circuit court	\$	112,745	\$	113,580 \$	109,704	\$	3,876
Clerk of the circuit court		851,010		910,663	868,663		42,000
Victim assistance program		191,181		198,585	186,819		11,766
Sheriff		1,366,661		1,492,327	1,492,247		80
Other courts	_	59,380	-	224,903	41,569		183,334
Total courts	\$	2,580,977	\$_	2,940,058 \$	2,699,002	\$_	241,056
Commonwealth's attorney:							
Commonwealth's attorney	\$	1,242,620	\$	1,240,745 \$	1,168,014	\$	72,731
Pretrial		346,659		346,759	281,138		65,621
Criminal justice services		454,048		454,748	437,317	_	17,431
Total commonwealth attorney	\$	2,043,327	\$_	2,042,252 \$	1,886,469	\$_	155,783
Total judicial administration	\$	4,624,304	\$_	4,982,310 \$	4,585,471	\$_	396,839
Public safety:  Law enforcement and traffic control:							
Sheriff	\$	7,663,173	Ś	9,660,434 \$	9,542,127	S	118,307
Other law enforcement and traffic control	*	109,888	Ψ.	180,730	171,516	Ψ.	9,214
E-911	_	2,290,680	_	2,591,594	2,081,506	_	510,088
Total law enforcement and traffic control	\$	10,063,741	\$_	12,432,758 \$	11,795,149	\$_	637,609
Fire and rescue services:							
Fire and rescue	\$	2,353,734	\$	2,404,986 \$	2,270,094	\$	134,892
State forest fire extinction	_	8,456		8,456	8,456	_	-
Total fire and rescue services	\$	2,362,190	\$	2,413,442 \$	2,278,550	\$_	134,892
Correction and detention:							
Jail	\$	3,539,049	\$	3,699,826 \$	3,584,950	\$	114,876
Outside jail services		1,763,000		1,988,000	1,987,982		18
Supervision plan services		49,221		49,221	8,804		40,417
Probation office	_	566,111		566,111	555,123		10,988
Total correction and detention	\$	5,917,381	\$_	6,303,158 \$	6,136,859	\$_	166,299
Inspections:							
Building	\$	720,743	\$_	747,892 \$	732,191	\$_	15,701

# COUNTY OF CULPEPER, VIRGINIA

Schedule of Revenues, Expenditures and Changes in Fund Balances -- Budget and Actual -- General Fund Year Ended June 30, 2022 (Continued)

	_	Original Budget	Final Budget	Actual	Variance From Final Budget Positive (Negative)
Expenditures: (continued) Public safety: (continued)					
Other protection:					
Animal control	\$	812,164 \$	877,723 \$	784,309 \$	93,414
Medical examiner		750	780	780	-
Emergency services		3,178,584	3,250,263	3,208,438	41,825
Total other protection	\$	3,991,498 \$	4,128,766 \$	3,993,527 \$	135,239
Total public safety	\$	23,055,553 \$	26,026,016 \$	24,936,276 \$	1,089,740
Public works:					
Maintenance of general buildings and grounds:					
General properties	\$	1,444,302 \$	1,789,871 \$	1,389,664 \$	400,207
Total public works	\$	1,444,302 \$	1,789,871 \$	1,389,664 \$	400,207
Health and welfare: Health:					
Local health department	\$	476,757 \$	476,757 \$	476,757 \$	-
Mental health and community services:					
Community services	\$	898,709 \$	907,449 \$	907,449 \$	<u> </u>
Welfare:					
Community youth services	\$	3,831,697 \$	3,831,091 \$	2,324,027 \$	1,507,064
Culpeper cable commission		116,976	116,976	116,976	-
Options		346,761	347,761	311,830	35,931
Social services administration		6,526,680	6,550,600	6,175,087	375,513
Full circle thrift		273,199	273,199	237,073	36,126
Cosmetology center		461,110	763,055	485,182	277,873
Daycare		1,875,078	1,875,078	1,700,774	174,304
Families first		313,290	314,990	276,435	38,555
Early Headstart		1,014,148	1,076,750	870,467	206,283
Headstart	_	1,372,675	6,742,846	5,231,767	1,511,079
Total welfare	\$	16,131,614 \$	21,892,346 \$	17,729,618 \$	4,162,728
Total health and welfare	\$	17,507,080 \$	23,276,552 \$	19,113,824 \$	4,162,728
Education:					
Contributions to community colleges	\$	78,158 \$	78,158 \$	78,158 \$	-
Carver Center		167,267	231,792	167,912	63,880
Contributions to Component Unit School Board	_	36,745,936	36,745,936	31,009,870	5,736,066
Total education	\$	36,991,361 \$	37,055,886 \$	31,255,940 \$	5,799,946

# COUNTY OF CULPEPER, VIRGINIA

Schedule of Revenues, Expenditures and Changes in Fund Balances --Budget and Actual -- General Fund Year Ended June 30, 2022 (Continued)

		Original Budget	_	Final Budget	Actual	<u> </u>	Variance From Final Budget Positive (Negative)
Expenditures: (continued) Parks, recreation and cultural:							
Parks and recreation: Parks and recreation Community complex	\$	1,320,691	\$	1,515,360	5 1,368	,609 \$	146,751 -
Total parks and recreation	\$_	1,320,691	\$_	1,515,360	\$ 1,368	,609 \$	146,751
Library: Library	\$	1,170,342	\$_	1,346,532	\$1,179	,789 \$	166,743
Total parks, recreation and cultural	\$	2,491,033	\$_	2,861,892	\$ 2,548	,398 \$	313,494
Community development: Planning and community development: Planning Chamber of commerce Zoning board Economic development	\$	754,625 10,000 4,844 1,631,297	\$	770,925 9 10,000 4,844 1,632,297		,831 \$ ,000 -	43,094 - 4,844 195,031
Total planning and community development	ς	2,400,766	ς –	2,418,066		,097 \$	242,969
Environmental management: Soil and water conservation district	\$_ \$_	69,754		69,754		,754 \$	-
Cooperative extension program: VPI extension	\$	226,462	\$_	226,462	\$192	,817 \$	33,645
Total community development	\$	2,696,982	\$_	2,714,282	\$ 2,437	,668 \$	276,614
Nondepartmental: Employee benefits	\$_	289,375	\$_	266,009	\$	<u> </u> \$	266,009
Total nondepartmental	\$_	289,375	\$_	266,009	\$	\$	266,009
Debt service: Principal retirement Interest and fiscal charges	\$	6,019,220 2,814,986		6,019,220 2,820,536	. ,	,220 \$ ,530	- 6
Total debt service	\$_	8,834,206	\$_	8,839,756		<u>,750</u> \$	6
Total expenditures	\$_	103,903,617		114,186,729	\$ 100,841	<u>,549</u> \$	13,345,180
Excess (deficiency) of revenues over (under) expenditures	\$_	(657,523)	\$_	(8,374,340)	\$ 11,339	,358 \$	19,713,698
Other financing sources (uses): Issuance of notes payable Transfers (out)	\$ \$	- (9,979,961)	\$ \$_	1,328,750 (9,979,961)		,746 \$ ,538) \$	(4) 262,423
Total other financing sources (uses)	\$_	(9,979,961)	\$_	(8,651,211)	\$ (8,388)	<u>,792)</u> \$	262,419
Changes in fund balances	\$	(10,637,484)	\$	(17,025,551)	\$ 2,950	,566 \$	19,976,117
Fund balances at beginning of year		10,637,484		17,025,551	59,515	,553	42,490,002
Fund balances at end of year	\$_	<u>-</u>	\$_	<u> </u>	\$ 62,466	<u>,119</u> \$	62,466,119

Schedule of Revenues, Expenditures and Changes in Fund Balances -- Budget and Actual -- CARES ACT Fund

Year Ended June 30, 2022

D	_	Original Budget		Final Budget	Actual	_	Variance From Final Budget Positive (Negative)
Revenues: Intergovernmental:							
Federal	\$	-	\$	\$	278,564	\$	278,564
Total revenues	\$_	-	\$	\$	278,564	\$_	278,564
Expenditures: Current:							
General government administration	\$	-	\$	90,000 \$	90,013	\$	(13)
Public safety		-		83,500	83,170		330
Health and welfare	_	-		105,500 \$	105,381	\$	119
Total expenditures	\$_	-		279,000 \$	278,564	\$	436
Excess (deficiency) of revenues over (under) expenditures	\$	-	\$	(279,000) \$	-	\$	279,000
Changes in fund balances	\$	-	\$	(279,000) \$	-	\$	279,000
Fund balances at beginning of year	_	-	_	279,000	-	_	(279,000)
Fund balances at end of year	\$	-	\$	<u> </u>	-	\$	

Schedule of Revenues, Expenditures and Changes in Fund Balances --Budget and Actual -- American Rescue Plan Act Fund Year Ended June 30, 2022

	_	Original Budget	_	Final Budget	Actual		Variance From Final Budget Positive (Negative)
Revenues: Intergovernmental:							
Federal	\$_	-	\$	352,602 \$	551,651	\$_	199,049
Total revenues	\$_		\$	352,602 \$	551,651	\$_	199,049
Expenditures: Current: Public safety Public works	\$	-	\$	167,934 \$ 309,668	168,632 281,931	\$	(698) 27,737
Health and welfare		-		75,000	101,088		(26,088)
Community development	_		_	50,000	-		50,000
Total expenditures	\$_			602,602 \$	551,651	\$_	50,951
Excess (deficiency) of revenues over (under) expenditures	\$_		\$	(250,000) \$	-	\$_	250,000
Changes in fund balances	\$	-	\$	(250,000) \$	-	\$	250,000
Fund balances at beginning of year				250,000	-	_	(250,000)
Fund balances at end of year	\$_		\$	- \$	-	\$_	

Schedule of Changes in Net Pension Liability and Related Ratios Primary Government

For the Measurement Dates of June 30, 2014 through June 30, 2021

	2014	2015	2016	2017
Total pension liability				
Service cost	\$ 1,773,851 \$	1,919,125 \$	2,004,919 \$	2,010,667
Interest	3,283,915	3,486,386	3,694,889	3,957,108
Changes of benefit terms	-	-	-	-
Differences between expected and actual experience	-	(208,709)	315,239	(526,442)
Changes in assumptions	-	-	-	(308,817)
Benefit payments, including refunds of employee contributions	(2,124,091)	(2,206,552)	(2,229,824)	(2,308,290)
Net change in total pension liability	\$ 2,933,675 \$	2,990,250 \$	3,785,223 \$	2,824,226
Total pension liability - beginning	47,975,114	50,908,789	53,899,039	57,684,262
Total pension liability - ending (a)	\$ 50,908,789 \$	53,899,039 \$	57,684,262 \$	60,508,488
Plan fiduciary net position				
Contributions - employer	\$ 1,854,477 \$	1,648,227 \$	1,724,735 \$	1,694,138
Contributions - employee	777,107	788,770	825,798	944,891
Net investment income	6,152,389	2,089,804	844,406	5,992,864
Benefit payments, including refunds of employee contributions	(2,124,091)	(2,206,552)	(2,229,824)	(2,308,290)
Administrative expense	(32,421)	(27,937)	(29,039)	(33,568)
Other	324	(445)	(356)	(5,382)
Net change in plan fiduciary net position	\$ 6,627,785 \$	2,291,867 \$	1,135,720 \$	6,284,653
Plan fiduciary net position - beginning	38,730,253	45,358,038	47,649,905	48,785,625
Plan fiduciary net position - ending (b)	\$ 45,358,038 \$	47,649,905 \$	48,785,625 \$	55,070,278
County's net pension liability - ending (a) - (b)	\$ 5,550,751 \$	6,249,134 \$	8,898,637 \$	5,438,210
Plan fiduciary net position as a percentage of the total pension liability	89.10%	88.41%	84.57%	91.01%
pension number	07.10/0	JJ. 71/0	07.51/0	71.01/0
Covered payroll	\$ 15,180,815 \$	15,950,558 \$	16,817,837 \$	17,962,959
County's net pension liability as a percentage of				
covered payroll	36.56%	39.18%	52.91%	30.27%

Schedule is intended to show information for 10 years. Information prior to the 2014 valuation is not available. However, additional years will be included as they become available.

Schedule of Changes in Net Pension Liability and Related Ratios Primary Government

For the Measurement Dates of June 30, 2014 through June 30, 2021

	2018	2019	2020	2021
Total pension liability				
Service cost	\$ 2,048,803 \$	2,118,038 \$	2,288,658 \$	2,415,985
Interest	4,150,048	4,464,775	4,717,966	5,035,389
Changes of benefit terms	-	-	-	-
Differences between expected and actual experience	804,899	78,323	775,812	(246,182)
Changes in assumptions	-	2,234,708	-	3,102,688
Benefit payments, including refunds of employee contributions	(2,444,178)	(2,571,121)	(2,993,979)	(3,165,768)
Net change in total pension liability	\$ 4,559,572 \$	6,324,723 \$	4,788,457 \$	7,142,112
Total pension liability - beginning	60,508,488	65,068,060	71,392,783	76,181,240
Total pension liability - ending (a)	\$ 65,068,060 \$	71,392,783 \$	76,181,240 \$	83,323,352
Plan fiduciary net position				
Contributions - employer	\$ 1,742,241 \$	1,791,823 \$	1,899,921 \$	2,147,979
Contributions - employee	897,775	940,275	992,658	993,766
Net investment income	4,082,622	3,995,826	1,214,927	17,748,686
Benefit payments, including refunds of employee contributions	(2,444,178)	(2,571,121)	(2,993,979)	(3,165,768)
Administrative expense	(34,433)	(38,213)	(40,531)	(42,958)
Other	(3,681)	(2,531)	(1,454)	1,687
Net change in plan fiduciary net position	\$ 4,240,346 \$	4,116,059 \$	1,071,542 \$	17,683,392
Plan fiduciary net position - beginning	55,070,278	59,310,624	63,426,683	64,498,225
Plan fiduciary net position - ending (b)	\$ 59,310,624 \$	63,426,683 \$	64,498,225 \$	82,181,617
County's net pension liability - ending (a) - (b)	\$ 5,757,436 \$	7,966,100 \$	11,683,015 \$	1,141,735
Plan fiduciary net position as a percentage of the total pension liability	91.15%	88.84%	84.66%	98.63%
Covered payroll	\$ 18,435,581 \$	19,373,437 \$	20,718,389 \$	20,849,690
County's net pension liability as a percentage of covered payroll	31.23%	41.12%	56.39%	5.48%

Schedule of Changes in Net Pension Liability(Asset) and Related Ratios Component Unit School Board (nonprofessional)
For the Measurement Dates of June 30, 2014 through June 30, 2021

		2014	2015	2016	2017
Total pension liability	_				
Service cost	\$	411,690 \$	416,073 \$	415,482 \$	407,359
Interest		707,097	748,220	781,183	813,886
Changes of benefit terms		-	-	-	-
Differences between expected and actual experience		-	(130,169)	(155,229)	(451,319)
Changes in assumptions		-	-	-	(145,976)
Benefit payments, including refunds of employee contributions		(542,729)	(519,881)	(606,570)	(541,939)
Net change in total pension liability	\$	576,058 \$	514,243 \$	434,866 \$	82,011
Total pension liability - beginning		10,372,746	10,948,804	11,463,047	11,897,913
Total pension liability - ending (a)	\$	10,948,804 \$	11,463,047 \$	11,897,913 \$	11,979,924
No. Charles and active					
Plan fiduciary net position Contributions - employer	\$	290,747 \$	246,237 \$	242,403 \$	154 205
Contributions - employee  Contributions - employee	Ş	190,739	203,046	198,355	156,205 211,109
Net investment income		1,621,774	540,962	214,020	1,500,771
		* *	,	*	
Benefit payments, including refunds of employee contributions		(542,729)	(519,881)	(606,570)	(541,939)
Administrative expense Other		(8,704) 85	(7,356) (112)	(7,620) (90)	(8,654) (1,337)
	- ر	1,551,912 \$	462,896 \$	40,498 \$	1,316,155
Net change in plan fiduciary net position	٦		, ,	, .	
Plan fiduciary net position - beginning	- ر	10,309,230 11,861,142 \$	11,861,142	12,324,038	12,364,536
Plan fiduciary net position - ending (b)	= ۲	11,001,142 3	12,324,038 \$	12,364,536 \$	13,680,691
School Division's net pension liability(asset) - ending (a) - (b)	\$	(912,338) \$	(860,991) \$	(466,623) \$	(1,700,767)
Plan fiduciary net position as a percentage of the total					
pension liability		108.33%	107.51%	103.92%	114.20%
Covered payroll	\$	3,816,863 \$	3,991,722 \$	4,061,591 \$	4,416,279
School Division's net pension liability as a percentage of					
covered payroll		-23.90%	-21.57%	-11.49%	-38.51%

Schedule is intended to show information for 10 years. Information prior to the 2014 valuation is not available. However, additional years will be included as they become available.

# COUNTY OF CULPEPER, VIRGINIA

Schedule of Changes in Net Pension Liability(Asset) and Related Ratios Component Unit School Board (nonprofessional)
For the Measurement Dates of June 30, 2014 through June 30, 2021

		2018	2019	2020	2021
Total pension liability					
Service cost	\$	408,123 \$	398,676 \$	428,493 \$	439,677
Interest		820,961	835,066	874,365	892,141
Changes of benefit terms		-	-	-	-
Differences between expected and actual experience		(493,672)	92,947	(310,090)	(7,966)
Changes in assumptions		-	353,829	-	395,240
Benefit payments, including refunds of employee contributions		(503,809)	(564,023)	(748,939)	(709,903)
Net change in total pension liability	\$	231,603 \$	1,116,495 \$	243,829 \$	1,009,189
Total pension liability - beginning		11,979,924	12,211,527	13,328,022	13,571,851
Total pension liability - ending (a)	\$	12,211,527 \$	13,328,022 \$	13,571,851 \$	14,581,040
Plan fiduciary net position					
Contributions - employer	\$	158,079 \$	83,787 \$	81,482 \$	69,996
Contributions - employee	۲	215,346	217,403	226,172	209,120
Net investment income		1,011,380	969,624	288,178	4,088,806
Benefit payments, including refunds of employee contributions		(503,809)	(564,023)	(748,939)	(709,903)
Administrative expense		(8,670)	(9,624)	(9,996)	(10,303)
Other		(903)	(609)	(340)	384
Net change in plan fiduciary net position	ς_	871,423 S	696,558 \$	(163,443) \$	3,648,100
Plan fiduciary net position - beginning	*	13,680,691	14,552,114	15,248,672	15,085,229
Plan fiduciary net position - ending (b)	\$	14,552,114 \$	15,248,672 \$	15,085,229 \$	18,733,329
School Division's net pension liability(asset) - ending (a) - (b)	\$	(2,340,587) \$	(1,920,650) \$	(1,513,378) \$	(4,152,289)
Plan fiduciary net position as a percentage of the total pension liability		119.17%	114.41%	111.15%	128.48%
Covered payroll	\$	4,509,552 \$	4,686,098 \$	4,930,772 \$	4,584,891
School Division's net pension liability as a percentage of covered payroll		-51.90%	-40.99%	-30.69%	-90.56%

Schedule of Employer's Share of Net Pension Liability VRS Teacher Retirement Plan For the Measurement Dates of June 30, 2014 through June 30, 2021

	_	2014	2015	2016	2017
Employer's Proportion of the Net Pension Liability (Asset)		0.55%	0.56%	0.62%	0.55%
Employer's Proportionate Share of the Net Pension Liability (Asset)	\$	65,904,000 \$	70,768,000 \$	77,450,000 \$	67,223,000
Employer's Covered Payroll		39,847,538	41,793,330	43,492,596	43,357,060
Employer's Proportionate Share of the Net Pension Liability (Asset) as a Percentage of its Covered Payroll		165%	169%	178%	155%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability		70.88%	70.68%	70.68%	72.92%

Schedule is intended to show information for 10 years. Information prior to the 2014 valuation is not available. However, additional years will be included as they become available.

Schedule of Employer's Share of Net Pension Liability VRS Teacher Retirement Plan For the Measurement Dates of June 30, 2014 through June 30, 2021

	 2018	2019	2020	2021
Employer's Proportion of the Net Pension Liability (Asset)	0.55%	0.54%	0.54%	0.52%
Employer's Proportionate Share of the Net Pension Liability (Asset)	\$ 64,188,000 \$	71,701,408 \$	77,958,419 \$	40,670,091
Employer's Covered Payroll	44,407,179	45,890,976	47,305,449	46,738,368
Employer's Proportionate Share of the Net Pension Liability (Asset) as a Percentage of its Covered Payroll	145%	156%	165%	87%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	74.81%	73.51%	71.47%	85.46%

			(	Contributions in Relation to	1				Contributions
Date		Contractually Required Contribution (1)		Contractually Required Contribution (2)		Contribution Deficiency (Excess) (3)		Employer's Covered Payroll (4)	as a % of Covered Payroll (5)
Date	_	(1)		(2)	-	(3)	-	(4)	(5)
Primary Go	verr	nment							
2022	\$	2,209,955	\$	2,209,955	\$	-	\$	21,460,444	10.30%
2021		2,147,978		2,147,978		-		20,849,690	10.30%
2020		1,902,492		1,902,492		-		20,718,389	9.18%
2019		1,791,824		1,791,824		-		19,373,437	9.25%
2018		1,806,978		1,806,978		-		18,435,581	9.80%
2017		1,742,407		1,742,407		-		17,962,959	9.70%
2016		1,749,055		1,749,055		-		16,817,837	10.40%
2015		1,658,858		1,658,858		-		15,950,558	10.40%
2014		1,855,096		1,855,096		-		15,180,815	12.22%
2013		1,788,622		1,788,622		-		14,636,845	12.22%
Component	: Un	it School Board (	nor	nprofessional)					
2022	\$	66,757	\$	66,757	\$	-	\$	4,807,474	1.39%
2021		65,960		65,960		-		4,584,891	1.44%
2020		80,544		80,544		-		4,930,772	1.63%
2019		85,153		85,153		-		4,686,098	1.82%
2018		174,451		174,451		-		4,509,552	3.87%
2017		170,910		170,910		-		4,416,279	3.87%
2016		249,382		249,382		-		4,061,591	6.14%
2015		245,092		245,092		-		3,991,722	6.14%
2014		290,845		290,845		-		3,816,863	7.62%
2013		295,510		295,510		-		3,878,090	7.62%
Component	: Un	it School Board (	pro	fessional)					
2022	\$	7,801,554	\$	7,801,554	\$	-	\$	49,330,342	15.81%
2021		7,411,664		7,411,664		-		46,738,368	15.86%
2020		7,118,552		7,118,552		-		47,305,449	15.05%
2019		6,966,542		6,966,542		-		45,890,976	15.18%
2018		7,247,252		7,247,252		-		44,407,179	16.32%
2017		6,356,145		6,356,145		-		43,357,060	14.66%
2016		6,115,059		6,115,059		-		43,492,596	14.06%
2015		6,060,033		6,060,033		-		41,793,330	14.50%

Current year contributions are from County of Culpeper and Culpeper County School Board's records and prior year contributions are from the VRS actuarial valuation performed each year.

The School Board Professional Schedule is intended to show information for 10 years. Information prior to the 2014 valuation is not available. However, additional years will be included as they become available.

Notes to Required Supplementary Information - Pension Plans Year Ended June 30, 2022

**Changes of benefit terms** - There have been no actuarially material changes to the System benefit provisions since the prior actuarial valuation.

Changes of assumptions - The actuarial assumptions used in the June 30, 2020 valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020, except the change in the discount rate, which was based on VRS Board action effective as of July 1, 2019. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

#### All Others (Non 10 Largest) - Non-Hazardous Duty:

Mortality Rates (pre-retirement, post-retirement	Update to Pub-2010 public sector mortality tables. For
healthy, and disabled)	future mortality improvements, replace load with a
	modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set
	separate rates based on experience for Plan 2/Hybrid;
	changed final retirement age
Withdrawal Rates	Adjusted rates to better fit experience at each age and
	service decrement through 9 years of service
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change
Discount Rate	No change

### All Others (Non 10 Largest) - Hazardous Duty:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. Increased disability life expectancy. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience and changed final retirement age from 65 to 70
Withdrawal Rates	Decreased rates and changed from rates based on age and service to rates based on service only to better fit experience and to be more consistent with Locals Largest 10 Hazardous Duty
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change
Discount Rate	No change

# Component Unit School Board - Professional Employees

inpolicite diffe serious board in rolessional Employee	
Mortality Rates (pre-retirement, post-retirement	Update to Pub-2010 public sector mortality tables. For
healthy, and disabled)	future mortality improvements, replace load with a
	modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set
	separate rates based on experience for Plan 2/Hybrid;
	changed final retirement age from 75 to 80 for all
Withdrawal Rates	Adjusted rates to better fit experience at each age and
	service decrement through 9 years of service
Disability Rates	No change
Salary Scale	No change
Discount Rate	No change

Schedule of Changes in Total OPEB Liability (Asset) and Related Ratios Medical and Life Insurance Primary Government For the Measurement Dates of June 30, 2017 through June 30, 2021

		2017	2018	2019	2020	2021
Total OPEB liability	_	<u> </u>				
Service cost	\$	141,817 \$	134,501 \$	31,218 \$	35,485 \$	50,238
Interest		52,314	63,426	12,114	11,730	11,585
Changes in assumptions		(111,650)	(1,308)	(29,641)	(21,422)	26,150
Differences between expected and actual experi	ence	(212,746)	(1,746,813)	18,368	58,359	26,475
Contributions - employer		54,950	56,445	8,051	19,171	(58,541)
Net change in total OPEB liability	\$	(75,315) \$	(1,493,749) \$	40,110 \$	103,323 \$	55,907
Total OPEB liability - beginning		1,914,501	1,839,186	345,437	385,547	488,870
Total OPEB liability - ending	\$_	1,839,186 \$	345,437 \$	385,547 \$	488,870 \$	544,777
Covered-employee payroll	\$	N/A \$	N/A \$	N/A \$	N/A \$	N/A
County's total OPEB liability (asset) as a percen	ntage	1174	N1/4		1174	N//4
of covered-employee payroll		N/A	N/A	N/A	N/A	N/A

Schedule is intended to show information for 10 years. Additional years will be included as they become available.

Schedule of Changes in Total OPEB Liability (Asset) and Related Ratios Medical and Life Insurance
Component Unit School Board
For the Measurement Dates of June 30, 2017 through June 30, 2021

		2017	2018	2019		2020	2021
Total OPEB liability	-			 			
Service cost	\$	134,111 \$	124,715	\$ 197,474 \$	5	221,796 \$	190,051
Interest		38,797	55,024	71,332		68,129	64,234
Changes in assumptions		(93,738)	(5,935)	83,724		(19,150)	114,451
Differences between expected and actual experience		433,235	373,217	(62,762)		776,279	(212,615)
Contributions - employer		(554,459)	(99,451)	(84,344)		(567,112)	(2,634)
Net change in total OPEB liability	\$	(42,054) \$	447,570	\$ 205,424 \$	5	479,942 \$	153,487
Total OPEB liability - beginning		1,638,536	1,596,482	2,044,052		2,249,476	2,729,418
Total OPEB liability - ending	\$	1,596,482 \$	2,044,052	\$ 2,249,476 \$	; <u> </u>	2,729,418 \$	2,882,905
	_			 			
Covered-employee payroll	\$	N/A	N/A	\$ N/A \$	5	N/A \$	N/A
County's total OPEB liability (asset) as a percentage							
of covered-employee		N/A	N/A	N/A		N/A	N/A

Schedule is intended to show information for 10 years. Additional years will be included as they become available.

Notes to Required Supplementary Information Medical and Life Insurance County and Component Unit School Board OPEB Year Ended June 30, 2022

County:

Valuation Date: 1/1/2021 Measurement Date: 6/30/2021

No assets are accumulated in a trust that meets the criteria in GASB 75 to pay related benefits.

#### Methods and assumptions used to determine OPEB liability:

Actuarial Cost Method	Entry age normal level % of salary
Discount Rate	1.92%
Inflation	2.50%
Healthcare Trend Rate	The healthcare trend rate assumption starts at 4.7% in 2017 and gradually declines to 5.50% by the year 2087
Retirement Age	The average age at retirement is 62
Mortality Rates	The mortality rates for active and healthy retirees was calculated using the RP 2000 Fully Generational Combined Healthy Table. The mortality rates for disabled retirees and calculated using the RP 2000 Fully Generational Combined Disabled Table.

### Component Unit School Board

Valuation Date: 4/1/2021 Measurement Date: 6/30/2021

No assets are accumulated in a trust that meets the criteria in GASB 75 to pay related benefits.

### Methods and assumptions used to determine OPEB liability:

Actuarial Cost Method	Entry age normal level % of salary
Discount Rate	1.92%
Inflation	2.50%
Healthcare Trend Rate	The healthcare trend rate assumption starts at 4.7% in 2017
	and gradually declines to 5.50% by the year 2087
Retirement Age	The average age at retirement is 62
Mortality Rates	The mortality rates for active and healthy retirees was
	calculated using the RP 2000 Fully Generational Combined
	Healthy Table. The mortality rates for disabled retirees and
	calculated using the RP 2000 Fully Generational Combined
	Disabled Table.

#### COUNTY OF CULPEPER, VIRGINIA

Covered payroll

covered payroll

School Division's net HIC OPEB liability as a percentage of

Schedule of Changes in Net OPEB Liability (Asset) and Related Ratios Component Unit School Board (nonprofessional)
Health Insurance Credit (HIC) Program
For the Measurement Dates of June 30, 2017 through 2021

		2017	2018	2019	2020	2021
Total HIC OPEB Liability						
Service cost	\$	7,155 \$	6,913 \$	6,763	\$ 7,752 \$	7,629
Interest		15,460	15,856	15,257	16,872	17,343
Changes of benefit terms		-	-	-	10,331	-
Differences between expected and actual experience		-	(15,851)	18,716	(12,167)	(3,824)
Changes in assumptions		(5,182)	-	5,930	-	7,113
Benefit payments		(6,119)	(17,427)	(13,506)	(15,843)	(15,772)
Net change in total HIC OPEB liability	\$	11,314 \$	(10,509) \$	33,160	\$ 6,945 \$	12,489
Total HIC OPEB Liability - beginning		223,909	235,223	224,714	257,874	264,819
Total HIC OPEB Liability - ending (a)	\$	235,223 \$	224,714 \$	257,874	\$ 264,819 \$	277,308
Plan fiduciary net position						
Contributions - employer	\$	7,526 \$	7,812 \$	7,016	\$ 7,397 \$	8,712
Net investment income		25,657	17,469	16,116	5,245	67,491
Benefit payments		(6,119)	(17,427)	(13,506)	(15,843)	(15,772)
Administrative expense		(417)	(402)	(349)	(495)	(783)
Other		1,291	(1,291)	(18)	(2)	-
Net change in plan fiduciary net position	\$	27,938 \$	6,161 \$	9,259	\$ (3,698) \$	59,648
Plan fiduciary net position - beginning		220,636	248,574	254,735	263,994	260,296
Plan fiduciary net position - ending (b)	\$	248,574 \$	254,735 \$	263,994	\$ 260,296 \$	319,944
School Division's net HIC OPEB liability(asset) - ending (a)	- ( <b>t</b> \$	(13,351) \$	(30,021) \$	(6,120)	\$ 4,523 \$	(42,636)
Plan fiduciary net position as a percentage of the total HIC OPEB liability		105.68%	113.36%	102.37%	98.29%	115.37%

Schedule is intended to show information for 10 years. Information prior to the 2017 valuation is not available. However, additional years will be included as they become available.

4,420,059 \$

-0.30%

4,507,773 \$

-0.67%

4,686,098 \$

-0.13%

4,930,772 \$

0.09%

4,584,891

-0.93%

Schedule of Employer Contributions Component Unit School Board (nonprofessional) Health Insurance Credit (HIC) Program Years Ended June 30, 2017 through June 30, 2022

Date	 Contractually Required Contribution (1)	 Contributions in Relation to Contractually Required Contribution (2)	 Contribution Deficiency (Excess) (3)	 Employer's Covered Payroll (4)	Contributions as a % of Covered Payroll (5)
2022	\$ 9,134	\$ 9,134	\$ -	\$ 4,807,474	0.19%
2021	8,711	8,711	-	4,584,891	0.19%
2020	7,396	7,396	-	4,930,772	0.15%
2019	7,029	7,029	-	4,686,098	0.15%
2018	7,663	7,663	-	4,507,773	0.17%
2017	7,514	7,514	-	4,420,059	0.17%

Schedule is intended to show information for 10 years. Information prior to the 2017 is not available. However, additional years will be included as they become available.

Notes to Required Supplementary Information Component Unit School Board (nonprofessional) Health Insurance Credit (HIC) Program Year Ended June 30, 2022

Changes of benefit terms - There have been no actuarially material changes to the System benefit provisions since the prior actuarial valuation.

Changes of assumptions - The actuarial assumptions used in the June 30, 2020, valuation were based on the results of an actuarial experience study for the period from July 1, 2016 though June 30, 2020, except the change in the discount rate, which was based on VRS Board action effective as of July 1, 2019. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

### Non-Largest Ten Locality Employers - General Employees

Mortality Rates (pre-retirement, post-retirement	Update to Pub-2010 public sector mortality tables. For
healthy, and disabled)	future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age from 75 to 80 for all
Withdrawal Rates	Adjusted rates to better fit experience at each age and service decrement through 9 years of service
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change
Discount Rate	No change

Schedule of Culpeper County School Board's Share of Net OPEB Liability Teacher Health Insurance Credit (HIC) Program For the Measurement Dates of June 30, 2017 through 2021

Date	Employer's Proportion of the Net HIC OPEB Liability (Asset)	Employer's Proportionate Share of the Net HIC OPEB Liability (Asset)		Employer's Covered Payroll	Employer's Proportionate Share of the Net HIC OPEB Liability (Asset) as a Percentage of Covered Payroll (3)/(4)	Plan Fiduciary Net Position as a Percentage of Total HIC OPEB Liability
(1)	(2)	(3)	_	(4)	(5)	(6)
2021 2020	0.5285% \$ 0.5396%	6,783,406 7,039,171	\$	46,738,368 47,305,449	14.51% 14.88%	13.15% 9.95%
2019	0.5471%	7,162,595		45,892,653	15.61%	8.97%
2018	0.5492%	6,973,000		44,407,179	15.70%	8.08%
2017	0.5504%	6,982,000		43,357,063	16.10%	7.04%

Schedule is intended to show information for 10 years. Information prior to the 2017 valuation is not available. However, additional years will be included as they become available.

Schedule of Employer Contributions Teacher Health Insurance Credit (HIC) Program Years Ended June 30, 2017 through June 30, 2022

Date	 Contractually Required Contribution (1)	 Contributions in Relation to Contractually Required Contribution (2)	 Contribution Deficiency (Excess) (3)	 Employer's Covered Payroll (4)	Contributions as a % of Covered Payroll (5)
2022	\$ 596,897	\$ 596,897	\$ -	\$ 49,330,342	1.21%
2021	565,534	565,534	-	46,738,368	1.21%
2020	567,665	567,665	-	47,305,449	1.20%
2019	550,712	550,712	-	45,892,653	1.20%
2018	546,208	546,208	-	44,407,179	1.23%
2017	481,263	481,263	-	43,357,063	1.11%

Schedule is intended to show information for 10 years. Information prior to the 2017 valuation is not available. However, additional years will be included as they become available.

Notes to Required Supplementary Information Teacher Health Insurance Credit (HIC) Program Year Ended June 30, 2022

**Changes of benefit terms** - There have been no actuarially material changes to the System benefit provisions since the prior actuarial valuation.

Changes of assumptions - The actuarial assumptions used in the June 30, 2020 valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020, except the change in the discount rate, which was based on VRS Board action effective as of July 1, 2019. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age from 75 to 80 for all
Withdrawal Rates	Adjusted rates to better fit experience at each age and service decrement through 9 years of service
Disability Rates	No change
Salary Scale	No change
Discount Rate	No change

Schedule of County and School Board's Share of Net OPEB Liability Group Life Insurance Program For the Measurement Dates of June 30, 2017 through 2021

Date (1)	Employer's Proportion of the Net GLI OPEB Liability (Asset) (2)	Employer's Proportionate Share of the Net GLI OPEB Liability (Asset) (3)	· <del>-</del>	Employer's Covered Payroll (4)	Employer's Proportionate Share of the Net GLI OPEB Liability (Asset) as a Percentage of Covered Payroll (3)/(4) (5)	Plan Fiduciary Net Position as a Percentage of Total GLI OPEB Liability (6)
Primary Go	vernment					
2021	0.10120% \$	1,177,661	\$	20,883,464	5.64%	67.45%
2020	0.10070%	1,681,185		20,732,730	8.11%	52.64%
2019	0.09907%	1,612,132		19,421,523	8.30%	52.00%
2018	0.09710%	1,474,000		18,628,639	7.91%	51.22%
2017	0.09680%	1,456,000		17,962,959	8.11%	48.86%
Component	t Unit School Board (nonpro	fessional)				
2021	0.02230% \$	260,215	\$	4,614,156	5.64%	67.45%
2020	0.02400%	399,854		4,930,772	8.11%	52.64%
2019	0.02391%	389,079		4,687,897	8.30%	52.00%
2018	0.02372%	361,000		4,507,773	8.01%	51.22%
2017	0.02394%	360,000		4,420,059	8.14%	48.86%
Component	t Unit School Board (profess	ional)				
2021	0.22750% \$	2,648,135	\$	46,959,853	5.64%	67.45%
2020	0.23060%	3,848,503		47,460,956	8.11%	52.64%
2019	0.23429%	3,812,522		45,928,734	8.30%	52.00%
2018	0.23366%	3,549,000		44,407,179	7.99%	51.22%
2017	0.23558%	3,545,000		43,357,063	8.18%	48.86%

Schedule is intended to show information for 10 years. Information prior to the 2017 valuation is not available. However, additional years will be included as they become available.

Schedule of Employer Contributions Group Life Insurance Program Years Ended June 30, 2017 through June 30, 2022

Date		Contractually Required Contribution (1)		Contributions in Relation to Contractually Required Contribution (2)	 Contribution Deficiency (Excess) (3)	 Employer's Covered Payroll (4)	Contributions as a % of Covered Payroll (5)
Primary Go	vern	ment					
2022	\$	116,018	\$	116,018	\$ -	\$ 21,484,790	0.54%
2021		112,771		112,771	-	20,883,464	0.54%
2020		107,810		107,810	-	20,732,730	0.52%
2019		100,990		100,990	-	19,421,523	0.52%
2018		96,765		96,765	-	18,628,639	0.52%
2017		93,640		93,640	-	17,962,959	0.52%
Component	Unit	t School Board	(no	nprofessional)			
2022	\$	25,960	\$	25,960	\$ -	\$ 4,807,474	0.54%
2021		24,916		24,916	-	4,614,156	0.54%
2020		25,640		25,640	-	4,930,772	0.52%
2019		24,377		24,377	-	4,687,897	0.52%
2018		23,621		23,621	-	4,507,773	0.52%
2017		23,161		23,161	-	4,420,059	0.52%
Component	Unit	t School Board	(pro	ofessional)			
2022	\$	266,622	\$	266,622	\$ -	\$ 49,374,440	0.54%
2021		253,583		253,583	-	46,959,853	0.54%
2020		246,797		246,797	-	47,460,956	0.52%
2019		238,829		238,829	-	45,928,734	0.52%
2018		232,694		232,694	-	44,407,179	0.52%
2017		204,645		204,645	-	43,357,063	0.47%

Schedule is intended to show information for 10 years. Information prior to the 2017 is not available. However, additional years will be included as they become available.

Notes to Required Supplementary Information Group Life Insurance Program Year Ended June 30, 2022

Changes of benefit terms - There have been no actuarially material changes to the System benefit provisions since the prior actuarial valuation.

Changes of assumptions - The actuarial assumptions used in the June 30, 2020 valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020, except the change in the discount rate, which was based on VRS Board action effective as of July 1, 2019. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

#### **Teachers**

Mortality Rates (pre-retirement, post- retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age from 75 to 80 for all
Withdrawal Rates	Adjusted rates to better fit experience at each age and service decrement through 9 years of service
Disability Rates	No change
Salary Scale	No change
Discount Rate	No change

### Non-Largest Ten Locality Employers - General Employees

Mortality Rates (pre-retirement, post- retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age from 75 to 80 for all
Withdrawal Rates	Adjusted rates to better fit experience at each age and service decrement through 9 years of service
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change
Discount Rate	No change

#### Non-Largest Ten Locality Employers - Hazardous Duty Employees

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. Increased disability life expectancy. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience and changed final retirement age from 65 to 70
Withdrawal Rates	Decreased rates and changed from rates based on age and service to rates based on service only to better fit experience and to be more consistent with Locals Top 10 Hazardous Duty
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change
Discount Rate	No change

**OTHER SUPPLEMENTARY INFORMATION** 

Combining and	d Individual F	und Financi	al Statements	and Schedules

# COUNTY OF CULPEPER, VIRGINIA

Schedule of Revenues, Expenditures and Changes in Fund Balances --Budget and Actual -- Capital Projects Fund Year Ended June 30, 2022

	_	Original Budget		Final Budget	Actual		Variance From Final Budget Positive (Negative)
Revenues:					16 000		16,000
Revenue from use of money and property Miscellaneous	\$	60,000	\$	127,846	\$ 16,090 § 67,846	>	16,090 (60,000)
Intergovernmental: School Board Contribution to Primary Government		-		844,477	844,477		-
Total revenues	\$_	60,000	\$_	972,323	\$ 928,413	- \$_	(43,910)
Expenditures:							
Current:							
General government administration	\$		\$	625,369	\$ 154,448	\$	470,921
Public safety		1,543,400		3,960,877	1,459,817		2,501,060
Public works		525,000		6,113,898	1,167,793		4,946,105
Education:				044 477	044 477		
School construction		- 5 170 000		844,477	844,477		1 244 040
Parks, recreation, and cultural	_	5,170,000		6,564,924	 5,298,076	_	1,266,848
Total expenditures	\$_	7,238,400	\$_	18,109,545	\$ 8,924,611	\$_	9,184,934
Excess (deficiency) of revenues over (under) expenditures	\$_	(7,178,400)	\$_	(17,137,222)	\$ (7,996,198)	\$_	9,141,024
Other financing sources (uses):							
Transfers in	\$	7,178,400	\$	7,178,400	\$ 7,178,400	\$	-
		•	_		 	_	
Total other financing sources (uses)	\$_	7,178,400	\$_	7,178,400	\$ 7,178,400	\$_	-
Changes in fund balances	\$	-	\$	(9,958,822)	\$ (817,798)	\$	9,141,024
Fund balances at beginning of year	_	-		9,958,822	 7,156,386	_	(2,802,436)
Fund balances at end of year	\$_		\$_		\$ 6,338,588	\$_	6,338,588

Combining Statement of Net Position Internal Service Funds At June 30, 2022

	Health Insurance Fund	Dental Insurance Fund	Totals
ASSETS			
Current Assets			
Cash and cash equivalents	· - !	\$ 229,675	\$ 229,675
Total Assets	- !	\$ 229,675	\$ 229,675
LIABILITIES Current Liabilities Reconciled overdraft Due to other funds	8,019,202 300,000	\$ - 	\$ 8,019,202 300,000
Total Liabilities	8,319,202	\$	\$ 8,319,202
NET POSITION Unrestricted (deficit)	5 (8,319,202)	\$ 229,675	\$ (8,089,527)
Total Net Position	(8,319,202)	\$ 229,675	\$ (8,089,527)
Total Liabilities and Net Position	· - !	\$ 229,675	\$ 229,675

The accompanying notes to financial statements are an integral part of this statement.

Combining Statement of Revenues, Expenses and Changes in Net Position -- Internal Service Funds
Year Ended June 30, 2022

	_	Health Insurance Fund	_	Dental Insurance Fund	Totals
Operating revenues:					
Charges for services	\$_	4,335,905	\$	178,965	\$ 4,514,870
Total operating revenues	\$_	4,335,905	\$	178,965	\$ 4,514,870
Operating expenses: Fringe benefits	\$	6,279,336	\$	149,643	\$ 6,428,979
Total operating expenses	\$	6,279,336	\$	149,643	\$ 6,428,979
Change in net position	\$	(1,943,431)	\$	29,322	\$ (1,914,109)
Net position at beginning of year	_	(6,375,771)		200,353	 (6,175,418)
Net position at end of year	\$_	(8,319,202)	\$	229,675	\$ (8,089,527)

The accompanying notes to financial statements are an integral part of this statement.

Combining Statement of Cash Flows --Internal Service Funds Year Ended June 30, 2022

	_	Health Insurance Fund	Dental Insurance Fund	Totals
Cash flows from operating activities: Receipts from insured	\$	4,335,905 \$	178,965 \$	4,514,870
Payments to suppliers	_	(4,335,905)	(149,643)	(4,485,548)
Net cash provided by (used for) operating activities	\$_	\$	29,322 \$	29,322
Increase (decrease) in cash and cash equivalents	\$	- \$	29,322 \$	29,322
Cash and cash equivalents at beginning of year	_	-	200,353	200,353
Cash and cash equivalents at end of year	\$ <b>=</b>	- \$	229,675 \$	229,675
Reconciliation of operating income (loss) to net cash provided by (used for) operating activities:  Operating income (loss)	Ś	(1,943,431) \$	29,322 \$	(1,914,109)
Adjustments to reconcile operating loss to net cash	٧_	(1,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,		(1,714,107)
provided by (used for) operating activities: Changes in operating assets and liabilities:				
Increase (decrease) in reconciled overdraft	\$	1,943,431 \$	- \$	1,943,431
Net cash provided by (used for) operating activities	\$	- \$	29,322 \$	29,322

The accompanying notes to financial statements are an integral part of this statement.

Combining Statement of Fiduciary Net Position -Custodial Funds At June 30, 2022

		Special Welfare Fund		Sheriff Inmate Fund		Totals
Assets:	-		_			
Cash and cash equivalents	\$	146,801	\$_	28,505	\$_	175,306
Total assets	\$	146,801	\$	28,505	\$	175,306
Net Position Restricted for: Inmates	\$	_	S	28,505	\$	28,505
Social services clients	7	146,801	7	-	7	146,801
				20 505		,
Total net position	\$	146,801	Ş	28,505	\$	175,306

Combining Statement of Changes in Fiduciary Net Position Custodial Funds
Year Ended June 30, 2022

Y	ear	Ende	d J	lune	30,	2022
---	-----	------	-----	------	-----	------

	-	Special Welfare Fund	Sheriff Inmate Fund			Total		
Additions: Contributions								
Private contributions Inmate contributions	\$	247,151 -	\$	409,226	\$	247,151 409,226		
Total contributions	\$	247,151	\$	409,226	\$	656,377		
Total additions	\$	247,151	\$	409,226	\$	656,377		
<b>Deductions:</b> Recipient payments	\$	230,192	\$	417,584	\$	647,776		
Total deductions	\$	230,192	\$	417,584	\$	647,776		
Net increase (decrease) in fiduciary net position	\$	16,959	\$	(8,358)	\$	8,601		
Net position - beginning	-	129,842		36,863		166,705		
Net position - ending	\$	146,801	\$	28,505	\$	175,306		



(55,338,410)

19,079,250

position.

Net position of Government Activities

Combining Balance Sheet Governmental Funds - Discretely Presented Component Unit -- School Board At June 30, 2022

	_	Governmental Funds School								
	_	School Operating Fund	School Cafeteri Fund	a 	School Textbook Fund	School Activities Fund		Capital Projects Fund		Totals
Assets:										
Cash and cash equivalents Receivables (net of allowances for uncollectibles): Accounts receivable	\$	687,257 \$	2,619,2	'8 \$ -	458,432 \$ -	2,707,644	\$	3,997,352	\$	10,469,963
Due from other governmental units		3,409,267	52,96	3	-	-		-		3,462,230
Prepaid expenditures		922,125		-	-	-		-		922,125
Due from primary government	_	863,972		_	<u> </u>	-		-		863,972
Total assets	\$	5,882,621 \$	2,672,24	11 \$	458,432 \$	2,707,644	\$_	3,997,352	\$	15,718,290
Liabilities:										
Accounts payable	\$	1,086,394 \$		- \$	- \$		\$	522,496	\$	1,608,890
Accrued liabilities		4,167,527	117,4	4	-	-		-		4,284,981
Unearned revenue - grants	_	628,700		_	<u> </u>	-		-		628,700
Total liabilities	\$_	5,882,621 \$	117,4	<u>4</u> \$	- \$	-	\$_	522,496	\$_	6,522,571
Fund Balances:										
Nonspendable Committed	\$	922,125 \$		- \$	- \$ 458,432		\$	- 3,474,856	\$	922,125 3,474,856
Assigned Unassigned			2,554,78	6/	458,432	2,707,644		-		5,720,863
		(922,125)		<u> </u>	<del></del> .	-		-		(922,125)
Total fund balances	\$_	<u> </u>	2,554,78	<u>7</u> \$	·	2,707,644		3,474,856	\$_	9,195,719
Total liabilities and fund balances	\$_	5,882,621 \$	2,672,24	1 \$	458,432 \$	2,707,644	\$ =	3,997,352	=	
Detailed explanation of adjustments from fund state  When capital assets (land, buildings, equipment) the costs of those assets are reported as expendit those capital assets among the assets of the School	that ures	are to be use	d in gover	ımen	tal activities a	re purchased				67,800,477
Internal service funds are usded by the School Boa assets and liabilities of the internal service funds									9	07,000,477
internal service funds net position are:  The net pension asset is not an available resource a	nd, t	herefore, is not	reported i	n the	funds.					10,799,833 4,152,289
Deferred inflows related to measurement of net per	nsion	and OPEB liabil	ities not av	ailab	le to pay for cu	ırrent-period	l exp	penditures		(35,375,502
Deferred outflows related to OPEB Deferred outflows related to pensions										2,563,075 15,239,133

Long-term liabilities applicable to the School Board's governmental activities are not due and payable in the current period and accordingly are not reported as fund liabilities. All liabilities--both current and long-term are reported in the statement of net

Combining Statement of Revenues, Expenditures, and Changes in Fund Balances --Governmental Funds - Discretely Presented Component Unit -- School Board Year Ended June 30, 2022

		Governmental Fund Types										
	_	School Operating Fund		School Cafeteria Fund		School Textbook Fund		School Activities Fund		School Capital Projects Fund	Totals	
Revenues:												
Revenue from use of money	<u>_</u>	404 255	Ļ	770	,		÷		ċ	442 6	407.540	^
and property Charges for services	\$	106,355 203,150	\$	772 201,597	\$	-	\$	-	\$	413 \$	107,540 404,747	
Miscellaneous		511,197		109,875		250,000		2,990,922		-	3,861,994	
Intergovernmental:		311,177		107,073		230,000		2,770,722		-	3,001,77	4
County contribution to School Board		27,391,699		_		_		_		3,618,171	31,009,870	0
Commonwealth		58,494,258		21,008		-		-		22,752	58,538,018	
Federal	_	10,867,721		5,497,354		-		-	_	1,460,769	17,825,844	
Total revenues	\$_	97,574,380	\$_	5,830,606	\$_	250,000	\$	2,990,922	\$	5,102,105 \$	111,748,013	3
Expenditures:												
Current:												
Education	\$	97,867,966	\$	4,533,703	\$	-	\$	2,438,840	\$	- \$	104,840,509	9
Capital projects		-		-		-		-		3,608,200	3,608,200	0
Contribution to primary government	-	-		-		-		-	-	844,477	844,477	7_
Total expenditures	\$_	98,078,796	\$_	4,533,703	\$_	-	\$	2,438,840	\$_	4,452,677 \$	109,504,016	6
Excess (deficiency) of revenues												
over (under) expenditures	\$_	(504,416)	\$_	1,296,903	\$	250,000	\$	552,082	\$_	649,428 \$	2,243,997	7_
Other financing sources (uses):												
Issuance of note payable	\$_	504,416	\$	-	\$	-	\$	-	\$	- \$	504,416	6
Total other financing sources (uses)	\$_	504,416	\$_	-	\$_	-	\$	-	\$_	\$	504,416	6
Changes in fund balances	\$	-	\$	1,296,903	\$	250,000	\$	552,082	\$	649,428 \$	2,748,413	3
Fund balances at beginning of year	-	-		1,257,884		208,432		2,155,562		2,825,428	6,447,306	6
Fund balances at end of year	\$_	-	\$_	2,554,787	\$	458,432	\$	2,707,644	\$	3,474,856 \$	9,195,719	9

Schedule of Revenues, Expenditures and Changes in Fund Balances -Governmental Funds - Budget and Actual -- Discretely Presented Component Unit -- School Board
Year Ended June 30, 2022

			Scho	ool Opera	ting Fund			School Cafe	eteria Fund	
		Budget	Fir Bud		Actual	Variance From Final Budget Positive (Negative)	Budget	Final Budget	Actual	Variance From Final Budget Positive (Negative)
Revenues:	_	== 000 4			101 DEE A		0 / F00 Å	0 / T00 Å	^	(05.500)
Revenue from use of money and property	\$	55,000 \$		55,000 \$	106,355 \$	51,355 \$		26,500 \$	772 \$	(25,728)
Charges for services Miscellaneous		229,500 1,093,296		29,500 93,296	203,150 511,197	(26,350) (582,099)	1,675,426 51,819	1,675,426 51,819	201,597 109,875	(1,473,829) 58,056
Intergovernmental:		1,073,270	1,0	73,270	311,177	(302,077)	31,019	31,017	107,073	30,030
County contribution to School Board		33,127,765	33.13	27,765	27,391,699	(5,736,066)	_		-	_
Commonwealth		58,420,833		20,833	58,494,258	73,425	76,470	76,470	21,008	(55,462)
Federal		5,856,750		54,961	10,867,721	(87,240)	2,446,250	2,446,250	5,497,354	3,051,104
	-					(- , - ,	, ,, ,, ,,			
Total revenues	\$_	98,783,144 \$	103,88	81,355 \$	97,574,380 \$	(6,306,975) \$	4,276,465 \$	4,276,465 \$	5,830,606 \$	1,554,141
Expenditures: Current:										
Education:										
Instruction	\$	76,528,622 \$	-	75,398 \$	73,641,542 \$	5,133,856 \$	- \$	- \$	- \$	-
Administration, attendance and health		4,778,864		88,864	4,299,634	489,230	-	-	-	-
Pupil transportation		5,192,300	5,20	05,877	5,452,596	(246,719)	-	-	-	-
Operation and maintenance of school										
plant		9,186,956		76,396	8,927,417	548,979	-	-	-	-
Facilities		55,082		98,082	97,808	274	-	-	-	-
Technology instruction School food service		3,041,320	5,44	49,147	5,448,969	178	4,276,465	4,276,465	4,533,703	(257,238)
School food Service	-						4,270,403	1,270,103	1,333,703	(237,230)
Total education	\$	98,783,144 \$	103,79	93,764 \$	97,867,966 \$	5,925,798 \$	4,276,465\$	4,276,465\$	4,533,703 \$	(257,238)
Capital Projects		-		-	-	-	-	-	-	-
Contribution to primary government	_					<u> </u>				
Debt service:										
Principal retirement		-	20	01,500	201,311	189	-	-	-	-
Interest and other fiscal charges	-	-		9,500	9,519	(19)	<del>-</del>		<del>-</del>	
Total expenditures	\$_	98,783,144 \$	104,00	04,764 \$	98,078,796 \$	5,925,968 \$	4,276,465 \$	4,276,465 \$	4,533,703 \$	(257,238)
Excess (deficiency) of revenues over										
(under) expenditures	\$_	- \$	(12	23,409) \$	(504,416) \$	(381,007) \$	- \$	- \$	1,296,903 \$	1,296,903
Other financing sources:										
Issuance of note payable	\$	- \$		- \$	504,416 \$	- \$	- \$	- \$	- \$	-
. ,	-	·			·	·`.	·	·	·	
Total other financing sources	\$_	- \$		- \$	504,416 \$	- \$	- \$	- \$	- \$	
Changes in fund balances	\$	- \$	(12	23,409) \$	- \$	(381,007) \$	- \$	- \$	1,296,903 \$	1,296,903
Fund balances at beginning of year	_	<u>-</u>			<u>-</u>	<u> </u>		<u> </u>	1,257,884	1,257,884
Fund balances at end of year	Ś	- \$		23,409) \$	- \$	(381,007) \$			2,554,787 \$	2,554,787

			School	Tex	tbook Fund		Marata a a	_			School Capital	Pr	ojects Fund	Waste and
	Budget		Final Budget		Actual		Variance From Final Budget Positive (Negative)		Budget		Final Budget		Actual	Variance From Final Budget Positive (Negative)
\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	413 \$	413
	-		-		250,000		250,000		-		-		-	-
	-		-						3,618,171		3,618,171		3,618,171	-
	-		-		-		-		-		22,752 2,167,261		22,752 1,460,769	- (706,492)
Ś	_	\$	_	 \$	250,000	s .	250,000	- <u>-</u> s	3,618,171	 \$	5,808,184	s S	5,102,105 \$	(706,079)
· ·		- * -		-		- ' -		-		- ` -		_		(****)
\$	-	\$	-	\$	-	\$	-	\$	-	\$	- :	\$	- \$	-
	-		-				-		-		-		-	-
	-		-		-				-		-		-	-
	-		-		-		-		-		-		-	-
	-		-		-		-	_	-		-	_	<u> </u>	-
\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	- \$	-
	-		-		-		-		3,618,171		9,577,317	_	3,608,200 844,477	5,969,117 (844,477)
	-		-		-		-		-		-		-	-
\$	-	\$	-	\$_	-	\$	-	\$	3,618,171	\$	9,577,317	\$_	4,452,677 \$	5,124,640
\$	-	\$_		_\$_	250,000	\$	250,000	\$_	-	\$_	(3,769,133)	\$_	649,428 \$	4,418,561
\$	-	\$_	-	\$_	-	\$	-	\$_	-	\$	<u>-</u> .	\$_	- \$	-
\$	-	\$	-	\$_	-	\$		\$	-	\$_	<u> </u>	\$_	- \$	-
\$	-	\$	-	\$	250,000	\$	250,000	\$	-	\$	(3,769,133)	\$	649,428 \$	4,418,561
	-				208,432		208,432	_	-	_	3,769,133		2,825,428	(943,705)
\$		\$	-	\$	458,432	\$	458,432	\$	-	\$	- :	\$	3,474,856 \$	3,474,856



Reconciliation of Statement of Revenues, Expenditures, and Changes in Fund Balances to the Statement of Activities - Discretely Presented Component Unit - School Board For the Year Ended June 30, 2022

Amounts reported for governmental activities in the Statement of Activities are different because:			
Net changes in fund balances - total governmental funds		\$	2,748,413
Governmental funds report capital outlays as expenditures. However, in the Statement of Activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which the depreciation expense exceeded capital outlays in the current period:			
Capital asset additions Depreciation expense	\$	4,729,427 (3,546,915)	1,182,512
Internal service funds are used by the School Board to charge the costs of dental insurance to individual funds. The net revenue of internal service funds is reported with governmental activities.			2,399,122
Increase (decrease) in deferred inflows related to the measurement of the net pension liabilities/assets.			
Increase (decrease) in deferred inflows related to the measurement of the net OPEB liabilities/assets.			(27,178,712)
(dashtees) dasees.			(1,429,245)
Some expenses reported in the Statement of Activities do not require the use of current financial resources and, therefore are not reported as expenditures in governmental funds. This amount reflects the change in accrued leave and other post employement benefits:			
Compensated absences	\$	(39,442)	
Decrease (increase) in net pension liability/asset		39,927,239	
Decrease (increase) in net OPEB liability/asset Decrease (increase) in deferred outflows related to pensions		1,489,444 (4,081,898)	
Decrease (increase) in deferred outflows related to OPEB		(144,321)	37,151,022
	_		37,131,022
The issuance of long-term debt (e.g. leases) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. Details of this adjustment are as follows:			
Principal retired on long-term debt Issuance of long-term debt	\$	509,282 (504,416)	4,866
Transfer of joint tenancy assets from Primary Government to the Component Unit School		_	<b>.</b> . <b>.</b>
Board			3,159,554
Change in net position of governmental activities		\$	18,037,532

Statement of Net Position Internal Service Funds -- Discretely Presented Component Unit -- School Board At June 30, 2022

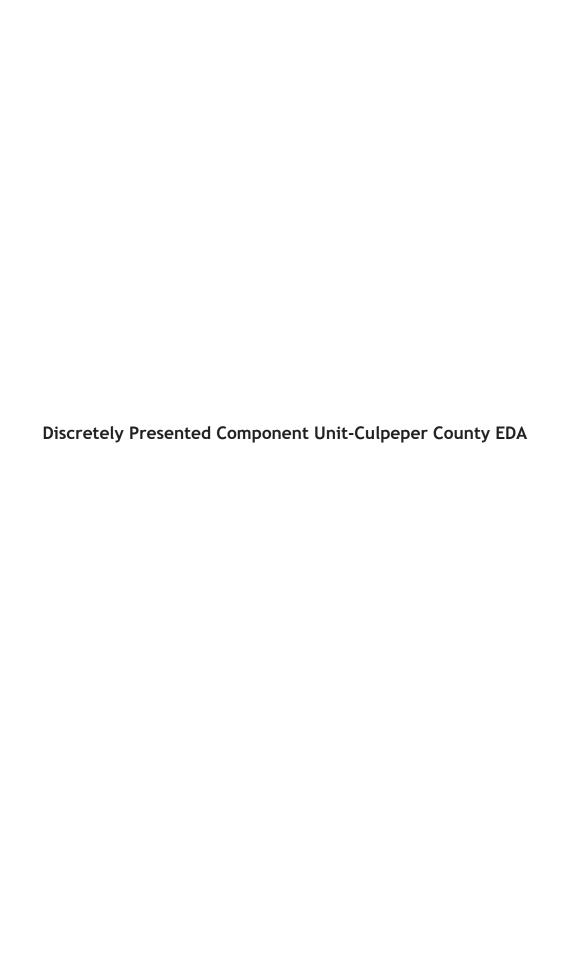
ASSETS	 Health Insurance Fund	Dental Insurance Fund		Total
Current Assets				
Cash and cash equivalents	\$ 10,509,525 \$	290,308	\$_	10,799,833
Total Assets	\$ 10,509,525 \$	290,308	\$	10,799,833
NET POSITION				
Unrestricted	\$ 10,509,525 \$	290,308	\$	10,799,833
Total Net Position	\$ 10,509,525 \$	290,308	\$	10,799,833
Total Liabilities and Net Position	\$ 10,509,525 \$	290,308	\$	10,799,833

Statement of Revenues, Expenses and Changes in Net Position -- Internal Service Funds -- Discretely Presented Component Unit -- School Board Year Ended June 30, 2022

	_	Health Insurance Fund	_	Dental Insurance Fund		Total Fund
Operating revenues:						
Charges for services	\$_	10,993,872	\$_	482,701	\$_	11,476,573
Operating expenses: Fringe benefits	\$_	8,630,036	\$_	447,415	\$_	9,077,451
Change in net position	\$	2,363,836	\$	35,286	\$	2,399,122
Net position at beginning of year	_	8,145,689	_	255,022	_	8,400,711
Net position at end of year	\$_	10,509,525	\$_	290,308	\$_	10,799,833

Statement of Cash Flows Internal Service Funds -- Discretely Presented Component Unit -- School Board Year Ended June 30, 2022

		Health Insurance Fund	Dental Insurance Fund	Total
Cook flows from an author and thicking	_			
Cash flows from operating activities:	Ś	40 002 972 6	402 704	Ċ 11 474 E72
Receipts from insured	Ş	10,993,872		. , ,
Payments to suppliers	_	(8,630,036)	(447,415)	(9,077,451)
Net cash provided by (used for) operating activities	\$	2,363,836	35,286	\$ 2,399,122
Increase (decrease) in cash and cash equivalents	\$	2,363,836	35,286	\$ 2,399,122
Cash and cash equivalents at beginning of year		8,145,689	255,022	8,400,711
, , , , , , , , , , , , , , , , , , , ,	_			
Cash and cash equivalents at end of year	\$_	10,509,525	290,308	\$ 10,799,833
Reconciliation of operating income (loss) to net cash provided by (used for) operating activities:	=			
Operating income (loss)	\$	2,363,836	35,286	\$ 2,399,122
Net cash provided by (used for) operating activities	\$_	2,363,836	35,286	\$ 2,399,122



Discretely Presented Component Unit - Culpeper County EDA Statement of Net Position At June 30, 2022

Assets Current assets: Cash and cash equivalents	Ś	308,064
eash and eash equivalents	· · · · · ·	300,004
Total assets	\$	308,064
Net Position		
Unrestricted	\$	308,064
Total net position	\$	308,064

Discretely Presented Component Unit - Culpeper County EDA Statement of Revenues, Expenses, and Changes in Net Position Year Ended June 30, 2022

Operating Expenses Economic development grants	\$ 1,021,960
Operating income (loss)	\$ (1,021,960)
Nonoperating revenues  Contribution from Culpeper County  Contribution from Town of Culpeper  Interest revenue	\$ 951,919 74,800 60
Total nonoperating revenues	\$ 1,026,779
Change in net position	\$ 4,819
Net position, beginning of year	 303,245
Net position, end of year	\$ 308,064

Discretely Presented Component Unit - Culpeper County EDA Statement of Cash Flows Year Ended June 30, 2022

Cash flows from operating activities Payments to suppliers	\$_	(1,021,960)
Net cash provided by (used for) by operating activities	\$_	(1,021,960)
Cash flows from noncapital financing activities Contribution from Localities	\$_	1,026,719
Cash flows from investing activities Interest revenue	\$_	60
Net increase (decrease) in cash and cash equivalents	\$	4,819
Cash and cash equivalents, beginning of year	_	303,245
Cash and cash equivalents, end of year	\$_	308,064
Reconciliation of operating income (loss) to net cash provided by (used for) operating activities:		
Operating income (loss)	\$_	(1,021,960)
Net cash provided by (used for) by operating activities	\$_	(1,021,960)

Supporting Schedule

Fund, Major and Minor Revenue Source		Original Budget		Final Budget		Actual	Variance From Final Budget Positive (Negative)
Primary Government:							
General Fund:							
Revenue from local sources:							
General property taxes:							
Real property taxes	\$	35,950,906	\$	35,950,906	\$	35,327,953 \$	(622,953)
Real and personal public service corporation							
property taxes		1,871,135		1,871,138		1,791,830	(79,308)
Personal property taxes		25,911,748		25,911,748		28,432,361	2,520,613
Mobile home taxes		16,562		16,562		15,484	(1,078)
Machinery and tools taxes		2,255,095		2,255,095		2,382,186	127,091
Recreational property taxes		274,523		274,523		340,314	65,791
Penalties		550,000		550,000		788,124	238,124
Interest	_	375,000		375,000		379,003	4,003
Total general property taxes	\$_	67,204,969	\$_	67,204,972	\$_	69,457,255 \$	2,252,283
Other local taxes:							
Local sales and use taxes	\$	7,000,000	\$	7,000,000	\$	8,922,468 \$	1,922,468
Transient occupancy tax		52,565		52,565		88,510	35,945
Consumer utility taxes		823,750		823,750		856,092	32,342
Motor vehicle licenses tax		700,000		700,000		833,491	133,491
Taxes on recordation and wills	_	965,000	_	965,000	_	1,321,394	356,394
Total other local taxes	\$_	9,541,315	\$_	9,541,315	\$_	12,021,955 \$	2,480,640
Permits, privilege fees and regulatory licenses:							
Animal licenses	\$	11,000	\$	11,000	\$	16,475 \$	5,475
Building and related permits		722,500		746,250		782,454	36,204
Other permits and licenses	_	178,800		178,800		329,894	151,094
Total permits, privilege fees and regulatory							
licenses	\$_	912,300	\$_	936,050	\$_	1,128,823 \$	192,773
Fines and Forfeitures:							
Court fines and forfeitures	\$_	25,000	\$_	25,000	\$_	76,465 \$	51,465
Revenue from use of money and property:							
Revenue from use of money	\$	-	\$	-	\$	(33,018) \$	(33,018)
Revenue from use of property	_	634,159		634,159		667,877	33,718
Total revenue from use of money and property	\$	634,159	\$	634,159	\$	634,859 \$	700

Fund, Major and Minor Revenue Source		Original Budget		Final Budget		Actual	Variance From Final Budget Positive (Negative)
r una, major una minor nevenae source		Dauget		Duaget	_	Actual	(Negative)
Primary Government: (Continued)							
General Fund: (Continued)							
Revenue from local sources: (Continued)							
Charges for services:							
Excess fees of clerk	\$	29,000	\$	29,000	\$	81,057 \$	52,057
Charges for Commonwealth's attorney		3,000		3,000		4,161	1,161
Charges for parks and recreation		43,350		100,814		146,990	46,176
Charges for law enforcement and traffic control		41,000		41,000		56,164	15,164
Charges for courthouse maintenance fees		24,500		24,500		32,837	8,337
Charges for courthouse and courtroom							
security fees		40,000		40,000		97,583	57,583
Charges for other court costs		5,500		5,500		8,893	3,393
Charges for other protection		74,000		100,371		84,761	(15,610)
Charges for library		-		8,382		75,988	67,606
Charges for fire and rescue services		810,000		810,000		972,429	162,429
Charges for planning and community development		1,500		1,500		2,051	551
Full circle thrift fees		273,199		273,199		233,356	(39,843)
Charges for law library		12,000		12,000		9,089	(2,911)
Cosmetology fees		447,462		447,462		516,638	69,176
Charges for daycare	_	2,225,520		2,462,050	_	1,740,366	(721,684)
Total charges for services	\$_	4,030,031	\$_	4,358,778	\$_	4,062,363 \$	(296,415)
Miscellaneous:							
Miscellaneous	\$	300,003	ς	566,530	ς	824,638 \$	258,108
Miscettaneous	٧_	300,003		300,330	٧_	024,030 J	230,100
Total miscellaneous	\$_	300,003	\$_	566,530	\$_	824,638 \$	258,108
Recovered costs:							
Town of Culpeper E-911	\$_	449,953	_\$_	449,953	\$_	344,522 \$	(105,431)
Total recovered costs	\$_	449,953	\$_	449,953	\$_	344,522 \$	(105,431)
Total revenue from local sources	\$_	83,097,730	\$_	83,716,757	\$_	88,550,880 \$	4,834,123
Intergovernmental:							
Revenue from the Commonwealth:							
Noncategorical aid:							
Motor vehicle carriers' tax	\$	41,500	Ś	41,500	Ś	40,590 \$	(910)
Mobile home titling taxes	*	,	*	,		16,044	16,044
Communications tax		1,626,000		1,626,000		1,480,681	(145,319)
PPTRA		3,367,808		3,367,808		3,367,808	(113,317)
Auto rental tax		75,000		75,000		110,623	35,623
Auto rentat tax	_	73,000		73,000	_	110,023	33,023
Total noncategorical aid	\$_	5,110,308	\$_	5,110,308	\$_	5,015,746 \$	(94,562)

Fund, Major and Minor Revenue Source		Original Budget	Final Budget	_	Actual	Variance From Final Budget Positive (Negative)
Primary Government: (Continued)						
General Fund: (Continued)						
Intergovernmental : (Continued)						
Revenue from the Commonwealth: (Continued)						
Categorical aid:						
Shared expenses:						
Commonwealth's attorney	\$	558,953 \$	558,953	Ś	553,006 \$	(5,947)
Sheriff	•	3,062,949	3,272,867	•	3,191,947	(80,920)
Commissioner of the Revenue		151,699	151,699		163,852	12,153
Treasurer		133,012	133,012		133,039	27
Registrar/electoral board		51,702	76,918		81,513	4,595
Clerk of the Circuit Court		366,888	412,191		400,919	(11,272)
Combined Court	_	9,200	9,200	_	9,860	660
Total shared expenses	\$_	4,334,403 \$	4,614,840	\$_	4,534,136 \$	(80,704)
Other categorical aid:						
Welfare administration and assistance	\$	2,297,420 \$	2,297,420	\$	1,667,352 \$	(630,068)
Local jail		122,323	122,323		164,343	42,020
Fire service program		120,000	120,000		122,679	2,679
Families first grant		183,898	183,898		192,104	8,206
Library aid		167,016	167,016		176,688	9,672
E-911 wireless		183,000	183,000		343,688	160,688
Four for life funds		60,000	60,000		57,642	(2,358)
Community youth services grant		2,278,787	2,278,787		1,313,269	(965,518)
Juvenile and domestic relations		51,802	51,802		11,450	(40,352)
Criminal justice services		260,739	260,739		279,878	19,139
Crime victim assistance		22,924	22,924		27,508	4,584
Other categorical aid	_	228,477	306,743	_	253,286	(53,457)
Total other categorical aid	\$_	5,976,386 \$	6,054,652	\$_	4,609,887 \$	(1,444,765)
Total categorical aid	\$_	10,310,789 \$	10,669,492	\$_	9,144,023 \$	(1,525,469)
Total revenue from the Commonwealth	\$_	15,421,097 \$	15,779,800	\$	14,159,769 \$	(1,620,031)

Fund, Major and Minor Revenue Source		Original Budget		Final Budget		Actual	Variance From Final Budget Positive (Negative)
Primary Government: (Continued) General Fund: (Continued) Intergovernmental : (Continued) Revenue from the federal government:							
Categorical aid: Welfare administration and assistance	\$	2,442,436	\$	2,442,436	\$	3,047,394 \$	604,958
Department of justice grants		-		171,020		27,311	(143,709)
Emergency services		-		-		10,751	10,751
ARPA funds - sheriff		-		-		209,918	209,918
VSTOP grant		36,638		36,638		36,648	10
Victim witness grant		68,770		68,770		63,684	(5,086)
USDA grant funds		320,000		320,000		358,384	38,384
Headstart		1,008,019		2,298,732		4,555,980	2,257,248
Early Headstart		851,404		914,006		1,077,672	163,666
Federal interest subsidy		-		714,000		37,315	37,315
ARPA funds - library		_		22,278		22,278	57,515
DMV selective enforcement grant		-		41,952		22,923	(19,029)
	_		_	-			· · · · · · · · · · · · · · · · · · ·
Total revenue from the federal government	\$_	4,727,267		6,315,832		9,470,258 \$	3,154,426
Total General Fund	\$_	103,246,094	\$	105,812,389	\$_	112,180,907 \$	6,368,518
CARES ACT Fund: Intergovernmental: Revenue from the federal government: Categorical aid: CARES ACT funds	\$	_ (	ς.	_	ς.	278,564 \$	278,564
	, _		~—		۰٧_		·
Total CARES ACT Fund	\$=		<sup>&gt;</sup> —		= د	278,564 \$	278,564
American Rescue Plan ACT Fund: Intergovernmental: Revenue from the federal government: Categorical aid: American Rescue Plan Act funds	\$_		\$	352,602	\$_	551,651 \$	199,049
Total American Rescue Plan ACT Fund	\$	- 9	\$	352,602	\$	551,651 \$	199,049
Capital Projects Fund: Revenue from local sources: Revenue from use of money and property:	_				•		44.000
Revenue from use of property	\$_		۶	-	٤_	16,090 \$	16,090
Total revenue from use of money and property Miscellaneous:	\$_		\$	-	\$_	16,090 \$	16,090
Miscellaneous	\$_	60,000	\$	127,846	\$_	67,846 \$	(60,000)
Total revenue from local sources	\$_	60,000	\$	127,846	\$_	83,936 \$	(43,910)
Intergovernmental: School Board Contribution to Primary Government	\$_	- 5	\$	844,477	\$_	844,477 \$	
Total Capital Projects Fund	\$_	60,000	\$ <u></u>	972,323	\$_	928,413 \$	(43,910)
Total Revenues Primary Government	\$_	103,306,094	\$	107,137,314	\$	113,939,535 \$	6,802,221

Fund, Major and Minor Revenue Source		Original Budget		Final Budget		Actual	Variance From Final Budget Positive (Negative)
Component Unit School Board:							
School Operating Fund:							
Revenue from local sources:							
Revenue from use of money and property:							
Revenue from use of property	\$	55,000	\$	55,000	\$	106,355 \$	51,355
Total revenue from use of money and property	\$_	55,000	_	55,000	_	106,355 \$	51,355
Charges for services:							
Textbook sales	\$	6,000	¢	6,000	¢	- \$	(6,000)
Transportation and field trips	Ų	45,000	۲	45,000	ڔ	158,278	113,278
Tuition and fees		178,500		178,500		44,872	(133,628)
Total charges for services	_ \$	229,500	\$	229,500	 \$	203,150 \$	(26,350)
-	_	•		•		· · · · · · · · · · · · · · · · · · ·	· / /
Miscellaneous:							
Miscellaneous	\$_	1,093,296	_\$_	1,093,296	\$_	511,197 \$	(582,099)
Total miscellaneous	\$_	1,093,296	\$_	1,093,296	\$_	511,197 \$	(582,099)
Total revenue from local sources	\$_	1,377,796	\$_	1,377,796	\$_	820,702 \$	(557,094)
Intergovernmental:							
County contribution to School Board	\$	33,127,765	\$	33,127,765	\$	27,391,699 \$	(5,736,066)
Revenue from the Commonwealth:			_				· · · · · · · · · · · · · · · · · · ·
Categorical aid:							
Share of state sales tax	\$	10,255,020	S	10,255,020	Ś	13,662,105 \$	3,407,085
Basic school aid	•	25,670,523	•	25,670,523	•	24,677,158	(993,365)
Special education-SOQ		2,107,480		2,107,480		2,144,298	36,818
Primary class size		1,056,039		1,056,039		1,062,360	6,321
Infrastructure and operation PPA		2,028,636		2,028,636		2,074,883	46,247
Gifted and talented		270,962		270,962		275,696	4,734
Remedial education		903,206		903,206		918,985	15,779
Preschool initiative		848,054		848,054		613,700	(234, 354)
Vocational education-SOQ		441,567		441,567		449,282	7,715
Educational technology		310,000		310,000		335	(309,665)
At - risk		1,620,156		1,620,156		1,671,102	50,946
Textbook		539,264		539,264		548,685	9,421
Fringe benefits		4,987,702		4,987,702		5,074,840	87,138
ESL		860,795		860,795		1,022,481	161,686
Special education-Tuition		879,561		879,561		541,280	(338,281)
Early reading intervention		216,573		216,573		428,587	212,014
Compensation supplements		1,653,767		1,653,767		1,694,547	40,780
No loss funding		-		3,372,745		956,327	(2,416,418)
Other categorical aid	_	3,771,528		398,783		677,607	278,824
Total categorical aid	\$_	58,420,833	\$_	58,420,833	\$_	58,494,258 \$	73,425
Total revenue from the Commonwealth	\$_	58,420,833	\$_	58,420,833	\$_	58,494,258 \$	73,425

Page 6 of 7

Fund, Major and Minor Revenue Source		Original Budget		Final Budget		Actual	Variance From Final Budget Positive (Negative)
Component Unit School Board: (Continued) School Operating Fund: (Continued) Intergovernmental: (Continued) Revenue from the federal government:							
Categorical aid: Title I Title II Part A Title VI - B Preschool incentive Title III Vocational education ESSER	\$	1,636,123 174,722 1,547,623 45,688 83,336 127,757 2,176,527	\$	1,636,123 174,722 1,747,623 45,688 83,336 127,757 5,578,738	\$	1,321,102 \$ 300,370 1,804,498 46,574 104,539 264,898 5,394,953	(315,021) 125,648 56,875 886 21,203 137,141 (183,785)
Emergency Connectivity Fund Grant Miscellaneous federal grants		64,974		1,496,000 64,974		1,496,000 134,787	69,813
Total revenue from the federal government	\$	5,856,750	\$_	10,954,961	\$_	10,867,721 \$	(87,240)
Total School Operating Fund	\$	98,783,144	\$_	103,881,355	\$_	97,574,380 \$	(6,306,975)
School Cafeteria Fund: Revenue from local sources: Revenue from use of money and property: Revenue from use of money Charges for services:	\$	26,500	\$	26,500	\$	772 \$	(25,728)
Cafeteria sales		1,675,426		1,675,426		201,597	(1,473,829)
Miscellaneous: Miscellaneous	_	51,819		51,819		109,875	58,056
Total revenue from local sources	\$_	1,753,745	\$_	1,753,745	\$_	312,244 \$	(1,441,501)
Intergovernmental: Revenue from the Commonwealth: Categorical aid: School food program grant	\$	76,470	¢	76,470	¢	21,008 \$	(55,462)
Total revenue from the Commonwealth  Revenue from the federal government:  Categorical aid:	\$_	76,470	_\$_	76,470	- <sup>&gt;</sup> _	21,008 \$	(55,462)
School food program grant	\$_	2,446,250	\$_	2,446,250	\$_	5,497,354 \$	3,051,104
Total revenue from the federal government	\$	2,446,250	\$_	2,446,250	\$_	5,497,354 \$	3,051,104
Total School Cafeteria Fund	\$_	4,276,465	\$_	4,276,465	\$_	5,830,606 \$	1,554,141

Fund, Major and Minor Revenue Source	 Original Budget	Final Budget	Actual	Variance From Final Budget Positive (Negative)
Component Unit School Board: (Continued)				
Special Revenue Funds: (Continued)				
School Textbook Fund:				
Miscellaneous:				
Miscellaneous	\$ \$	\$	250,000 \$	250,000
Total School Textbook Fund	\$ <u>-</u> \$	<u>-</u> \$_	250,000 \$	250,000
School Capital Projects Fund:				
Revenue from local sources:				
Revenue from use of money and property:				
Revenue from use of money	\$ - \$	- \$	413 \$	413
Intergovernmental:				
County contribution to School Board	\$ 3,618,171 \$	3,618,171 \$	3,618,171 \$	
Revenue from the Commonwealth:				
Categorical aid:				
School secruity grant	\$ <u> </u>	22,752 \$	22,752 \$	-
Total revenue from the Commonwealth	\$ \$_	22,752 \$	22,752 \$	
Revenue from the federal government:				
Categorical aid:				
ESSER grant	\$ - \$	2,167,261 \$	1,460,769 \$	(706,492)
Total School Capital Projects Fund	\$ 3,618,171 \$	5,808,184 \$	5,102,105 \$	(706,079)

Description	Table #
Financial Trends	
These tables contain trend information to help the reader understand how the County's financial	
performance and well-being have changed over time.	
Net Position by Component	1
Changes in Net Position	2
Governmental Activities Tax Revenues by Source	2
(Accrual Basis of Accounting) Fund Balances of Governmental Funds	3 4
Changes in Fund Balances of Governmental Funds	5
Governmental Activities Tax Revenues by Source	3
(Modified Accrual Basis of Accounting)	6
Revenue Capacity	
These tables contain information to help the reader assess the factors affecting the County's ability	
to generate its property and sales taxes.	
Assessed Value of Taxable Property	7
Property Tax Rates	8
Principal Taxpayers	9
Property Tax Levies and Collections	10
Debt Capacity	
These tables present information to help the reader assess the affordability of the County's current levels of outstanding debt and the County's ability to issue debt in the future.	
tevets of outstanding debt and the country's ability to issue debt in the ruture.	
Ratios of Outstanding Debt by Type	11
Ratio of Net General Bonded Debt to	12
Assessed Value and Net Bonded Debt Per Capita	
Computation of Direct and Overlapping Bonded Debt	13
Demographic and Economic Information	
This table offers demographic and economic indicators to help the reader understand the	
environment within which the County's financial activities take place and to help make comparisons	
over time and with other governments.	
Demographic and Economic Statistics	14
Operating Information	
These tables contain information about the County's operations and resources to help the reader	
understand how the County's financial information relates to the services the County provides and the activities it performs.	
Principal Employers	15
Full-time Equivalent County Government Employees by Function	16
Operating Indicators by Function	17 19
Capital Asset Statistics by Function	18

#### Sources:

Unless otherwise noted, the information in these tables is derived from the annual comprehensive financial reports for the relevant year.

Net Position by Component Last Ten Fiscal Years (Accrual Basis of Accounting)

	_	2013	2014	2015	2016
Governmental activities:					
Net investment in capital assets	\$	16,842,091 \$	17,096,240	\$ 17,459,113 \$	21,001,499
Unrestricted		14,216,874	28,013,102	28,338,644	29,135,567
Total governmental activities net position	\$	31,058,965 \$	45,109,342	\$ 45,797,757 \$	50,137,066
Business-type activities:					
Net investment in capital assets	\$	39,449,925 \$	38,628,122	\$ 38,385,061 \$	38,066,796
Unrestricted		2,183,371	2,177,151	1,451,761	744,747
Total primary government expenses	\$	41,633,296 \$	40,805,273	\$ 39,836,822 \$	38,811,543
Primary government					
Net investment in capital assets	\$	56,292,016 \$	55,724,362	\$ 55,844,174 \$	59,068,295
Unrestricted		16,400,245	30,190,253	29,790,405	29,880,314
Total primary government	\$	72,692,261 \$	85,914,615	\$ 85,634,579 \$	88,948,609

_	2017	_	2018	_	2019	2020	 2021	2022
\$	20,476,394 31,150,231	\$	22,417,921 31,272,022	\$	25,730,555 31,945,875	\$ 26,119,321 30,927,744	\$ 27,908,531 \$ 50,335,048	39,186,778 52,610,847
\$	51,626,625	\$	53,689,943	\$		\$ 57,047,065	\$ 78,243,579 \$	91,797,625
\$	36,577,263	\$	35,819,052	\$	34,797,441	\$ 36,598,124	\$ 35,294,632 \$	34,222,628
	987,074		462,725		502,152	(362,843)	(699,047)	(567,387)
\$	37,564,337	\$	36,281,777	\$	35,299,593	\$ 36,235,281	\$ 34,595,585 \$	33,655,241
		-						
\$	57,053,657	\$	58,236,973	\$	60,527,996	\$ 62,717,445	\$ 63,203,163 \$	73,409,406
	32,137,305		31,734,747		32,448,027	30,564,901	49,636,001	52,043,460
\$	89,190,962	\$	89,971,720	\$	92,976,023	\$ 93,282,346	\$ 112,839,164 \$	125,452,866



Changes in Net Position Last Ten Fiscal Years (Accrual Basis of Accounting)

	_	2013	2014	2015	2016	2017	2018	2019	2020	2021	2022
Expenses:											
Governmental activities:											
General government											
administration	\$	3,931,161 \$	4,089,623 \$	4,254,839 \$	4,547,939 \$	4,046,456 \$	5,452,121 \$	6,336,513 \$	8,214,257 \$	8,088,135 \$	7,933,26
Judicial administration		2,780,091	2,830,835	3,159,004	3,344,654	3,457,114	3,778,989	4,093,726	4,139,416	4,462,880	4,539,50
Public safety		15,463,283	15,743,399	16,857,312	17,603,365	17,316,692	18,516,259	18,270,446	22,793,670	22,711,193	25,024,5
Public works		1,543,378	2,574,243	2,627,335	5,880,173	2,819,964	1,669,650	3,429,626	1,922,119	1,796,329	1,049,5
Health & welfare		14,203,433	14,809,148	15,551,493	16,346,871	17,400,767	17,311,790	16,522,900	16,348,441	16,578,982	16,745,0
Education		49,430,292	31,691,953	33,516,082	33,452,127	40,747,103	39,310,935	37,801,053	44,226,572	33,412,209	35,767,3
Parks, recreation, & cultural		1,664,904	1,788,029	1,890,478	1,974,084	2,112,076	2,234,409	2,466,357	2,374,545	2,414,771	2,675,2
Community development		1,659,241	1,697,660	1,759,110	1,994,738	1,640,577	1,708,184	2,823,207	2,131,723	6,579,196	2,417,2
			4,080,005	4,073,880	3,078,129	2,833,683	2,608,220	2,439,642	2,788,264		2,233,1
Interest & other fiscal charges Total governmental	_	4,401,646	4,060,003	4,073,000	3,076,129	2,033,003	2,008,220	2,439,042	2,700,204	1,681,542	2,233,1
activities expenses	\$	95,077,429 \$	79,304,895 \$	83,689,533 \$	88,222,080 \$	92,374,432 \$	92,590,557 \$	94,183,470 \$	104,939,007	97,725,237 \$	98,385,02
susiness-type activities:											
Landfill	\$	1,733,255 \$	1,805,472 \$	2,200,272 \$	2,405,621 \$	2,844,365 \$	2,997,172 \$	2,978,183 \$	2,881,121 \$	2,854,476 \$	2,907,71
Water & sewer		1,262,463	1,425,469	1,224,855	3,616,354	1,354,845	1,187,162	1,426,735	1,514,899	1,727,280	1,720,82
Airport		1,769,009	1,637,828	1,708,933	1,626,017	1,765,017	1,832,838	1,747,414	1,749,614	1,915,699	1,814,62
Water & sewer authority		953,781	954,642	953,879	901,092	834,070	874,662	1,041,137	1,076,296	758,888	626,10
Total business-type activities				<u> </u>		<u> </u>					
expenses	\$	5,718,508 \$	5,823,411 \$	6,087,939 \$	8,549,084 \$	6,798,297 \$	6,891,834 \$	7,193,469 \$	7,221,930 \$	7,256,343 \$	7,069,27
Total primary government	_					<del></del>					
expenses	\$ 1	00,795,937 \$	85,128,306 \$	89,777,472 \$	96,771,164 \$	99,172,729 \$	99,482,391 \$	101,376,939 \$	112,160,937	104,981,580 \$	105,454,30
	_										
Program revenues:											
Governmental activities:											
Charges for services:											
General government											
Judicial administration	\$	328,873 \$	213,434 \$	209,594 \$	220,689 \$	245,394 \$	230,716 \$	255,027 \$	228,638 \$	188,137 \$	310,08
Public safety	7	1,506,250	1,527,478	1,585,417	1,475,965	1,760,350	1,910,465	1,981,762	2,232,971	2,215,984	2,242,17
Health & welfare		2,083,400	2,210,720	2,624,598	2,424,414	2,372,851	2,385,305	2,801,443	2,242,436	2,975,389	2,490,36
			, ,	197,551			, ,	188,487	160,308	, ,	2,490,30
Parks, recreation, & cultural		163,125	205,816		214,469	216,603	318,693			160,328	
Community development		5,106	3,579	4,543	1,311	3,874	5,688	4,924	5,086	3,879	2,05
Operating grants & contribution	ns:										
General government		222.204	227.040	220.002	2/0 82/	220.002	2.42.000	3.40.305	202 204	0/5 0/6	FOF 73
administration		323,391	327,019	320,993	369,826	338,893	343,888	349,205	392,281	965,969	505,73
Judicial administration		695,860	718,726	707,908	741,865	738,963	762,183	754,869	879,313	883,877	963,78
Public safety		3,437,623	3,616,312	3,481,667	3,913,187	3,636,924	3,672,751	3,819,008	6,612,188	6,347,201	5,097,73
Public works		-	-	-	-	-	-	-	-	-	281,93
Health & welfare		8,220,881	8,588,740	8,964,935	12,107,884	11,101,707	9,918,230	9,320,146	9,235,376	9,208,790	12,418,62
Parks, recreation, & cultural		146,547	150,167	145,514	148,946	153,288	152,500	154,277	161,944	177,356	176,68
Community development		150,000	100,000	-	420,000	-	-	-	-	4,680,581	
Interest on long-term debt		-	-	-	-	-	-	-	-	-	
Capital grants & contributions	_	97,676	10,333,914	4,441,317	1,075,856	208,004	542,927	146,498	553,285	8,208,270	844,47
Fotal governmental activities											
program revenues	\$	17,158,732 \$	27,995,905 \$	22 684 027 ¢	23 11 <i>4 1</i> 12 ¢	20,776,851 \$	20 243 346 ¢	19,775,646 \$	22,703,826	36,015,761 \$	25,556,62
program revenues	Y	17,130,732 3	27,773,703 7	22,004,037 7	۷,۱۱۳,۳۱۷ ۶	20,770,031 7	20,243,340 3	17,773,040 7	22,703,020 4	, ,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	43,330,02

Changes in Net Position
Last Ten Fiscal Years
(Accrual Basis of Accounting)

-	2013	2014	2015	2016	2017	2018	2019	2020	2021	2022
Program revenues: (Continued) Business-type activities:										
Charges for services:										
Landfill \$	937.857	981,934 \$	1,415,977 \$	1,607,937 \$	1,975,783 \$	2,051,170 \$	1,966,749 \$	1,709,775 \$	1,535,177 \$	1,628,606
Water & sewer	850,439	865,799	847,081	788,210	773,496	745,269	948,438	967,807	668,641	518,151
Airport	871,332	968,238	929,679	829,613	978,422	1,009,731	962,574	991,404	1,116,457	1,156,964
Operating grants & contributions:										
Water & sewer	-	-	-	-	-	-	-	-	-	-
Airport	6,876	20,096	131,062	26,400	36,887	20,918	23,516	48,743	13,030	18,252
Capital grants & contributions	167,021	55,932	455,445	1,617,157	473,031	255,496	350,716	2,880,428	308,251	263,695
-										<u> </u>
Total business-type activities										
program revenues \$	2,833,525	2,891,999 \$	3,779,244 \$	4,869,317 \$	4,237,619 \$	4,082,584 \$	4,251,993 \$	6,598,157 \$	3,641,556 \$	3,585,668
Total primary government										
program revenues \$	19,992,257	30,887,904 \$	26,463,281 \$	27,983,729 \$	25,014,470 \$	24,325,930 \$	24,027,639 \$	29,301,983 \$	39,657,317 \$	29,142,292
Net (expense) / revenue	(77.040.407). (	· (54 300 000) \$	// 00F 40/\ C	//F 407 //0\ C	(74 507 504) \$	(72 247 244) \$	(74 407 024) \$	(02 225 404) 6	// TOO 17/\ C	(72.020.405)
	(77,918,697)	. , , , ,			(71,597,581) \$			(82,235,181) \$	(61,709,476) \$	(72,828,405)
Business-type activities	(2,884,983)	(2,931,412)	(2,308,695)	(3,679,767)	(2,560,678)	(2,809,250)	(2,941,476)	(623,773)	(3,614,787)	(3,483,605)
Total primary government										
	(80 803 680)	(54,240,402) \$	(63 314 191) \$	(68 787 435) \$	(74 158 259) \$	(75 156 461) \$	(77 349 300) \$	(82,858,954) \$	(65,324,263) \$	(76,312,010)
=	(00,000,000)	(31,210,102)	(03,311,171)	(00,707,133)	(71,130,237)	(73,130,101)	(77,317,300)	(02,030,731)	(05,52 1,205) \$	(70,312,010)
General Revenues & Other										
Changes in Net Position										
Governmental activities:										
General property taxes \$	50,615,844	52,430,770 \$	54,849,577 \$	56,828,062 \$	58,674,302 \$	63,260,943 \$	64,113,770 \$	66,437,262 \$	66,952,977 \$	70,208,355
Local sales & use taxes	5,675,646	5,721,942	5,824,383	5,836,450	6,561,608	6,913,346	6,535,334	7,144,442	8,115,035	8,922,468
Consumer utility taxes	776,370	793,620	778,733	784,328	799,701	842,434	853,940	835,781	845,215	856,092
E-911 taxes	· -	· -	-	· -	· -	, -	· -	· -	· -	, -
Taxes on recordation & wills	669,957	589,489	658,320	762,765	885,276	795,709	849,730	962,595	1,445,465	1,321,394
Motor vehicle license taxes	791,114	924,867	962,847	842,419	804,588	789,141	813,619	798,671	864,857	833,491
Other local taxes	39,077	14,742	14,048	16,459	19,021	20,975	18,755	51,875	54,825	88,510
Unrestricted revenues from use										
of money & property	463,480	485,177	499,326	511,220	548,640	644,546	1,132,434	1,143,782	636,770	650,949
Miscellaneous	223,984	434,414	1,112,623	828,463	381,966	675,503	512,657	365,104	856,753	1,024,584
Grants & contributions not										
restricted to specific programs	5,729,055	5,709,779	5,723,154	5,688,086	5,717,658	5,564,604	5,462,041	5,366,796	5,071,666	5,015,746
Transfers	(1,256,691)	(1,745,433)	(1,560,438)	(2,651,275)	(1,305,620)	(1,602,161)	(1,897,969)	(1,500,492)	(1,973,345)	(2,539,138)
Total governmental activities \$	63,727,836	65,359,367 \$	68,862,573 \$	69,446,977 \$	73,087,140 \$	77,905,040 \$	78,394,311 \$	81,605,816 \$	82,870,218 \$	86,382,451
Business-type activities:										
Unrestricted revenues from use										
of money & property \$	2,666	1,574 \$	1,528 \$	3,213 \$	7,852 \$	20,847 \$	61,323 \$	58,969 \$	1,746 \$	4,123
Transfers	1,256,691	1,745,433	1,560,438	2,651,275	1,305,620	1,602,161	1,897,969	1,500,492	1,973,345	2,539,138
Total business-type activities \$	1,259,357		1,561,966 \$	2,654,488 \$	1,313,472 \$	1,623,008 \$	1,959,292 \$	1,559,461 \$	1,975,091 \$	2,543,261
Total primary government \$	64,987,193	67,106,374 \$	70,424,539 \$	72,101,465 \$	74,400,612 \$	79,528,048 \$	80,353,603 \$	83,165,277 \$	84,845,309 \$	88,925,712
Change in Net Position	(4.4.400.000.000.00		7.057.055.	4 220 200 *	4 400 ===	*	2.004 :07 *	//DC 3/5: *	24 440 742 *	12 55 / 2 / /
	(14,190,861)		7,857,077 \$	4,339,309 \$	1,489,559 \$	5,557,829 \$	3,986,487 \$	(629,365) \$	21,160,742 \$	13,554,046
Business-type activities	(1,625,626)	(1,184,405)	(746,729)	(1,025,279)	(1,247,206)	(1,186,242)	(982,184)	935,688	(1,639,696)	(940,344)
Total primary government \$	(15,816,487)	12,865,972 \$	7,110,348 \$	3,314,030 \$	242,353 \$	4,371,587 \$	3,004,303 \$	306,323 \$	19,521,046 \$	12,613,702

Governmental Activities Tax Revenues by Source Last Ten Fiscal Years (Accrual Basis of Accounting)

Fiscal Year	General Property Taxes	Local Sales and Use Taxes	Consumer Utility Taxes	Taxes on Recordation and Wills	Motor Vehicle License Taxes	Other Local Taxes (1)	Total
2022	70,208,355 \$	8,922,468 \$	856,092 \$	1,321,394 \$	833,491 \$	88,510 \$	82,230,310
2021	66,952,977	8,115,035	845,215	1,445,465	864,857	54,825	78,278,374
2020	66,437,262	7,144,442	835,781	962,595	798,671	51,875	76,230,626
2019	64,113,770	6,535,334	853,940	849,730	813,619	18,755	73,185,148
2018	63,260,943	6,913,346	842,434	795,709	789,141	20,975	72,622,548
2017	58,674,302	6,561,608	799,701	885,276	804,588	19,021	67,744,496
2016	56,828,062	5,836,450	784,328	762,765	842,419	16,459	65,070,483
2015	54,849,577	5,824,383	778,733	658,320	962,847	14,048	63,087,908
2014	52,430,770	5,721,942	793,620	589,489	924,867	14,742	60,475,430
2013	50,615,844	5,675,646	776,370	669,957	791,114	39,077	58,568,008

Fund Balances of Governmental Funds Last Ten Fiscal Years (modified accrual basis of accounting)

	_	2013	2014	2015	2016
General fund					
Nonspendable	\$	- \$	- \$	- \$	-
Restricted		40,961	51,482	68,704	106,625
Committed		2,728,933	2,845,076	2,512,042	2,373,097
Assigned		4,175	4,175	4,175	11,675
Unassigned		27,115,368	29,125,041	30,511,542	30,097,176
Total general fund	\$ <u></u>	29,889,437 \$	32,025,774 \$	33,096,463 \$	32,588,573
All other governmental funds					
Committed	\$_	2,310,572 \$	2,843,072 \$	3,161,445 \$	2,880,952
Total all other governmental funds	\$	2,310,572 \$	2,843,072 \$	3,161,445 \$	2,880,952

_	2017	2018		2019		2020		2021	_	2022
\$	- 5 110,427 1,860,834 11,675 30,747,712	87,128 1,898,597 2,061,373 31,253,990	\$	84,057 86,799 4,459,548 2,188,011 31,606,771	\$	118,239 105,501 5,638,734 2,520,226 38,148,765	\$	142,238 230,636 8,749,397 2,684,474 47,708,808	\$	168,246 1,076,515 10,653,900 2,920,556 47,646,902
\$ <u></u>	32,730,648		\$	38,425,186	\$_	46,531,465	\$	59,515,553	- \$_	62,466,119
\$_	4,741,026	5,266,929	\$_	3,364,194	\$_	5,401,574	\$_	7,156,386	\$_	6,338,588
\$_	4,741,026	5,266,929	\$	3,364,194	\$_	5,401,574	\$_	7,156,386	\$_	6,338,588

Changes in Fund Balances of Governmental Funds Last Ten Fiscal Years (Modified Accrual Basis of Accounting)

_		2013	2014	2015	2016
Revenues:		F4 427 F47 A	F2 727 (0( b	F 4 072 72 4 A	F/ 7/4 /F2
General property taxes	\$	51,137,567 \$	52,737,696 \$	54,872,724 \$	56,741,652
Other local taxes		7,952,164	8,044,660	8,238,331	8,242,421
Permits, privilege fees and regulatory licenses		735,097	678,813	765,036	857,772
Fines and forfeitures		170,555	57,565	50,048	53,638
Revenue from use of money and property		463,480	485,177	499,326	511,220
Charges for services		3,181,102	3,424,649	3,806,619	3,425,438
Miscellaneous		223,984	434,414	899,723	828,463
Recovered costs		417,539	385,588	37,133	42,656
Intergovernmental:					
School Board Contribution to Primary Government		97,676	10,333,914	4,409,912	809,724
Commonwealth		14,355,605	14,805,147	14,576,767	15,995,003
Federal		4,347,752	4,405,596	4,798,809	7,660,923
Total revenues	\$	83,082,521 \$	95,793,219 \$	92,954,428 \$	95,168,910
Expenditures:					
General government administration	\$	3,882,047 \$	4,058,789 \$	4,350,632 \$	4,953,548
Judicial administration		2,758,190	2,835,743	3,171,912	3,383,748
Public safety		15,635,912	17,139,178	17,611,122	17,779,124
Public works		1,078,434	2,133,552	2,432,381	5,838,019
Health and welfare		14,198,860	14,925,935	15,569,457	18,214,297
Education		27,313,953	38,997,695	33,323,986	29,758,919
Parks, recreation, and cultural		1,576,636	1,951,229	2,040,179	1,922,212
Community development		1,642,414	1,698,483	1,763,992	2,046,156
Nondepartmental		299,721	-	-	-
Debt service:		,			
Principal retirement		10,623,730	5,592,400	10,888,917	5,996,910
Interest and other fiscal charges		4,226,801	4,258,043	5,518,903	3,413,085
	_				
Total expenditures	\$	83,236,698 \$	93,591,047 \$	96,671,481 \$	93,306,018
Excess (deficiency) of revenues over					
(under) expenditures	\$	(154,177) \$	2,202,172 \$	(3,717,053) \$	1,862,892
Other financing sources (uses):					
Transfers in	\$	1,300,000 \$	1,471,250 \$	3,207,913 \$	5,762,903
Transfers (out)		(2,556,691)	(3,216,683)	(4,768,351)	(8,414,178)
Issuance of debt		3,762,350	2,212,098	49,745,000	-
Premium on bonds issued		1,941,057	-	4,006,776	-
Payment to bond escrow agent		-	-	(47,085,223)	-
Retirement of temporary financing	_			<u> </u>	-
Total other financing sources (uses)	\$	4,446,716 \$	466,665 \$	5,106,115 \$	(2,651,275)
Net changes in fund balances	\$	4,292,539 \$	2,668,837 \$	1,389,062 \$	(788,383)
Debt service as a percentage of noncapital expenditures		18.91%	12.11%	18.11%	10.55%

_	2017	2018	2019	2020	2021	2022
\$	59,087,406 \$	63,368,224 \$	63,979,906 \$	65,382,461 \$	67,883,449 \$	69,457,255
•	9,070,194	9,361,605	9,071,378	9,793,364	11,325,397	12,021,955
	963,959	944,909	1,092,849	1,079,778	1,076,354	1,128,823
	42,749	45,371	65,124	63,755	45,916	76,465
	548,640	644,546	1,132,434	1,143,782	636,770	650,949
	3,592,364	3,860,587	4,073,670	3,725,906	4,421,447	4,062,363
	381,966	675,503	512,657	365,104	856,753	892,484
	350,621	450,697	481,197	514,429	403,311	344,522
	-	-	-	-	8,177,396	844,477
	14,863,756	15,192,936	14,277,581	14,747,440	13,945,941	14,159,769
-	7,031,681	5,764,147	5,728,463	8,453,743	13,420,373	10,300,473
\$_	95,933,336 \$	100,308,525 \$	100,415,259 \$	105,269,762 \$	122,193,107 \$	113,939,535
\$	4,339,420 \$	4,878,705 \$	4,871,075 S	5,272,344 \$	6,027,486 \$	5,979,019
۲	3,371,500	3,790,604	4,132,245	4,034,154	4,229,087	4,585,471
	18,488,205	21,228,815	22,306,240	22,977,849	23,564,314	26,647,895
	2,945,253	1,577,177	2,984,749	1,499,103	1,345,508	2,839,388
	17,829,715	17,254,103	16,595,866	16,111,169	16,208,835	19,320,293
	32,757,601	33,976,985	32,226,214	47,438,530	36,333,744	32,100,417
	1,961,670	2,413,384	2,621,458	2,247,092	2,186,286	7,846,474
	1,634,352	1,732,493	2,838,723	2,116,119	6,545,751	2,437,668
	-	-	-	-	-	-
	6,122,712	5,830,252	5,947,662	6,423,882	21,974,306	6,019,220
_	3,175,139	2,944,639	2,771,695	3,158,442	3,300,884	2,820,530
\$_	92,625,567 \$	95,627,157 \$	97,295,927 \$	111,278,684 \$	121,716,201 \$	110,596,375
\$_	3,307,769 \$	4,681,368 \$	3,119,332 \$	(6,008,922) \$	476,906 \$	3,343,160
\$	4,678,875 \$	2,771,740 \$	4,158,148 \$	2,708,000 \$	3,706,100 \$	7,178,400
	(5,984,495)	(4,373,901)	(6,056,117)	(4,208,492)	(5,679,445)	(9,717,538)
	-	731,464	-	16,450,000	13,605,000	1,328,746
	-	-	-	1,203,073	2,594,567	-
	-	-	-	-	-	
_	(4.20F.(20).¢	(070 (07) 6	(4.007.0(0) *	47 452 504 7	44 224 222 *	(4.240.202)
\$_	(1,305,620) \$	(870,697) \$	(1,897,969) \$	16,152,581 \$		(1,210,392)
\$_	2,002,149 \$	3,810,671 \$	1,221,363 \$	10,143,659 \$	14,703,128 \$	2,132,768
=	10.34%	9.53%	9.37%	9.36%	22.62%	8.99%



Governmental Activities Tax Revenues by Source Last Ten Fiscal Years (Modified Accrual Basis of Accounting)

Fiscal Year	 General Property Taxes	Local Sales and Use Taxes	Consumer Utility Taxes (1)	Taxes on Recordation and Wills	Vehicle License Taxes	Other Local Taxes (1)	Total
2013	\$ 51,137,567 \$	5,675,646 \$	776,370 \$	669,957 \$	791,114 \$	39,077 \$	59,089,731
2014	52,737,696	5,721,942	793,620	589,489	924,867	14,742	60,782,356
2015	54,872,724	5,824,383	778,733	658,320	962,847	14,048	63,111,055
2016	56,741,652	5,836,450	784,328	762,765	842,419	16,459	64,984,073
2017	59,087,406	6,561,608	799,701	885,276	804,588	19,021	68,157,600
2018	63,368,224	6,913,346	842,434	795,709	789,141	20,975	72,729,829
2019	63,979,906	6,535,334	853,940	849,730	813,619	18,755	73,051,284
2020	65,382,461	7,144,442	835,781	962,595	798,671	51,875	75,175,825
2021	67,883,449	8,115,035	845,215	1,445,465	864,857	54,825	79,208,846
2022	69,457,255	8,922,468	856,092	1,321,394	833,491	88,510	81,479,210

Assessed Value of Taxable Property Last Ten Fiscal Years

Fiscal Year	Real Estate	Personal Property	Mobile Homes	Machinery and Tools	Public Service	Total	Direct Tax Rate
2012-13 \$	4,425,676,576 \$	521,285,475 \$	2,789,500 \$	70,437,097 \$	211,146,356 \$	5,231,335,004 \$	6.30
2013-14	4,467,220,827	545,845,762	2,415,300	72,671,619	258,417,645	5,346,571,153	6.33
2014-15	4,564,280,180	661,189,332	2,395,100	71,043,729	178,726,950	5,477,635,291	6.33
2015-16	5,102,653,639	726,629,228	2,448,568	70,237,404	218,994,108	6,120,962,947	6.23
2016-17	5,168,221,853	760,805,390	2,724,413	82,437,316	206,779,011	6,220,967,983	6.23
2017-18	5,585,154,697	850,784,798	2,679,738	84,885,503	247,296,570	6,770,801,306	6.17
2018-19	5,671,642,820	876,167,949	2,635,298	87,292,113	244,573,562	6,882,311,742	6.17
2019-20	6,201,452,818	879,322,129	2,590,238	96,197,880	268,521,330	7,448,084,395	6.12
2020-21	6,295,575,146	879,599,890	2,746,616	115,978,989	268,645,248	7,562,545,889	6.12
2021-22	7,066,061,328	985,825,141	2,904,684	117,619,687	296,323,154	8,468,733,994	6.05

<sup>(1)</sup> All amounts are at 100% fair market value.

Property Tax Rates (1) Last Ten Fiscal Years

Fiscal Years	 Real Estate	 Personal Property	- <u>-</u>	Machinery and Tools	 Total Direct Tax Rate
2012-13 (2)	\$ 0.80	\$ 3.50	\$	2.00	\$ 6.30
2013-14 (2)	0.83	3.50		2.00	6.33
2014-15 (2)	0.83	3.50		2.00	6.33
2015-16 (2)	0.73	3.50		2.00	6.23
2016-17 (2)	0.73	3.50		2.00	6.23
2017-18 (2)	0.67	3.50		2.00	6.17
2018-19 (2)	0.67	3.50		2.00	6.17
2019-20 (2)	0.62	3.50		2.00	6.12
2020-21 (2)	0.62	3.50		2.00	6.12
2021-22 (2)	0.55	3.50		2.00	6.05

<sup>(1)</sup> Per \$100 of assessed value.

<sup>(2)</sup> In fiscal year 2006-07 the Board of Supervisors split the personal property rate between recreational, aircraft and non-recreational. The recreational PP rate is \$1.50; the aircraft rate is \$.63 and the non-recreational rate is \$3.50.

Principal Taxpayers Current Year and Nine Years Ago

				2022			2013			
		_			% of Total			% of Total		
			Assessed		Assessed	Assessed		Assessed		
Taxpayer	Type of Business		Valuation	Rank	Valuation	Valuation	Rank	Valuation		
Verizon Data Centers, LLC	Managed Data Services	\$	67,443,200	1	0.80% \$	34,769,600	1	0.66%		
SWIFT, Inc.	Communications		21,533,500	2	0.25%	19,463,500	2	0.37%		
Culpeper 2018 LLC	Retail		15,070,800	3	0.18%	n/a	n/a	n/a		
Continental Teves	Manufacturing		13,887,900	4	0.16%	11,827,500	5	0.23%		
Dominion Square	Retail		13,850,100	5	0.16%	14,683,600	3	0.28%		
Frep IV-Centre	Shopping Center		12,610,300	6	0.15%	n/a	n/a	n/a		
Wal-Mart	Retail		12,109,600	7	0.14%	10,905,600	6	0.21%		
VA Equities, LLC	Real Estate		10,089,700	8	0.12%	n/a	n/a	n/a		
Euro-composite Corporation	Manufacturing		9,873,900	9	0.12%	n/a	n/a	n/a		
Culpeper Senior LP	Retirement Community		8,901,000	10	0.11%	n/a	n/a	n/a		
Culpeper Regency, LLC	Retail		n/a	n/a	n/a	12,293,300	4	0.23%		
Friendship Heights, LLC	Developer		n/a	n/a	n/a	10,097,500	7	0.20%		
Culpeper Marketplace Assoc, LLC	Retail		n/a	n/a	n/a	9,776,400	8	0.19%		
Centex Homes	Developer		n/a	n/a	n/a	9,752,800	9	0.19%		
Culeper Shopping Center Joint						8,846,800				
Venture	Retail	_	n/a	n/a	n/a		10	0.17%		
Totals		\$	185,370,000		2.19% \$	142,416,600		2.73%		

Property Tax Levies and Collections Last Ten Fiscal Years

		Collected within	n the Fiscal				
		Year of the	e Levy	Delinquent (1)		Total Collection	ns to Date
Fiscal	Total (1)		Percent	Tax (2)	_		Percent
Year	Tax Levy	Amount (1)(3)	of Levy	Collections		Amount (1)	of Levy
2012-13 \$	53,633,638 \$	51,788,087	96.56% \$	1,887,047	Ś	53,675,134	100.08%
2012-13 3	, , .	, ,	99.33%	, , -	ڔ	, ,	
2013-14	53,749,811	53,389,369	99.33%	1,953,777		55,343,146	102.96%
2014-15	57,165,955	55,335,680	96.80%	2,064,235		57,399,915	100.41%
2015-16	59,234,910	57,205,748	96.57%	2,210,042		59,415,790	100.31%
2016-17	61,078,989	58,866,864	96.38%	1,981,816		60,848,680	99.62%
2017-18	64,332,506	63,745,969	99.09%	2,270,619		66,016,588	102.62%
2018-19	65,809,789	64,979,148	98.74%	1,522,482		66,501,630	101.05%
2019-20	66,635,415	65,391,324	98.13%	2,271,274		67,662,598	101.54%
2020-21	67,933,064	66,939,365	98.54%	1,169,708		68,109,073	100.26%
2021-22	71,132,848	69,705,232	97.99%	-		69,705,232	97.99%

<sup>(1)</sup> Exclusive of penalties and interest.

<sup>(2)</sup> Does not include land redemptions.

<sup>(3)</sup> Includes revenue from the Commonwealth for Personal Property Tax Relief Act.

## COUNTY OF CULPEPER, VIRGINIA

Ratios of Outstanding Debt by Type Last Ten Fiscal Years

			Governmental	Activities			Business-Typ	e Activities
Fiscal Year	 County General Obligation Bonds	Lease Revenue Bonds	Literary Loans	Notes Payable	School Lease Revenue Bonds	School General Obligation Bonds	Lease Revenue Bonds	Notes Payable
2013	\$ 2,363,500 \$	11,761,136 \$	12,375,000 \$	- \$	48,242,691 \$	31,965,364 \$	508,065	\$ -
2014	2,176,800	12,524,010	11,625,000	555,323	46,716,807	29,386,611	260,723	-
2015	1,985,600	11,731,884	5,250,000	378,649	52,520,893	26,771,842	-	-
2016	1,790,000	10,912,758	4,875,000	193,671	50,245,010	24,125,479	1,792,620	-
2017	1,589,800	10,069,632	4,500,000	-	47,904,127	21,446,914	2,548,270	-
2018	1,384,900	9,196,506	4,125,000	476,362	45,493,244	19,165,509	2,512,233	-
2019	1,175,100	8,294,380	3,750,000	243,649	43,027,361	16,855,594	2,474,913	-
2020	960,300	7,365,254	3,375,000	-	57,749,397	14,506,459	2,436,263	-
2021	740,500	9,681,776	-	-	54,953,360	11,363,239	2,396,246	-
2022	515,600	8,315,285	-	890,241	51,607,323	9,760,381	2,354,801	-

<sup>(1)</sup> Weldon Cooper Website

_	Total Primary Government	•	Personal Income (1) (amounts expressed in thousands)	Percentage of Personal Income	Population (1)	Per Capita
\$	107,215,756	\$	1,814,249	5.91%	47,732	2,246
	103,245,274		1,840,445	5.61%	48,506	2,129
	98,638,868		1,959,118	5.03%	49,166	2,006
	93,934,538		1,948,412	4.82%	49,432	1,900
	88,058,743		2,005,323	4.39%	50,083	1,758
	82,353,754		2,091,315	3.94%	50,272	1,638
	75,820,997		2,273,655	3.33%	51,282	1,479
	86,392,673		2,446,659	3.53%	52,605	1,642
	79,135,121		2,506,152	3.16%	52,552	1,506
	73,443,631		2,705,704	2.71%	53,596	1,370

Ratio of Net General Bonded Debt to Assessed Value and Net Bonded Debt Per Capita Last Ten Fiscal Years

Fiscal Year	Population (1)	Assessed Value (2)(1)	Gross Bonded Debt	Less Business Type Activities Lease Revenue Bonds	Net Bonded Debt (3)	Ratio of Net General Obligation Debt to Assessed Value	Net Bonded Debt per Capita
2012-13	47,732	5,231,335,004	107,215,756	508,065	106,707,691	2.04%	2,236
2013-14	48,506	5,346,571,153	103,245,274	260,723	102,984,551	1.93%	2,123
2014-15	49,166	5,477,635,291	98,638,868	-	98,638,868	1.80%	2,006
2015-16	49,432	6,120,962,947	93,934,538	1,792,620	92,141,918	1.51%	1,864
2016-17	50,083	6,220,967,983	88,058,743	2,548,270	85,510,473	1.37%	1,707
2017-18	50,272	6,770,801,306	82,353,754	2,512,233	79,841,521	1.18%	1,588
2018-19	51,282	6,882,311,742	75,820,997	2,474,913	73,346,084	1.07%	1,430
2019-20	52,605	7,448,084,395	86,392,673	2,436,263	83,956,410	1.13%	1,596
2020-21	52,552	7,562,545,889	79,135,121	2,396,246	76,738,875	1.01%	1,460
2021-22	53,596	8,468,733,994	73,443,631	2,354,801	71,088,830	0.84%	1,326

<sup>(1)</sup> Bureau of the Census.

<sup>(2)</sup> From Table 7

<sup>(3)</sup> Includes all long-term General Obligation Bonded Debt, Bond Anticipation Notes, and Literary Fund loans. Excludes revenue bonds, capital leases, and compensated absences.

COUNTY	OF	CUL	PEPER.	VIRGINIA
--------	----	-----	--------	----------

Table 13

Computation of Direct and Overlapping Bonded Debt At June 30, 2022

Direct:(1)

County of Culpeper, Virginia \$ 71,088,830 100% \$ 71,088,830

(1) The County of Culpeper has no overlapping debt.

Demographic and Economic Statistics Last Ten Fiscal Years

Year	Population (1)	School Enrollment (2)	Unemployment Rate (3)	Personal Income (4) (amounts expressed in thousands)	Per Capita Personal Income
2012-13	47,732	7,731	5.50%	1,814,249	37,867
2013-14	48,506	7,841	5.80%	1,840,445	37,943
2014-15	49,166	7,965	5.00%	1,959,118	39,847
2015-16	49,432	7,974	3.70%	1,948,412	39,416
2016-17	50,083	8,114	3.70%	2,005,323	40,040
2017-18	50,272	8,141	3.00%	2,091,315	41,600
2018-19	51,282	8,090	2.70%	2,273,655	44,336
2019-20	52,605	8,449	6.50%	2,446,659	46,510
2020-21	52,552	8,157	3.30%	2,506,152	47,689
2021-22	53,596	8,055	2.80%	2,705,704	50,483

<sup>(1)</sup> From Planning and Zoning Department

<sup>(2)</sup> School Enrollment doesn't include pre-school

<sup>(3)</sup> Ycharts

<sup>(4)</sup> U.S. Bureau of Economic Analysis

Principal Employers Current Year and Nine Years Ago

	Fiscal Ye	ar 2021		Fis	cal Year 2013	
		% of Total			% of Total	
		County			County	
Employer	Employees	Employment	Rank	Employees	Employment	Rank
Culpeper County Public Schools	1,270	7.96%	1	1,100	7.21%	1
UVA Culpeper Regional Hospital	772	4.84%	2	698	4.58%	2
County of Culpeper	768	4.81%	3	506	3.32%	4
Walmart	496	3.11%	4	506	3.32%	3
Va. Dept. of Transportation	486	3.05%	5	441	2.89%	5
Rappahannock Rapidan Community Services	331	2.07%	6	n/a	n/a	n/a
Coffeewood Correctional Center	278	1.74%	7	267	1.75%	8
Continential Automotive	241	1.51%	8	236	1.55%	9
Cintas	209	1.31%	9	220	1.44%	10
SWIFT	198	1.24%	10	n/a	n/a	n/a
Merillat Industries, Inc.	n/a	n/a	n/a	340	2.23%	6
Builder's First Source	n/a	n/a	n/a	270	1.77%	7
Total	5,049			4,584		
Total County	15,956			15,247		

Source: Virginia Employment Commission

Full-time Equivalent County Government Employees by Function Last Ten Fiscal Years

Function	2013	2014	2015	2016	2017	2018	2019	2020	2021	2022
General government	43	43	44	45	45	46	47	47	47	47
Judicial administration	35	37	36	40	47	45	45	49	45	43
Public safety										
Sheriffs department	85	85	85	84	86	87	87	93	99	101
E911	22	22	22	22	26	26	26	26	26	27
Fire & rescue/emergency services	24	24	24	24	24	25	25	33	33	33
Building inspections	6	6	7	7	7	7	7	8	8	8
Animal control	8	8	8	8	7	8	8	8	8	8
Public works										
General maintenance	3	3	3	6	6	5	6	6	6	6
Landfill	5	5	5	4	4	4	6	6	6	7
Water & Sewer	3	3	3	6	4	6	7	7	7	6
Health and welfare (Options/CSA)	4	4	4	4	5	5	5	5	5	5
Department of social services	84	84	89	89	115	120	120	125	126	126
Culture and recreation										
Parks and recreation	3	4	4	5	5	7	8	8	9	10
Library	7	7	7	7	7	7	7	7	7	7
Community development										
Planning	5	5	5	5	5	5	6	6	6	6
Economic Development	2	2	2	2	2	2	2	2	2	2
Airport	2	2	2	2	2	2	2	2	2	2
Totals	341	344	350	360	397	407	414	438	442	444

Source: FY adopted budgets

Operating Indicators by Function Last Ten Fiscal Years

		2013	2014	2015	2016	2017	2018	2019	2020	2021	2022
Sheriff	Physical arrests Traffic violations	1,814 2,788	1,184 2,342	1,356 1,546	1,148 622	932 578	1,495 768	1,264 781	1,185 703	1,005 475	1,130 756
Fire Protection	Number of stations - Fire Number of stations - EMS	7 1	7 1	7 1	7 1	7 1	7 1	7 1	7 1	7 1	7 1
Community Development	Residential building permits	420	209	200	252	163	289	255	229	253	257
Parks & Recreation	Number of parks & recreation facilities Number of libraries	8 1	8 1	8 1	8 1	8 1	8 1	8 1	8 1	8 1	9 1

Source: Individual county departments

Function	2013	2014	2015	2016	2017	2018	2019	2020	2021	2022
General government										
Administration buildings	1	1	1	1	1	1	1	1	1	1
Public safety										
Sheriffs department:										
Stations	1	1	1	1	1	1	1	1	1	1
Vehicles	91	107	98	99	95	109	105	105	105	115
Animal control:										
Buildings	1	1	1	1	1	1	1	1	1	1
Public works										
General maintenance:										
Trucks/vehicles	5	5	8	8	8	7	7	7	7	7
Landfill:										
Vehicles	2	2	2	2	2	2	2	2	2	2
Equipment	13	13	13	13	13	13	13	13	13	13
Sites	1	1	1	1	1	1	1	1	1	1
Health and welfare										
Department of Social Services:										
Vehicles	4	4	2	3	5	9	13	15	19	19
Culture and recreation										
Parks and recreation:										
Vehicles	5	5	2	2	2	2	2	2	2	2
Parks acreage (or playing fields)	8	8	8	8	8	8	8	8	8	8
Community development										
Planning:										
Vehicles	1	1	1	1	1	1	1	1	1	1
Component Unit - School Board										
Education:										
Schools	10	10	10	10	10	10	10	10	10	10
School buses	131	135	120	125	124	122	122	123	118	118

NA - Not available

Source: Individual county departments



# ROBINSON, FARMER, COX ASSOCIATES, PLLC

Certified Public Accountants

Independent Auditors' Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements

Performed in Accordance with Government Auditing Standards

To the Board of Supervisors County of Culpeper, Virginia Culpeper, Virginia

We have audited, in accordance with the auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the *Specifications for Audits of Counties, Cities, and Towns*, issued by the Auditor of Public Accounts of the Commonwealth of Virginia, the financial statements of the governmental activities, the business-type activities, the discretely presented component units, each major fund, and the aggregate remaining fund information of the County of Culpeper, Virginia, as of and for the year ended June 30, 2022, and the related notes to the financial statements, which collectively comprise the County of Culpeper, Virginia's basic financial statements, and have issued our report thereon dated November 30, 2022.

## Report on Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the County of Culpeper, Virginia's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the County of Culpeper, Virginia's internal control. Accordingly, we do not express an opinion on the effectiveness of the County of Culpeper, Virginia's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

## Report on Compliance and Other Matters

holimon, Found, lox associats

As part of obtaining reasonable assurance about whether the County of Culpeper, Virginia's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

## Purpose of This Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Charlottesville, Virginia

November 30, 2022



# ROBINSON, FARMER, COX ASSOCIATES, PLLC

Certified Public Accountants

Independent Auditors' Report on Compliance For Each Major Program and on Internal Control over Compliance Required by the Uniform Guidance

To the Board of Supervisors County of Culpeper, Virginia Culpeper, Virginia

## Report on Compliance for Each Major Federal Program

## Opinion on Each Major Federal Program

We have audited County of Culpeper, Virginia's compliance with the types of compliance requirements identified as subject to audit in the *OMB Compliance Supplement* that could have a direct and material effect on each of County of Culpeper, Virginia's major federal programs for the year ended June 30, 2022. County of Culpeper, Virginia's major federal programs are identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs.

In our opinion, County of Culpeper, Virginia's complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2022.

## Basis for Opinion on Each Major Federal Program

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditors' Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of County of Culpeper, Virginia's and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of County of Culpeper, Virginia's compliance with the compliance requirements referred to above.

## Responsibilities of Management for Compliance

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules, and provisions of contracts or grant agreements applicable to County of Culpeper, Virginia's federal programs.

## Auditors' Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on County of Culpeper, Virginia's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about County of Culpeper, Virginia's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the Uniform Guidance, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and
  perform audit procedures responsive to those risks. Such procedures include examining, on a test basis,
  evidence regarding County of Culpeper, Virginia's compliance with the compliance requirements
  referred to above and performing such other procedures as we considered necessary in the
  circumstances.
- Obtain an understanding of County of Culpeper, Virginia's internal control over compliance relevant to
  the audit in order to design audit procedures that are appropriate in the circumstances and to test and
  report on internal control over compliance in accordance with the Uniform Guidance, but not for the
  purpose of expressing an opinion on the effectiveness of County of Culpeper, Virginia's internal control
  over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

## Report on Internal Control over Compliance

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

## Report on Internal Control over Compliance (Continued)

holimon, Found, lox associats

Our consideration of internal control over compliance was for the limited purpose described in the Auditors' Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Charlottesville, Virginia

November 30, 2022



Federal Grantor/Pass - Through Grantor/ Program or Cluster Title	Federal Assistance Listing Number	Pass-through Entity Identifying Number	Passed-through to Subrecipients	Federal Expenditures
Primary Government: Department of Agriculture: Pass through payments: Department of Social Services:				
SNAP Cluster:				
State Administration Matching Grants for Supplemental	10.541	0040404 (0040400 (0040404 (00404		70/ 257
Nutrition Assistance Program	10.561	0010121/0010122/0040121/0040122	\$ - \$	*
Child and Adult Care Food Program	10.558	Not Available		358,384
Total Department of Agriculture			\$\$	1,154,641
Department of Health and Human Services: Direct Payments: Head Start Cluster:				
Head Start	93.600	N/A	\$ - \$	5,633,652
Pass Through Payments:				
Department of Social Services:				
MaryLee Allen Promoting Safe and Stable Families	93.556	0950120/0950121	-	4,859
Title IV-E Prevention Program Guardianship Assistance	93.472 93.090	1140122 1110121/1110122		5,830 462
Temporary Assistance for Needy Families	93.558	0400121/0400122	-	326,810
Refugee and Entrant Assistance State/Replacement				
Designee Administered Programs	93.566	0500122	-	1,712
Low Income Home Energy Assistance Child Care and Development Fund Cluster:	93.568	0600421/0600422	-	54,133
Child Care and Development Block Grant	93.575	0770119/0770120	-	(44,410)
Child Care Mandatory and Matching Funds of the				( ) - /
Child Care and Development Fund	93.596	0760121/0760122	<u>-</u>	50,139
Total Child Care and Development Fund Cluster	03 500	0770440 (0770420	\$ - \$	-,
Community-Based Child Abuse Prevention Grants Chafee Education and Training Vouchers Program	93.590 93.599	0770119/0770120 9160120	- \$	1,000 2,530
COVID-19-Chafee Education and Training Vouchers Program	93.599	9162121	7	2,802
Total 93.599			Ş	5,332
Stephanie Tubbs Jones Child Welfare Services Program	93.645	0900121	-	774
Foster Care - Title IV-E Adoption Assistance	93.658 93.659	1100121/1100122 1120121/1120122	-	318,779 718,298
Social Services Block Grant	93.667	1000121/1120122	- -	315,437
John H. Chafee Foster Care Program for Successful	75.007	.000.2.7.000.22		3.3, .37
Transition to Adulthood	93.674	915120/9150121	- \$	4,747
COVID-19-John H. Chafee Foster Care Program for Successful	02.774	045420 (0450424		42.242
Transition to Adulthood Total 93.674	93.674	915120/9150121	-	13,363
COVID-19-Elder Abuse Prevention Interventions Program	93.747	8000221/8000321	*	11,492
Children's Health Insurance Program	93.767	0540121/0540122	-	6,208
Medicaid Cluster:	02.770	4200424 (4200422		457, 472
Medical Assistance Program	93.778	1200121/1200122	_ <del></del> .	456,172
Total pass through payments			\$ <u> </u>	
Total Department of Health and Human Services			\$\$	7,884,789
Department of Justice:				
Pass Through Payments: Department of Criminal Justice Services:				
Missing Children's Assistance	16.543	Not Available	\$ - \$	6,998
Crime Victim Assistance	16.575	21A8572VW19VICT	-	63,684
COVID-19-Coronavirus Emergency Supplemental Funding Program	16.034	20-A5063CE20 CESF	-	1,796
Drug Court Discretionary Grant Program Bulletproof Vest Partnership Program	16.585 16.607	N/A N/A	-	2,828 9,821
Edward Byrne Memorial Justice Assistance Grant Program	16.738	Not Available	-	3,057
Violence Against Women Formula Grants	16.588	21Y9389VA20		36,648
Total Department of Justice			\$\$	124,832
Department of Transportation:				
Direct Payments:				
Airport Improvement Program	20.106	N/A	\$ - \$	386

Federal Grantor/Pass - Through Grantor/ Program or Cluster Title	Federal Assistance Listing Number	Pass-through Entity Identifying Number	Passed-through to Subrecipients	Federal Expenditures
Primary Government: (Continued)				
Pass through payments:				
Virginia Department of Motor Vehicles:				
Highway Safety Cluster: State and Community Highway Safety	20.600	FSC2151276	\$ -	\$ 12,903
National Priority Safety Programs	20.616	M6OT2151065 FM2HVE2151274	-	10,020
Total Highway Saftey Cluster			\$ -	\$ 22,923
Total Department of Transportation			\$	\$ 23,309
Department of Treasury:				
Direct payments:	24.047	N1/4	\$ -	\$ 2,811
Equitable Sharing Program COVID-19-Coronavirus State and Local Fiscal Recovery Funds	21.016 21.027	N/A N/A	26,088	761,569
Pass through payments:	21.027	10/6	,,,,,,	,,,,,,
Virginia Department of Accounts:				
COVID-19-Coronavirus Relief Fund	21.019	SLT0022		278,564
Total Department of Treasury			\$ 26,088	\$ 1,042,944
The Institute of Meseum and Library Services:				
Pass Through Payments: Library of Virginia:				
COVID-19 Grants to States	45.310	118903	\$ -	\$ 22,278
Department of Hemeland Cocurity	.5.5.6		¥	
Department of Homeland Security: Pass through payments:				
Department of Emergency Management:				
Emergency Management Performance Grants	97.042	Not Available	\$	\$ 10,751
Total Department of Homeland Security			\$	\$ 10,751
Total Expenditures of Federal Awards-Primary Government			\$ 26,088	\$ 10,263,544
Component Unit School Board:				
Department of Agriculture:				
Pass Through Payments:				
Child Nutrition Cluster:  Department of Agriculture:				
Food Distribution Schools	10.555	Not Available	\$ -	\$ 333,440
Department of Education:				
COVID-19-National School Lunch Program	10.555	202121H17034	-	251,116
National School Lunch Program	10.555	202121N11994/202221N11994	<u>-</u>	3,758,238
Total CFDA 10.555			\$	\$ 4,342,794
School Breakfast Program	10.553	202121N11994/202222N11994		1,151,497
Total Child Nutrition Cluster			\$	\$ 5,494,291
COVID-19-Pandemic EBT Administrative Costs	10.649	2021215900941	\$	\$ 3,063
Total Department of Agriculture			\$	\$ 5,497,354
Department of Education:				
Pass Through Payments:				
Department of Education: Title 1 Grants to Local Educational Agencies	84.010	S010A200046/S010A210046	\$ -	\$ 1,321,102
Special Education Cluster:	04.010	3010A20004073010A210040	7	7 1,321,102
Special Education - Grants to States	84.027	H027A200107/H027A210107	-	1,804,498
Special Education - Preschool Grants	84.173	H173A200112/H173A210112		46,574
Total Special Education Cluster Career and Technical Education Basic Grants to States	84.048	V048A190046/VA048A200046	\$ -	\$ 1,851,072 264,898
English Language Acquisition State Grants	84.365	\$365A200046/\$365A210046	-	104,539
Student Support and Academic Enrichment Program	84.424	\$424A200048/\$424A210048	-	134,787
COVID-19 Education Stabalization Fund:				
Elementary and Secondary School Emergency Relief Fund	84.425D	S425D200008	-	6,420,250
Governor's Emergency Education Relief Fund Total COVID-19 Education Stabalization Fund	84.425C			435,472 6,855,722
Supporting Effective Instruction State Grants	84.367	S367A200044/S367A210044	-	300,370
Total Department of Education			\$ -	· <del></del>
Federal Communications Commission:			·	
Pass through payments:				
Virginia Department of Education:				
Emergency Connectivity Fund Program	32.009	N/A	·	\$ 1,496,000
Total Expenditures of Federal Awards-Component Unit School Board				\$ 17,825,844
Total Expenditures of Federal Awards-Reporting Entity			\$ 26,088	\$ 28,089,388

#### COUNTY OF CULPEPER, VIRGINIA

Notes to Schedule of Expenditures of Federal Awards Year Ended June 30, 2022

#### Note 1 - Basis of Presentation

The accompanying schedule of expenditures of federal awards (the Schedule) includes the federal award activity of the County of Culpeper, Virginia under programs of the federal government for the year ended June 30, 2022. The information in this Schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards. Because the Schedule presents only a selected portion of the operations of the County of Culpeper, Virginia, it is not intended to and does not present the financial position, changes in net position, or cash flows of the County of Culpeper, Virginia.

#### Note 2 - Summary of Significant Accounting Policies

- (1) Expenditures reported on the Schedule are reported on the accrual basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement.
- (2) Pass-through entity identifying numbers are presented where available.

#### Note 3 - Food Donation

Nonmonetary assistance is reported in the schedule at the fair market value of the commodities received and disbursed.

## Note 4 - De Minimis Cost Rate

The County did not elect to use the 10-percent de minimis indirect cost rate all under Uniform Guidance.

#### Note 5 - Subrecipients

\$26,088 was passed through to subrecipients for 21.027 COVID-19 Coronavirus State and Local Fiscal Recovery Fund.

#### Note 6 - Loan Balances

The County has no loans or loan guarantees which are subject to reporting requirements for the current year.

#### Note 7 - Relationship to Financial Statements

Federal expenditures, revenues and capital contributions are reported in the County's basic financial statements as follows:

Intergovernmental federal revenues per the basic financial statements:

Primary government:		
General Fund	\$	9,470,258
CARES ACT Fund		278,564
American Rescue Plan Act		551,651
Airport Fund	_	386
Total primary government	\$_	10,300,859
Component Unit School Board:		
School Operating Fund	\$	10,867,721
School Cafeteria Fund		5,497,354
School Capital Projects Fund		1,460,769
Total component unit school board	\$	17,825,844
Total federal expenditures per basic financial statements	\$_	28,126,703
Provider Relief Funds reported on prior year SEFA see Note 8 below	\$	-
Less federal subsidy	_	37,315
Total federal expenditures per the Schedule of Expenditures of Federal Awards	\$_	28,089,388

#### COUNTY OF CULPEPER, VIRGINIA

Schedule of Findings and Questioned Costs Year Ended June 30, 2022

## Section I - Summary of Auditors' Results

## **Financial Statements**

Type of auditors' report issued:

Unmodified

Internal control over financial reporting:

Material weakness(es) identified?

Significant deficiency(ies) identified? None reported

Noncompliance material to financial statements noted?

## Federal Awards

Internal control over major programs:

Material weakness(es) identified?

Significant deficiency(ies) identified?

None reported

Type of auditors' report issued on compliance for major programs:

Unmodified

Any audit findings disclosed that are required to be reported in accordance with 2 CFR Section 200.516(a)?

No

Identification of major programs:

Assistance Listing	Name of Federal Program or Cluster	
04 027/04 472	Capaial Education Cluster	
84.027/84.173	Special Education Cluster	
84.425	COVID-19-Education Stabalization Fund	
21.027	COVID-19-Coronavirus State and Local Fiscal Recovery I	Funds
10.561	State Administration Matching Grants for Supplemental	
	Nutrition Assistance Program (SNAP Cluster)	
93.659	Adoption Assistance	
32.009	Emergency Connectivity Fund Program	
Dollar threshold used to distinguish between	een Type A and Type B programs	\$842,682
Auditee qualified as low-risk auditee?		Yes

### **Section II - Financial Statement Findings**

There are no financial statement findings to report.

## Section III - Federal Award Findings and Questioned Costs

There are no federal award findings and questioned costs to report.

## Section IV - Prior Year Audit Findings

None